

# WEEK 7 REPORT

// 2022 LEGISLATIVE SESSION

+ MARINE INDUSTRIES ASSOCIATION OF FLORIDA

FEBRUARY 21-25, 2022



# // WEEK 7 REPORT

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Office of Blue Economy

The seventh week is officially over, and we enter the final two week stretch. There are still many issues that must be resolved before the Legislature can Sine Die and start campaigning back in the districts.

The Legislature still needs to agree on Congressional Reapportionment maps and a balanced budget for Fiscal Year 2022-23.

Congressional Reapportionment has been very contentious as the Governor submitted his own map wanting the Duval Congressional district more compact. The Senate has already passed a Congressional map and the House passed a Congressional Reapportionment map out of committee this week. The House map will head to the House floor for a final vote. The House and Senate will have to agree on a final Congressional map and then the Governor has veto authority over the map. The House and Senate have already passed their respective reapportionment maps for their chambers.

As we enter the last two weeks, we anticipate the budget conference to start as soon as the budget conferees are named. As you are aware, this is where the negotiations happen on all things budget and policy and deals are made. Stay tuned as these deals happen quick and we will do our best to keep you posted as they happen.

We continue to monitor budget amendments, bills and all amendments filed to all tagged bills on Marine Industries Association of Florida tracking list.

As a reminder, below are some of the budget issues we are watching relating to boating and will continue to monitor during the conference process once it starts.

**Budget**

**House Budget**

1762A SPECIAL CATEGORIES CORAL REEF PROTECTION AND RESTORATION

FROM GENERAL REVENUE FUND . . . . . 8,000,000

Funds in Specific Appropriation 1762A are provided for coral reef restoration and protection efforts.

1777 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY  
CLEAN MARINA

FROM FEDERAL GRANTS TRUST FUND . . . 500,000

1824 FIXED CAPITAL OUTLAY DERELICT VESSEL REMOVAL PROGRAM

FROM GENERAL REVENUE FUND . . . . . 6,240,127

FROM MARINE RESOURCES CONSERVATION TRUST FUND . . . . . 2,001,873

From the funds in Specific Appropriation 1824, \$2,001,873 in nonrecurring funds from the Marine Resources Conservation Trust Fund is provided to the Fish and Wildlife Conservation Commission for derelict vessel removal grants pursuant to section 376.15, Florida Statutes.

1825 FIXED CAPITAL OUTLAY BOATING INFRASTRUCTURE

FROM FEDERAL GRANTS TRUST FUND . . . 5,200,000

1837 SPECIAL CATEGORIES BOATING AND WATERWAYS ACTIVITIES

FROM MARINE RESOURCES CONSERVATION TRUST FUND . . . . . 1,626,025

1842 SPECIAL CATEGORIES BOATING SAFETY EDUCATION PROGRAM

FROM MARINE RESOURCES CONSERVATION TRUST FUND . . . . . 625,650

1845 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY  
FLORIDA BOATING IMPROVEMENT PROGRAM

FROM MARINE RESOURCES CONSERVATION TRUST FUND . . . . . 793,704

FROM STATE GAME TRUST FUND . . . . . 1,250,000

1912 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY  
ARTIFICIAL FISHING REEF CONSTRUCTION PROGRAM

FROM FEDERAL GRANTS TRUST FUND . . . 300,000

FROM MARINE RESOURCES CONSERVATION TRUST FUND . . . . . 300,000

**Senate Budget**

1731 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY  
GRANTS AND AIDS - REEF PROTECTION AND TIRE ABATEMENT

FROM SOLID WASTE MANAGEMENT TRUST FUND . . . . . 3,000,000

1777 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY  
CLEAN MARINA

FROM FEDERAL GRANTS TRUST FUND . . . 500,000

1824 FIXED CAPITAL OUTLAY DERELICT VESSEL REMOVAL PROGRAM

FROM MARINE RESOURCES CONSERVATION TRUST FUND . . . . . 500,468

1825 FIXED CAPITAL OUTLAY BOATING INFRASTRUCTURE

FROM FEDERAL GRANTS TRUST FUND . . . 5,200,000

1837 SPECIAL CATEGORIES BOATING AND WATERWAYS ACTIVITIES

FROM MARINE RESOURCES CONSERVATION TRUST FUND . . . . . 1,626,025

1842 SPECIAL CATEGORIES BOATING SAFETY EDUCATION PROGRAM

FROM MARINE RESOURCES CONSERVATION TRUST FUND . . . . . 625,650

1843 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY DERELICT VESSEL REMOVAL PROGRAM

FROM MARINE RESOURCES CONSERVATION TRUST FUND . . . . . 1,501,405

1845 GRANTS AND AIDS TO LOCAL GOVERNMENTS AND NONSTATE ENTITIES - FIXED CAPITAL OUTLAY FLORIDA BOATING IMPROVEMENT PROGRAM

FROM MARINE RESOURCES CONSERVATION TRUST FUND . . . . . 793,704

FROM STATE GAME TRUST FUND . . . . . 1,250,000

**Bills**

The Florida Fish and Wildlife “Glitch” Bill continues to be a work in progress regarding the rowing issue in the ICW. The Senate bill was heard on Senate Special Order and passed with a late filed amendment. The bill is Engrossed and is now in Messages to the House. Unfortunately, we are not completely satisfied with the amendment and still have safety concerns. FWC does not seem to have the same safety concerns as MIAF and other stakeholders. FWC does not want to be told how to police and MIAF continues to be concerned about potential accidents. MIAF and other stakeholders have reached out to the United States Coast Guard regarding the safety issue. The House bill has been heard in its first committee of reference and does not contain the rowing language. The bill was heard in its second committee of reference on February 14th in the House Agriculture and Natural Resources Appropriations Subcommittee. The bill passed 12-0 without any amendments. The bill was heard in the House State Affairs Committee and passed with a vote of 22-0. There were two amendments added to the bill. One amendment contained the rowing language MIAF did not think was strong enough and one amendment regarding gopher tortoise. The bill is now ready for the House floor. We anticipate this bill to pass this Session.

The Boating Safety Bills filed by Senator Garcia and Representative Botana continue to move through the process. Senate Bill 606 relating to Boating Safety by Senator was on the agenda in the Senate Appropriations Committee February 9th at 9:00 am and ran into some questions from Senators relating to the substance of the bill. The bill was temporarily passed. The bill is now on the Senate Appropriations agenda on February 21st. A proposed committee substitute was filed on January 28th to SB 606 and is still filed and a lengthy

amendment was filed to the Proposed Committee Substitute on February 18th. The bill passed the Senate Appropriations Committee a Committee Substitute for Committee Substitute for Committee Substitute. The bill is scheduled to be heard on the Senate floor March 1st. The House companion, House Bill 493 was heard in the Senate Environment, Agriculture and Flooding Subcommittee. A proposed substitute was offered and adopted in committee. The bill has two more committees of reference and passed its second committee of reference on February 14th with a 13-0 vote. The bill is now a Committee Substitute for Committee Substitute. A committee reference was removed as the bill originally had four committees of reference. The bill passed the House State Affairs Committee as a Committee Substitute for Committee Substitute for Committee Substitute. The bill is now ready for the House Special Order Calendar. This bill is positioned to pass.

Senate Bill 840, relating to Riparian Rights passed the Senate floor 39-0. An amendment was also offered on the floor and adopted to the bill. The bill is now in Messages to the House of Representatives. HB 841 was heard in its second committee of reference, House Environment, Agriculture and Flooding Subcommittee and passed as a Committee Substitute. The House bill passed its last committee of reference, House Judiciary Committee on February 21st with a vote 18-0. The bill is now ready for the House Special Order Calendar. This bill is positioned to pass.

The Vessel Flag legislation (SB 1546) filed by Senator Baxley and Representative Altman (HB 1225) caught our eye as it was an expansion from airboats to all vessels. Our office met with the sponsors and asked questions and expressed concerns about the broadness of the bill as written. Again, the bills have not been placed on the agenda as of the writing of this report. The House bill only has two committees of reference. Time is running out on this legislation as committee meetings will be wrapping up during the eighth week and the bills have yet to move. However, nothing is officially off the radar until Sine Die.

Senate Bill 198 Seagrass Mitigation passed the Senate Environment and Natural Resource Committee as a Committee Substitute. The bill passed 3-2. The bill is still waiting to be heard in the Senate Community Affairs Committee meeting. The bill was not on the agenda as of the writing of this report. The House companion, House Bill 349, is waiting to be heard in its second committee of reference. Again, as of the writing of this report the bills have not been placed on agendas.

Also, Senate Bill 1432 regarding Vessel Anchoring passed the Senate Environment and Natural Resource Committee with an amendment. The bill is now a Committee Substitute and passed 5-0. This bill passed the Senate Community Affairs Committee as a Committee Substitute for Committee Substitute. The bill passed 9-0. The Senate Bill passed the Senate Rules Committee on February 15th with a vote of 17-0. The bill passed on the Senate floor 38-0. The bill is now in Message to the House. The House companion, House Bill 1065 its first committee this week 16-0. The bill passed the House Agriculture, and Natural Resources Appropriations Subcommittee on February 14th with a 14-0 vote. The bill passed the House State Affairs Committee February 21st with a vote 22-0. The bill is now ready for the House floor. This bill is positioned to pass.

Thank you for allowing us to be your voice in Tallahassee. Please let us know if you would like us to add anything to the report.

Again, thank you and below are some of the highlighted bills we are tracking this Session.



Margaret "Missy" Timmins  
President  
Timmins Consulting, LLC

## // WATER RESOURCES MANAGEMENT

**Senate Bill 198 // Sen. Ana Maria Rodriguez // Referred to: Environment and Natural Resources; Community Affairs; Appropriations**

**House Bill 349 // Rep. Toby Oberdorf // Referred to: Environment, Agriculture & Flooding Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee**

HOUSE/SENATE BILL RELATIONSHIP: *SIMILAR*

**Senate Bill 198:** CS/SB 198 authorizes the Board of Trustees of the Internal Improvement Trust Fund (Board of Trustees) to grant easements on sovereignty submerged lands (SSLs) for mitigation banks that are permitted under, and meet the public interest criteria in, state law. The bill provides that it does not prohibit mitigation to offset impacts to seagrass or other habitats on SSLs upon meeting the public interest criteria. It also directs the Department of Environmental Protection to adopt and modify rules to ensure that required financial assurances are equivalent and sufficient to provide for the long-term management of mitigation.

The bill revises the existing Environmental Resource Permitting (ERP) program exceptions for:

- The installation and repair of certain mooring pilings and dolphins, piers, and recreational docking facilities, to provide that docks authorized under same must be granted authorization for the use of submerged lands upon approval by the Board of Trustees; and
- Floating vessel platform or floating boat lift structures, to:
  - Create a presumption of compliance with any requirement to minimize adverse environmental impacts, where they are associated with a dock on a parcel of land; and
  - Provide that local governments may require only a one-time registration of certain floating vessel platforms to ensure compliance with listed exemption criteria or with local electrical or plumbing codes that are no more stringent than the exemption criteria or address other subjects.

The bill also provides a definition for the term “local government.”

**Most Recent Action:** Favorable with CS by Environment and Natural Resources; 3 Yeas, 2 Nays

**House Bill 349:** The Department of Environmental Protection (DEP) regulates activities in, on, or over surface waters, as well as any activity that alters surface water flows, through environmental resource permits (ERPs). ERPs are required for development or construction activities typically involving the dredging or filling of surface waters, construction of flood protection facilities, building dams or reservoirs, or any other activities that affect state waters. Some projects are exempt from the requirement to obtain an ERP if they meet specific statutory restrictions.

Environmental impact mitigation is required under certain circumstances to offset the adverse impacts to surface waters resulting from the construction activities allowed by an ERP.

Mitigation banking is a practice in which an environmental enhancement and preservation project is conducted by a public agency or private entity to provide mitigation for unavoidable environmental impacts within a defined region referred to as a mitigation service area. A mitigation bank consists of a wetland, stream, or other aquatic resource area that has been restored, established, or preserved to offset such environmental impacts.

Sovereign submerged lands include, but are not limited to, tidal lands, islands, sandbars, shallow banks, and lands waterward of the ordinary or mean high water line, beneath navigable fresh water or beneath tidally influenced waters. The Board of Trustees of the Internal Improvement Trust Fund (Board) is responsible for determining whether a sale of sovereign submerged lands or a permit related to an activity conducted on sovereign submerged lands is within the public interest on a case-by-case basis.

The bill authorizes the Board to grant easements on sovereignty submerged lands for mitigation banks to ensure the protection and restoration of natural resources and to offset the unavoidable impacts of projects when mitigation banks meet the public interest criteria related to state owned lands.

The bill requires DEP to adopt and modify rules related to mitigation to ensure that the required financial assurances are equivalent and sufficient to provide for long-term management of permitted mitigation.

Additionally, the bill requires DEP, in consultation with Water Management Districts, to include the rulemaking required by the bill in existing active rulemaking, or to complete rule development by June 30, 2023.

The bill expands the ERP permitting exemption for certain private and local government-owned docks by exempting a dock that measures a distance of less than 65 feet along the shoreline if the dock is the only one on the easement. The bill specifies that such docks must be granted authorization for the use of submerged lands upon approval by the Board. Additionally, the bill creates a presumption of compliance with any requirement to minimize adverse environmental impacts for structures associated with a dock on a parcel of land that complies with certain ERP permitting exemption requirements.

The bill may have an indeterminate fiscal impact on the state.

**Most Recent Action:** Favorable with CS by Environment, Agriculture & Flooding Subcommittee; 13 Yeas, 4 Nays

*Attached documents: CS/SB 198 + Staff Analysis; CS/HB 349 + Staff Analysis*

## // ENDANGERED AND THREATENED SPECIES

**Senate Bill 238 // Sen. Shevrin Jones // Referred to: Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations**

**House Bill 711 // Rep. Ben Diamond // Referred to: Environment, Agriculture & Flooding Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee**

RELATIONSHIP: *IDENTICAL*

**Senate Bill 238:** Directing the Fish and Wildlife Conservation Commission to protect certain endangered or threatened species, regardless of the status of their federal classification; prohibiting the commission from considering certain costs when designating a species as endangered or threatened; directing the department, in consultation with the Endangered Plant Advisory Council, to protect certain endangered or threatened species, regardless of the status of their federal classification; prohibiting the department from considering certain costs when designating a species as endangered or threatened, etc.

**Most Recent Action:** Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

**House Bill 711:** Revises legislative intent of Florida Endangered & Threatened Species Act; directs FWCC & DACS to protect certain endangered or threatened species; revises criteria for placement of species on Regulated Plant Index by DACS; prohibits FWCC & DACS from considering certain costs when designating species as endangered or threatened.

**Most Recent Action:** Referred to Environment, Agriculture & Flooding Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee

*Attached documents: SB 238 (as filed); HB 711 (as filed)*

## // FISH AND WILDLIFE CONSERVATION COMMISSION

**Senate Bill 494 // Sen. Travis Hutson // Referred to: Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations**

**House Bill 323 // Rep. Tyler Sirois // Referred to: Environment, Agriculture & Flooding Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee**

HOUSE/SENATE BILL RELATIONSHIP: *SIMILAR*

**Senate Bill 494:** PCS/CS/SB 494 revises laws administered by the Fish and Wildlife Conservation Commission (FWC) and other law enforcement entities. The bill:

- Amends the Florida Forever Act to require each lead land managing agency, in consultation with the FWC, to consider in the management plan the feasibility of creating a gopher tortoise recipient site for state lands under its management which are larger than 40 contiguous acres.
- Specifies that a vessel is at risk of becoming derelict if it is tied to an unlawful or unpermitted mooring or other structure.
- Specifies the circumstances in which law enforcement may destroy or dispose of a vessel.
- Reorganizes provisions authorizing the FWC to establish a program to provide grants to local governments for the removal, storage, destruction, and disposal of derelict vessels.
- Allows operation of human-powered vessels in the marked channel of the Florida Intracoastal Waterway for specified reasons.
- Specifies that a certificate of title may not be issued for a public nuisance vessel.
- Specifies that a local government cannot create a public bathing beach or swim area in the marked channel of the Florida Intracoastal Waterway or within 100 feet of the marked channel.
- Adds public nuisance vessels to the definition of abandoned property.
- Places liability for costs of vessel removal, storage, destruction, and disposition on the owner or responsible party after notice is given.
- Authorizes FWC law enforcement officers to use drones to manage and eradicate invasive plants or animals on public lands and to suppress and mitigate wildfire threats.

The bill will have an indeterminate fiscal impact on the FWC as the derelict vessel removal grants to local governments will be subject to appropriation.

**Most Recent Action:** In Messages; Received; Referred to House Calendar; Placed on Special Order Calendar, 03/03/22

**House Bill 323:** The Florida Fish and Wildlife Conservation Commission (FWC) is the agency responsible for regulating boating, wild animal life, fresh water aquatic life, and marine life in the state.

A derelict vessel is a vessel that is left, stored, or abandoned in a wrecked, junked, or substantially dismantled condition upon any public state waters; at a port in the state without the consent of the agency that has jurisdiction of the port; or docked, grounded, or beached upon the property of another without the consent of the property owner. It is unlawful to store, leave, or abandon a derelict vessel in Florida. In addition, current law prohibits a vessel that is at risk of becoming derelict from anchoring, mooring, or occupying state waters. A vessel that has been the subject of

three or more at-risk violations within an 18-month period is deemed a public nuisance.

The bill expands the types of vessels that may be considered at-risk vessels by authorizing an FWC or law enforcement officer to determine that a vessel is at risk of becoming derelict if it is tied to an unlawful or unpermitted structure or mooring. The bill also expands the definition of “abandoned property” to include vessels that have been declared a public nuisance to clarify that the laws and procedures that apply to abandoned property also apply to such vessels.

The bill specifies that an owner or party responsible for a vessel declared a public nuisance who does not remove the vessel within 21 days after a notice directing the removal is placed on the vessel is liable for all costs of removal, storage, destruction, and disposal of the vessel. In addition, the bill specifies that grants provided to local governments for the removal, storage, destruction, and disposal of derelict vessels may also be used for the removal, storage, destruction, and disposal of vessels declared a public nuisance.

The bill prohibits municipalities and counties from establishing public bathing beach or swim areas in whole or in part within the marked channel of the Florida Intracoastal Waterway or within 100 feet of any portion of the marked channel. The bill also authorizes a person to operate a human-powered vessel within the waterway when participating in certain club athletic teams or sports affiliated with an educational institution.

The bill authorizes a law enforcement employee of FWC or the Florida Forest Service to use drones for the purposes of managing and eradicating invasive exotic plants or animals on public lands and suppressing and mitigating wildfire threats.

The bill does not appear to have a fiscal impact on the state or local governments.

**Most Recent Action:** Placed on Calendar, on 2nd reading; Placed on Special Order Calendar, 03/03/22

*Attached documents: CS/CS/SB 494 + Staff Analysis; CS/CS/HB 323 + Staff Analysis*

## // MOTORBOAT ENGINE CUTOFF SWITCHES // VESSEL SAFETY EQUIP.

**Senate Bill 606 // Sen. Ileana Garcia // Referred to: Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations**

**House Bill 493 // Rep. Adam Botana // Referred to: Environment, Agriculture & Flooding Subcommittee; Criminal Justice & Public Safety Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee**

HOUSE/SENATE BILL RELATIONSHIP: *IDENTICAL*

**Senate Bill 606:** SB 606 creates the “Boating Safety Act of 2022.”

Relating to liveries, the bill:

- Requires a no-cost, annual livery permit, effective January 1, 2023.
- Requires liveries to implement certain safety requirements.
- Adds penalties for violations of livery requirements.

The bill increases or adds penalties for noncriminal infractions of vessel safety laws. It increases the additional civil penalty for noncriminal infractions of vessel laws from \$50 to \$100. It directs certain penalties to the Marine Resource Conservation Trust Fund (MRCTF) to supplement law enforcement activities.

Relating to boating safety programs, the bill:

- Adds a \$500 fine for certain vessel operators.
- Requires the Florida Fish and Wildlife Conservation Commission (FWC) to maintain a program to ensure compliance with mandatory boating safety education requirements; and
- Creates the Illegal Boating Strike Team to enhance law enforcement activities.

The bill requires a physical residential or business address for vessel registration applicants, with a limited exception for live-aboard vessel owners.

The bill provides an appropriation of \$2 million in recurring funds from the General Revenue Fund to the FWC and authorizes seven positions with associated salary rate of \$322,763 for the Illegal Boating Strike Team. The bill also appropriates \$100,000 in recurring funds from the General Revenue Fund to the FWC and authorizes one position with associated salary rate of \$60,000, relating to ensuring compliance with mandatory boating safety education requirements. The bill also appropriates \$125,000 in nonrecurring funds for the 2022-2023 fiscal year from the General Revenue Fund to the FWC for the purpose of implementing the no-cost livery permitting requirement.

**Most Recent Action:** Favorable with CS by Appropriations; 19 Yeas, 0 Nays; Placed on Special Order Calendar, 03/01/22

**House Bill 493:** The Fish and Wildlife Conservation Commission (FWC), created by Article IV, section 9, of the Florida Constitution, is responsible for regulating, managing, protecting, and conserving the state's fish and wildlife resources. FWC is also the agency responsible for regulating boating in the state. Through its Division of Law Enforcement, FWC manages the state's waterways to ensure boating safety for residents of and visitors to the state. This responsibility includes enforcing boating rules and regulations, coordinating boating safety campaigns and education, managing public waters and access to the waters, conducting boating accident investigations, identifying and removing derelict vessels, and investigating vessel theft and title fraud.

A livery vessel is a vessel that is leased, rented, or chartered to another for consideration. A facility that rents and leases such vessels is called a livery. Current law imposes certain requirements on liveries and prohibits them from renting or leasing vessels under certain circumstances.

Beginning January 1, 2023, the bill prohibits a livery from offering a vessel for lease or rent without first being issued a no-cost livery permit by FWC, which must be renewed annually. The bill also requires liveries to implement certain safety requirements and establishes penalties for violations of livery requirements.

The bill authorizes a court to order a person who is convicted of a violation related to boating collisions and accidents to pay an additional fine of up to \$1,000 per violation.

The bill increases or establishes maximum penalties for certain noncriminal infractions of vessel safety laws. The bill also increases the default civil penalty for noncriminal infractions of vessel laws from \$50 to \$100, which applies when a different maximum penalty is not specified for a particular infraction.

The bill requires a person who is subject to mandatory education requirements as a result of certain violations of vessel laws to pay a fine of \$500. The bill also requires FWC to maintain a program to ensure violators are in compliance with mandatory boating safety education requirements.

The bill requires a physical residential or business address for vessel registration applicants, with a limited exception for live-aboard vessel owners.

The bill may have an indeterminate negative fiscal impact on the state that can be absorbed within existing resources and no fiscal impact on local governments.

**Most Recent Action:** Placed on Calendar, on 2nd reading

*Attached documents: CS/SB 606 + Staff Analysis; CS/CS/CS/HB 493 + Staff Analysis*

## // YACHT AND SHIP BROKERS' ACT

**Senate Bill 820 // Sen. Ed Hooper // Referred to: Regulated Industries; Commerce and Tourism; Rules**

**House Bill 529 // Rep. Chip LaMarca // Referred to: Regulatory Reform Subcommittee; State Administration & Technology Appropriations Subcommittee; Commerce Committee**

HOUSE/SENATE BILL RELATIONSHIP: *IDENTICAL*

**Senate Bill 820:** Revising the penalties for persons operating a vessel involved in an accident or injury who leave the scene of the accident or injury under certain circumstances; providing graduated penalties depending on the level of damage to property or person; providing a mandatory minimum sentence for a person who willfully commits such violation resulting in the death of another while boating under the influence; providing that a person commits boating under the influence manslaughter when their impaired operation of a vessel causes the death of an unborn child; revising the definition of the term "vessel homicide" to include the killing of an

unborn child by causing injury to the mother by operation of a vessel in a reckless manner under certain circumstances, etc.

**Most Recent Action:** Referred to Environment and Natural Resources; Criminal Justice; Rules

**House Bill 529:** The Florida Department of Business and Professional Regulation (DBPR) regulates and licenses various businesses and professionals in Florida through 12 divisions, including the Division of Florida Condominiums, Timeshares, and Mobile Homes (division), which regulates yacht and ship brokers and salespersons. A person may not act as a broker or salesperson in Florida unless they are licensed by the division.

For the purposes of the practice act, “yacht” means any vessel which is propelled by sail or machinery in the water which exceeds 32 feet in length, and which weighs less than 300 gross tons.

A yacht and ship “broker” is a person who, for or in expectation of compensation: sells, offers, or negotiates to sell; buys, offers, or negotiates to buy; solicits or obtains listings of; or negotiates the purchase, sale, or exchange of, yachts for other persons. A person may not be licensed as a broker unless they have been a salesperson for at least 2 consecutive years.

A license is not required for:

- A person who sells his or her own yacht,
- An attorney at law for services rendered in his or her professional capacity,
- A receiver, trustee, or other person acting under a court order,
- A transaction involving the sale of a new yacht, or
- A transaction involving the foreclosure of a security interest in a yacht.

The PCS provides that a license is not required for a person who regularly conducts business as a yacht or ship broker or salesperson in another state who engages in the purchase or sale of a yacht under this act, if the transaction is executed with a broker or salesperson licensed in this state. This limitation does not apply to a duly licensed attorney.

The bill may have a minimal indeterminate fiscal impact on state government, and no fiscal impact on local governments.

The PCS is effective upon becoming law.

**Most Recent Action:** Favorable by State Administration & Technology Appropriations Subcommittee; 13 Yeas, 0 Nays

*Attached documents: SB 820 (as filed); CS/HB 529 + Staff Analysis*

## // RESIDENTIAL PROPERTY RIPARIAN RIGHTS

**Senate Bill 840 // Sen. Ben Albritton // Referred to: Environment and Natural Resources; Judiciary; Rules**

**House Bill 841 // Rep. Nick DiCeglie // Referred to: Civil Justice & Property Rights Subcommittee; Environment, Agriculture & Flooding Subcommittee; Judiciary Committee**

HOUSE/SENATE BILL RELATIONSHIP: *SIMILAR*

**Senate Bill 840:** SB 840 requires land surveyors to give a preference to the prolongation-of-property-line method of establishing the boundaries of a residential property owner's riparian rights along a channel, unless doing so would result in an inequitable apportionment of the riparian rights at issue. In connection with this preference, the bill defines the terms "channel" and "prolongation-of-property-line method"; limits the scope of the preference to riparian waters only (not littoral waters, such as a lake, an ocean, or a gulf); and provides that the preference only applies when establishing the boundaries of riparian rights after July 1, 2022.

The bill also provides that in a civil action relating to the riparian rights of a residential dock owner, when such rights are exercised with all appropriate environmental and regulatory approvals and permits, the court must award reasonable attorney fees and costs to the defendant if the defendant is the prevailing party.

**Most Recent Action:** Read Second Time; Read Third Time; Passed (Vote: 39 Yeas / 0 Nays); Immediately certified; In Messages

**House Bill 841:** Riparian rights are rights incident to land bordering navigable waters such as rivers and streams ("riparian land") and include rights of ingress, egress, boating, bathing, and fishing and to an unobstructed view. Riparian rights also include the right to erect upon the bed and shores adjacent to the riparian land docks and other structures for the riparian land owner's personal use, subject to the right of the public to use the navigable waters. In other words, structures built on riparian land may not impede navigation or other lawful public uses and generally may not extend beyond the line of navigation. Riparian rights inure to the riparian land owner and are appurtenant to and inseparable from the riparian land. Conveyance of title to or lease of the riparian land entitles the grantee to the riparian rights running with the land whether or not such rights are mentioned in the deed or lease.

In order for riparian rights to attach, the riparian land must extend to the ordinary high water mark of the navigable water. However, courts have acknowledged that there is no one proper method for establishing riparian rights boundaries, and such rights do not necessarily extend into the waters according to riparian land boundaries. Instead, boundaries must be apportioned and riparian rights determined in accordance with equitable principles, with consideration given to the lay of the shore line, the direction of the waterbody, and the co-relative rights of adjoining riparian land owners. Despite these guidelines, it is possible to have two land surveyors draw riparian boundaries for adjoining properties in two different locations if they use

different methods for establishing such boundaries. A riparian land owner who believes that the boundaries of his or her riparian rights have not been properly drawn or his or her riparian rights have been otherwise violated may bring an action for relief in the circuit court where the riparian land is located.

HB 841 establishes a preferred method for establishing the boundaries of a residential property owner's riparian rights along a channel for purposes of the construction of docks, piers, marinas, moorings, pilings, and other private improvements. Specifically, the bill requires that, when establishing such boundaries after July 1, 2022, a land surveyor must give preference to the "prolongation-of-property-line" method unless doing so would result in inequitable apportionment of riparian rights among other land owners along the channel. Further, the bill provides that, in a civil action relating to a residential dock owner's riparian rights, when such rights are exercised with all appropriate environmental and regulatory approvals and permits and the defendant prevails, the court must award the defendant his or her reasonable attorney fees and costs.

The bill may have a positive indeterminate fiscal impact on state government but does not appear to have a fiscal impact on local governments.

**Most Recent Action:** Favorable by Judiciary Committee; 18 Yeas, 0 Nays; Placed on Calendar, on 2nd reading

*Attached documents: SB 840 (as filed) + Staff Analysis; CS/HB 841 (as filed) + Staff Analysis*

## // BOATING AND VESSEL SAFETY

**Senate Bill 1650 // Sen. Joe Gruters // Referred to: Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations**

**House Bill 701 // Rep. Fiona McFarland // Referred to: Tourism, Infrastructure & Energy Subcommittee; Environment, Agriculture & Flooding Subcommittee; Commerce Committee**

HOUSE/SENATE BILL RELATIONSHIP: *SIMILAR*

**Senate Bill 1650:** Requiring certain boating safety education courses and temporary certificate examinations to include specified components; directing the Fish and Wildlife Conservation Commission to include such components in boating safety education campaigns and certain educational materials; requiring instructors of water sports and activities to wear engine cutoff switches under certain conditions, etc.

**Most Recent Action:** Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

**House Bill 701:** The Florida Fish and Wildlife Conservation Commission (FWC) regulates, manages, and conserves the fish and wildlife resources within the state. Within the FWC, the Division of Law Enforcement enforces boating rules and regulations, coordinates boating safety campaigns and education, and investigates boating accidents.

Any person born on or after January 1, 1988, who wishes to operate a vessel powered by a motor 10 horsepower or greater must complete a boating safety education course approved by the National Association of State Boating Law Administrators (NASBLA). The NASBLA provides minimum standards which are reviewed every five years and apply to all basic boating courses across the U.S. and its territories.

In 2018, federal law went into effect requiring operators of vessels less than 26 feet in length and with three or more horsepower to employ an engine cut-off switch if installed on the vessel. Florida has a similar law but with regard only to jet skis.

The bill may be cited as “Ethan’s Law.”

The bill requires that FWC include as components in boating safety education campaigns and education material, as appropriate, the following:

- The dangers of passengers sitting in areas not designed and designated for seating.
- The operation of a boat with persons in the water nearby.
- The dangers of starting a vessel with the engine in gear.
- The risks of leaving a vessel running while passengers are boarding or disembarking.
- The proper use and benefits of an engine cut-off switch for motorboats and personal watercrafts.

The bill also requires that operators of vessels used in the instruction of water sports or activities use an engine cut-off switch and wear an operative engine cut-off switch link when people participating in the water sport or activity are in the water.

The bill does not have an impact on state or local government revenues. The bill does not have an impact on local government expenditures. The bill may have an insignificant fiscal impact on state government expenditures.

The bill provides an effective date of July 1, 2022.

**Most Recent Action:** Read Second Time; Placed on Third Reading, 02/25/22; Read Third Time; Passed (Vote: 105 Yeas / 0 Nays); Immediately certified; In Messages; Received; Referred to Appropriations

*Attached documents: SB 1650 (as filed); CS/CS/HB 701 + Staff Analysis*

## // VESSEL ANCHORING

**Senate Bill 1432 // Sen. Ana Maria Rodriguez // Referred to: Environment and Natural Resources; Community Affairs; Rules**

**House Bill 1065 // Rep. Jim Mooney // Referred to: Environment, Agriculture & Flooding Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee**

HOUSE/SENATE BILL RELATIONSHIP: *SIMILAR*

**Senate Bill 1432:** CS/SB 1432 amends statutes relating to vessel anchoring and mooring. The bill provides that approved and permitted moorings or mooring fields in Monroe County have a 10 year limit on general tenancies and that a sovereign submerged land or other proprietary lease may not prohibit a vessel from an approved and permitted mooring or mooring field, or limit the tenancy of a vessel, because it is an established domicile or a primary residence.

The bill clarifies that Monroe County is designated as an anchoring limitation area in which vessels anchored on waters of the state within the county and within 10 linear nautical miles of a public mooring field or designated anchoring area must:

- Pull anchor,
- Move under their own power, and
- Re-anchor a certain distance away or in a different designated anchoring area.

This must occur at least once every 90 days. The requirement does not apply to vessels moored to approved and permitted moorings, or to domiciled vessels on the waters of the state within the county, until at least 100 new moorings are available for public use within 1 mile of Key West Bight City Dock. The bill removes the provisions requiring the county to approve of a certain number of moorings at certain locations.

The bill requires the Fish and Wildlife Conservation Commission to consult with Monroe County and the Florida Keys National Marine Sanctuary to establish designated anchoring areas throughout the county that meet certain criteria.

The bill requires certain vessels on the waters of the state within Monroe County that are equipped with a marine sanitation device to maintain a record of the date and location of each pump-out of the device, which must occur every 30 days, for one year after the date of the pump-out.

**Most Recent Action:** Read Second Time; Read Third Time; Passed (Vote: 38 Yeas / 0 Nays); Immediately certified; In Messages; Received; Referred to House Calendar; Placed on Special Order Calendar, 03/03/22

**House Bill 1065:** Current law designates certain densely populated urban areas that have narrow state waterways, residential docking facilities, and significant boating traffic as anchoring

limitation areas. In an anchoring limitation area, a person is prohibited from anchoring a vessel at any time during the period between one half hour after sunset and one half-hour before sunrise. The Division of Law Enforcement of the Fish and Wildlife Conservation Commission (FWC) and its officers, county sheriffs and deputies, and municipal police officers typically enforce anchoring limitation areas. In 2021, the Legislature designated Monroe County as an anchoring limitation area where a vessel on waters of the state can only anchor in the same location for a maximum of 90 days. The establishment of Monroe County as an anchoring limitation area does not take effect until Monroe County approves, permits, and opens new moorings for public use, including 250 moorings within one mile of Key West Bight City Dock and at least 50 moorings within the Key West Garrison Bight Mooring Field.

The bill specifies that approved and permitted moorings or mooring fields in Monroe County have a 10-year limit on general tenancies and that a sovereign submerged land or other proprietary lease may not prohibit a vessel from an approved and permitted mooring or mooring field or limit the tenancy of a vessel because it is an established domicile or primary residence.

The bill clarifies requirements related to the designation of Monroe County as an anchoring limitation area. Specifically, the bill requires each vessel anchored on state waters within 10 nautical miles of a public mooring field or a designated anchoring area to pull anchor, move from its location using its propulsion system, and reanchor in a new location no less than once every 90 days.

The bill specifies that these requirements do not apply to vessels moored to approved and permitted moorings. Additionally, until at least 100 new moorings are available for public use within one mile of Key West Bight City Dock, these requirements do not apply to live-aboard vessels on state waters within Monroe County.

The bill requires certain vessels within Monroe County on state waters that are equipped with a marine sanitation device to maintain a record of the date and location of each pump-out of the device, which must occur every 30 days.

The bill may have an insignificant negative fiscal impact on the state.

**Most Recent Action:** Placed on Calendar, on 2nd reading; Placed on Special Order Calendar, 03/03/22

*Attached documents: CS/CS/SB 1432 + Staff Analysis; CS/HB 1065 + Staff Analysis*

## // VESSEL SAFETY FLAGS

**Senate Bill 1546 // Sen. Dennis Baxley // Referred to: Environment and Natural Resources; Community Affairs; Rules**

**House Bill 1225 // Rep. Thad Altman // Referred to: Environment, Agriculture & Flooding Subcommittee; State Affairs Committee**

HOUSE/SENATE BILL RELATIONSHIP: *SIMILAR*

**Senate Bill 1546:** Removing the requirement that airboats be equipped with masts or flagpoles bearing certain safety flags; prohibiting the operation and anchoring of vessels without masts or flagpoles bearing certain safety flags under specified conditions, etc.

**Most Recent Action:** Referred to Environment and Natural Resources; Community Affairs; Rules

**House Bill 1225:** Removes requirement that airboats be equipped with masts or flagpoles bearing certain safety flags; prohibits operation & anchoring of vessels without masts or flagpoles bearing certain safety flags under specified conditions; provides penalties.

**Most Recent Action:** Referred to Environment, Agriculture & Flooding Subcommittee; State Affairs Committee

*Attached documents: SB 1546 (as filed); HB 1225 (as filed)*

## // LOCAL REGULATION OF VESSELS

**House Bill 1265 // Rep. Mike Caruso // Referred to: Environment, Agriculture & Flooding Subcommittee; Criminal Justice & Public Safety Subcommittee; Agriculture & Natural Resources Appropriations Subcommittee; State Affairs Committee**

HOUSE/SENATE BILL RELATIONSHIP: *SIMILAR*

**House Bill 1265:** Authorizes local governments to regulate the anchoring of certain vessels.

**Most Recent Action:** Referred to Environment, Agriculture & Flooding Subcommittee; Local Administration & Veterans Affairs Subcommittee; State Affairs Committee

*Attached documents: HB 1265 (as filed)*

## // OFFICE OF THE BLUE ECONOMY

**Senate Bill 1454 // Sen. Lorraine Ausley // Referred to: Commerce and Tourism; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations**

**House Bill 1081 // Rep. Kelly Skidmore // Referred to: Tourism, Infrastructure & Energy Subcommittee; Infrastructure & Tourism Appropriations Subcommittee; Commerce Committee**

HOUSE/SENATE BILL RELATIONSHIP: *IDENTICAL*

**Senate Bill 1454:** Establishing the office within the Department of Economic Opportunity; defining the term “blue economy”; providing duties of the office; requiring the Office of Economic and Demographic Research to conduct a biennial evaluation of the blue economy for inclusion in a certain assessment, etc.

**Most Recent Action:** Referred to Commerce and Tourism; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

**House Bill 1081:** Establishes Office of the Blue Economy within DEO; provides duties of office; requires EDR to conduct biennial evaluation of blue economy for inclusion in certain assessment.

**Most Recent Action:** Referred to Tourism, Infrastructure & Energy Subcommittee; Infrastructure & Tourism Appropriations Subcommittee; Commerce Committee

*Attached documents: SB 1454 (as filed); HB 1081 (as filed)*

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We appreciate the opportunity to be your voice in Tallahassee!

**By** the Committee on Environment and Natural Resources; and  
Senator Rodriguez

592-02072-22

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1                                   A bill to be entitled  
2           An act relating to water resources management;  
3           amending s. 253.03, F.S.; authorizing the Board of  
4           Trustees of the Internal Improvement Trust Fund to  
5           grant easements on sovereignty submerged lands for  
6           specified mitigation banks under certain conditions;  
7           providing construction; requiring the Department of  
8           Environmental Protection to adopt and modify specified  
9           rules; providing requirements for such rulemaking;  
10          requiring the department, in consultation with the  
11          water management districts, to include such rulemaking  
12          in any active rulemaking process or to complete such  
13          rule development within a specified timeframe;  
14          amending s. 403.813, F.S.; exempting certain docks on  
15          recorded easements from certain permit and  
16          verification requirements; requiring authorization for  
17          certain docks to use submerged lands upon approval of  
18          the board; providing that the compliance of certain  
19          structures associated with a dock on a parcel of land  
20          with certain provisions creates a presumption of  
21          compliance with certain environmental impact  
22          requirements; removing provisions authorizing local  
23          governments to require permits for certain floating  
24          vessel platforms; revising the purposes for which  
25          local governments may require one-time registration of  
26          such platforms; defining the term "local government";  
27          providing an effective date.

28  
29   Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (17) is added to section 253.03, Florida Statutes, to read:

253.03 Board of trustees to administer state lands; lands enumerated.—

(17) The board of trustees may grant easements on sovereignty submerged lands for mitigation banks that are permitted under s. 373.4136 to ensure the protection and restoration of natural resources and to offset the unavoidable impacts of projects when mitigation banks meet the public interest criteria under this chapter and chapter 258. This subsection does not prohibit mitigation to offset impacts to seagrass or other habitats on sovereignty submerged lands, upon meeting the public interest criteria under this chapter and chapter 258.

Section 2. The Department of Environmental Protection shall adopt and modify rules adopted pursuant to ss. 373.4136 and 373.414, Florida Statutes, to ensure that required financial assurances are equivalent and sufficient to provide for the long-term management of mitigation permitted under ss. 373.4136 and 373.414, Florida Statutes. The department, in consultation with the water management districts, shall include the rulemaking required by this section in existing active rulemaking, or shall complete rule development by June 30, 2023.

Section 3. Paragraphs (b) and (s) of subsection (1) of section 403.813, Florida Statutes, are amended to read:

403.813 Permits issued at district centers; exceptions.—

(1) A permit is not required under this chapter, chapter 373, chapter 61-691, Laws of Florida, or chapter 25214 or

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59 chapter 25270, 1949, Laws of Florida, and a local government may  
60 not require a person claiming this exception to provide further  
61 department verification, for activities associated with the  
62 following types of projects; however, except as otherwise  
63 provided in this subsection, this subsection does not relieve an  
64 applicant from any requirement to obtain permission to use or  
65 occupy lands owned by the Board of Trustees of the Internal  
66 Improvement Trust Fund or a water management district in its  
67 governmental or proprietary capacity or from complying with  
68 applicable local pollution control programs authorized under  
69 this chapter or other requirements of county and municipal  
70 governments:

71 (b) The installation and repair of mooring pilings and  
72 dolphins associated with private docking facilities or piers and  
73 the installation of private docks, piers, and recreational  
74 docking facilities, or piers and recreational docking facilities  
75 of local governmental entities when the local governmental  
76 entity's activities will not take place in any manatee habitat,  
77 any of which docks:

78 1. Has 500 square feet or less of over-water surface area  
79 for a dock located in an area designated as Outstanding Florida  
80 Waters or 1,000 square feet or less of over-water surface area  
81 for a dock located in an area that is not designated as  
82 Outstanding Florida Waters;

83 2. Is constructed on or held in place by pilings or is a  
84 floating dock constructed so as not to involve filling or  
85 dredging other than that necessary to install the pilings;

86 3. May not substantially impede the flow of water or create  
87 a navigational hazard;

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88 4. Is used for recreational, noncommercial activities  
89 associated with the mooring or storage of boats and boat  
90 paraphernalia; and

91 5. Is the sole dock constructed pursuant to this exemption  
92 as measured along the shoreline for a distance of 65 feet,  
93 unless the parcel of land, recorded easement, or individual lot  
94 as platted is less than 65 feet in length along the shoreline,  
95 in which case one exempt dock may be allowed per parcel,  
96 easement, or lot. Such docks shall be granted authorization for  
97 the use of submerged lands upon approval by the Board of  
98 Trustees of the Internal Improvement Trust Fund.

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100 This paragraph does not prohibit the department from taking  
101 appropriate enforcement action pursuant to this chapter to abate  
102 or prohibit any activity otherwise exempt from permitting  
103 pursuant to this paragraph if the department can demonstrate  
104 that the exempted activity has caused water pollution in  
105 violation of this chapter.

106 (s) The construction, installation, operation, or  
107 maintenance of floating vessel platforms or floating boat lifts,  
108 provided that such structures:

109 1. Float at all times in the water for the sole purpose of  
110 supporting a vessel so that the vessel is out of the water when  
111 not in use;

112 2. Are wholly contained within a boat slip previously  
113 permitted under ss. 403.91-403.929, 1984 Supplement to the  
114 Florida Statutes 1983, as amended, or part IV of chapter 373, or  
115 do not exceed a combined total of 500 square feet, or 200 square  
116 feet in an Outstanding Florida Water, when associated with a

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117 dock that is exempt under this subsection or associated with a  
118 permitted dock with no defined boat slip or attached to a  
119 bulkhead on a parcel of land where there is no other docking  
120 structure;

121 3. Are not used for any commercial purpose or for mooring  
122 vessels that remain in the water when not in use, and do not  
123 substantially impede the flow of water, create a navigational  
124 hazard, or unreasonably infringe upon the riparian rights of  
125 adjacent property owners, as defined in s. 253.141;

126 4. Are constructed and used so as to minimize adverse  
127 impacts to submerged lands, wetlands, shellfish areas, aquatic  
128 plant and animal species, and other biological communities,  
129 including locating such structures in areas where seagrasses are  
130 least dense adjacent to the dock or bulkhead; and

131 5. Are not constructed in areas specifically prohibited for  
132 boat mooring under conditions of a permit issued in accordance  
133 with ss. 403.91-403.929, 1984 Supplement to the Florida Statutes  
134 1983, as amended, or part IV of chapter 373, or other form of  
135 authorization issued by a local government.

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137 Structures that qualify for this exemption are relieved from any  
138 requirement to obtain permission to use or occupy lands owned by  
139 the Board of Trustees of the Internal Improvement Trust Fund  
140 and, with the exception of those structures attached to a  
141 bulkhead on a parcel of land where there is no docking  
142 structure, are ~~may~~ not ~~be~~ subject to any more stringent  
143 permitting requirements, registration requirements, or other  
144 regulation by any local government. Structures associated with a  
145 dock on a parcel of land under subparagraph 2. which comply with

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146 this paragraph create a presumption of compliance with any  
147 requirement to minimize adverse environmental impacts. A local  
148 government ~~governments~~ may require a permit ~~either permitting~~ or  
149 one-time registration of floating vessel platforms to be  
150 attached to a bulkhead on a parcel of land where there is no  
151 other docking structure as necessary to ensure compliance with  
152 local ordinances, codes, or regulations. A local government  
153 ~~governments~~ may require a ~~either permitting~~ or one-time  
154 registration of all other floating vessel platforms only as  
155 necessary to ensure compliance with the exemption criteria in  
156 this section, or ~~or~~ to ensure compliance with local electrical or  
157 plumbing ordinances, ~~codes that, or regulations relating to~~  
158 ~~building or zoning, which~~ are no more stringent than the  
159 exemption criteria in this section or address subjects other  
160 than subjects addressed by the exemption criteria in this  
161 section; and to ensure proper installation, maintenance, and  
162 precautionary or evacuation action following a tropical storm or  
163 hurricane watch of a floating vessel platform or floating boat  
164 lift that is proposed to be attached to a bulkhead or parcel of  
165 land where there is no other docking structure. The exemption  
166 provided in this paragraph is ~~shall be~~ in addition to the  
167 exemption provided in paragraph (b). The department shall adopt  
168 a general permit by rule for the construction, installation,  
169 operation, or maintenance of those floating vessel platforms or  
170 floating boat lifts that do not qualify for the exemption  
171 provided in this paragraph but do not cause significant adverse  
172 impacts to occur individually or cumulatively. The issuance of  
173 such general permit ~~shall~~ also constitutes ~~constitute~~ permission  
174 to use or occupy lands owned by the Board of Trustees of the

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175 Internal Improvement Trust Fund. A local government ~~governments~~  
176 may not impose a more stringent regulation, permitting  
177 requirement, registration requirement, or other regulation  
178 covered by such general permit. A local government ~~governments~~  
179 may require either permitting or one-time registration of  
180 floating vessel platforms as necessary to ensure compliance with  
181 the general permit in this section; to ensure compliance with  
182 local ordinances, codes, or regulations relating to building or  
183 zoning that are no more stringent than the general permit in  
184 this section; and to ensure proper installation and maintenance  
185 of a floating vessel platform or floating boat lift that is  
186 proposed to be attached to a bulkhead or parcel of land where  
187 there is no other docking structure. As used in this paragraph,  
188 the term "local government" includes a charter county, a county  
189 that is required to implement a manatee protection plan pursuant  
190 to s. 379.2431(2)(t), or a county or municipality that  
191 establishes and administers a local pollution control program  
192 under s. 403.182.

193 Section 4. This act shall take effect upon becoming a law.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Environment and Natural Resources

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BILL: CS/SB 198

INTRODUCER: Environment and Natural Resources Committee and Senator Rodriguez

SUBJECT: Seagrass Mitigation Banks

DATE: January 19, 2022      REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Collazo	Rogers	EN	<b>Fav/CS</b>
2.			CA	
3.			AP	

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**Please see Section IX. for Additional Information:**  
COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

CS/SB 198 authorizes the Board of Trustees of the Internal Improvement Trust Fund (Board of Trustees) to grant easements on sovereignty submerged lands (SSLs) for mitigation banks that are permitted under, and meet the public interest criteria in, state law. The bill provides that it does not prohibit mitigation to offset impacts to seagrass or other habitats on SSLs upon meeting the public interest criteria. It also directs the Department of Environmental Protection to adopt and modify rules to ensure that required financial assurances are equivalent and sufficient to provide for the long-term management of mitigation.

The bill revises the existing Environmental Resource Permitting (ERP) program exceptions for:

- The installation and repair of certain mooring pilings and dolphins, piers, and recreational docking facilities, to provide that docks authorized under same must be granted authorization for the use of submerged lands upon approval by the Board of Trustees; and
- Floating vessel platform or floating boat lift structures, to:
  - Create a presumption of compliance with any requirement to minimize adverse environmental impacts, where they are associated with a dock on a parcel of land; and
  - Provide that local governments may require only a one-time registration of certain floating vessel platforms to ensure compliance with listed exemption criteria or with local electrical or plumbing codes that are no more stringent than the exemption criteria or address other subjects.

The bill also provides a definition for the term “local government.”

## II. Present Situation:

### Seagrasses

Seagrasses are grass-like flowering plants that live completely submerged in marine and estuarine waters.<sup>1</sup> Seagrasses occur throughout the coastal waters in Florida, including in protected bays and lagoons as well as in deeper waters along the continental shelf in the Gulf of Mexico.<sup>2</sup> The depth at which seagrasses occur is limited by water clarity because most species require high levels of light.<sup>3</sup> Seagrasses perform many important functions, including maintaining water clarity, stabilizing the bottom of aquatic habitats, providing habitat for marine life, and providing food for many marine animals and water birds.<sup>4</sup> There are seven different species of seagrasses found in Florida's waters.<sup>5</sup>

Along Florida's coastline and within its estuaries, there are more than 2 million acres of seagrass.<sup>6</sup> The state and its partners map and monitor seagrass abundance, and while efforts to promote seagrasses have led to positive outcomes in places like Tampa Bay and Sarasota Bay, certain areas have experienced recent losses of seagrasses, such as Florida's Big Bend, Florida Bay, and the Indian River Lagoon.<sup>7</sup> Seagrasses face several threats, including events that reduce water clarity and decrease the amount of light reaching the bottom, such as algae blooms, as well as physical damage, such as from boat propeller scarring or dredging.<sup>8</sup> In many cases a person operating a vessel outside a marked channel that causes "seagrass scarring" within an aquatic preserve commits a noncriminal infraction.<sup>9</sup>

### Sovereign Submerged Lands

Sovereign submerged lands are owned by the state and include, but are not limited to, tidal lands, islands, sandbars, shallow banks, and lands waterward of the ordinary or mean high water line,<sup>10</sup> beneath navigable fresh water or tidally-influenced waters.<sup>11</sup> Under the State Constitution, the title to all sovereign submerged lands is held by the state in trust for the people.<sup>12</sup> This generally

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<sup>1</sup> Florida Dep't of Environmental Protection (DEP), *Florida Seagrasses*, <https://floridadep.gov/rcp/seagrass> (last visited Jan. 11, 2022).

<sup>2</sup> *Id.*

<sup>3</sup> *Id.*

<sup>4</sup> *Id.*

<sup>5</sup> *Id.* These species are: "Cuban shoal grass (*Halodule wrightii*), turtle grass (*Thalassia testudinum*), manatee grass (*Syringodium filiforme*), star grass (*Halophila engelmannii*), paddle grass (*Halophila decipiens*), Johnson's seagrass (*Halophila johnsonii*), or widgeon grass (*Ruppia maritima*)." Section 253.04(3)(a)1., F.S.

<sup>6</sup> Florida Fish and Wildlife Conservation Commission, *Seagrass FAQ*, <https://myfwc.com/research/habitat/seagrasses/information/faq/> (last visited Jan. 11, 2022).

<sup>7</sup> *Id.*

<sup>8</sup> *Id.*

<sup>9</sup> Section 253.04(3), F.S. (2021).

<sup>10</sup> Fla. Admin. Code R. 18-21.003(67). The mean high water line is the point on the shore marking the average height of the high waters over a 19-year period, and it is the boundary between the state-owned foreshore (land alternately covered and uncovered by the tide) and the dry area above the mean high water line that is subject to private ownership. *See ss.* 177.27(14), (15) and 177.28(1), F.S.

<sup>11</sup> Fla. Admin. Code R. 18-21.003(67).

<sup>12</sup> FLA. CONST. art. X, s. 11.

provides the public with the right to use sovereign submerged lands for traditional recreational purposes such as swimming, boating, and fishing.<sup>13</sup>

The Board of Trustees of the Internal Improvement Trust Fund (Board of Trustees), comprised of the Governor and Cabinet, holds title to all sovereign submerged lands in the state.<sup>14</sup> The Board of Trustees has a duty to preserve and regenerate seagrass in these areas, and the Legislature has recognized seagrasses as essential to the oceans, gulfs, estuaries, and shorelines of the state.<sup>15</sup> The Board of Trustees may sell sovereign submerged lands when it determines it to be in the public interest, and the Board of Trustees may authorize private use of sovereign submerged lands when it determines it to be not contrary to the public interest.<sup>16</sup> The Board of Trustees' consideration of what is in the public interest includes determining to what extent such conveyance would interfere with the conservation of wildlife, marine ecosystems, and other natural resources.<sup>17</sup> If objections are filed and it appears the conveyance of submerged lands would result in the destruction of grass flats suitable as nursery or feeding grounds for marine life, the Board of Trustees must withdraw the lands from sale.<sup>18</sup>

Florida law authorizes the Board of Trustees to adopt rules to administer sovereign submerged lands.<sup>19</sup> Chapter 18-21 of the Florida Administrative Code, Sovereign Submerged Lands Management, lists the various forms of authorization necessary for specified activities on sovereign submerged lands.<sup>20</sup> The Department of Environmental Protection (DEP) and the Department of Agriculture and Consumer Services (DACCS) act as staff to the Board of Trustees in the review of proposed uses of sovereign submerged lands.<sup>21</sup> DEP is responsible for environmental permitting of activities and water quality protection on sovereign submerged lands, while DACCS is responsible for managing aquacultural activities on sovereignty submerged lands.<sup>22</sup>

In determining whether an activity is not contrary to the public interest or is in the public interest, DEP must consider and balance the following criteria:

- Whether the activity will adversely affect the public health, safety, or welfare or the property of others;

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<sup>13</sup> Fla. Admin. Code R. 18-21.004(2)(a); *see also* 5F, LLC v. Hawthorne, 317 So. 3d 220, 223 (Fla. 2d DCA 2021) (identifying the same traditional uses).

<sup>14</sup> Sections 253.03 and 253.12(1), F.S.

<sup>15</sup> Section 253.04(3), F.S.

<sup>16</sup> FLA. CONST. art. X, s. 11; s. 253.12(2), F.S.; *see also* Fla. Admin. Code R. 18-21.003(54). The rule defines public interest as meaning “demonstrable environmental, social, and economic benefits which would accrue to the public at large as a result of a proposed action, and which would clearly exceed all demonstrable environmental, social, and economic costs of the proposed action. In determining the public interest in a request for use, sale, lease, or transfer of interest in sovereignty lands or severance of materials from sovereignty lands, the board shall consider the ultimate project and purpose to be served by said use, sale, lease, or transfer of lands or materials.” Fla. Admin. Code R. 18-21.003(54).

<sup>17</sup> Section 253.12(2)(a), F.S.

<sup>18</sup> Section 253.12(4)(e), F.S.

<sup>19</sup> Sections 253.03(7) and 253.73, F.S.

<sup>20</sup> *See* Fla. Admin. Code R. 18-21.005.

<sup>21</sup> DEP, *Sovereign Submerged Lands (SSL) - Proprietary Authority versus Regulatory Authority in Chapter 18-21, F.A.C.*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/sovereign-submerged-lands-ssl> (last visited Jan. 11, 2022); *see also* Dep't of Agriculture and Consumer Services, *Aquaculture Submerged Land Leasing*, <https://www.fdacs.gov/Agriculture-Industry/Aquaculture/Aquaculture-Submerged-Land-Leasing> (last visited Jan. 11, 2022).

<sup>22</sup> Fla. Admin. Code R. 18-21.002(1).

- Whether the activity will adversely affect the conservation of fish and wildlife, including endangered or threatened species, or their habitats;
- Whether the activity will adversely affect navigation or the flow of water or cause harmful erosion or shoaling;
- Whether the activity will adversely affect the fishing or recreational values or marine productivity in the vicinity of the activity;
- Whether the activity will be of a temporary or permanent nature;
- Whether the activity will adversely affect or will enhance significant historical and archaeological resources under the provisions of s. 267.061; and
- The current condition and relative value of functions being performed by areas affected by the proposed activity.<sup>23</sup>

## Mitigation

### *Federal Mitigation*

The U.S. Environmental Protection Agency and the U.S. Army Corps of Engineers (USACE) promulgate federal regulations establishing environmental criteria, and mechanisms for compensatory mitigation, under Section 404. The regulations require a permit applicant to take all appropriate and practicable steps to avoid and minimize adverse impacts to waters of the U.S.<sup>24</sup> For unavoidable impacts, as the last step in a sequence after avoidance and minimization, compensatory mitigation may be required to replace the loss of wetland and aquatic resource functions in the watershed.<sup>25</sup>

There are three basic types of compensatory mitigation under Section 404:

- Mitigation banks — a mitigation bank sells compensatory mitigation credits to permittees whose obligation to provide compensatory mitigation is then transferred to the mitigation bank sponsor. Mitigation banking is the preferred method of compensatory mitigation under the federal regulations. Reasons for this include that the banks have an approved mitigation plan and financial assurances, credits are not released until specific milestones are achieved, and banks typically involve larger, more ecologically valuable parcels.
- In-lieu fee programs — funds are paid to a governmental or non-profit entity for natural resources management. Similar to a bank, an in-lieu fee program sells credits to permittees whose obligation is then transferred to the in-lieu program sponsor. However, the rules governing in-lieu fee programs are somewhat different, and their operation and use are governed by an in-lieu fee program instrument.

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<sup>23</sup> Section 373.414(1)(a), F.S.

<sup>24</sup> 40 C.F.R. s. 230.91(c); *see generally* 40 C.F.R. pt. 230 and 33 C.F.R. pt. 322. USACE administers permitting under Section 404 of the Clean Water Act, which generally requires a permit for any discharge of dredged or fill material into waters of the U.S., including wetlands. 33 U.S.C. s. 1344 (2021); U.S. Environmental Protection Agency (EPA), *Wetland Regulatory Authority*, available at [https://www.epa.gov/sites/production/files/2015-03/documents/404\\_reg\\_authority\\_fact\\_sheet.pdf](https://www.epa.gov/sites/production/files/2015-03/documents/404_reg_authority_fact_sheet.pdf) (last visited Jan. 11, 2022). In 2020, DEP assumed permitting authority under the State 404 Program for certain “assumed waters,” but USACE will retain such permitting authority for all other waters in the state. DEP, *State 404 Program*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/state-404-program> (last visited Jan. 11, 2022); DEP, *State 404 Program Applicant’s Handbook*, § 1.1, available at <https://www.flrules.org/gateway/reference.asp?No=Ref-12064> (last visited Jan. 11, 2022).

<sup>25</sup> EPA, *Wetlands Compensatory Mitigation*, available at [https://www.epa.gov/sites/production/files/2015-08/documents/compensatory\\_mitigation\\_factsheet.pdf](https://www.epa.gov/sites/production/files/2015-08/documents/compensatory_mitigation_factsheet.pdf) (last visited Jan. 11, 2022).

- Permittee-responsible mitigation — activities are undertaken by the permittee, or an authorized agent or contractor, to provide compensatory mitigation for which the permittee retains full responsibility.<sup>26</sup>

### *State Mitigation*

At the state level, DEP regulates activities in, on, or over surface waters, as well as any activity that alters surface water flows, through environmental resource permits (ERPs).<sup>27</sup> ERPs are required for certain development or construction activities, typically involving the dredging or filling of wetlands or surface waters, construction of flood protection facilities, building dams or reservoirs, or any other activities that affect state waters.<sup>28</sup> ERP applications are processed by either DEP or one of the water management districts in accordance with the division of responsibilities specified in operating agreements between DEP and the water management districts.<sup>29</sup>

Florida's ERP criteria generally require that, for proposed activities that will result in adverse impacts to wetland or surface water functions, applicants must implement practicable design modifications to reduce or eliminate such adverse impacts.<sup>30</sup> After such requirements have been completed, mitigation is required to offset the adverse impacts.<sup>31</sup> Mitigation under the ERP program is evaluated in light of the programmatic goal of no net loss of wetland and other surface water functions.<sup>32</sup> Mitigation can be conducted on-site, off-site, or through the purchase of credits from a mitigation bank, or through a combination of approaches.<sup>33</sup> Off-site mitigation is preferred when on-site mitigation is not expected to have long-term viability, or when off-site mitigation will provide greater improvement in ecological value.<sup>34</sup>

Florida law authorizes DEP and the water management districts to require permits authorizing the establishment and use of mitigation banks.<sup>35</sup> DEP has adopted rules that serve as the basis for mitigation bank permitting done by DEP and the water management districts.<sup>36</sup>

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<sup>26</sup> EPA, *Mechanisms for Providing Compensatory Mitigation under CWA Section 404*, <https://www.epa.gov/cwa-404/mechanisms-providing-compensatory-mitigation-under-cwa-section-404> (last visited Jan. 11, 2022); *see also* 40 C.F.R. s. 290.93(b).

<sup>27</sup> DEP, *Submerged Lands and Environmental Resources Coordination Program*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination> (last visited Jan. 11, 2022).

<sup>28</sup> South Florida Water Management District, *Environmental Resource Permits*, <https://www.sfwmd.gov/doing-business-with-us/permits/environmental-resource-permits> (last visited Jan. 11, 2022).

<sup>29</sup> DEP, *Submerged Lands and Environmental Resources Coordination Program*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination> (last visited Jan. 11, 2022).

<sup>30</sup> *See generally* DEP, *ERP Applicant's Handbook Volume I*, 10-2, 10-24–10-33 (2020), *available at* <https://www.flrules.org/gateway/reference.asp?No=Ref-12078> (last visited Jan. 11, 2022).

<sup>31</sup> *Id.*

<sup>32</sup> *Id.* at 10-1, 10-24.

<sup>33</sup> *Id.* at 10-25.

<sup>34</sup> *Id.*

<sup>35</sup> *See generally* ss. 373.4135 and 373.4136, F.S.

<sup>36</sup> *See generally* Fla. Admin. Code Ch. 62-342.

## Mitigation Banking

Generally, mitigation banking is a practice in which an environmental enhancement and preservation project is conducted by a public agency or private entity to provide mitigation for unavoidable wetland impacts within a defined mitigation service area.<sup>37</sup> The bank is the site itself, and the currency sold by the banker to the impact permittee is a credit, representing the wetland ecological value equivalent to the complete restoration of one acre.<sup>38</sup> The number of potential credits permitted for the bank, and the credit debits required for impact permits, are determined by the permitting agencies.<sup>39</sup>

Creation of a mitigation bank in Florida requires both a permit from DEP or a water management district, and federal approval of a mitigation bank instrument from several agencies led by USACE, in a joint state/federal interagency review team.<sup>40</sup> Through this process, depending on agency approval, a mitigation bank may provide mitigation for permittees under both the federal and state permitting programs.

Requirements for permitting mitigation banks differ between mitigation bank instruments issued by the USACE and state permits issued by DEP or the water management districts. Under the federal process, a mitigation banking instrument serves as the legal document for the establishment, operation, and use of a mitigation bank.<sup>41</sup> They are approved by an interagency review team, through procedures involving public notice and comment.<sup>42</sup> Mitigation banking instruments must include certain detailed elements, such as a comprehensive mitigation plan including financial assurances, and a credit release schedule that is tied to the achievement of specific milestones.<sup>43</sup>

Under Florida law, to obtain a mitigation bank permit, the applicant must provide reasonable assurance that the mitigation bank will:

- Improve ecological conditions of the regional watershed;
- Provide viable and sustainable ecological and hydrological functions for the proposed mitigation service area;
- Be effectively managed in perpetuity;
- Not destroy areas with high ecological value;
- Achieve mitigation success; and
- Be adjacent to lands that will not adversely affect the long-term viability of the mitigation bank due to unsuitable land uses or conditions.<sup>44</sup>

The applicant must also provide reasonable assurance that:

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<sup>37</sup> DEP, *Mitigation and Mitigation Banking*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/mitigation-and-mitigation-banking> (last visited Jan. 11, 2022).

<sup>38</sup> *Id.*

<sup>39</sup> *Id.*

<sup>40</sup> DEP, *Mitigation Banking Rule and Procedure Synopsis*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/mitigation-banking-rule-and> (last visited Jan. 11, 2022).

<sup>41</sup> 33 C.F.R. s. 332.2.

<sup>42</sup> 33 C.F.R. s. 332.8; 40 C.F.R. s. 230.98.

<sup>43</sup> See generally 33 C.F.R. s. 332.8(d)(6); see also 40 C.F.R. s. 230.98(d)(6).

<sup>44</sup> Section 373.4136(1), F.S.

- Any surface water management system that will be constructed, altered, operated, maintained, abandoned, or removed within a mitigation bank will meet the requirements of part IV of ch. 373, F.S., which regulates management and storage of surface waters, and rules adopted thereunder;
- The applicant has sufficient legal or equitable interest in the property to ensure perpetual protection and management of the land within a mitigation bank; and
- The applicant can meet the financial responsibility requirements prescribed for mitigation banks.<sup>45</sup>

## Seagrass Mitigation Banking

### *Conceptually*

Seagrass mitigation banking is a concept that applies the practices of mitigation banking to seagrass resources, where seagrass resources could be restored, established, enhanced, or preserved in a mitigation bank, which then generates credits that may be used to offset unavoidable impacts to seagrass resources elsewhere. Proponents argue that incentivizing third parties to protect and maintain a large, healthy area of seagrass beds in advance with an off-site mitigation bank can provide better protection of seagrass resources than permittee-responsible mitigation.<sup>46</sup>

### *Legislation*

In 2008, the Legislature passed a bill authorizing the Board of Trustees to provide for the establishment of seagrass mitigation banks to offset the unavoidable impacts of projects where they meet the applicable public interest test.<sup>47</sup> The bill also stated that the authorization “shall not prohibit mitigation for impacts to seagrass or other habitats on sovereignty submerged lands for other types of projects, or for projects occurring on non-sovereign submerged lands, upon applicable approval of the board of trustees.”<sup>48</sup>

Governor Crist vetoed the 2008 bill.<sup>49</sup> The veto letter stated that authorizing the conveyance of sovereignty submerged lands for a bank selling credits to facilitate the destruction of seagrasses on sovereignty submerged lands elsewhere could fail the constitutional public interest test.<sup>50</sup> The Governor raised concerns about the long-term success of artificially-created seagrass beds, and stated that seagrass mitigation banks would likely result in the net destruction of seagrass beds.<sup>51</sup> In addition to seagrass beds, the letter stated that the legislation allows an applicant to seek approval from the Board of Trustees for any project involving destruction of habitat in sovereignty submerged lands that does not pass the public interest test. Finally, the letter stated

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<sup>45</sup> *Id.*; Fla. Admin. Code R. 62-342.400.

<sup>46</sup> See generally Stephanie A. Broad, *Seagrass Mitigation Banks and the Governor’s Veto*, 39 STETSON L. REV. 285 (2009), available at <https://www.stetson.edu/law/lawreview/media/vol-39-1-broad.pdf> (last visited Jan. 11, 2022).

<sup>47</sup> CS/HB 7059 (Reg. Sess. 2008).

<sup>48</sup> *Id.*

<sup>49</sup> *Letter from Governor Charlie Crist to Secretary Kurt S. Browning* (June 30, 2008), available at <https://static.votesmart.org/static/vetotext/21176.pdf> (last visited Jan. 11, 2022).

<sup>50</sup> *Id.* at 1.

<sup>51</sup> *Id.* at 2.

that implementing the banks would require excluding the public from the sovereignty submerged lands and contravene the public's navigation rights.<sup>52</sup>

In 2021, another bill was introduced that authorized the Board of Trustees to establish seagrass mitigation banks, and which expressly did not prohibit mitigation, upon approval of the Board of Trustees, for impacts to other habitats on sovereignty submerged lands or non-sovereignty submerged lands.<sup>53</sup> In its first committee of reference, the bill was amended to specify that the Board of Trustees "may authorize leases" for seagrass mitigation banks, and also to require DEP to modify its rules to remove duplicative financial assurance requirements and ensure permitted seagrass mitigation banks comply with the federal mitigation banking rules.<sup>54</sup> The bill died in its second committee of reference.

In a 2021 analysis, DEP raised several concerns and comments about seagrass mitigation banks.<sup>55</sup> DEP stated that the long-term dedication necessary to establish the banks may conflict with the Board of Trustees' policy and purpose to allow for public access to sovereignty submerged lands, including swimming, boating, and fishing.<sup>56</sup> DEP expressed concern that if state-owned lands that were purchased with bond proceeds were used for seagrass mitigation banks – a revenue-generating activity – it could trigger taxation of the interest on the bonds in violation of the Internal Revenue Service's regulations and the bond indenture. DEP's analysis also agreed with the concerns regarding mitigation banks that were raised by the 2008 veto letter, commenting that preserving seagrass resources is not appropriate for compensatory mitigation, because if loss or degradation of seagrass resources are said to be offset by preserving existing seagrasses that are already protected then there will be a net loss of seagrass resources.<sup>57</sup>

### **Exceptions to Requirements for Environmental Resource Permitting**

DEP's Environmental Resource Permitting (ERP) program regulates activities involving the alteration of surface water flows.<sup>58</sup> The ERP program governs the construction, alteration, operation, maintenance, repair, abandonment, and removal of stormwater management systems, dams, impoundments, reservoirs, appurtenant works, and works (including docks, piers, structures, dredging, and filling located in, on, or over wetlands or other surface waters).<sup>59</sup>

For a number of low impact activities and projects that are narrow in scope, an ERP permit is not required under state law.<sup>60</sup> Engaging in these activities and projects requires compliance with applicable local requirements, but generally requires no notice to DEP.<sup>61</sup> A broad array of

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<sup>52</sup> *Id.*

<sup>53</sup> SB 1668 (Reg. Sess. 2021).

<sup>54</sup> CS/SB 1668 (Reg. Sess. 2021). The amendment also removed the reference to non-sovereignty submerged lands. *See id.*

<sup>55</sup> DEP, *2021 Legislative Session, Bill #: SB 1668 (2021)*, available at [https://www.flsenate.gov/Committees/Show/EN/MeetingPacket/5170/9341\\_MeetingPacket\\_5170.29.21.pdf](https://www.flsenate.gov/Committees/Show/EN/MeetingPacket/5170/9341_MeetingPacket_5170.29.21.pdf) (last visited Jan. 11, 2022).

<sup>56</sup> *Id.* at 1.

<sup>57</sup> *Id.* at 2.

<sup>58</sup> Chapter 373, p. IV, F.S.; Fla. Admin. Code Ch. 62-330; DEP, *DEP 101: Environmental Resource Permitting*, <https://floridadep.gov/comm/press-office/content/dep-101-environmental-resource-permitting> (last visited Jan. 18, 2022).

<sup>59</sup> Fla. Admin. Code R. 62-330.010(1)-(3). The responsibilities for implementing the statewide ERP program are partially delegated by DEP to the water management districts and certain local governments.

<sup>60</sup> Section 403.813, F.S.

<sup>61</sup> Fla. Admin. Code Rules 62-330.050(1) and 62-330.051(2).

activities are expressly exempted from the ERP program, and these include, but are not limited to: the installation of overhead transmission lines; installation and maintenance of boat ramps; work on seawalls and mooring pilings, swales, and foot bridges; the removal of aquatic plants; construction and operation of floating vessel platforms; and work on county roads and bridges.<sup>62</sup> Although permitting is not required for these activities, there may be a requirement to obtain permission to use or occupy lands owned by the Board of Trustees or a water management district in its governmental or proprietary capacity.<sup>63</sup>

***ERP Exemption for Certain Mooring Pilings, Dolphins, Private Docks, Piers, and Recreational Docking Facilities***

There is an ERP exemption for the installation and repair of mooring pilings and dolphins associated with private docking facilities or piers and the installation of private docks, piers, and recreational docking facilities, or piers and recreational docking facilities of local governmental entities when the local governmental entity's activities will not take place in any manatee habitat, any of which docks:<sup>64</sup>

- Has 500 square feet or less of over-water surface area for a dock located in an area designated as Outstanding Florida Waters or 1,000 square feet or less of over-water surface area for a dock located in an area that is not designated as Outstanding Florida Waters;
- Is constructed on or held in place by pilings or is a floating dock constructed so as not to involve filling or dredging other than that necessary to install the pilings;
- May not substantially impede the flow of water or create a navigational hazard;
- Is used for recreational, noncommercial activities associated with the mooring or storage of boats and boat paraphernalia; and
- Is the sole dock constructed pursuant to this exemption as measured along the shoreline for a distance of 65 feet, unless the parcel of land or individual lot as platted is less than 65 feet in length along the shoreline, in which case one exempt dock may be allowed per parcel or lot.<sup>65</sup>

The exemption does not prohibit DEP from taking appropriate enforcement action pursuant to ch. 403, F.S., to abate or prohibit any activity otherwise exempt from permitting pursuant to this exemption if DEP can demonstrate that the exempted activity has caused water pollution in violation of ch. 403, F.S.<sup>66</sup>

***ERP Exemption for Certain Floating Vessel Platforms or Floating Boat Lifts***

There is also an ERP exemption for the construction, installation, operation, or maintenance of floating vessel platforms or floating boat lifts, provided that such structures:<sup>67</sup>

- Float at all times in the water for the sole purpose of supporting a vessel so that the vessel is out of the water when not in use;

<sup>62</sup> Section 403.813(1), F.S.; Fla. Admin. Code R. 62-330.051.

<sup>63</sup> Section 403.813(1), F.S.; *but see* s. 403.813(1)(s), F.S. (specifically relieving qualifying FVP structures from any requirement to obtain permission to use or occupy lands owned by the Board of Trustees).

<sup>64</sup> Section 403.813(1)(b), F.S.

<sup>65</sup> Section 403.813(1)(b)1.-5., F.S.

<sup>66</sup> Section 403.813(1)(b), F.S.

<sup>67</sup> Section 403.813(1)(s), F.S.

- Are wholly contained within a boat slip previously permitted under state law, or do not exceed a combined total of 500 square feet, or 200 square feet in an Outstanding Florida Water, when associated with a dock that is exempt under this subsection or associated with a permitted dock with no defined boat slip or attached to a bulkhead on a parcel of land where there is no other docking structure;
- Are not used for any commercial purpose or for mooring vessels that remain in the water when not in use, and do not substantially impede the flow of water, create a navigational hazard, or unreasonably infringe upon the riparian rights of adjacent property owners, as defined in state law;
- Are constructed and used so as to minimize adverse impacts to submerged lands, wetlands, shellfish areas, aquatic plant and animal species, and other biological communities, including locating such structures in areas where seagrasses are least dense adjacent to the dock or bulkhead; and
- Are not constructed in areas specifically prohibited for boat mooring under conditions of a permit issued in accordance with state law, or other form of authorization issued by a local government.<sup>68</sup>

Local governments may require either permitting or one-time registration of floating vessel platforms to be attached to a bulkhead on a parcel of land where there is no other docking structure as necessary to ensure compliance with local ordinances, codes, or regulations.<sup>69</sup> Additionally, local governments may require either permitting or one-time registration of all other floating vessel platforms as necessary to ensure compliance with the exemption criteria in s. 403.813, F.S., and to ensure compliance with local ordinances, codes, or regulations relating to building or zoning, which are no more stringent than the exemption criteria in s. 403.813, F.S., or address subjects other than subjects addressed by the exemption criteria in this s. 403.813, F.S.<sup>70</sup>

### **Charter Counties**

In 1968, the electors of Florida granted local voters the power to adopt charters to govern their counties.<sup>71</sup> Charters are formal written documents that confer powers, duties, or privileges on the county. They resemble state or federal constitutions and they must be approved, along with any amendments, by the voters of a county. The establishment of charter government was designed to remove the resolution of local problems from the Legislature's busy agenda and to grant the county electorate greater control over their regional affairs.<sup>72</sup>

To date, there are 20 charter counties.<sup>73</sup> They are:

- Alachua
- Brevard
- Broward
- Charlotte

<sup>68</sup> Section 403.813(1)(s)1.-5., F.S.

<sup>69</sup> Section 403.813(1)(s), F.S.

<sup>70</sup> *Id.*

<sup>71</sup> Florida Association of Counties, *Charter County Information*, <https://www.fl-counties.com/charter-county-information> (last visited Jan. 18, 2022).

<sup>72</sup> *Id.*

<sup>73</sup> *Id.*

- Clay
- Columbia
- Duval
- Hillsborough
- Lee
- Leon
- Miami-Dade
- Orange
- Osceola
- Palm Beach
- Pinellas
- Polk
- Sarasota
- Seminole
- Volusia
- Wakulla<sup>74</sup>

### **Manatee Protection Plans**

The Florida Manatee Sanctuary Act<sup>75</sup> provides that in order to protect manatees and manatee habitat, certain Florida counties are required to develop manatee protection plans (MPPs).<sup>76</sup> An MPP is a county specific management plan developed, approved and used by federal, state, and local governments to ensure the long term protection of manatees and their habitat within what is defined as the county's boundaries.<sup>77</sup>

Thirteen counties have adopted MPPs.<sup>78</sup> They are:

- Brevard
- Broward
- Charlotte
- Citrus
- City of Jacksonville (Duval)
- Clay
- Collier
- Flagler
- Indian River
- Lee
- Martin
- Miami-Dade
- Palm Beach

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<sup>74</sup> *Id.*

<sup>75</sup> Section 379.2431(2), F.S.

<sup>76</sup> Section 379.2431(2)(t), F.S.

<sup>77</sup> Fish and Wildlife Conservation Commission, *Manatee Protection Plans – MPPs*, <https://myfwc.com/wildlifehabitats/wildlife/manatee/protection-plans/> (last visited Jan. 18, 2022).

<sup>78</sup> *Id.*

- Sarasota
- St. Lucie
- Volusia<sup>79</sup>

### **Local Pollution Control Programs**

Section 403.182, F.S., provides that each county and municipality (or any combination thereof) may establish and administer a local pollution control program, so long as it complies with all other provisions of the Florida Air and Water Pollution Control Act (FAWPCA).<sup>80</sup> All local pollution control programs must:<sup>81</sup>

- Be approved by DEP as adequate to meet the requirements of the FAWPCA and any applicable rules and regulations pursuant thereto;
- Provide by ordinance, regulation, or local law for requirements compatible with, or stricter or more extensive than those imposed by the FAWPCA and regulations issued thereunder;
- Provide for the enforcement of such requirements by appropriate administrative and judicial process; and
- Provide for administrative organization, staff, financial and other resources necessary to effectively and efficiently carry out its program.

If DEP determines that a local pollution control program is inadequate to prevent and control pollution, or is being administered in a manner inconsistent with the requirements of the FAWPCA, it may require necessary corrective measures.<sup>82</sup> If these corrective measures are not implemented, DEP may reassume implementation of the FAWPCA within the jurisdiction.<sup>83</sup> Each local pollution control program must cooperate with and assist DEP in carrying out its powers, duties, and functions.<sup>84</sup>

### **III. Effect of Proposed Changes:**

**Section 1** of the bill provides that the Board of Trustees of the Internal Improvement Trust Fund (Board of Trustees) may grant easements on sovereignty submerged lands (SSLs) for mitigation banks that are permitted under the mitigation banking statute to ensure the protection and restoration of natural resources and to offset the unavoidable impacts of projects when mitigation banks meet the public interest criteria under this chapters 253 and 258, F.S. The bill also provides that it does not prohibit mitigation to offset impacts to seagrass or other habitats on SSLs, upon meeting the public interest criteria under chapter 253 and 258, F.S.

**Section 2** of the bill directs the Department of Environmental Protection (DEP) to adopt and modify rules adopted pursuant to the mitigation banking and additional surface waters and wetlands criteria statutes to ensure that required financial assurances are equivalent and sufficient to provide for the long-term management of mitigation permitted under those provisions. DEP,

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<sup>79</sup> *Id.*

<sup>80</sup> Section 403.182, F.S.; *see also* ch. 67-436, s. 2, Laws of Fla. (identifying the short title of the act).

<sup>81</sup> Section 403.182(1), F.S.

<sup>82</sup> *See* s. 403.182(4), F.S.

<sup>83</sup> *See id.*

<sup>84</sup> Section 403.182(10), F.S.

in consultation with the water management districts, must include the rulemaking in existing active rulemaking, or must complete rule development by June 30, 2023.

**Section 3** of the bill amends the criteria to qualify for the permitting exemption in s. 403.813(1)(b), F.S., applicable to the installation and repair of certain mooring pilings, dolphins, piers, and docking facilities, as follows:

- In connection with the requirement that the dock be the sole dock constructed pursuant to the exemption “as measured along the shoreline for a distance of 65 feet, unless the parcel of land or individual lot as platted is less than 65 feet in length along the shoreline, in which case one exempt dock may be allowed per per parcel or lot[,]” the bill revises the references to “a parcel of land or individual lot” to include a recorded easement as well.
- It provides that docks qualifying for the permitting exemption must be granted authorization for use of submerged lands upon approval by the Board of Trustees.

The bill also amends the permitting exemption in s. 403.813(s), F.S., applicable to the construction, installation, operation, or maintenance of floating vessel platforms or floating boat lifts, as follows:

- It amends the exemption to create a presumption of compliance with any requirement to minimize adverse environmental impacts, where the structure in question complies with the exemption criteria and is associated with an exempt or permitted dock on a parcel of land.
- It revises the exemption such that local governments no longer have the option of requiring a permit – instead, they may only require a one-time registration as necessary – for floating vessel platforms associated with docking structures to ensure compliance.
- It revises the exemption such that local governments can no longer use the one-time registration process to ensure compliance with local ordinances, codes, or regulations relating to building and zoning, but instead can only use one-time registration to ensure compliance with electrical or plumbing codes that are no more stringent than the listed exemption criteria or address other subjects other than the subjects addressed by the listed exemption criteria.

The bill also defines the term “local government,” as used in the bill, as including a charter county, a county that is required to implement a manatee protection plan pursuant to state law, or a county or municipality that establishes and administers a local pollution control program under state law.

**Section 4** provides that the bill takes effect upon becoming a law.

#### **IV. Constitutional Issues:**

##### **A. Municipality/County Mandates Restrictions:**

None.

##### **B. Public Records/Open Meetings Issues:**

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

**V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The Board of Trustees may realize a marginal increase in proprietary authorization fees due to the establishment of seagrass mitigation banks on sovereignty submerged lands. The bill may also result in increased costs to the Board of Trustees and DEP because rulemaking, and potentially the establishment of a new program, may be necessary to implement the requirements contained in the bill.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

Ordinarily, an “easement” (new law) would overlay a “parcel of land or individual lot” (existing law). It is unclear what change the addition of this language would make. Additionally, docks qualifying for the permitting exemption are granted authorization for use of submerged lands upon approval by the Board of Trustees under existing law (submerged lands are addressed in ch. 253, F.S.). It is unclear what change the addition of this language would make. It may be that the changes to law proposed in s. 403.813, F.S., should be clarified to ensure the intent of the bill is achieved.

The use of the word “includes” in the explanation of “local government” in s. 403.813(1)(s), F.S., could be ambiguous regarding if it is an inclusive or exclusive list. If the intent is to make it an inclusive list adding “includes, ‘but not limited to’” would make the language clearer.

**VIII. Statutes Affected:**

This bill substantially amends sections 253.03 and 403.813 of the Florida Statutes.

**IX. Additional Information:****A. Committee Substitute – Statement of Substantial Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Environment and Natural Resources on January 18, 2022:**

- Provides that the Board of Trustees of the Internal Improvement Trust Fund (Board of Trustees) may grant easements on sovereignty submerged lands (SSLs) for mitigation banks that are permitted under, and meet the public interest criteria in, state law.
- Provides that the bill does not prohibit mitigation to offset impacts to seagrass or other habitats on SSLs upon meeting the public interest criteria.
- Directs DEP to adopt and modify rules to ensure that required financial assurances are equivalent and sufficient to provide for the long-term management of mitigation.
- Provides that docks authorized under the permitting exception in s. 403.813(1)(b), F.S., for the installation and repair of certain mooring pilings and dolphins, piers, and recreational docking facilities, must be granted authorization for the use of submerged lands upon approval by the Board of Trustees.
- Provides that floating vessel platform or floating boat lift structures authorized under the permitting exception for them in s. 403.813(1)(s), F.S., when they are associated with a dock on a parcel of land and comply with the criteria listed, create a presumption of compliance with any requirement to minimize adverse environmental impacts.
- Revises existing law which authorizes local governments to..... to permit local governments, as defined in the bill, to require only a one-time registration of certain floating vessel platforms to ensure compliance with listed exemption criteria or with local electrical or plumbing codes that are no more stringent than the exemption criteria or address other subjects.
- Defines the term “local government” as used in s. 403.813(1)(s), F.S., as including a charter county, a county that is required to implement a manatee protection plan pursuant to state law, or a county or municipality that establishes and administers a local pollution control program under state law.

**B. Amendments:**

None.



26        (17) The board of trustees may grant easements on  
27 sovereignty submerged lands for mitigation banks that are  
28 permitted under s. 373.4136 to ensure the protection and  
29 restoration of natural resources and to offset the unavoidable  
30 impacts of projects when mitigation banks meet the public  
31 interest criteria under chapters 253 and 258. This subsection  
32 does not prohibit mitigation to offset impacts to seagrass or  
33 other habitats on sovereignty submerged lands, upon meeting the  
34 public interest criteria under chapters 253 and 258.

35        Section 2. The Department of Environmental Protection  
36 shall adopt and modify rules adopted pursuant to ss. 373.4136  
37 and 373.414 to ensure that required financial assurances are  
38 equivalent and sufficient to provide for the long-term  
39 management of mitigation permitted under ss. 373.4136 and  
40 373.414. The department, in consultation with the water  
41 management districts, shall include the rulemaking required by  
42 this section in existing active rulemaking, or shall complete  
43 rule development by June 30, 2023.

44        Section 3. Paragraphs (b) and (s) of subsection (1) of  
45 section 403.813, Florida Statutes, are amended to read:

46        403.813 Permits issued at district centers; exceptions.—

47        (1) A permit is not required under this chapter, chapter  
48 373, chapter 61-691, Laws of Florida, or chapter 25214 or  
49 chapter 25270, 1949, Laws of Florida, and a local government may  
50 not require a person claiming this exception to provide further

51 department verification, for activities associated with the  
52 following types of projects; however, except as otherwise  
53 provided in this subsection, this subsection does not relieve an  
54 applicant from any requirement to obtain permission to use or  
55 occupy lands owned by the Board of Trustees of the Internal  
56 Improvement Trust Fund or a water management district in its  
57 governmental or proprietary capacity or from complying with  
58 applicable local pollution control programs authorized under  
59 this chapter or other requirements of county and municipal  
60 governments:

61 (b) The installation and repair of mooring pilings and  
62 dolphins associated with private docking facilities or piers and  
63 the installation of private docks, piers, and recreational  
64 docking facilities, or piers and recreational docking facilities  
65 of local governmental entities when the local governmental  
66 entity's activities will not take place in any manatee habitat,  
67 any of which docks:

68 1. Has 500 square feet or less of over-water surface area  
69 for a dock located in an area designated as Outstanding Florida  
70 Waters or 1,000 square feet or less of over-water surface area  
71 for a dock located in an area that is not designated as  
72 Outstanding Florida Waters;

73 2. Is constructed on or held in place by pilings or is a  
74 floating dock constructed so as not to involve filling or  
75 dredging other than that necessary to install the pilings;

76           3. May not substantially impede the flow of water or  
77           create a navigational hazard;

78           4. Is used for recreational, noncommercial activities  
79           associated with the mooring or storage of boats and boat  
80           paraphernalia; and

81           5. Is the sole dock constructed pursuant to this exemption  
82           as measured along the shoreline for a distance of 65 feet,  
83           unless the parcel of land, recorded easement, or individual lot  
84           as platted is less than 65 feet in length along the shoreline,  
85           in which case one exempt dock may be allowed per parcel,   
86           easement, or lot. Such docks shall be granted authorization for  
87           the use of submerged lands upon approval by the Board of  
88           Trustees of the Internal Improvement Trust Fund.

89  
90           This paragraph does not prohibit the department from taking  
91           appropriate enforcement action pursuant to this chapter to abate  
92           or prohibit any activity otherwise exempt from permitting  
93           pursuant to this paragraph if the department can demonstrate  
94           that the exempted activity has caused water pollution in  
95           violation of this chapter.

96           (s) The construction, installation, operation, or  
97           maintenance of floating vessel platforms or floating boat lifts,  
98           provided that such structures:

99           1. Float at all times in the water for the sole purpose of  
100           supporting a vessel so that the vessel is out of the water when

101 not in use;

102       2. Are wholly contained within a boat slip previously  
 103 permitted under ss. 403.91-403.929, 1984 Supplement to the  
 104 Florida Statutes 1983, as amended, or part IV of chapter 373, or  
 105 do not exceed a combined total of 500 square feet, or 200 square  
 106 feet in an Outstanding Florida Water, when associated with a  
 107 dock that is exempt under this subsection or associated with a  
 108 permitted dock with no defined boat slip or attached to a  
 109 bulkhead on a parcel of land where there is no other docking  
 110 structure;

111       3. Are not used for any commercial purpose or for mooring  
 112 vessels that remain in the water when not in use, and do not  
 113 substantially impede the flow of water, create a navigational  
 114 hazard, or unreasonably infringe upon the riparian rights of  
 115 adjacent property owners, as defined in s. 253.141;

116       4. Are constructed and used so as to minimize adverse  
 117 impacts to submerged lands, wetlands, shellfish areas, aquatic  
 118 plant and animal species, and other biological communities,  
 119 including locating such structures in areas where seagrasses are  
 120 least dense adjacent to the dock or bulkhead; and

121       5. Are not constructed in areas specifically prohibited  
 122 for boat mooring under conditions of a permit issued in  
 123 accordance with ss. 403.91-403.929, 1984 Supplement to the  
 124 Florida Statutes 1983, as amended, or part IV of chapter 373, or  
 125 other form of authorization issued by a local government.

126  
 127 Structures that qualify for this exemption are relieved from any  
 128 requirement to obtain permission to use or occupy lands owned by  
 129 the Board of Trustees of the Internal Improvement Trust Fund  
 130 and, with the exception of those structures attached to a  
 131 bulkhead on a parcel of land where there is no docking  
 132 structure, are ~~may not be~~ subject to any more stringent  
 133 permitting requirements, registration requirements, or other  
 134 regulation by any local government. Structures associated with a  
 135 dock on a parcel of land under subparagraph 2. which comply with  
 136 this subsection create a presumption of compliance with any  
 137 requirement to minimize adverse environmental impacts. A local  
 138 government ~~governments~~ may require a permit ~~either permitting~~ or  
 139 one-time registration of floating vessel platforms to be  
 140 attached to a bulkhead on a parcel of land where there is no  
 141 other docking structure as necessary to ensure compliance with  
 142 local ordinances, codes, or regulations. A local government  
 143 ~~governments~~ may require either permitting or one-time  
 144 registration of all other floating vessel platforms as necessary  
 145 to ensure compliance with the exemption criteria in this  
 146 section; to ensure compliance with local ordinances, codes, or  
 147 regulations relating to building or zoning, which are no more  
 148 stringent than the exemption criteria in this section or address  
 149 subjects other than subjects addressed by the exemption criteria  
 150 in this section; and to ensure proper installation, maintenance,

151 and precautionary or evacuation action following a tropical  
 152 storm or hurricane watch of a floating vessel platform or  
 153 floating boat lift that is proposed to be attached to a bulkhead  
 154 or parcel of land where there is no other docking structure. The  
 155 exemption provided in this paragraph is ~~shall be~~ in addition to  
 156 the exemption provided in paragraph (b). The department shall  
 157 adopt a general permit by rule for the construction,  
 158 installation, operation, or maintenance of those floating vessel  
 159 platforms or floating boat lifts that do not qualify for the  
 160 exemption provided in this paragraph but do not cause  
 161 significant adverse impacts to occur individually or  
 162 cumulatively. The issuance of such general permit ~~shall~~ also  
 163 constitutes ~~constitute~~ permission to use or occupy lands owned  
 164 by the Board of Trustees of the Internal Improvement Trust Fund.  
 165 A local government ~~governments~~ may not impose a more stringent  
 166 regulation, permitting requirement, registration requirement, or  
 167 other regulation covered by such general permit. A local  
 168 government ~~governments~~ may require either permitting or one-time  
 169 registration of floating vessel platforms as necessary to ensure  
 170 compliance with the general permit in this section; to ensure  
 171 compliance with local ordinances, codes, or regulations relating  
 172 to building or zoning that are no more stringent than the  
 173 general permit in this section; and to ensure proper  
 174 installation and maintenance of a floating vessel platform or  
 175 floating boat lift that is proposed to be attached to a bulkhead

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176 or parcel of land where there is no other docking structure. As  
177 used in this paragraph, the term "local government" includes a  
178 charter county, a county that is required to implement a manatee  
179 protection plan pursuant to s. 379.2431(2) (t), or a county or  
180 municipality that establishes and administers a local pollution  
181 control program under s. 403.182.

182 Section 4. This act shall take effect upon becoming a law.

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** CS/HB 349 Water Resources Management  
**SPONSOR(S):** Environment, Agriculture & Flooding Subcommittee, Sirois  
**TIED BILLS:** IDEN./SIM. BILLS: SB 198

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Environment, Agriculture & Flooding Subcommittee	13 Y, 4 N, As CS	Gawin	Moore
2) Agriculture & Natural Resources Appropriations Subcommittee			
3) State Affairs Committee			

### SUMMARY ANALYSIS

The Department of Environmental Protection (DEP) regulates activities in, on, or over surface waters, as well as any activity that alters surface water flows, through environmental resource permits (ERPs). ERPs are required for development or construction activities typically involving the dredging or filling of surface waters, construction of flood protection facilities, building dams or reservoirs, or any other activities that affect state waters. Some projects are exempt from the requirement to obtain an ERP if they meet specific statutory restrictions. Environmental impact mitigation is required under certain circumstances to offset the adverse impacts to surface waters resulting from the construction activities allowed by an ERP.

Mitigation banking is a practice in which an environmental enhancement and preservation project is conducted by a public agency or private entity to provide mitigation for unavoidable environmental impacts within a defined region referred to as a mitigation service area. A mitigation bank consists of a wetland, stream, or other aquatic resource area that has been restored, established, or preserved to offset such environmental impacts.

Sovereign submerged lands include, but are not limited to, tidal lands, islands, sandbars, shallow banks, and lands waterward of the ordinary or mean high water line, beneath navigable fresh water or beneath tidally-influenced waters. The Board of Trustees of the Internal Improvement Trust Fund (Board) is responsible for determining whether a sale of sovereign submerged lands or a permit related to an activity conducted on sovereign submerged lands is within the public interest on a case-by-case basis.

The bill authorizes the Board to grant easements on sovereignty submerged lands for mitigation banks to ensure the protection and restoration of natural resources and to offset the unavoidable impacts of projects when mitigation banks meet the public interest criteria related to state owned lands.

The bill requires DEP to adopt and modify rules related to mitigation to ensure that the required financial assurances are equivalent and sufficient to provide for long-term management of permitted mitigation. Additionally, the bill requires DEP, in consultation with Water Management Districts, to include the rulemaking required by the bill in existing active rulemaking, or to complete rule development by June 30, 2023.

The bill expands the ERP permitting exemption for certain private and local government-owned docks by exempting a dock that measures a distance of less than 65 feet along the shoreline if the dock is the only one on the easement. The bill specifies that such docks must be granted authorization for the use of submerged lands upon approval by the Board. Additionally, the bill creates a presumption of compliance with any requirement to minimize adverse environmental impacts for structures associated with a dock on a parcel of land that complies with certain ERP permitting exemption requirements.

The bill may have an indeterminate fiscal impact on the state.

# FULL ANALYSIS

## I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

#### Background

##### Environmental Resource Permits

The Department of Environmental Protection (DEP) regulates activities in, on, or over surface waters, as well as any activity that alters surface water flows, through environmental resource permits (ERPs). ERPs are required for development or construction activities typically involving the dredging or filling of surface waters, construction of flood protection facilities, building dams or reservoirs, or any other activities that affect state waters.<sup>1</sup> ERP applications are processed by either DEP or one of the state's water management districts (WMDs) in accordance with the division of responsibilities specified in operating agreements between DEP and the WMDs.<sup>2</sup>

##### *ERP Exceptions*

Current law provides exceptions from ERP<sup>3</sup> permitting for certain types of projects.<sup>4</sup> Generally, these permit exceptions restrict how the project is undertaken, provide size and location requirements, or provide for maintenance, repair, or replacement of existing structures.<sup>5</sup> For example, state law provides exceptions from ERP permitting for the installation of overhead transmission lines with support structures that are not constructed in waters of the state and that do not create a navigational hazard, the installation and maintenance to design specifications of boat ramps on artificial bodies of waters where certain navigational access is provided, and the construction of private docks of 1,000 square feet or less of over-water surface area and seawalls in artificially created waterways when such construction will not violate existing water quality standards, impede navigation, or affect flood control.<sup>6</sup> These exceptions do not relieve an applicant from obtaining permission to use or occupy lands owned by the Board of Trustees of the Internal Improvement Trust Fund (Board) or a WMD or from complying with local pollution control programs or other requirements of local governments.<sup>7</sup>

##### *ERP Exceptions for Docks*

Included among the projects that are exempt from ERP permitting requirements is the installation and repair of mooring pilings and dolphins associated with private docking facilities or piers; the installation of private docks, piers, and recreational docking facilities; or the installation of piers and recreational docking facilities of local governmental entities when the entity's activities will not take place in any manatee habitat.<sup>8</sup> This exemption applies when the dock:

- Has 500 square feet or less of over-water surface area for a dock located in an area designated as Outstanding Florida Waters or 1,000 square feet or less of over-water surface area for a dock located in an area that is not designated as Outstanding Florida Waters;
- Is constructed on or held in place by pilings or is a floating dock constructed so as not to involve filling or dredging other than that necessary to install the pilings;
- May not substantially impede the flow of water or create a navigational hazard;
- Is used for recreational, noncommercial activities associated with the mooring or storage of boats and boat paraphernalia; and

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<sup>1</sup> South Florida Water Management District, *Environmental Resource Permits*, <https://www.sfwmd.gov/doing-business-with-us/permits/environmental-resource-permits> (last visited Nov. 22, 2021).

<sup>2</sup> DEP, *Submerged Lands and Environmental Resources Coordination Program*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination> (last visited Nov. 22, 2021).

<sup>3</sup> See chs. 373 and 403, F.S.

<sup>4</sup> Section 403.813(1), F.S.

<sup>5</sup> See s. 403.813(1)(a)-(v), F.S., see also r. 62-330.051, F.A.C.

<sup>6</sup> *Id.*

<sup>7</sup> Section 403.813(1), F.S.

<sup>8</sup> Section 403.813(1)(b), F.S.

- Is the sole dock constructed pursuant to this exemption as measured along the shoreline for a distance of 65 feet, unless the parcel of land or individual lot as platted is less than 65 feet in length along the shoreline, in which case one exempt dock may be allowed per parcel or lot.

#### *ERP Exceptions for Floating Structures*

Additionally, there is an ERP permit exemption for the construction, installation, operation, or maintenance of floating vessel platforms or floating boat lifts, provided that such structures:

- Float at all times in the water for the sole purpose of supporting a vessel so that the vessel is out of the water when not in use;
- Are wholly contained within a previously permitted boat slip or do not exceed a combined total of 500 square feet, or 200 square feet in an Outstanding Florida Water, when associated with a dock that is exempt from ERP permitting or associated with a permitted dock with no defined boat slip or attached to a bulkhead on a parcel of land where there is no other docking structure;
- Are not used for any commercial purpose or for mooring vessels that remain in the water when not in use, and do not substantially impede the flow of water, create a navigational hazard, or unreasonably infringe upon the riparian rights of adjacent property owners;
- Are constructed and used so as to minimize the adverse impacts to submerged lands, wetlands, shellfish areas, aquatic plant and animal species, and other biological communities, including locating such structures in areas where seagrasses are least dense adjacent to the dock or bulkhead; and
- Are not constructed in areas specifically prohibited for boat mooring under conditions of an ERP permit or other form of authorization issued by a local government.<sup>9</sup>

Structures that qualify for this exemption are not required to obtain permission to use or occupy lands owned by the Board, with the exception of those structures attached to a bulkhead on a parcel of land where there is no docking structure. These structures may not be subject to any more stringent permitting requirements, registration requirements, or other regulation by any local government.<sup>10</sup>

#### Environmental Impact Mitigation

##### *Mitigation Regulations*

Mitigation serves as the third step in a sequence of permitting actions<sup>11</sup> that must be followed to offset the adverse impacts to surface waters resulting from the construction activities allowed by an ERP. When evaluating a proposed project for permitting, the Clean Water Act first requires DEP, as the permitting agency, to determine if the project would have an adverse impact. If the project has an adverse impact and there is a practicable alternative, the project must avoid the adverse impacts altogether and be reconfigured using the alternative. If impacts cannot be avoided, appropriate and practicable steps must be taken to minimize the impact. If any unavoidable impacts remain, they require appropriate and practicable mitigation.<sup>12</sup>

Mitigation usually consists of restoration, enhancement, creation, preservation, or a combination thereof and is accomplished by providing onsite mitigation, offsite mitigation, or purchasing mitigation credits from permitted mitigation banks. The ecological benefits of mitigation compensate for the functional loss resulting from the ERP impact.<sup>13</sup> The Uniform Mitigation Assessment Method (UMAM) provides a standardized procedure for assessing the ecological functions provided by surface waters, the amount that those functions are reduced by a proposed impact, and the amount of mitigation necessary to offset that loss. The UMAM evaluates functions by considering an ecological community's current condition, hydrologic connection, uniqueness, location, fish and wildlife utilization, time lag, and

<sup>9</sup> Section 403.813(1)(s), F.S., Rule 62-330.428, F.A.C.

<sup>10</sup> *Id.*

<sup>11</sup> 40 C.F.R. § 230.

<sup>12</sup> EPA, *Wetlands Compensatory Mitigation*, available at [https://www.epa.gov/sites/production/files/2015-08/documents/compensatory\\_mitigation\\_factsheet.pdf](https://www.epa.gov/sites/production/files/2015-08/documents/compensatory_mitigation_factsheet.pdf) (last visited Nov. 19, 2021).

<sup>13</sup> DEP, *Mitigation*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/mitigation> (last visited Nov. 19, 2021).

mitigation risk. The UMAM is also used to determine the degree of improvement in ecological value of proposed mitigation bank activities.<sup>14</sup>

### *Mitigation Banking*

Mitigation banking is a practice in which an environmental enhancement and preservation project is conducted by a public agency or private entity (banker) to provide mitigation for unavoidable environmental impacts within a defined region referred to as a mitigation service area. A mitigation bank consists of a wetland, stream, or other aquatic resource area that has been restored, established, or preserved to offset such environmental impacts. The bank is the site itself, and the currency sold by the banker to the ERP applicant is a credit. The number of potential credits permitted for the bank and the credit required for ERPs are determined by DEP or a WMD. Mitigation banks are authorized by a state permit, which is issued by either a WMD or DEP depending on the location of the bank and the activity it mitigates, and by the United States Army Corps of Engineers.<sup>15</sup>

To obtain a mitigation bank permit, the applicant must provide reasonable assurance that the mitigation bank will:

- Improve ecological conditions of the regional watershed;
- Provide viable and sustainable ecological and hydrological functions for the proposed mitigation service area;
- Be effectively managed in perpetuity;
- Not destroy areas with high ecological value;
- Achieve mitigation success; and
- Be adjacent to lands that will not adversely affect the long-term viability of the mitigation bank due to unsuitable land uses or conditions.<sup>16</sup>

The applicant must also provide reasonable assurances that:

- Any surface water management system that will be constructed, altered, operated, maintained, abandoned, or removed within a mitigation bank will meet the requirements of part IV of ch. 373, F.S., which regulates management and storage of surface waters, and adopted rules;
- The applicant has sufficient legal or equitable interest in the property to ensure perpetual protection and management of the land within a mitigation bank; and
- The applicant can meet the financial responsibility requirements prescribed for mitigation banks.<sup>17</sup>

A banker applying for a permit to establish a mitigation bank must provide documentation of financial responsibility and financial assurance mechanisms for the construction and implementation of the bank, and the perpetual management and maintenance of the bank.<sup>18</sup> This can be achieved by obtaining a surety or performance bond, irrevocable letter of credit, or insurance policy. The banker may also create an escrow account, standby escrow account, trust fund, or standby trust fund to fulfill this requirement. Fiscal responsibility mechanisms can be paid to a DEP designee, standby trust, or standby escrow.<sup>19</sup> The banker is required to demonstrate continuous fiscal responsibility until all of the permit conditions are completely satisfied and approved for release by DEP.<sup>20</sup> Further, the financial responsibility mechanisms must guarantee that the banker will perform all of its obligations under the permit.<sup>21</sup>

### Seagrasses

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<sup>14</sup> DEP, *The Uniform Mitigation Assessment Method (UMAM)*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/uniform-mitigation-assessment> (last visited Nov. 19, 2021).

<sup>15</sup> DEP, *Mitigation and Mitigation Banking*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/mitigation-and-mitigation-banking> (last visited Nov. 19, 2021).

<sup>16</sup> Section 373.4136(1), F.S.; r. 62-342.400, F.A.C.

<sup>17</sup> *Id.*; see also r. 62-340.700, F.A.C.

<sup>18</sup> Rule 62-340.700, F.A.C.

<sup>19</sup> *Id.*

<sup>20</sup> *Id.*

<sup>21</sup> *Id.*

Seagrasses are grass-like flowering plants that live completely submerged in marine and estuarine waters.<sup>22</sup> Seagrasses occur in protected bays and lagoons as well as in deeper waters along the continental shelf in the Gulf of Mexico.<sup>23</sup> The depth at which seagrasses occur is limited by water clarity because most species require high levels of light.<sup>24</sup> Florida's approximately 2.2 million acres of seagrasses perform many significant functions, including maintenance of water clarity, stabilization of the ocean bottom, shelter for marine life, and food for many marine animals and water birds.<sup>25</sup>

The Board is vested and charged with the duty to acquire, administer, manage, control, supervise, conserve, protect, and dispose of lands owned by the state.<sup>26</sup> This duty extends to the preservation and regeneration of seagrass as an essential ecosystem for Florida's oceans, estuaries, and shorelines.<sup>27</sup> Current law requires the Board to manage state-owned lands in a manner that serves the public interest.<sup>28</sup>

### Sovereign Submerged Lands

Sovereign submerged lands include, but are not limited to, tidal lands, islands, sandbars, shallow banks, and lands waterward of the ordinary or mean high water line, beneath navigable fresh water, or beneath tidally-influenced waters.<sup>29</sup> Pursuant to Article X, section 11 of the Florida Constitution, the state holds title to land under navigable waters, including beaches below mean high water lines, in trust for all the people. Sale of such lands may be authorized by law, but only when in the public interest.<sup>30</sup> Additionally, the private use of portions of such lands may be authorized by law, but only when not contrary to the public interest.<sup>31</sup> The Board is responsible for determining whether a sale of sovereign submerged lands or a permit related to an activity conducted on sovereign submerged lands is within the public interest on a case-by-case basis.<sup>32</sup> Before conveying sovereign submerged lands, the Board must consider the extent to which such conveyance would interfere with the conservation of fish, marine life and other wildlife, or other natural resources.<sup>33</sup>

### **Effect of the Bill**

The bill authorizes the Board to grant easements on sovereignty submerged lands for mitigation banks to ensure the protection and restoration of natural resources and to offset the unavoidable impacts of projects when mitigation banks meet the public interest criteria related to state-owned lands. The bill specifies that it does not prohibit mitigation to offset impacts to seagrass or other habitats on sovereignty submerged lands upon meeting the public interest criteria.

The bill requires DEP to adopt and modify rules related to mitigation to ensure that the required financial assurances are equivalent and sufficient to provide for the long-term management of permitted mitigation. Additionally, the bill requires DEP, in consultation with the WMDs, to include the rulemaking required by the bill in existing active rulemaking, or to complete rule development by June 30, 2023.

The bill expands the ERP permitting exemption for certain private and local government-owned docks by exempting a dock that is constructed on a recorded easement that measures a distance of less than 65 feet along the shoreline if the dock is the only one on the easement. The bill specifies that such docks must be granted authorization for the use of submerged lands upon approval by the Board.

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<sup>22</sup> DEP, *Florida Seagrasses*, <https://floridadep.gov/rcp/seagrass> (last visited Nov. 19, 2021).

<sup>23</sup> *Id.*

<sup>24</sup> *Id.*

<sup>25</sup> *Id.*

<sup>26</sup> Section 253.03, F.S.

<sup>27</sup> Section 253.04(3)(a), F.S.

<sup>28</sup> Section 253.034, F.S.

<sup>29</sup> DEP, *Sovereign Submerged Lands (SSL) - Proprietary Authority versus Regulatory Authority in Chapter 18-21, F.A.C.*, <https://floridadep.gov/water/submerged-lands-environmental-resources-coordination/content/sovereign-submerged-lands-ssl> (last visited Nov. 19, 2021).

<sup>30</sup> Art. X, Sec. 11, FLA. CONST.

<sup>31</sup> Art. X, Sec. 11, FLA. CONST.

<sup>32</sup> Section 253.12, F.S.

<sup>33</sup> Section 253.12(2)(a), F.S.

The bill creates a presumption of compliance with any requirement to minimize adverse environmental impacts for structures associated with a dock on a parcel of land that complies with certain ERP permitting exemption requirements.

The bill specifies that the term “local government” includes a charter county, a county that is required to implement a manatee protection plan, or a county or municipality that establishes and administers a local pollution control program.

**B. SECTION DIRECTORY:**

- Section 1. Amends s. 253.03, F.S., to authorize the Board to grant easements on sovereignty submerged lands for mitigation banks.
- Section 2. Creates an unnumbered section of law requiring DEP, in consultation with the WMDs, to adopt and modify rules by June 30, 2023.
- Section 3. Amends s. 403.813, F.S., to allow an exception from ERP permitting requirements for certain docks constructed on recorded easements and to create a presumption of compliance for certain structures.
- Section 4. Provides an effective date of upon becoming a law.

**II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

**A. FISCAL IMPACT ON STATE GOVERNMENT:**

1. Revenues:

None.

2. Expenditures:

The bill may have an indeterminate insignificant negative fiscal impact on DEP related to the costs associated with the rulemaking requirements of the bill. These costs can likely be absorbed through current resources.

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

None.

**C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

The bill may have an indeterminate fiscal impact on the private sector by allowing private entities to purchase mitigation credits on sovereign submerged lands, if approved by the Board, to offset their projects’ unavoidable impacts to surface waters.

**D. FISCAL COMMENTS:**

None.

**III. COMMENTS**

**A. CONSTITUTIONAL ISSUES:**

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill requires DEP to adopt and modify rules related to mitigation through existing active rulemaking or by June 30, 2023.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

**IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES**

On December 1, 2021, the Environment, Agriculture & Flooding Subcommittee adopted two amendments and reported the bill favorably as a committee substitute. The amendments:

- Clarified that the Board is authorized to grant easements on sovereignty submerged lands for mitigation banks;
- Created a presumption of compliance with any requirement to minimize adverse environmental impacts for structures associated with a dock on a parcel of land that meets certain ERP permit exemption requirements; and
- Specified entities that are included in the term "local government."

This analysis is drafted to the committee substitute as approved by the Environment, Agriculture & Flooding Subcommittee.

By Senator Jones

35-00383-22

2022238\_\_

1                   A bill to be entitled  
2       An act relating to endangered and threatened species;  
3       amending s. 379.2291, F.S.; revising the legislative  
4       intent of the Florida Endangered and Threatened  
5       Species Act; revising definitions; directing the Fish  
6       and Wildlife Conservation Commission to protect  
7       certain endangered or threatened species, regardless  
8       of the status of their federal classification;  
9       prohibiting the commission from considering certain  
10      costs when designating a species as endangered or  
11      threatened; amending s. 581.185, F.S.; revising  
12      criteria for placement of species on the Regulated  
13      Plant Index by the Department of Agriculture and  
14      Consumer Services; directing the department, in  
15      consultation with the Endangered Plant Advisory  
16      Council, to protect certain endangered or threatened  
17      species, regardless of the status of their federal  
18      classification; prohibiting the department from  
19      considering certain costs when designating a species  
20      as endangered or threatened; reenacting ss. 379.1026  
21      and 379.4115(1), F.S., relating to site-specific  
22      location information for endangered and threatened  
23      species and prohibitions relating to the Florida  
24      panther, respectively, to incorporate the amendment  
25      made to s. 379.2291, F.S., in references thereto;  
26      providing an effective date.

27  
28   Be It Enacted by the Legislature of the State of Florida:  
29

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30 Section 1. Subsections (2), (3), and (4) of section  
31 379.2291, Florida Statutes, are amended to read:

32 379.2291 Endangered and Threatened Species Act.—

33 (2) DECLARATION OF POLICY.—The Legislature recognizes that  
34 the State of Florida harbors a wide diversity of fish and  
35 wildlife and that it is the policy of this state to conserve and  
36 wisely manage these resources, with particular attention to  
37 those species designated ~~defined~~ by the Fish and Wildlife  
38 Conservation Commission, the Department of Environmental  
39 Protection, or the United States Department of Interior, or  
40 successor agencies, as being endangered or threatened. As  
41 Florida has more endangered and threatened species than any  
42 other continental state, it is the intent of the Legislature to  
43 provide for research and management to conserve and protect  
44 these species as a natural resource.

45 (3) DEFINITIONS.—As used in this section:

46 (a) "Fish and wildlife" means any member of the animal  
47 kingdom, including, but not limited to, any mammal, fish, bird,  
48 amphibian, reptile, mollusk, crustacean, arthropod, or other  
49 invertebrate.

50 (b) "Endangered species" means any species of fish and  
51 wildlife naturally occurring in Florida, whose prospects of  
52 survival are in jeopardy due to modification or loss of habitat;  
53 overuse ~~overutilization~~ for commercial, sporting, scientific, or  
54 educational purposes; disease; predation; inadequacy of  
55 regulatory mechanisms; or other natural or manmade factors  
56 affecting its continued existence, including climate change.

57 (c) "Threatened species" means any species of fish and  
58 wildlife naturally occurring in Florida which may not be in

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59 immediate danger of extinction, but which exists in such small  
60 populations as to become endangered if it is subjected to  
61 increased stress as a result of further modification of its  
62 environment, including climate change.

63 (4) INTERAGENCY COORDINATION.—

64 (a) The commission shall be responsible for research and  
65 management of freshwater and upland species and for research and  
66 management of marine species.

67 (b) Recognizing that citizen awareness is a key element in  
68 the success of this plan, the commission and the Department of  
69 Education are encouraged to work together to develop a public  
70 education program with emphasis on, but not limited to, both  
71 public and private schools.

72 (c) The commission, in consultation with the Department of  
73 Agriculture and Consumer Services, the Department of Economic  
74 Opportunity, or the Department of Transportation, may establish  
75 reduced speed zones along roads, streets, and highways to  
76 protect endangered species or threatened species.

77 (d) Notwithstanding declassification under the federal  
78 Endangered Species Act of 1973, the commission shall continue to  
79 protect species that meet the definition of endangered or  
80 threatened under subsection (3), as determined by the  
81 commission.

82 (e) The commission may not consider the economic cost of  
83 protecting a species as a factor in designating the species as  
84 endangered or threatened.

85 Section 2. Subsection (5) of section 581.185, Florida  
86 Statutes, is amended to read:

87 581.185 Preservation of native flora of Florida.—

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88 (5) REVIEW.—

89 (a) Beginning in 1984, and every 4 years thereafter, the  
90 department and the Endangered Plant Advisory Council shall  
91 conduct a comprehensive review of this section and of the  
92 Regulated Plant Index, as provided in rules of the department,  
93 ~~shall be made by the department and the Endangered Plant~~  
94 ~~Advisory Council at 4-year intervals.~~

95 (b) The department shall consider any species of plant that  
96 should be placed on the Regulated Plant Index which is in danger  
97 of disappearing from its native habitat within the foreseeable  
98 future throughout all or a significant portion of the range of  
99 the species because of:

100 1. Present or threatened destruction, modification, or  
101 curtailment of the range of the species.

102 2. Overuse ~~Overutilization~~ of the species for commercial,  
103 scientific, or educational purposes.

104 3. Disease or predation.

105 4. Any other natural or manmade factor affecting the  
106 continued existence of the species, including climate change.

107 (c) In carrying out reviews and arriving at recommendations  
108 under paragraphs (a) and (b), the department and the advisory  
109 council shall use the best scientific and commercial data  
110 available and shall consult with interested persons and  
111 organizations.

112 (d) Notwithstanding declassification under the federal  
113 Endangered Species Act of 1973, the department shall continue to  
114 protect species that meet the definition of endangered or  
115 threatened under subsection (2), as determined by the department  
116 in consultation with the advisory council.

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117 (e) The department may not consider the economic cost of  
118 protecting a species as a factor in designating the species as  
119 endangered or threatened.

120 Section 3. For the purpose of incorporating the amendment  
121 made by this act to section 379.2291, Florida Statutes, in a  
122 reference thereto, section 379.1026, Florida Statutes, is  
123 reenacted to read:

124 379.1026 Site-specific location information for endangered  
125 and threatened species; public records exemption.—The site-  
126 specific location information held by an agency as defined in s.  
127 119.011 concerning an endangered species as defined in s.  
128 379.2291(3)(b), a threatened species as defined in s.  
129 379.2291(3)(c), or a species listed by a federal agency as  
130 endangered or threatened, is exempt from s. 119.07(1) and s.  
131 24(a), Art. I of the State Constitution. This exemption does not  
132 apply to the site-specific location information of animals held  
133 in captivity. This section is subject to the Open Government  
134 Sunset Review Act in accordance with s. 119.15 and shall stand  
135 repealed on October 2, 2025, unless reviewed and saved from  
136 repeal by the Legislature.

137 Section 4. For the purpose of incorporating the amendment  
138 made by this act to section 379.2291, Florida Statutes, in a  
139 reference thereto, subsection (1) of section 379.4115, Florida  
140 Statutes, is reenacted to read:

141 379.4115 Florida or wild panther; killing prohibited;  
142 penalty.—

143 (1) It is unlawful for a person to kill a member of the  
144 Florida "endangered species," as defined in s. 379.2291(3),  
145 known as the Florida panther (*Felis concolor coryi*).

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146

Section 5. This act shall take effect July 1, 2022.



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26 providing an effective date.

27

28 Be It Enacted by the Legislature of the State of Florida:

29

30 Section 1. Subsections (2), (3), and (4) of section  
31 379.2291, Florida Statutes, are amended to read:

32 379.2291 Endangered and Threatened Species Act.—

33 (2) DECLARATION OF POLICY.—The Legislature recognizes that  
34 the State of Florida harbors a wide diversity of fish and  
35 wildlife and that it is the policy of this state to conserve and  
36 wisely manage these resources, with particular attention to  
37 those species designated ~~defined~~ by the Fish and Wildlife  
38 Conservation Commission, the Department of Environmental  
39 Protection, or the United States Department of Interior, or  
40 successor agencies, as being endangered or threatened. As  
41 Florida has more endangered and threatened species than any  
42 other continental state, it is the intent of the Legislature to  
43 provide for research and management to conserve and protect  
44 these species as a natural resource.

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47 kingdom, including, but not limited to, any mammal, fish, bird,  
48 amphibian, reptile, mollusk, crustacean, arthropod, or other  
49 invertebrate.

50 (b) "Endangered species" means any species of fish and

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51 wildlife naturally occurring in Florida, whose prospects of  
52 survival are in jeopardy due to modification or loss of habitat;  
53 overuse ~~overutilization~~ for commercial, sporting, scientific, or  
54 educational purposes; disease; predation; inadequacy of  
55 regulatory mechanisms; or other natural or manmade factors  
56 affecting its continued existence, including climate change.

57 (c) "Threatened species" means any species of fish and  
58 wildlife naturally occurring in Florida which may not be in  
59 immediate danger of extinction, but which exists in such small  
60 populations as to become endangered if it is subjected to  
61 increased stress as a result of further modification of its  
62 environment, including climate change.

63 (4) INTERAGENCY COORDINATION.—

64 (a) The commission shall be responsible for research and  
65 management of freshwater and upland species and for research and  
66 management of marine species.

67 (b) Recognizing that citizen awareness is a key element in  
68 the success of this plan, the commission and the Department of  
69 Education are encouraged to work together to develop a public  
70 education program with emphasis on, but not limited to, both  
71 public and private schools.

72 (c) The commission, in consultation with the Department of  
73 Agriculture and Consumer Services, the Department of Economic  
74 Opportunity, or the Department of Transportation, may establish  
75 reduced speed zones along roads, streets, and highways to

76 | protect endangered species or threatened species.

77 |       (d) Notwithstanding declassification under the federal  
 78 | Endangered Species Act of 1973, the commission shall continue to  
 79 | protect species that meet the definition of endangered or  
 80 | threatened under subsection (3), as determined by the  
 81 | commission.

82 |       (e) The commission may not consider the economic cost of  
 83 | protecting a species as a factor in designating the species as  
 84 | endangered or threatened.

85 |       Section 2. Subsection (5) of section 581.185, Florida  
 86 | Statutes, is amended to read:

87 |       581.185 Preservation of native flora of Florida.—

88 |       (5) REVIEW.—

89 |       (a) Beginning in 1984, and every 4 years thereafter, the  
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 91 | conduct a comprehensive review of this section and of the  
 92 | Regulated Plant Index, as provided in rules of the department,  
 93 | ~~shall be made by the department and the Endangered Plant~~  
 94 | ~~Advisory Council at 4-year intervals.~~

95 |       (b) The department shall consider any species of plant  
 96 | that should be placed on the Regulated Plant Index which is in  
 97 | danger of disappearing from its native habitat within the  
 98 | foreseeable future throughout all or a significant portion of  
 99 | the range of the species because of:

100 |       1. Present or threatened destruction, modification, or

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101 curtailment of the range of the species.

102 2. Overuse ~~Overutilization~~ of the species for commercial,  
103 scientific, or educational purposes.

104 3. Disease or predation.

105 4. Any other natural or manmade factor affecting the  
106 continued existence of the species, including climate change.

107 (c) In carrying out reviews and arriving at  
108 recommendations under paragraphs (a) and (b), the department and  
109 the advisory council shall use the best scientific and  
110 commercial data available and shall consult with interested  
111 persons and organizations.

112 (d) Notwithstanding declassification under the federal  
113 Endangered Species Act of 1973, the department shall continue to  
114 protect species that meet the definition of endangered or  
115 threatened under subsection (2), as determined by the department  
116 in consultation with the advisory council.

117 (e) The department may not consider the economic cost of  
118 protecting a species as a factor in designating the species as  
119 endangered or threatened.

120 Section 3. For the purpose of incorporating the amendment  
121 made by this act to section 379.2291, Florida Statutes, in a  
122 reference thereto, section 379.1026, Florida Statutes, is  
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124 379.1026 Site-specific location information for endangered  
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126 specific location information held by an agency as defined in s.  
127 119.011 concerning an endangered species as defined in s.  
128 379.2291(3)(b), a threatened species as defined in s.  
129 379.2291(3)(c), or a species listed by a federal agency as  
130 endangered or threatened, is exempt from s. 119.07(1) and s.  
131 24(a), Art. I of the State Constitution. This exemption does not  
132 apply to the site-specific location information of animals held  
133 in captivity. This section is subject to the Open Government  
134 Sunset Review Act in accordance with s. 119.15 and shall stand  
135 repealed on October 2, 2025, unless reviewed and saved from  
136 repeal by the Legislature.

137 Section 4. For the purpose of incorporating the amendment  
138 made by this act to section 379.2291, Florida Statutes, in a  
139 reference thereto, subsection (1) of section 379.4115, Florida  
140 Statutes, is reenacted to read:

141 379.4115 Florida or wild panther; killing prohibited;  
142 penalty.—

143 (1) It is unlawful for a person to kill a member of the  
144 Florida "endangered species," as defined in s. 379.2291(3),  
145 known as the Florida panther (*Felis concolor coryi*).

146 Section 5. This act shall take effect July 1, 2022.

2022494e1

1                   A bill to be entitled  
2           An act relating to the Fish and Wildlife Conservation  
3           Commission; amending s. 259.105, F.S.; requiring land  
4           management agencies to consider, in consultation with  
5           the commission, as part of certain state land  
6           management plans, the feasibility of using portions of  
7           such lands as gopher tortoise recipient sites;  
8           requiring the agencies to consult with the commission  
9           on required feasibility assessments and the  
10          implementation of management strategies; requiring the  
11          commission to work with the land management agencies  
12          to identify a specified number of sites; providing  
13          gopher tortoise recipient site permit application  
14          requirements; specifying permit timeframe  
15          requirements; amending ss. 327.352 and 327.35215,  
16          F.S.; revising the notices a person must be given for  
17          failure to submit to certain tests for alcohol,  
18          chemical substances, or controlled substances; making  
19          technical changes; amending s. 327.371, F.S.;  
20          authorizing individuals, when participating in certain  
21          athletic team practices or competitions, to operate a  
22          human-powered vessel within the marked channel of the  
23          Florida Intracoastal Waterway under certain  
24          circumstances; requiring the commission to be notified  
25          of any such competition; providing notice  
26          requirements; amending s. 327.4107, F.S.; revising the  
27          vessel conditions that an officer of the commission or  
28          a law enforcement agency may use to determine that a  
29          vessel is at risk of becoming derelict; amending s.

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30 327.46, F.S.; prohibiting municipalities and counties  
31 from designating certain waters adjacent to designated  
32 public bathing beaches or swim areas as vessel  
33 exclusion zones; repealing s. 376.15, F.S., relating  
34 to derelict vessels and the relocation and removal of  
35 such vessels from the waters of this state; amending  
36 s. 379.101, F.S.; revising the definitions of the  
37 terms "marine fish" and "saltwater fish"; amending s.  
38 705.101, F.S.; revising the definition of the term  
39 "abandoned property" to include vessels declared to be  
40 a public nuisance; amending s. 705.103, F.S.;  
41 clarifying the notice requirements and procedures for  
42 vessels declared to be public nuisances; conforming a  
43 provision to changes made by the act; amending s.  
44 823.11, F.S.; making technical changes; authorizing  
45 the commission to establish a program to provide  
46 grants to local governments for certain actions  
47 regarding derelict vessels and those declared to be a  
48 public nuisance; specifying sources for the funds to  
49 be used, subject to an appropriation; authorizing the  
50 commission to use funds not awarded as grants for  
51 certain purposes; requiring the commission to adopt  
52 rules for the grant applications and the criteria for  
53 allocating the funds; conforming provisions to changes  
54 made by the act; amending s. 934.50, F.S.; providing  
55 that all employees of the commission or the Florida  
56 Forest Service may operate drones for specified  
57 purposes; amending ss. 327.04, 328.09, 328.72, and  
58 376.11, F.S.; conforming provisions to changes made by

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59 the act; repealing s. 25, chapter 2021-184, Laws of  
60 Florida, relating to derelict vessels; reenacting s.  
61 327.73(1)(dd), F.S., relating to noncriminal boating  
62 infractions, to incorporate the amendment made to s.  
63 327.371, F.S., in a reference thereto; reenacting ss.  
64 125.01(4) and 379.2412, F.S., relating to powers and  
65 duties of legislative and governing bodies of counties  
66 and state preemption of the regulating of taking or  
67 possessing saltwater fish, respectively, to  
68 incorporate the amendment made to s. 379.101, F.S., in  
69 references thereto; providing effective dates.

70  
71 Be It Enacted by the Legislature of the State of Florida:

72  
73 Section 1. Paragraphs (a) and (b) of subsection (2) of  
74 section 259.105, Florida Statutes, are amended to read:

75 259.105 The Florida Forever Act.—

76 (2)(a) The Legislature finds and declares that:

77 1. Land acquisition programs have provided tremendous  
78 financial resources for purchasing environmentally significant  
79 lands to protect those lands from imminent development or  
80 alteration, thereby ensuring present and future generations'  
81 access to important waterways, open spaces, and recreation and  
82 conservation lands.

83 2. The continued alteration and development of the state's  
84 natural and rural areas to accommodate the state's growing  
85 population have contributed to the degradation of water  
86 resources, the fragmentation and destruction of wildlife  
87 habitats, the loss of outdoor recreation space, and the

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88 diminishment of wetlands, forests, working landscapes, and  
89 coastal open space.

90 3. The potential development of the state's remaining  
91 natural areas and escalation of land values require government  
92 efforts to restore, bring under public protection, or acquire  
93 lands and water areas to preserve the state's essential  
94 ecological functions and invaluable quality of life.

95 4. It is essential to protect the state's ecosystems by  
96 promoting a more efficient use of land, to ensure opportunities  
97 for viable agricultural activities on working lands, and to  
98 promote vital rural and urban communities that support and  
99 produce development patterns consistent with natural resource  
100 protection.

101 5. The state's groundwater, surface waters, and springs are  
102 under tremendous pressure due to population growth and economic  
103 expansion and require special protection and restoration  
104 efforts, including the protection of uplands and springsheds  
105 that provide vital recharge to aquifer systems and are critical  
106 to the protection of water quality and water quantity of the  
107 aquifers and springs. To ensure that sufficient quantities of  
108 water are available to meet the current and future needs of the  
109 natural systems and citizens of the state, and assist in  
110 achieving the planning goals of the department and the water  
111 management districts, water resource development projects on  
112 public lands, if compatible with the resource values of and  
113 management objectives for the lands, are appropriate.

114 6. The needs of urban, suburban, and small communities in  
115 the state for high-quality outdoor recreational opportunities,  
116 greenways, trails, and open space have not been fully met by

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117 previous acquisition programs. Through such programs as the  
118 Florida Communities Trust and the Florida Recreation Development  
119 Assistance Program, the state shall place additional emphasis on  
120 acquiring, protecting, preserving, and restoring open space,  
121 ecological greenways, and recreation properties within urban,  
122 suburban, and rural areas where pristine natural communities or  
123 water bodies no longer exist because of the proximity of  
124 developed property.

125 7. Many of the state's unique ecosystems, such as the  
126 Florida Everglades, are facing ecological collapse due to the  
127 state's burgeoning population growth and other economic  
128 activities. To preserve these valuable ecosystems for future  
129 generations, essential parcels of land must be acquired to  
130 facilitate ecosystem restoration.

131 8. Access to public lands to support a broad range of  
132 outdoor recreational opportunities and the development of  
133 necessary infrastructure, if compatible with the resource values  
134 of and management objectives for such lands, promotes an  
135 appreciation for the state's natural assets and improves the  
136 quality of life.

137 9. Acquisition of lands, in fee simple, less than fee  
138 interest, or other techniques must ~~shall~~ be based on a  
139 comprehensive science-based assessment of the state's natural  
140 resources which targets essential conservation lands by  
141 prioritizing all current and future acquisitions based on a  
142 uniform set of data and planned so as to protect the integrity  
143 and function of ecological systems and working landscapes, and  
144 provide multiple benefits, including preservation of fish and  
145 wildlife habitat, recreation space for urban and rural areas,

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146 and the restoration of natural water storage, flow, and  
147 recharge.

148 10. The state has embraced performance-based program  
149 budgeting as a tool to evaluate the achievements of publicly  
150 funded agencies, build in accountability, and reward those  
151 agencies which are able to consistently achieve quantifiable  
152 goals. While previous and existing state environmental programs  
153 have achieved varying degrees of success, few of these programs  
154 can be evaluated as to the extent of their achievements,  
155 primarily because performance measures, standards, outcomes, and  
156 goals were not established at the outset. Therefore, the Florida  
157 Forever program must ~~shall~~ be developed and implemented in the  
158 context of measurable state goals and objectives.

159 11. The state must play a major role in the recovery and  
160 management of its imperiled species through the acquisition,  
161 restoration, enhancement, and management of ecosystems that can  
162 support the major life functions of such species. It is the  
163 intent of the Legislature to support local, state, and federal  
164 programs that result in net benefit to imperiled species habitat  
165 by providing public and private land owners meaningful  
166 incentives for acquiring, restoring, managing, and repopulating  
167 habitats for imperiled species. It is the further intent of the  
168 Legislature that public lands, both existing and to be acquired,  
169 identified by the lead land managing agency, in consultation  
170 with the Fish and Wildlife Conservation Commission for animals  
171 or the Department of Agriculture and Consumer Services for  
172 plants, as habitat or potentially restorable habitat for  
173 imperiled species, be restored, enhanced, managed, and  
174 repopulated as habitat for such species to advance the goals and

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175 objectives of imperiled species management for conservation,  
176 recreation, or both, consistent with the land management plan  
177 without restricting other uses identified in the management  
178 plan. It is also the intent of the Legislature that of the  
179 proceeds distributed pursuant to subsection (3), additional  
180 consideration be given to acquisitions that achieve a  
181 combination of conservation goals, including the restoration,  
182 enhancement, management, or repopulation of habitat for  
183 imperiled species. The council, in addition to the criteria in  
184 subsection (9), shall give weight to projects that include  
185 acquisition, restoration, management, or repopulation of habitat  
186 for imperiled species. The term "imperiled species" as used in  
187 this chapter and chapter 253, means plants and animals that are  
188 federally listed under the Endangered Species Act, or state-  
189 listed by the Fish and Wildlife Conservation Commission or the  
190 Department of Agriculture and Consumer Services. As part of the  
191 state's role, all state lands that have imperiled species  
192 habitat must ~~shall~~ include as a consideration in management plan  
193 development the restoration, enhancement, management, and  
194 repopulation of such habitats.

195 a. Each lead land managing agency shall:

196 (I) In consultation with the Fish and Wildlife Conservation  
197 Commission, consider in the management plan for all state lands  
198 under its management which are greater in size than 40  
199 contiguous acres the feasibility of using a portion of the  
200 property as a gopher tortoise recipient site. If, during  
201 consultation with the commission, the lead land managing agency  
202 determines that the recipient site management is not in conflict  
203 with the primary management objects of the parcel, the

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204 management plan must contain a component or section prepared by  
205 a qualified wildlife biologist which assesses the feasibility of  
206 managing the site as a recipient site for gopher tortoises,  
207 consistent with the rules of the commission.

208 (II) Consult with the commission on feasibility assessments  
209 and implementation of gopher tortoise management.

210 b. State lands may be used as gopher tortoise recipient  
211 sites only if there are fewer than three permitted private  
212 recipient sites available for gopher tortoise relocations which  
213 are actively accepting gopher tortoise relocations. The  
214 commission shall work with each state land management agency to  
215 identify at least nine sites on state lands which are feasible  
216 for use as gopher tortoise recipient sites. The lead land  
217 management agencies of such identified sites must submit a  
218 gopher tortoise recipient site permit application to the  
219 commission by December 31, 2022, and the sites must be permitted  
220 and ready to accept relocated gopher tortoises by July 1, 2023.  
221 If the commission does not approve or deny a complete gopher  
222 tortoise recipient site permit application within 45 days after  
223 receipt of the application, the application shall be deemed  
224 approved.

225 c. ~~In addition,~~ The lead land managing agency of such state  
226 lands may use fees received from public or private entities for  
227 projects to offset adverse impacts to imperiled species or their  
228 habitat in order to restore, enhance, manage, repopulate, or  
229 acquire land and to implement land management plans developed  
230 under s. 253.034 or a land management prospectus developed and  
231 implemented under this chapter. Such fees shall be deposited  
232 into a foundation or fund created by each land management agency

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233 under s. 379.223, s. 589.012, or s. 259.032(9)(c), to be used  
234 solely to restore, manage, enhance, repopulate, or acquire  
235 imperiled species habitat.

236 12. There is a need to change the focus and direction of  
237 the state's major land acquisition programs and to extend  
238 funding and bonding capabilities, so that future generations may  
239 enjoy the natural resources of this state.

240 (b) The Legislature recognizes that acquisition of lands in  
241 fee simple is only one way to achieve the aforementioned goals  
242 and encourages the use of less-than-fee interests, other  
243 techniques, and the development of creative partnerships between  
244 governmental agencies and private landowners. Such partnerships  
245 may include those that advance the restoration, enhancement,  
246 management, or repopulation of imperiled species habitat on  
247 state lands as provided for in subparagraph (a)11. Easements  
248 acquired pursuant to s. 570.71(2)(a) and (b), land protection  
249 agreements, and nonstate funded tools such as rural land  
250 stewardship areas, sector planning, gopher tortoise recipient  
251 sites, and mitigation should be used, where appropriate, to  
252 bring environmentally sensitive tracts under an acceptable level  
253 of protection at a lower financial cost to the public, and to  
254 provide private landowners with the opportunity to enjoy and  
255 benefit from their property.

256 Section 2. Paragraphs (a) and (c) of subsection (1) of  
257 section 327.352, Florida Statutes, are amended to read:

258 327.352 Tests for alcohol, chemical substances, or  
259 controlled substances; implied consent; refusal.-

260 (1)(a)1. The Legislature declares that the operation of a  
261 vessel is a privilege that must be exercised in a reasonable

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262 manner. In order to protect the public health and safety, it is  
263 essential that a lawful and effective means of reducing the  
264 incidence of boating while impaired or intoxicated be  
265 established. Therefore, a person who accepts the privilege  
266 extended by the laws of this state of operating a vessel within  
267 this state is, by operating such vessel, deemed to have given  
268 his or her consent to submit to an approved chemical test or  
269 physical test including, but not limited to, an infrared light  
270 test of his or her breath for the purpose of determining the  
271 alcoholic content of his or her blood or breath if the person is  
272 lawfully arrested for any offense allegedly committed while the  
273 person was operating a vessel while under the influence of  
274 alcoholic beverages. The chemical or physical breath test must  
275 be incidental to a lawful arrest and administered at the request  
276 of a law enforcement officer who has reasonable cause to believe  
277 such person was operating the vessel within this state while  
278 under the influence of alcoholic beverages. The administration  
279 of a breath test does not preclude the administration of another  
280 type of test. The person shall be told that his or her failure  
281 to submit to any lawful test of his or her breath under this  
282 chapter will result in a civil penalty of \$500, and ~~shall also~~  
283 ~~be told~~ that if he or she refuses to submit to a lawful test of  
284 his or her breath and he or she has been previously fined under  
285 s. 327.35215 or ~~has previously had~~ his or her driving privilege  
286 has been previously ~~driver license~~ suspended for refusal to  
287 submit to any lawful test of his or her breath, urine, or blood,  
288 he or she commits a misdemeanor of the first degree, punishable  
289 as provided in s. 775.082 or s. 775.083, in addition to any  
290 other penalties provided by law. The refusal to submit to a

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291 chemical or physical breath test upon the request of a law  
292 enforcement officer as provided in this section is admissible  
293 into evidence in any criminal proceeding.

294 2. A person who accepts the privilege extended by the laws  
295 of this state of operating a vessel within this state is, by  
296 operating such vessel, deemed to have given his or her consent  
297 to submit to a urine test for the purpose of detecting the  
298 presence of chemical substances as set forth in s. 877.111 or  
299 controlled substances if the person is lawfully arrested for any  
300 offense allegedly committed while the person was operating a  
301 vessel while under the influence of chemical substances or  
302 controlled substances. The urine test must be incidental to a  
303 lawful arrest and administered at a detention facility or any  
304 other facility, mobile or otherwise, which is equipped to  
305 administer such tests at the request of a law enforcement  
306 officer who has reasonable cause to believe such person was  
307 operating a vessel within this state while under the influence  
308 of chemical substances or controlled substances. The urine test  
309 must ~~shall~~ be administered at a detention facility or any other  
310 facility, mobile or otherwise, which is equipped to administer  
311 such test in a reasonable manner that will ensure the accuracy  
312 of the specimen and maintain the privacy of the individual  
313 involved. The administration of a urine test does not preclude  
314 the administration of another type of test. The person shall be  
315 told that his or her failure to submit to any lawful test of his  
316 or her urine under this chapter will result in a civil penalty  
317 of \$500, and ~~shall also be told~~ that if he or she refuses to  
318 submit to a lawful test of his or her urine and he or she has  
319 been previously fined under s. 327.35215 or ~~has previously had~~

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320 his or her driving privilege has been previously ~~driver license~~  
321 suspended for refusal to submit to any lawful test of his or her  
322 breath, urine, or blood, he or she commits a misdemeanor of the  
323 first degree, punishable as provided in s. 775.082 or s.  
324 775.083, in addition to any other penalties provided by law. The  
325 refusal to submit to a urine test upon the request of a law  
326 enforcement officer as provided in this section is admissible  
327 into evidence in any criminal proceeding.

328 (c) A person who accepts the privilege extended by the laws  
329 of this state of operating a vessel within this state is, by  
330 operating such vessel, deemed to have given his or her consent  
331 to submit to an approved blood test for the purpose of  
332 determining the alcoholic content of the blood or a blood test  
333 for the purpose of determining the presence of chemical  
334 substances or controlled substances as provided in this section  
335 if there is reasonable cause to believe the person was operating  
336 a vessel while under the influence of alcoholic beverages or  
337 chemical or controlled substances and the person appears for  
338 treatment at a hospital, clinic, or other medical facility and  
339 the administration of a breath or urine test is impractical or  
340 impossible. As used in this paragraph, the term "other medical  
341 facility" includes an ambulance or other medical emergency  
342 vehicle. The blood test must ~~shall~~ be performed in a reasonable  
343 manner. A person who is incapable of refusal by reason of  
344 unconsciousness or other mental or physical condition is deemed  
345 not to have withdrawn his or her consent to such test. A person  
346 who is capable of refusal shall be told that his or her failure  
347 to submit to such a blood test will result in a civil penalty of  
348 \$500. The refusal to submit to a blood test upon the request of

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349 a law enforcement officer is ~~shall be~~ admissible in evidence in  
350 any criminal proceeding.

351 Section 3. Subsections (1) and (2) of section 327.35215,  
352 Florida Statutes, are amended to read:

353 327.35215 Penalty for failure to submit to test.—

354 (1) A person ~~who is~~ lawfully arrested for an alleged  
355 violation of s. 327.35 ~~and~~ who refuses to submit to a blood  
356 test, breath test, or urine test pursuant to s. 327.352 is  
357 subject to a civil penalty of \$500.

358 (2) When a person refuses to submit to a blood test, breath  
359 test, or urine test pursuant to s. 327.352, a law enforcement  
360 officer ~~who is~~ authorized to make arrests for violations of this  
361 chapter shall file with the clerk of the court, on a form  
362 provided by the commission department, a certified statement  
363 that probable cause existed to arrest the person for a violation  
364 of s. 327.35 and that the person refused to submit to a test as  
365 required by s. 327.352. Along with the statement, the officer  
366 shall ~~must~~ also submit a sworn statement on a form provided by  
367 the commission department that the person has been advised of  
368 both the penalties for failure to submit to the blood, breath,  
369 or urine test and the procedure for requesting a hearing.

370 Section 4. Present paragraph (c) of subsection (1) of  
371 section 327.371, Florida Statutes, is redesignated as paragraph  
372 (d), and a new paragraph (c) is added to that subsection, to  
373 read:

374 327.371 Human-powered vessels regulated.—

375 (1) A person may operate a human-powered vessel within the  
376 boundaries of the marked channel of the Florida Intracoastal  
377 Waterway as defined in s. 327.02:

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378 (c) When participating in practices or competitions for  
379 interscholastic, intercollegiate, intramural, or club rowing  
380 teams affiliated with an educational institution identified in  
381 s. 1000.21, s. 1002.01(2), s. 1003.01(2), s. 1005.02(4), or s.  
382 1005.03(1)(d), if the adjacent area outside of the marked  
383 channel is not suitable for such practice or competition. The  
384 teams must use their best efforts to make use of the adjacent  
385 area outside of the marked channel. The commission must be  
386 notified in writing of the details of any such competition, and  
387 the notification must include, but need not be limited to, the  
388 date, time, and location of the competition.

389 Section 5. Paragraph (f) is added to subsection (2) of  
390 section 327.4107, Florida Statutes, to read:

391 327.4107 Vessels at risk of becoming derelict on waters of  
392 this state.—

393 (2) An officer of the commission or of a law enforcement  
394 agency specified in s. 327.70 may determine that a vessel is at  
395 risk of becoming derelict if any of the following conditions  
396 exist:

397 (f) The vessel is tied to an unlawful or unpermitted  
398 structure or mooring.

399 Section 6. Paragraph (b) of subsection (1) of section  
400 327.46, Florida Statutes, is amended to read:

401 327.46 Boating-restricted areas.—

402 (1) Boating-restricted areas, including, but not limited  
403 to, restrictions of vessel speeds and vessel traffic, may be  
404 established on the waters of this state for any purpose  
405 necessary to protect the safety of the public if such  
406 restrictions are necessary based on boating accidents,

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407 visibility, hazardous currents or water levels, vessel traffic  
408 congestion, or other navigational hazards or to protect  
409 seagrasses on privately owned submerged lands.

410 (b) Municipalities and counties may establish the following  
411 boating-restricted areas by ordinance, including,  
412 notwithstanding the prohibition in s. 327.60(2)(c), within the  
413 portion of the Florida Intracoastal Waterway within their  
414 jurisdiction:

415 1. An ordinance establishing an idle speed, no wake  
416 boating-restricted area, if the area is:

417 a. Within 500 feet of any boat ramp, hoist, marine railway,  
418 or other launching or landing facility available for use by the  
419 general boating public on waterways more than 300 feet in width  
420 or within 300 feet of any boat ramp, hoist, marine railway, or  
421 other launching or landing facility available for use by the  
422 general boating public on waterways not exceeding 300 feet in  
423 width.

424 b. Within 500 feet of fuel pumps or dispensers at any  
425 marine fueling facility that sells motor fuel to the general  
426 boating public on waterways more than 300 feet in width or  
427 within 300 feet of the fuel pumps or dispensers at any licensed  
428 terminal facility that sells motor fuel to the general boating  
429 public on waterways not exceeding 300 feet in width.

430 c. Inside or within 300 feet of any lock structure.

431 2. An ordinance establishing a slow speed, minimum wake  
432 boating-restricted area if the area is:

433 a. Within 300 feet of any bridge fender system.

434 b. Within 300 feet of any bridge span presenting a vertical  
435 clearance of less than 25 feet or a horizontal clearance of less

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436 than 100 feet.

437 c. On a creek, stream, canal, or similar linear waterway if  
438 the waterway is less than 75 feet in width from shoreline to  
439 shoreline.

440 d. On a lake or pond of less than 10 acres in total surface  
441 area.

442 e. Within the boundaries of a permitted public mooring  
443 field and a buffer around the mooring field of up to 100 feet.

444 3. An ordinance establishing a vessel-exclusion zone if the  
445 area is:

446 a. Designated as a public bathing beach or swim area,  
447 except that such areas may not be created on waters that include  
448 any portion of the Florida Intracoastal Waterway or that are  
449 within 100 feet of the marked channel of the Florida  
450 Intracoastal Waterway.

451 b. Within 300 feet of a dam, spillway, or flood control  
452 structure.

453

454 Vessel exclusion zones created pursuant to this subparagraph  
455 must be marked with uniform waterway markers permitted by the  
456 commission in accordance with this chapter. Such zones may not  
457 be marked by ropes.

458 Section 7. Section 376.15, Florida Statutes, is repealed.

459 Section 8. Subsections (22) and (34) of section 379.101,  
460 Florida Statutes, are amended to read:

461 379.101 Definitions.—In construing these statutes, where  
462 the context does not clearly indicate otherwise, the word,  
463 phrase, or term:

464 (22) "Marine fish" means any saltwater species of finfish

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465 of the classes Agnatha, Chondrichthyes, and Osteichthyes, and  
466 marine invertebrates of ~~in~~ the classes Gastropoda and, Bivalvia,  
467 the subphylum ~~and~~ Crustacea, or the phylum Echinodermata;  
468 however, the term ~~but~~ does not include nonliving shells or  
469 echinoderms.

470 (34) "Saltwater fish" means:

471 (a) Any saltwater species of finfish of the classes  
472 Agnatha, Chondrichthyes, or Osteichthyes and marine  
473 invertebrates of the classes Gastropoda and, Bivalvia, the  
474 subphylum ~~or~~ Crustacea, or ~~of~~ the phylum Echinodermata; however,  
475 the term ~~but~~ does not include nonliving shells or echinoderms;  
476 and

477 (b) All classes of pisces, shellfish, sponges, and  
478 crustaceans ~~crustacea~~ native to salt water.

479 Section 9. Subsection (3) of section 705.101, Florida  
480 Statutes, is amended to read:

481 705.101 Definitions.—As used in this chapter:

482 (3) "Abandoned property" means all tangible personal  
483 property that does not have an identifiable owner and that has  
484 been disposed on public property in a wrecked, inoperative, or  
485 partially dismantled condition or has no apparent intrinsic  
486 value to the rightful owner. The term includes derelict vessels  
487 as defined in s. 823.11 and vessels declared a public nuisance  
488 pursuant to s. 327.73(1)(aa).

489 Section 10. Paragraph (a) of subsection (2) and subsection  
490 (4) of section 705.103, Florida Statutes, are amended to read:

491 705.103 Procedure for abandoned or lost property.—

492 (2)(a)1. Whenever a law enforcement officer ascertains  
493 that:

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494 a. An article of lost or abandoned property other than a  
495 derelict vessel or a vessel declared a public nuisance pursuant  
496 to s. 327.73(1)(aa) is present on public property and is of such  
497 nature that it cannot be easily removed, the officer shall cause  
498 a notice to be placed upon such article in substantially the  
499 following form:

500

501 NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED  
502 PROPERTY. This property, to wit: ...(setting forth brief  
503 description)... is unlawfully upon public property known as  
504 ...(setting forth brief description of location)... and must be  
505 removed within 5 days; otherwise, it will be removed and  
506 disposed of pursuant to chapter 705, Florida Statutes. The owner  
507 will be liable for the costs of removal, storage, and  
508 publication of notice. Dated this: ...(setting forth the date of  
509 posting of notice)..., signed: ...(setting forth name, title,  
510 address, and telephone number of law enforcement officer)....

511

512 b. A derelict vessel or a vessel declared a public nuisance  
513 pursuant to s. 327.73(1)(aa) is present on the waters of this  
514 state, the officer shall cause a notice to be placed upon such  
515 vessel in substantially the following form:

516

517 NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED  
518 VESSEL. This vessel, to wit: ...(setting forth brief  
519 description)... has been determined to be ...(derelict or a  
520 public nuisance)... and is unlawfully upon waters of this state  
521 ...(setting forth brief description of location)... and must be  
522 removed within 21 days; otherwise, it will be removed and

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523 disposed of pursuant to chapter 705, Florida Statutes. The owner  
524 and other interested parties have the right to a hearing to  
525 challenge the determination that this vessel is derelict or  
526 otherwise in violation of the law. Please contact ...(contact  
527 information for person who can arrange for a hearing in  
528 accordance with this section).... The owner or the party  
529 determined to be legally responsible for the vessel being upon  
530 the waters of this state in a derelict condition or as a public  
531 nuisance will be liable for the costs of removal, destruction,  
532 and disposal if this vessel is not removed by the owner. Dated  
533 this: ...(setting forth the date of posting of notice)...,  
534 signed: ...(setting forth name, title, address, and telephone  
535 number of law enforcement officer)....

536  
537 2. The notices required under subparagraph 1. may not be  
538 less than 8 inches by 10 inches and must ~~shall~~ be sufficiently  
539 weatherproof to withstand normal exposure to the elements. In  
540 addition to posting, the law enforcement officer shall make a  
541 reasonable effort to ascertain the name and address of the  
542 owner. If such is reasonably available to the officer, she or he  
543 shall mail a copy of such notice to the owner on or before the  
544 date of posting. If the property is a motor vehicle as defined  
545 in s. 320.01(1) or a vessel as defined in s. 327.02, the law  
546 enforcement agency shall contact the Department of Highway  
547 Safety and Motor Vehicles in order to determine the name and  
548 address of the owner and any person who has filed a lien on the  
549 vehicle or vessel as provided in s. 319.27(2) or (3) or s.  
550 328.15(1). On receipt of this information, the law enforcement  
551 agency shall mail a copy of the notice by certified mail, return

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552 receipt requested, to the owner and to the lienholder, if any,  
553 except that a law enforcement officer who has issued a citation  
554 for a violation of ~~s. 376.15~~ or s. 823.11 to the owner of a  
555 derelict vessel is not required to mail a copy of the notice by  
556 certified mail, return receipt requested, to the owner. For a  
557 derelict vessel or a vessel declared a public nuisance pursuant  
558 to s. 327.73(1)(aa), the mailed notice must inform the owner or  
559 responsible party that he or she has a right to a hearing to  
560 dispute the determination that the vessel is derelict or  
561 otherwise in violation of the law. If a request for a hearing is  
562 made, a state agency shall follow the processes set forth in s.  
563 120.569. Local governmental entities shall follow the processes  
564 set forth in s. 120.569, except that a local judge, magistrate,  
565 or code enforcement officer may be designated to conduct such a  
566 hearing. If, at the end of 5 days after posting the notice in  
567 sub-subparagraph 1.a., or at the end of 21 days after posting  
568 the notice in sub-subparagraph 1.b., and mailing such notice, if  
569 required, the owner or any person interested in the lost or  
570 abandoned article or articles described has not removed the  
571 article or articles from public property or shown reasonable  
572 cause for failure to do so, and, in the case of a derelict  
573 vessel or a vessel declared a public nuisance pursuant to s.  
574 327.73(1)(aa), has not requested a hearing in accordance with  
575 this section, the following shall apply:

576       a. For abandoned property other than a derelict vessel or a  
577 vessel declared a public nuisance pursuant to s. 327.73(1)(aa),  
578 the law enforcement agency may retain any or all of the property  
579 for its own use or for use by the state or unit of local  
580 government, trade such property to another unit of local

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581 government or state agency, donate the property to a charitable  
582 organization, sell the property, or notify the appropriate  
583 refuse removal service.

584 b. For a derelict vessel or a vessel declared a public  
585 nuisance pursuant to s. 327.73(1)(aa), the law enforcement  
586 agency or its designee may:

587 (I) Remove the vessel from the waters of this state and  
588 destroy and dispose of the vessel or authorize another  
589 governmental entity or its designee to do so; or

590 (II) Authorize the vessel's use as an artificial reef in  
591 accordance with s. 379.249 if all necessary federal, state, and  
592 local authorizations are received.

593  
594 A law enforcement agency or its designee may also take action as  
595 described in this sub-subparagraph if, following a hearing  
596 pursuant to this section, the judge, magistrate, administrative  
597 law judge, or hearing officer has determined the vessel to be  
598 derelict as provided in s. 823.11 or otherwise in violation of  
599 the law in accordance with s. 327.73(1)(aa) and a final order  
600 has been entered or the case is otherwise closed.

601 (4) The owner of any abandoned or lost property, or in the  
602 case of a derelict vessel or a vessel declared a public nuisance  
603 pursuant to s. 327.73(1)(aa), the owner or other party  
604 determined to be legally responsible for the vessel being upon  
605 the waters of this state in a derelict condition or as a public  
606 nuisance, who, after notice as provided in this section, does  
607 not remove such property within the specified period is ~~shall be~~  
608 liable to the law enforcement agency, other governmental entity,  
609 or the agency's or entity's designee for all costs of removal,

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610 storage, ~~and~~ destruction, and disposal of such property, less  
611 any salvage value obtained by disposal of the property. Upon  
612 final disposition of the property, the law enforcement officer  
613 or representative of the law enforcement agency or other  
614 governmental entity shall notify the owner or in the case of a  
615 derelict vessel or vessel declared a public nuisance pursuant to  
616 s. 327.73(1)(aa), the owner or other party determined to be  
617 legally responsible, if known, of the amount owed. In the case  
618 of an abandoned vessel or motor vehicle, any person who neglects  
619 or refuses to pay such amount is not entitled to be issued a  
620 certificate of registration for such vessel or motor vehicle, or  
621 any other vessel or motor vehicle, until such costs have been  
622 paid. A person who has neglected or refused to pay all costs of  
623 removal, storage, disposal, and destruction of a vessel or motor  
624 vehicle as provided in this section, after having been provided  
625 written notice via certified mail that such costs are owed, and  
626 who applies for and is issued a registration for a vessel or  
627 motor vehicle before such costs have been paid in full commits a  
628 misdemeanor of the first degree, punishable as provided in s.  
629 775.082 or s. 775.083. The law enforcement officer or  
630 representative of the law enforcement agency or other  
631 governmental entity shall supply the Department of Highway  
632 Safety and Motor Vehicles with a list of persons whose vessel  
633 registration privileges and motor vehicle privileges have been  
634 revoked under this subsection. The department or a person acting  
635 as an agent of the department may not issue a certificate of  
636 registration to a person whose vessel and motor vehicle  
637 registration privileges have been revoked, as provided by this  
638 subsection, until such costs have been paid.

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639 Section 11. Effective July 1, 2023, paragraph (a) of  
640 subsection (2) of section 705.103, Florida Statutes, as amended  
641 by chapters 2019-76 and 2021-184, Laws of Florida, is amended to  
642 read:

643 705.103 Procedure for abandoned or lost property.—

644 (2) (a) 1. Whenever a law enforcement officer ascertains  
645 that:

646 a. An article of lost or abandoned property other than a  
647 derelict vessel or a vessel declared a public nuisance pursuant  
648 to s. 327.73(1) (aa) is present on public property and is of such  
649 nature that it cannot be easily removed, the officer shall cause  
650 a notice to be placed upon such article in substantially the  
651 following form:

652  
653 NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED  
654 PROPERTY. This property, to wit: ...(setting forth brief  
655 description)... is unlawfully upon public property known as  
656 ...(setting forth brief description of location)... and must be  
657 removed within 5 days; otherwise, it will be removed and  
658 disposed of pursuant to chapter 705, Florida Statutes. The owner  
659 will be liable for the costs of removal, storage, and  
660 publication of notice. Dated this: ...(setting forth the date of  
661 posting of notice)..., signed: ...(setting forth name, title,  
662 address, and telephone number of law enforcement officer)....  
663

664 b. A derelict vessel or a vessel declared a public nuisance  
665 pursuant to s. 327.73(1) (aa) is present on the waters of this  
666 state, the officer shall cause a notice to be placed upon such  
667 vessel in substantially the following form:

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668  
669 NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED  
670 VESSEL. This vessel, to wit: ...(setting forth brief description  
671 of location)... has been determined to be ...(derelict or a  
672 public nuisance)... and is unlawfully upon the waters of this  
673 state ...(setting forth brief description of location)... and  
674 must be removed within 21 days; otherwise, it will be removed  
675 and disposed of pursuant to chapter 705, Florida Statutes. The  
676 owner and other interested parties have the right to a hearing  
677 to challenge the determination that this vessel is derelict or  
678 otherwise in violation of the law. Please contact ...(contact  
679 information for person who can arrange for a hearing in  
680 accordance with this section)... The owner or the party  
681 determined to be legally responsible for the vessel being upon  
682 the waters of this state in a derelict condition or as a public  
683 nuisance will be liable for the costs of removal, destruction,  
684 and disposal if this vessel is not removed by the owner. Dated  
685 this: ...(setting forth the date of posting of notice)...,  
686 signed: ...(setting forth name, title, address, and telephone  
687 number of law enforcement officer)....

688  
689 2. The notices required under subparagraph 1. may not be  
690 less than 8 inches by 10 inches and must ~~shall~~ be sufficiently  
691 weatherproof to withstand normal exposure to the elements. In  
692 addition to posting, the law enforcement officer shall make a  
693 reasonable effort to ascertain the name and address of the  
694 owner. If such is reasonably available to the officer, she or he  
695 shall mail a copy of such notice to the owner on or before the  
696 date of posting. If the property is a motor vehicle as defined

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697 in s. 320.01(1) or a vessel as defined in s. 327.02, the law  
698 enforcement agency shall contact the Department of Highway  
699 Safety and Motor Vehicles in order to determine the name and  
700 address of the owner and any person who has filed a lien on the  
701 vehicle or vessel as provided in s. 319.27(2) or (3) or s.  
702 328.15. On receipt of this information, the law enforcement  
703 agency shall mail a copy of the notice by certified mail, return  
704 receipt requested, to the owner and to the lienholder, if any,  
705 except that a law enforcement officer who has issued a citation  
706 for a violation of ~~s. 376.15~~ or s. 823.11 to the owner of a  
707 derelict vessel is not required to mail a copy of the notice by  
708 certified mail, return receipt requested, to the owner. For a  
709 derelict vessel or a vessel declared a public nuisance pursuant  
710 to s. 327.73(1)(aa), the mailed notice must inform the owner or  
711 responsible party that he or she has a right to a hearing to  
712 dispute the determination that the vessel is derelict or  
713 otherwise in violation of the law. If a request for a hearing is  
714 made, a state agency shall follow the processes as set forth in  
715 s. 120.569. Local governmental entities shall follow the  
716 processes set forth in s. 120.569, except that a local judge,  
717 magistrate, or code enforcement officer may be designated to  
718 conduct such a hearing. If, at the end of 5 days after posting  
719 the notice in sub-subparagraph 1.a., or at the end of 21 days  
720 after posting the notice in sub-subparagraph 1.b., and mailing  
721 such notice, if required, the owner or any person interested in  
722 the lost or abandoned article or articles described has not  
723 removed the article or articles from public property or shown  
724 reasonable cause for failure to do so, and, in the case of a  
725 derelict vessel or a vessel declared a public nuisance pursuant

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726 to s. 327.73(1)(aa), has not requested a hearing in accordance  
727 with this section, the following shall apply:

728 a. For abandoned property other than a derelict vessel or a  
729 vessel declared a public nuisance pursuant to s. 327.73(1)(aa),  
730 the law enforcement agency may retain any or all of the property  
731 for its own use or for use by the state or unit of local  
732 government, trade such property to another unit of local  
733 government or state agency, donate the property to a charitable  
734 organization, sell the property, or notify the appropriate  
735 refuse removal service.

736 b. For a derelict vessel or a vessel declared a public  
737 nuisance pursuant to s. 327.73(1)(aa), the law enforcement  
738 agency or its designee may:

739 (I) Remove the vessel from the waters of this state and  
740 destroy and dispose of the vessel or authorize another  
741 governmental entity or its designee to do so; or

742 (II) Authorize the vessel's use as an artificial reef in  
743 accordance with s. 379.249 if all necessary federal, state, and  
744 local authorizations are received.

745

746 A law enforcement agency or its designee may also take action as  
747 described in this sub-subparagraph if, following a hearing  
748 pursuant to this section, the judge, magistrate, administrative  
749 law judge, or hearing officer has determined the vessel to be  
750 derelict as provided in s. 823.11 or otherwise in violation of  
751 the law in accordance with s. 327.73(1)(aa) and a final order  
752 has been entered or the case is otherwise closed.

753 Section 12. Present subsections (4), (5), and (6) of  
754 section 823.11, Florida Statutes, are redesignated as

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755 subsections (5), (6), and (7), respectively, a new subsection  
756 (4) is added to that section, and subsection (1), paragraph (c)  
757 of subsection (2), subsection (3), and present subsections (5)  
758 and (6) of that section are amended, to read:

759 823.11 Derelict vessels; relocation or removal; penalty.—

760 (1) As used in this section ~~and s. 376.15~~, the term:

761 (a) "Commission" means the Fish and Wildlife Conservation  
762 Commission.

763 (b) "Derelict vessel" means a vessel, as defined in s.  
764 327.02, that is:

765 1. In a wrecked, junked, or substantially dismantled  
766 condition upon any waters of this state.

767 a. A vessel is wrecked if it is sunken or sinking; aground  
768 without the ability to extricate itself absent mechanical  
769 assistance; or remaining after a marine casualty, including, but  
770 not limited to, a boating accident, extreme weather, or a fire.

771 b. A vessel is junked if it has been substantially stripped  
772 of vessel components, if vessel components have substantially  
773 degraded or been destroyed, or if the vessel has been discarded  
774 by the owner or operator. Attaching an outboard motor to a  
775 vessel that is otherwise junked will not cause the vessel to no  
776 longer be junked if such motor is not an effective means of  
777 propulsion as required by s. 327.4107(2) (e) and associated  
778 rules.

779 c. A vessel is substantially dismantled if at least two of  
780 the three following vessel systems or components are missing,  
781 compromised, incomplete, inoperable, or broken:

782 (I) The steering system;

783 (II) The propulsion system; or

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784 (III) The exterior hull integrity.

785

786 Attaching an outboard motor to a vessel that is otherwise  
787 substantially dismantled will not cause the vessel to no longer  
788 be substantially dismantled if such motor is not an effective  
789 means of propulsion as required by s. 327.4107(2) (e) and  
790 associated rules.

791 2. At a port in this state without the consent of the  
792 agency having jurisdiction thereof.

793 3. Docked, grounded, or beached upon the property of  
794 another without the consent of the owner of the property.

795 (c) "Gross negligence" means conduct so reckless or wanting  
796 in care that it constitutes a conscious disregard or  
797 indifference to the safety of the property exposed to such  
798 conduct.

799 (d) "Willful misconduct" means conduct evidencing  
800 carelessness or negligence of such a degree or recurrence as to  
801 manifest culpability, wrongful intent, or evil design or to show  
802 an intentional and substantial disregard of the interests of the  
803 vessel owner.

804 (2)

805 (c) The additional time provided in subparagraph (b)2. for  
806 an owner or responsible party to remove a derelict vessel from  
807 the waters of this state or to repair and remedy the vessel's  
808 derelict condition ~~This subsection~~ does not apply to a vessel  
809 that was derelict upon the waters of this state before the  
810 stated accident or event.

811 (3) The commission, an officer of the commission, or a law  
812 enforcement agency or officer specified in s. 327.70 may

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813 relocate, remove, and store, ~~destroy, or dispose of~~ or cause to  
814 be relocated, removed, and stored, ~~destroyed, or disposed of~~ a  
815 derelict vessel from waters of this state as defined in s.  
816 327.02 if the derelict vessel obstructs or threatens to obstruct  
817 navigation or in any way constitutes a danger to the  
818 environment, property, or persons. The commission, an officer of  
819 the commission, or any other law enforcement agency or officer  
820 acting pursuant to this subsection to relocate, remove, and  
821 store, ~~destroy, dispose of~~ or cause to be relocated, removed,  
822 and stored, ~~destroyed, or disposed of~~ a derelict vessel from  
823 waters of this state shall be held harmless for all damages to  
824 the derelict vessel resulting from such action unless the damage  
825 results from gross negligence or willful misconduct.

826 ~~(a) Removal of derelict vessels under this subsection may~~  
827 ~~be funded by grants provided in ss. 206.606 and 376.15. The~~  
828 ~~commission shall implement a plan for the procurement of any~~  
829 ~~available federal disaster funds and use such funds for the~~  
830 ~~removal of derelict vessels.~~

831 ~~(b)~~ All costs, including costs owed to a third party,  
832 incurred by the commission, another law enforcement agency, or a  
833 governmental subdivision, when the governmental subdivision has  
834 received authorization from a law enforcement officer or agency,  
835 in the relocation, removal, storage, destruction, or disposal of  
836 a derelict vessel are recoverable against the vessel owner or  
837 the party determined to be legally responsible for the vessel  
838 being upon the waters of this state in a derelict condition. The  
839 Department of Legal Affairs shall represent the commission in  
840 actions to recover such costs. As provided in s. 705.103(4), a  
841 person who neglects or refuses to pay such costs may not be

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842 issued a certificate of registration for such vessel or for any  
843 other vessel or motor vehicle until such costs have been paid. A  
844 person who has neglected or refused to pay all costs of removal,  
845 storage, destruction, or disposal of a derelict vessel as  
846 provided in this section, after having been provided written  
847 notice via certified mail that such costs are owed, and who  
848 applies for and is issued a registration for a vessel or motor  
849 vehicle before such costs have been paid in full commits a  
850 misdemeanor of the first degree, punishable as provided in s.  
851 775.082 or s. 775.083.

852 (b) ~~(e)~~ A contractor performing such activities at the  
853 direction of the commission, an officer of the commission, a law  
854 enforcement agency or officer, or a governmental subdivision,  
855 when the governmental subdivision has received authorization for  
856 the relocation or removal from a law enforcement officer or  
857 agency, pursuant to this section must be licensed in accordance  
858 with applicable United States Coast Guard regulations where  
859 required; obtain and carry in full force and effect a policy  
860 from a licensed insurance carrier in this state to insure  
861 against any accident, loss, injury, property damage, or other  
862 casualty caused by or resulting from the contractor's actions;  
863 and be properly equipped to perform the services to be provided.

864 (4) (a) Removal of derelict vessels under this subsection  
865 may be funded by grants provided in s. 206.606.

866 (b) The commission may implement a plan for the procurement  
867 of any available federal disaster funds and use such funds for  
868 the removal of derelict vessels.

869 (c) The commission may establish a program to provide  
870 grants to local governments for the removal, storage,

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871 destruction, and disposal of derelict vessels from the waters of  
872 this state. This grant funding may also be used for the removal,  
873 storage, destruction, and disposal of vessels declared a public  
874 nuisance pursuant to s. 327.73(1) (aa). The program must be  
875 funded from the Marine Resources Conservation Trust Fund or the  
876 Florida Coastal Protection Trust Fund. Notwithstanding s.  
877 216.181(11), funds available for these grants may only be  
878 authorized by appropriations acts of the Legislature. In a given  
879 fiscal year, if all funds appropriated pursuant to this  
880 paragraph are not requested by and granted to local governments  
881 for the removal, storage, destruction, and disposal of derelict  
882 vessels or vessels declared a public nuisance pursuant to s.  
883 327.73(1) (aa) by the end of the third quarter, the Fish and  
884 Wildlife Conservation Commission may use the remainder of the  
885 funds to remove, store, destroy, and dispose of, or to pay  
886 private contractors to remove, store, destroy, and dispose of,  
887 derelict vessels or vessels declared a public nuisance pursuant  
888 to s. 327.73(1) (aa). The commission shall adopt by rule  
889 procedures for local governments to submit a grant application  
890 and criteria for allocating available funds. Such criteria must  
891 include, at a minimum, the following:

892 1. The number of derelict vessels within the jurisdiction  
893 of the applicant.

894 2. The threat posed by such vessels to public health or  
895 safety, the environment, navigation, or the aesthetic condition  
896 of the general vicinity.

897 3. The degree of commitment of the local government to  
898 maintain waters free of abandoned and derelict vessels and to  
899 seek legal action against those who abandon vessels in the

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900 waters of this state as defined in s. 327.02.

901 (6)~~(5)~~ A person, firm, or corporation violating this  
902 section commits a misdemeanor of the first degree and shall be  
903 punished as provided by law. A conviction under this section  
904 does not bar the assessment and collection of a ~~the~~ civil  
905 penalty ~~provided in s. 376.16 for violation of s. 376.15.~~ The  
906 court having jurisdiction over the criminal offense,  
907 notwithstanding any jurisdictional limitations on the amount in  
908 controversy, may order the imposition of such civil penalty in  
909 addition to any sentence imposed for the first criminal offense.

910 (7)~~(6)~~ If an owner or a responsible party of a vessel  
911 determined to be derelict through an administrative or criminal  
912 proceeding has been charged by an officer of the commission or  
913 any law enforcement agency or officer as specified in s. 327.70  
914 under subsection (6) ~~(5)~~ for a violation of subsection (2) ~~or a~~  
915 ~~violation of s. 376.15(2)~~, a person may not reside or dwell on  
916 such vessel until the vessel is removed from the waters of the  
917 state permanently or returned to the waters of the state in a  
918 condition that is no longer derelict.

919 Section 13. Paragraph (p) of subsection (4) of section  
920 934.50, Florida Statutes, is amended to read:

921 934.50 Searches and seizure using a drone.—

922 (4) EXCEPTIONS.—This section does not prohibit the use of a  
923 drone:

924 (p) By an ~~a non-law enforcement~~ employee of the Fish and  
925 Wildlife Conservation Commission or of the Florida Forest  
926 Service for the purposes of managing and eradicating invasive  
927 exotic plants or animals on public lands and suppressing and  
928 mitigating wildfire threats.

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929 Section 14. Section 327.04, Florida Statutes, is amended to  
930 read:

931 327.04 Rules.—The commission may adopt rules pursuant to  
932 ss. 120.536(1) and 120.54 to implement this chapter, the  
933 provisions of chapter 705 relating to vessels, and s. ss. 376.15  
934 ~~and~~ 823.11 conferring powers or duties upon it.

935 Section 15. Subsection (4) of section 328.09, Florida  
936 Statutes, is amended to read:

937 328.09 Refusal to issue and authority to cancel a  
938 certificate of title or registration.—

939 (4) The department may not issue a certificate of title to  
940 an applicant for a vessel that has been deemed derelict or a  
941 public nuisance by a law enforcement officer under s.  
942 327.73(1)(aa) or s. 376.15 or s. 823.11. A law enforcement  
943 officer must inform the department in writing, which may be  
944 provided by facsimile, e-mail ~~electronic mail~~, or other  
945 electronic means, of the vessel's derelict or public nuisance  
946 status and supply the department with the vessel title number or  
947 vessel identification number. The department may issue a  
948 certificate of title once a law enforcement officer has verified  
949 in writing, which may be provided by facsimile, e-mail  
950 ~~electronic mail~~, or other electronic means, that the vessel is  
951 no longer a derelict or public nuisance vessel.

952 Section 16. Section 25 of chapter 2021-184, Laws of  
953 Florida, is repealed.

954 Section 17. Paragraph (c) of subsection (15) of section  
955 328.72, Florida Statutes, is amended to read:

956 328.72 Classification; registration; fees and charges;  
957 surcharge; disposition of fees; fines; marine turtle stickers.—

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958 (15) DISTRIBUTION OF FEES.—Except as provided in this  
959 subsection, moneys designated for the use of the counties, as  
960 specified in subsection (1), shall be distributed by the tax  
961 collector to the board of county commissioners for use only as  
962 provided in this section. Such moneys to be returned to the  
963 counties are for the sole purposes of providing, maintaining, or  
964 operating recreational channel marking and other uniform  
965 waterway markers, public boat ramps, lifts, and hoists, marine  
966 railways, boat piers, docks, mooring buoys, and other public  
967 launching facilities; and removing derelict vessels, debris that  
968 specifically impedes boat access, not including the dredging of  
969 channels, and vessels and floating structures deemed a hazard to  
970 public safety and health for failure to comply with s. 327.53.  
971 Counties shall demonstrate through an annual detailed accounting  
972 report of vessel registration revenues that the registration  
973 fees were spent as provided in this subsection. This report  
974 shall be provided to the Fish and Wildlife Conservation  
975 Commission no later than November 1 of each year. If, before  
976 January 1 of each calendar year, the accounting report meeting  
977 the prescribed criteria has still not been provided to the  
978 commission, the tax collector of that county may not distribute  
979 the moneys designated for the use of counties, as specified in  
980 subsection (1), to the board of county commissioners but shall,  
981 for the next calendar year, remit such moneys to the state for  
982 deposit into the Marine Resources Conservation Trust Fund. The  
983 commission shall return those moneys to the county if the county  
984 fully complies with this section within that calendar year. If  
985 the county does not fully comply with this section within that  
986 calendar year, the moneys shall remain within the Marine

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987 Resources Trust Fund and may be appropriated for the purposes  
988 specified in this subsection.

989 (c) From the vessel registration fees designated for use by  
990 the counties in subsection (1), the following amounts shall be  
991 remitted to the state for deposit into the Marine Resources  
992 Conservation Trust Fund to fund derelict vessel removal grants,  
993 as appropriated by the Legislature pursuant to s. 823.11(4)(c)  
994 ~~s. 376.15~~:

- 995 1. Class A-2: \$0.25 for each 12-month period registered.
- 996 2. Class 1: \$2.06 for each 12-month period registered.
- 997 3. Class 2: \$9.26 for each 12-month period registered.
- 998 4. Class 3: \$16.45 for each 12-month period registered.
- 999 5. Class 4: \$20.06 for each 12-month period registered.
- 1000 6. Class 5: \$25.46 for each 12-month period registered.

1001 Section 18. Paragraph (h) of subsection (6) of section  
1002 376.11, Florida Statutes, is amended to read:

1003 376.11 Florida Coastal Protection Trust Fund.—

1004 (6) Moneys in the Florida Coastal Protection Trust Fund may  
1005 be used for the following purposes:

1006 (h) The funding of a grant program to local governments,  
1007 pursuant to s. 823.11(4)(c) ~~s. 376.15(3)(d) and (e)~~, for the  
1008 removal of derelict and public nuisance vessels from the public  
1009 waters of the state.

1010 Section 19. For the purpose of incorporating the amendment  
1011 made by this act to section 327.371, Florida Statutes, in a  
1012 reference thereto, paragraph (dd) of subsection (1) of section  
1013 327.73, Florida Statutes, is reenacted to read:

1014 327.73 Noncriminal infractions.—

1015 (1) Violations of the following provisions of the vessel

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1016 laws of this state are noncriminal infractions:

1017 (dd) Section 327.371, relating to the regulation of human-  
1018 powered vessels.

1019

1020 Any person cited for a violation of any provision of this  
1021 subsection shall be deemed to be charged with a noncriminal  
1022 infraction, shall be cited for such an infraction, and shall be  
1023 cited to appear before the county court. The civil penalty for  
1024 any such infraction is \$50, except as otherwise provided in this  
1025 section. Any person who fails to appear or otherwise properly  
1026 respond to a uniform boating citation shall, in addition to the  
1027 charge relating to the violation of the boating laws of this  
1028 state, be charged with the offense of failing to respond to such  
1029 citation and, upon conviction, be guilty of a misdemeanor of the  
1030 second degree, punishable as provided in s. 775.082 or s.  
1031 775.083. A written warning to this effect shall be provided at  
1032 the time such uniform boating citation is issued.

1033 Section 20. For the purpose of incorporating the amendment  
1034 made by this act to section 379.101, Florida Statutes, in a  
1035 reference thereto, subsection (4) of section 125.01, Florida  
1036 Statutes, is reenacted to read:

1037 125.01 Powers and duties.—

1038 (4) The legislative and governing body of a county shall  
1039 not have the power to regulate the taking or possession of  
1040 saltwater fish, as defined in s. 379.101, with respect to the  
1041 method of taking, size, number, season, or species. However,  
1042 this subsection does not prohibit a county from prohibiting, for  
1043 reasons of protecting the public health, safety, or welfare,  
1044 saltwater fishing from real property owned by that county, nor

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1045 does it prohibit the imposition of excise taxes by county  
1046 ordinance.

1047 Section 21. For the purpose of incorporating the amendment  
1048 made by this act to section 379.101, Florida Statutes, in a  
1049 reference thereto, section 379.2412, Florida Statutes, is  
1050 reenacted to read:

1051 379.2412 State preemption of power to regulate.—The power  
1052 to regulate the taking or possession of saltwater fish, as  
1053 defined in s. 379.101, is expressly reserved to the state. This  
1054 section does not prohibit a local government from prohibiting,  
1055 for reasons of protecting the public health, safety, or welfare,  
1056 saltwater fishing from real property owned by that local  
1057 government.

1058 Section 22. Except as otherwise expressly provided in this  
1059 act, this act shall take effect July 1, 2022.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Appropriations

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BILL: CS/CS/SB 494

INTRODUCER: Appropriations Committee; Environment and Natural Resources Committee; and Senator Hutson

SUBJECT: Fish and Wildlife Conservation Commission

DATE: January 31, 2022

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Carroll</u>	<u>Rogers</u>	<u>EN</u>	<u>Fav/CS</u>
2.	<u>Reagan</u>	<u>Betta</u>	<u>AEG</u>	<u>Recommend: Fav/CS</u>
3.	<u>Reagan</u>	<u>Sadberry</u>	<u>AP</u>	<u>Fav/CS</u>

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

CS/CS/SB 494 revises laws administered by the Fish and Wildlife Conservation Commission (FWC) and other law enforcement entities. The bill:

- Amends the Florida Forever Act to require each lead land managing agency, in consultation with the FWC, to consider in the management plan the feasibility of creating a gopher tortoise recipient site for state lands under its management which are larger than 40 contiguous acres.
- Specifies that a vessel is at risk of becoming derelict if it is tied to an unlawful or unpermitted mooring or other structure.
- Specifies the circumstances in which law enforcement may destroy or dispose of a vessel.
- Reorganizes provisions authorizing the FWC to establish a program to provide grants to local governments for the removal, storage, destruction, and disposal of derelict vessels.
- Allows operation of human-powered vessels in the marked channel of the Florida Intracoastal Waterway for specified reasons.
- Specifies that a certificate of title may not be issued for a public nuisance vessel.
- Specifies that a local government cannot create a public bathing beach or swim area in the marked channel of the Florida Intracoastal Waterway or within 100 feet of the marked channel.
- Adds public nuisance vessels to the definition of abandoned property.

- Places liability for costs of vessel removal, storage, destruction, and disposition on the owner or responsible party after notice is given.
- Authorizes FWC law enforcement officers to use drones to manage and eradicate invasive plants or animals on public lands and to suppress and mitigate wildfire threats.

The bill will have an indeterminate fiscal impact on the FWC as the derelict vessel removal grants to local governments will be subject to appropriation.

## II. Present Situation:

### Florida Forever

As a successor to Preservation 2000, the Legislature created the Florida Forever program in 1999 as the blueprint for conserving Florida's natural resources.<sup>1</sup> The Florida Forever Act reinforced the state's commitment to conserve its natural and cultural heritage, provide urban open space, and better manage the land acquired by the state.<sup>2</sup> Florida Forever encompasses a wide range of goals including: land acquisition; environmental restoration; water resource development and supply; increased public access; public lands management and maintenance; and increased protection of land through the purchase of conservation easements.<sup>3</sup> The state has acquired more than 2.4 million acres since 1991 under the Preservation 2000 and the Florida Forever programs.<sup>4</sup>

### Fish and Wildlife Conservation Commission

The Fish and Wildlife Conservation Commission (FWC) is responsible for regulating, managing, protecting, and conserving the state's fish and wildlife resources.<sup>5</sup> The FWC is governed by a board of seven members who are appointed by the Governor and confirmed by the Florida Senate to five-year terms.<sup>6</sup> Under Article IV, section 9 of the Florida Constitution, the FWC is granted the authority to exercise the regulatory and executive powers of the state with respect to wild animal life, fresh water aquatic life, and marine life.

Chapters 327 and 328, F.S., concerning vessel safety and vessel title certificates, liens, and registration, are enforced by the FWC's Division of Law Enforcement and its officers, county sheriffs and deputies, municipal police officers, and any other law enforcement officer.<sup>7</sup> The

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<sup>1</sup> Chapter 99-247, Laws of Fla.

<sup>2</sup> Department of Environmental Protection (DEP), *Florida Forever Five Year Plan* (2021), 17, available at [FLDEP\\_DSL\\_OES\\_FF\\_2021Abstract\\_2.pdf \(floridadep.gov\)](https://www.floridadep.gov/lands/environmental-services/content/faq-florida-forever) (last visited Jan. 10, 2022).

<sup>3</sup> Section 259.105, F.S.

<sup>4</sup> DEP, *Frequently Asked Questions about Florida Forever*, <https://floridadep.gov/lands/environmental-services/content/faq-florida-forever> (last visited Jan. 10, 2022). See Florida Natural Areas Inventory, *Summary of Florida Conservation Lands* (Feb. 2019), available at [https://www.fnai.org/PDFs/Maacres\\_202103\\_FCL\\_plus\\_LTF.pdf](https://www.fnai.org/PDFs/Maacres_202103_FCL_plus_LTF.pdf) (last visited Jan. 10, 2022) for a complete summary of the total amount of conservation lands in Florida.

<sup>5</sup> FLA. CONST. art. IV, s. 9.

<sup>6</sup> *Id.*; see also s. 379.102(1), F.S.

<sup>7</sup> Section 327.70(1), F.S.; see s. 943.10(1), F.S., which defines "law enforcement officer" as any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. The definition includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management

Division of Law Enforcement manages the state's waterways to ensure boating safety for residents and visitors.<sup>8</sup> This includes enforcing boating rules and regulations, coordinating boating safety campaigns and education, managing public waters and access to the waters, conducting boating accident investigations, identifying and removing derelict vessels, and investigating vessel theft and title fraud.<sup>9</sup>

### **Boating Safety Regulations**

A vessel operator in Florida must operate the vessel in a reasonable and prudent manner, having regard for other waterborne traffic, posted speed and wake restrictions, and all other attendant circumstances so as not to endanger the life, limb, or property of another person outside the vessel or due to vessel overloading or excessive speed.<sup>10</sup> Operating a vessel in excess of a posted speed limit is a noncriminal infraction, for which the penalty is \$50.<sup>11</sup>

Vessel owners and operators must maintain safety equipment in accordance with current Coast Guard safety equipment requirements, unless expressly exempted.<sup>12</sup> Vessel owners and operators are also subject to additional safety requirements relating to appropriate equipment and the use of personal flotation devices.<sup>13</sup>

### **Testing for Alcohol, Chemical Substances, and Controlled Substances**

Anyone who operates a motor vehicle or vessel in the state, by operating such a vehicle or vessel, consents to an approved chemical or physical breath test to determine breath alcoholic content, or a urine test to detect the presence of chemical substances or controlled substances.<sup>14</sup> These tests may be performed if the person is lawfully arrested for any offense allegedly committed while the person was driving or in actual physical control of a motor vehicle, or operating a vessel, while under the influence of alcohol or chemical or controlled substances.<sup>15</sup>

Additionally, anyone who operates a motor vehicle or vessel in the state consents to an approved blood test to determine blood alcoholic content or to detect the presence of chemical substances or controlled substances.<sup>16</sup> These tests may be performed if there is reasonable cause to believe that the person was driving or in actual physical control of a motor vehicle, or operating a vessel, while under the influence of alcohol or chemical or controlled substances and the person appears for treatment at a hospital, clinic, or emergency vehicle, and the administration of a breath or urine test is impractical or impossible.<sup>17</sup>

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responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers but does not include support personnel employed by the employing agency.

<sup>8</sup> Fish and Wildlife Conservation Commission (FWC), *Boating*, <https://myfwc.com/boating/> (last visited Nov. 5, 2021).

<sup>9</sup> FWC, *Law Enforcement*, <https://myfwc.com/about/inside-fwc/le/> (last visited Nov. 5, 2021). See ss. 327.70(1) and (4), F.S.

<sup>10</sup> Section 327.33, F.S.

<sup>11</sup> Section 327.73(h), F.S.

<sup>12</sup> Section 327.50, F.S.

<sup>13</sup> *Id.*

<sup>14</sup> Sections 316.1932(1)(a) and 327.352(1)(a), F.S.

<sup>15</sup> *Id.*

<sup>16</sup> Sections 316.1932(1)(c) and 327.352(1)(c), F.S.

<sup>17</sup> *Id.*

A person who operates a motor vehicle and fails to submit to a breath, urine, or blood test will have his or her driver's license suspended for a period of one year for a first refusal, or 18 months for a repeat refusal.<sup>18</sup> A person who operates a motor vehicle who fails to submit to such test who has previously had his or her license suspended for a prior refusal commits a misdemeanor of the first degree and is subject to additional penalties.<sup>19</sup>

A person who operates a vessel and fails to submit to a breath, urine, or blood test is subject to a civil penalty of \$500 for a first refusal.<sup>20</sup> A person who operates a vessel and fails to submit to such test who has been previously fined commits a misdemeanor and is subject to additional penalties.<sup>21</sup>

### **Boating-Restricted Areas**

Boating-restricted areas, which may restrict the speed and operation of vessels, may be established on the waters of the state for any purpose necessary to protect the safety of the public, taking into account boating accidents, visibility, hazardous currents or water levels, vessel traffic congestion, or other navigational hazards, as well as seagrass protection on privately owned submerged lands.<sup>22</sup>

Local governments have authority to establish boating-restricted areas by ordinance within the portion of the Florida Intracoastal Waterway within their jurisdiction.<sup>23</sup> These areas include, but are not limited to:

- Idle-speed, no wake areas;
- Slow speed, minimum wake areas; and
- Vessel-exclusion zones.

Local governments can establish vessel-exclusion zones if the area is:

- Designated as a public bathing beach or swim area;
- Within 300 feet of a dam, spillway, or flood control structure;
- Reserved as a canoe trail or otherwise limited to vessels under oars or sail; or
- Reserved exclusively for a particular activity and user group separation must be imposed to protect the safety of participants.<sup>24</sup>

### **Derelict Vessels**

A derelict vessel is a vessel that is left, stored, or abandoned in a wrecked, junked, or substantially dismantled condition upon any public waters of this state; at a port in the state without the consent of the agency that has jurisdiction of the port; or docked, grounded, or

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<sup>18</sup> Sections 316.1932(1)(a) and (1)(c), F.S.

<sup>19</sup> *Id.*; s. 316.1939, F.S.

<sup>20</sup> Sections 327.352(1)(a) and (1)(c), F.S.

<sup>21</sup> *Id.*; s. 327.259, F.S.

<sup>22</sup> Section 327.46(1), F.S.

<sup>23</sup> *Id.*

<sup>24</sup> *Id.*

beached upon the property of another without the consent.<sup>25</sup> It is unlawful to store, leave, or abandon any derelict vessel in this state.<sup>26</sup>

### ***At-Risk Vessels***

Neglected or deteriorating vessels may not occupy the waters of this state.<sup>27</sup> A vessel is at risk of becoming derelict if any of the following conditions exist:

- The vessel is taking on or has taken on water without an effective means to dewater;
- Spaces on the vessel that are designed to be enclosed are incapable of being sealed off or remain open to the elements for extended periods of time;
- The vessel has broken loose or is in danger of breaking loose from its anchor;
- The vessel is listing due to water intrusion; or
- The vessel does not have an effective means of propulsion for safe navigation within 72 hours after the vessel owner or operator receives notice.<sup>28</sup>

### ***Vessels Declared to be a Public Nuisance***

If a vessel is declared at risk of becoming derelict under the same condition three or more times within an 18-month period, and if the determination results in dispositions other than acquittal or dismissal, the vessel is declared to be a public nuisance.<sup>29</sup> A vessel is at risk of becoming derelict if any of the following conditions exist:

- The vessel is taking on or has taken on water without an effective means to dewater;
- Spaces on the vessel that are designed to be enclosed are incapable of being sealed off or remain open to the elements for extended periods of time;
- The vessel has broken loose or is in danger of breaking loose from its anchor;
- The vessel is listing due to water intrusion; or
- The vessel does not have effective means of propulsion for safe navigation within 72 hours after the vessel owner or operator receives notice.<sup>30</sup>

A vessel that is declared to be a public nuisance and threatens navigation, or is a danger to the environment, property, or persons, may be relocated, removed, stored, destroyed, or disposed of by the FWC or other law enforcement.<sup>31</sup> When a derelict vessel or a vessel declared to be a public nuisance through the process described above is located on the waters of the state, a law enforcement officer shall place a notice on the vessel in a form substantially similar to the one provided by statute.<sup>32</sup>

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<sup>25</sup> Section 823.11(1)(b), F.S.

<sup>26</sup> Section 376.15, F.S.; s. 823.11(2), F.S.

<sup>27</sup> Chapter 2016-108, Laws of Fla.; s. 327.4107, F.S.

<sup>28</sup> Section 327.4107, F.S.

<sup>29</sup> Section 327.73(1)(aa), F.S.; s. 327.4107(2), F.S.

<sup>30</sup> Section 327.4107(2), F.S.

<sup>31</sup> Section 327.73(1)(aa), F.S.; s. 823.11(3), F.S.

<sup>32</sup> Section 705.103(1)(b), F.S.

### ***Abandoned Vessels***

“Abandoned property”<sup>33</sup> means all tangible personal property that does not have an identifiable owner and that has been disposed of on public property in a wrecked, inoperative, or partially dismantled condition or has no apparent intrinsic value to the rightful owner. The term includes derelict vessels, as defined in state law.

When a derelict vessel or a vessel declared to be a public nuisance is on the waters of the state, a law enforcement officer must place a notice of removal on the vessel. The law enforcement agency must then contact the Department of Highway Safety and Motor Vehicles to determine the name and address of the owner, and must mail a copy of the notice to the owner.<sup>34</sup>

If, after 21 days of posting and mailing the notice, the owner has not removed the vessel from the waters of the state or shown reasonable cause for failure to do so, the law enforcement agency may remove, destroy, or dispose of the vessel.<sup>35</sup>

The owner of a derelict vessel or a vessel declared to be a public nuisance who does not remove the vessel after receiving notice, is liable to the law enforcement agency for all costs of removal, storage, and destruction of the vessel, less any salvage value obtained by its disposal.<sup>36</sup> Upon the final disposition of the vessel, the law enforcement officer must notify the owner of the amount owed. A person who neglects or refuses to pay the amount owed is not entitled to be issued a certificate of registration for the vessel, or any other vessel, until such costs have been paid.<sup>37</sup>

Local governments are authorized to enact and enforce regulations to implement the procedures for abandoned or lost property that allow a local law enforcement agency, after providing written notice, to remove a vessel affixed to a public dock within its jurisdiction that is abandoned or lost property.<sup>38</sup>

### ***Removal of Derelict Vessels***

The FWC’s Division of Law Enforcement and its officers, the sheriffs of the various counties and their deputies, municipal police officers, and any other law enforcement officers have the responsibility and authority to enforce vessel safety and vessel title certificates, liens, and registration.<sup>39</sup> Sections 376.15 and 823.11, F.S., both address the treatment of derelict vessels. Much of the language between the two statutes is duplicative.<sup>40</sup>

Both state and local law enforcement are authorized and empowered to relocate, remove, store, destroy, or dispose of a derelict vessel from waters of the state if the derelict vessel threatens navigation or is a danger to the environment, property, or persons.<sup>41</sup> The FWC officers and other law enforcement agency officers or contractors who perform relocation or removal activities at

<sup>33</sup> Section 705.101(3), F.S.

<sup>34</sup> Section 705.103(2), F.S.

<sup>35</sup> *Id.*

<sup>36</sup> Section 705.103(4), F.S.

<sup>37</sup> *Id.*

<sup>38</sup> Section 327.60(5), F.S.

<sup>39</sup> Section 327.70, F.S.

<sup>40</sup> Section 376.15, F.S.; s. 823.11, F.S.

<sup>41</sup> Section 823.11(3), F.S.; s. 376.15(3)(a), F.S.

the FWC's direction are required to be licensed, insured, and properly equipped to perform the services to be provided.<sup>42</sup>

The costs incurred by the FWC or another law enforcement agency for relocating or removing a derelict vessel are recoverable against the vessel owner.<sup>43</sup> A vessel owner who neglects or refuses to pay the costs of removal, storage, and destruction of the vessel, less any salvage value obtained by its disposal, is not entitled to be issued a certificate of registration for such vessel, or any other vessel or motor vehicle, until the costs are paid.<sup>44</sup>

The FWC has the authority to provide grants, funded from the Marine Resource Conservation Trust Fund or the Florida Coastal Protection Trust Fund, to local governments for the removal of derelict vessels from waters of this state, if funds are appropriated for the grant program.<sup>45</sup> However, each fiscal year, if all program funds are not requested by and granted to local governments for the removal of derelict vessels by the end of the third quarter, the FWC may use the remainder of the funds to remove, or pay private contractors to remove, derelict vessels.<sup>46</sup> Pursuant to this, the FWC established the Derelict Vessel Removal Grant Program in 2019.<sup>47</sup> Grants are awarded based on a set of criteria outlined in FWC rules.<sup>48</sup>

### ***Penalties for Prohibited Acts Relating to Derelict Vessels and Anchoring and Mooring***

It is a first degree misdemeanor to store, leave, or abandon a derelict vessel in Florida.<sup>49</sup> Violations are punishable by imprisonment of no more than one year and a fine of up to \$1,000.<sup>50</sup> Further, such violation is punishable by a civil penalty of up to \$75,000 per violation per day.<sup>51</sup> Each day during any portion of which the violation occurs constitutes a separate offense.<sup>52</sup>

An owner or operator of a vessel at risk of becoming derelict on waters of this state or who allows such vessel to occupy such waters, is subject to a uniform boating citation and civil penalty. The civil penalty provided is:

- \$100 for a first offense;
- \$250 for a second offense occurring 30 days or more after a first offense; and
- \$500 for a third offense occurring 30 days or more after a previous offense.<sup>53</sup>

<sup>42</sup> Section 823.11(3)(c), F.S.; s. 376.15(3)(c), F.S.

<sup>43</sup> Section 823.11(3)(a), F.S.; s. 376.15(3)(a), F.S.

<sup>44</sup> Section 705.103(4), F.S.

<sup>45</sup> Section 376.15, F.S.

<sup>46</sup> Section 376.15, F.S.

<sup>47</sup> FWC, *FWC Derelict Vessel Removal Grant Program Guidelines*, 2 (2019), available at <https://myfwc.com/media/22317/dv-grant-guidelines.pdf> (last visited Nov. 15, 2021). Incorporated by reference in Fla. Admin. Code R. 68-1.003.

<sup>48</sup> *Id.*

<sup>49</sup> Sections 376.15(2) and 823.11(2) and (5), F.S. A first degree misdemeanor is punishable by up to one year in county jail and a fine of up to \$1,000. Sections 775.082 and 775.083, F.S.

<sup>50</sup> Sections 775.082(4)(a) and 775.083(1)(d), F.S.

<sup>51</sup> Sections 376.15(2) and 376.16(1), F.S.

<sup>52</sup> Section 376.16(1), F.S.

<sup>53</sup> Section 327.73(1)(aa), F.S.

An owner or operator of a vessel or floating structure who anchors or moors in a prohibited area is subject to a uniform boating citation and penalties. The civil penalty provided is up to a maximum of:

- \$50 for a first offense;
- \$100 for a second offense; and
- \$250 for a third offense.<sup>54</sup>

Any person who fails to appear or otherwise properly respond to a uniform boating citation must, in addition to the charge relating to the violation of the boating laws, be charged with a second degree misdemeanor, which is punishable by a maximum fine of \$500 and no more than 60 days of imprisonment.<sup>55</sup>

**Florida Intracoastal Waterway**

The Florida Intracoastal Waterway consists of the following waterways: the Atlantic Intracoastal Waterway, the Georgia state line north of Fernandina to Miami; the Port Canaveral lock and canal to the Atlantic Intracoastal Waterway; the Atlantic Intracoastal Waterway, Miami to Key West; the Okeechobee Waterway, Stuart to Fort Myers; the St. Johns River, Jacksonville to Sanford; the Gulf Intracoastal Waterway, Anclote to Fort Myers; the Gulf Intracoastal Waterway, Carrabelle to Tampa Bay; Carrabelle to Anclote open bay section, using the Gulf of Mexico; the Gulf Intracoastal Waterway, Carrabelle to the Alabama state line west of Pensacola; and the Apalachicola, Chattahoochee, and Flint Rivers in Florida.<sup>56</sup> The Florida Intracoastal Waterway is shown in the map below.<sup>57</sup>



<sup>54</sup> Section 327.73(1)(bb), F.S.

<sup>55</sup> Sections 327.73(1), 775.082, and 775.083, F.S.

<sup>56</sup> Section 327.02(15), F.S.

<sup>57</sup> Florida Department of Transportation, *Florida Waterways System Plan*, Figure 1-2 on p. 1-12 (2015), available at [https://www.fdot.gov/docs/default-source/seaport/pdfs/2015-Florida-Waterways-System-Plan\\_Final.pdf](https://www.fdot.gov/docs/default-source/seaport/pdfs/2015-Florida-Waterways-System-Plan_Final.pdf) (last visited Nov. 5, 2021).

## Drones

A drone is a powered, aerial vehicle that does not carry a human operator; uses aerodynamic forces to provide vehicle lift; can fly autonomously or be piloted remotely; can be expendable or recoverable; and can carry a lethal or nonlethal payload.<sup>58</sup> Florida law prohibits the use of drones by a law enforcement agency to gather evidence or other information, and by a person, state agency, or political subdivision to conduct surveillance on privately-owned real property or on the owner, tenant, occupant, invitee, or licensee of the real property.<sup>59</sup> The exceptions to the prohibition allow a non-law enforcement employee of the FWC or the Florida Forest Service to use a drone to manage or eradicate invasive exotic plants or animals on public lands and to suppress wildfire threats.<sup>60</sup>

Remote sensing using drones for the surveillance, detection, and reporting of an invasive species can improve early detection of invading plants and animals, making management more efficient and less expensive.<sup>61</sup> Studies have shown that drones can efficiently and inexpensively cover a large geographic range, reach places that are difficult to access, carry a variety of cameras and sensors, collect biological specimens, and target and eliminate individual organisms through ballistic application of herbicides.<sup>62</sup>

### III. Effect of Proposed Changes:

**Section 1** amends s. 259.105, F.S., the Florida Forever Act, to require each lead land management agency, in consultation with the Fish and Wildlife Conservation Commission (FWC), to consider in the management plan the feasibility of creating a gopher tortoise recipient site for state lands under its management which are larger than 40 contiguous acres.

If the recipient site management is not in conflict with the primary management objects of the parcel, the management plan must contain an assessment of feasibility of managing the site as a recipient site for gopher tortoises.

Each land management agency must consult with the FWC on feasibility assessments and implementation of gopher tortoise management.

Provides that gopher tortoise recipient sites should be used, where appropriate, to bring environmentally sensitive tracts under an acceptable level of protection.

**Section 2** amends s. 327.352, F.S., to change a driver's license suspension to a driving privilege suspension, as related to a refusal to submit to a lawful breath, urine, or blood test.

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<sup>58</sup> Section 934.50(1)(a), F.S.

<sup>59</sup> Section 934.50(3), F.S.

<sup>60</sup> Section 934.50(4)(p), F.S.

<sup>61</sup> Barbara Martinez, Alex Dehgan, Brad Zamft, David Baisch, Colin McCormick, Anthony J. Giordano, Rebecca Aicher, Shah Selbe, Cassie Hoffman, *Advancing federal capacities for the early detection of and rapid response to invasive species through technology innovation*, National Invasive Species Council: Contractor's Report, Mar. 2017, available at [federal capacities for edrr through technology innovation prepub 8.7.17.pdf \(doi.gov\)](#) (last visited Nov. 15 2021).

<sup>62</sup> *Id.*

**Section 3** amends s. 327.35215, F.S., to require that the Fish and Wildlife Conservation Commission (FWC) provide the certified statement forms that a law enforcement officer must fill out upon arresting a person for refusing to submit to lawful breath, blood, or urine test.

**Section 4** amends s. 327.371, F.S., to allow a person to operate a human-powered vessel within the boundaries of the marked channel of the Florida Intracoastal Waterway when participating in interscholastic, intercollegiate, intramural, or club athletic teams or sports affiliated with an educational institution if the adjacent area outside of the marked channel is not suitable. The bill requires that teams use their best efforts to make use of the adjacent area outside of the marked channel.

**Section 5** amends s. 327.4107, F.S., to allow an FWC officer or other law enforcement officer to determine that a vessel is at risk of becoming derelict if it is tied to an unlawful or unpermitted structure or mooring.

**Section 6** amends s. 327.46, F.S., to clarify that when municipalities and counties establish public bathing beach or swim areas as vessel-exclusion zones, they may not establish them within the marked channel of the Florida Intracoastal Waterway or within 100 feet of any portion of the marked channel.

**Section 7** repeals s. 376.15, F.S. The repeal has no effect, as the bill merely moves non-duplicative language in s. 376.15, F.S., relating to derelict vessels and their relocation or removal from waters of this state, from that section to s. 823.11, F.S., which also addresses derelict vessels.

**Section 8** amends s. 379.101, F.S., to clarify the definitions of “marine fish” and “saltwater fish” to reflect updates in the scientific classification of certain identifying terminology.

**Section 9** amends s. 705.101, F.S., to add vessels declared a public nuisance to the definition of abandoned property. Vessels that are abandoned property are declared a public nuisance after having been found at risk of dereliction three or more times for the same condition within 18 months.

**Section 10** amends s. 705.103, F.S., relating to procedures for abandoned or lost property. The bill adds vessels declared to be a public nuisance into the notice requirements and liability provisions applicable to owners of, or parties responsible for, derelict vessels. The bill also allows law enforcement officers to dispose of derelict vessels or vessels declared to be a public nuisance. This section also makes technical changes and deletes a cross-reference to s. 376.15, F.S.

**Section 11** amends s. 705.103, F.S., as amended by chapters 2019-76 and 2021-184, Laws of Florida, which will be effective July 1, 2023, to make the changes discussed in Section 9 of the bill.

**Section 12** amends s. 823.11, F.S., to clarify that additional time provided for an owner or responsible party to remove a derelict vessel from the waters of this state, or to repair and remedy the vessel’s derelict condition in the event of an accident or event, does not apply if the

vessel was already derelict. The bill removes language allowing law enforcement to destroy or dispose of derelict vessels threatening navigation or endangering environment, property, or persons. The bill moves language relating to grants for removal and disposal of derelict vessels from s. 376.15, F.S., (deleted by the bill) into s. 823.11, F.S. It also makes technical changes and deletes references to s. 376.15, F.S.

**Section 13** amends s. 934.50, F.S., relating to searches and seizure using a drone. The bill deletes language prohibiting law enforcement employees of the FWC and the Florida Forest Service from using a drone to manage and eradicate invasive exotic plants and animals on public lands and to suppress and mitigate wildfire threats.

**Section 14** amends s. 327.04, F.S., to delete a reference to s. 376.15, F.S.

**Section 15** amends s. 328.09, F.S., to delete and revise a reference to s. 376.15, F.S. The bill also provides that the Department of Highway Safety and Motor Vehicles may not issue a certificate of title for a vessel that has been deemed a public nuisance after having been found at risk of becoming derelict three or more times within an 18-month period. The bill authorizes the department to issue a certificate of title once law enforcement has verified in writing that the vessel is no longer a public nuisance. The bill adds these requirements for public nuisance vessels to the current requirements for derelict vessels.

**Section 16** amends s. 25 of ch. 2021-184, Laws of Florida, to remove a reference to s. 376.15, F.S.

**Section 17** amends s. 328.72, F.S., to delete and revise a reference to s. 376.15, F.S.

**Section 18** amends s. 376.11, F.S., to direct that Florida Coastal Protection Trust Fund moneys may be used to fund grant programs for local governments for the removal of public nuisance vessels, in addition to derelict vessels, from the public waters of the state. The bill also deletes and revises a reference to s. 376.15, F.S.

**Sections 19, 20 and 21** reenacts ss. 327.73(1)(dd), 125.01(4), and 379.2412, F.S., to incorporate the amendments made by this bill to allow human-powered vessels to operate in the Florida Intracoastal Waterway for certain reasons, and to make clarifying revisions to the definition of marine and saltwater fish.

**Section 22** provides that except as otherwise expressly provided, the effective date is July 1, 2022.

#### **IV. Constitutional Issues:**

**A. Municipality/County Mandates Restrictions:**

None.

**B. Public Records/Open Meetings Issues:**

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

**V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

Indeterminate. Local governments may benefit from expanded use of grant programs; expanded use of grant programs may necessitate the need for additional funding from state government.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

The amendment in Section 4 revises a section of law authorizing a Fish and Wildlife Conservation Commission or other law enforcement officer to determine if a vessel is at risk of becoming derelict. All existing criteria are related to the condition of the vessel; however, the criteria the bill adds is unrelated to the condition of the vessel. A clarification may be appropriate.

**VIII. Statutes Affected:**

This bill amends the following sections of the Florida Statutes: 259.105, 327.352, 327.35215, 327.371, 327.4107, 327.46, 379.101, 705.101, 705.103, 823.11, 934.50, 327.04, 328.09, 328.72, and 376.11.

This bill repeals section 376.15 of the Florida Statutes.

This bill reenacts the following sections of the Florida Statutes: 327.73(1)(dd), 125.01(4), and 379.2412.

## **IX. Additional Information:**

### **A. Committee Substitute – Statement of Substantial Changes:** (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### **CS/CS by Appropriations on January 27, 2022:**

The committee substitute:

- Amends the Florida Forever Act to require each lead land managing agency, in consultation with the Fish and Wildlife Conservation Commission (FWC), to consider in the management plan the feasibility of creating a gopher tortoise recipient site for state lands under its management which are larger than 40 contiguous acres.
  - If the recipient site management is not in conflict with the primary management objects of the parcel, the management plan must contain an assessment of feasibility of managing the site as a recipient site for gopher tortoise.
  - Each land management agency must consult with FWC on feasibility assessments and implementation of gopher tortoise management.
- Provides that gopher tortoise recipient sites should be used, where appropriate, to bring environmentally sensitive tracts under an acceptable level of protection.
- Allows that a person may operate a human-powered vessel within the boundaries of the marked channel of the Florida Intracoastal Waterway when participating in interscholastic, intercollegiate, intramural, or club athletic teams or sports affiliated with an education institution when the adjacent area outside of the marked channel is not suitable for use.
- Requires that teams use their best efforts to make use of the adjacent area.

#### **CS by Environment and Natural Resources on November 30, 2021:**

- Requires that the Fish and Wildlife Conservation Commission, not the Department of Highway Safety and Motor Vehicles (department), provide the forms that a law enforcement officer must fill out upon arresting a person for refusing to submit to lawful a breath, blood, or urine test.
- Removes the requirement, created by the underlying bill, that the department must have substantial, competent evidence that shows demonstrable harm before establishing springs protection zones.
- Allows a person to operate a human-powered vessel within the boundaries of the marked channel of the Florida Intracoastal Waterway when participating in interscholastic, intercollegiate, intramural, or club athletic teams or sports affiliated with an education institution.
- Provides that the department may not issue a certificate of title to an applicant for a vessel that has been deemed a public nuisance after having been found at risk of becoming derelict three or more times within an 18-month period.
- Authorizes the department to issue a certificate of title once law enforcement has verified in writing that a vessel is no longer a public nuisance.

- Allows moneys from the Florida Coastal Protection Trust Fund to be granted to local governments for the removal of public nuisance vessels, in addition to derelict vessels, from the waters of the state.
- Reenacts the noncriminal infraction relating to the regulation of human-powered vessels to incorporate the amendment made by the strike-all.
- Retains all other provisions in the bill except as otherwise described.

B. Amendments:

None.

1                   A bill to be entitled  
2           An act relating to the Fish and Wildlife Conservation  
3           Commission; amending s. 259.105, F.S.; providing  
4           legislative findings; requiring lead land managing  
5           agencies, in consultation with the Fish and Wildlife  
6           Conservation Commission, to consider the use of state  
7           lands as gopher tortoise recipient sites in certain  
8           management plans; requiring certain management plans  
9           to include feasibility assessments for managing gopher  
10          tortoise recipient sites; authorizing owners of  
11          certain lands to establish gopher tortoise recipient  
12          sites or conservation banks on the lands under certain  
13          conditions; requiring the commission to streamline and  
14          improve the review of gopher tortoise recipient site  
15          applications and approve or deny such applications  
16          within a specified timeframe; requiring the commission  
17          to encourage the establishment of gopher tortoise  
18          recipient sites on private lands and to create an  
19          online dashboard for certain gopher tortoise recipient  
20          site information; requiring the commission to submit a  
21          report on gopher tortoise recipient sites to the  
22          Legislature by a specified date; providing report  
23          requirements; amending s. 327.35215, F.S.; requiring  
24          that certain forms relating to boating under the  
25          influence be provided by the commission rather than

26 | the Department of Highway Safety and Motor Vehicles;  
27 | amending s. 327.371, F.S.; authorizing certain  
28 | athletic teams to operate a human-powered vessel  
29 | within the marked channel of the Florida Intracoastal  
30 | Waterway under certain conditions; requiring such  
31 | athletic teams to provide the commission with certain  
32 | notice; amending s. 327.4107, F.S.; revising the  
33 | vessel conditions that an officer of the commission or  
34 | a law enforcement agency may use to determine that a  
35 | vessel is at risk of becoming derelict; amending s.  
36 | 327.46, F.S.; prohibiting municipalities and counties  
37 | from designating public bathing beach or swim areas  
38 | within their jurisdictions on waters that include any  
39 | portion of the Florida Intracoastal Waterway or within  
40 | a specified distance of the marked channel of the  
41 | Florida Intracoastal Waterway; repealing s. 376.15,  
42 | F.S., relating to derelict vessels and the relocation  
43 | and removal of such vessels from the waters of this  
44 | state; amending s. 379.101, F.S.; revising the  
45 | definitions of the terms "marine fish" and "saltwater  
46 | fish"; amending s. 705.101, F.S.; revising the  
47 | definition of the term "abandoned property" to include  
48 | vessels declared to be a public nuisance; amending s.  
49 | 705.103, F.S.; clarifying the notice requirements and  
50 | procedures for vessels declared to be public

51 nuisances; amending s. 823.11, F.S.; making technical  
 52 changes; authorizing the commission to establish a  
 53 program to provide grants to local governments for  
 54 certain actions regarding derelict vessels and those  
 55 declared to be a public nuisance; specifying sources  
 56 for the funds to be used, subject to an appropriation;  
 57 authorizing the commission to use funds not awarded as  
 58 grants for certain purposes; requiring the commission  
 59 to adopt rules for the grant applications and the  
 60 criteria for allocating the funds; amending s. 934.50,  
 61 F.S.; providing that all employees of the commission  
 62 or the Florida Forest Service may operate drones for  
 63 specified purposes; amending ss. 327.04, 327.352,  
 64 328.09, 328.72, and 376.11, F.S.; conforming  
 65 provisions to changes made by the act; repealing s.  
 66 25, chapter 2021-184, Laws of Florida, relating to  
 67 derelict vessels; reenacting ss. 125.01(4) and  
 68 379.2412, F.S., relating to powers and duties of  
 69 legislative and governing bodies of counties and state  
 70 preemption of the regulating of taking or possessing  
 71 saltwater fish, respectively, to incorporate the  
 72 amendment made to s. 379.101, F.S., in references  
 73 thereto; providing effective dates.

74  
 75 Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraphs (a) and (b) of subsection (2) of section 259.105, Florida Statutes, are amended to read:

259.105 The Florida Forever Act.—

(2)(a) The Legislature finds and declares that:

1. Land acquisition programs have provided tremendous financial resources for purchasing environmentally significant lands to protect those lands from imminent development or alteration, thereby ensuring present and future generations' access to important waterways, open spaces, and recreation and conservation lands.

2. The continued alteration and development of the state's natural and rural areas to accommodate the state's growing population have contributed to the degradation of water resources, the fragmentation and destruction of wildlife habitats, the loss of outdoor recreation space, and the diminishment of wetlands, forests, working landscapes, and coastal open space.

3. The potential development of the state's remaining natural areas and escalation of land values require government efforts to restore, bring under public protection, or acquire lands and water areas to preserve the state's essential ecological functions and invaluable quality of life.

4. It is essential to protect the state's ecosystems by promoting a more efficient use of land, to ensure opportunities

101 for viable agricultural activities on working lands, and to  
102 promote vital rural and urban communities that support and  
103 produce development patterns consistent with natural resource  
104 protection.

105 5. The state's groundwater, surface waters, and springs  
106 are under tremendous pressure due to population growth and  
107 economic expansion and require special protection and  
108 restoration efforts, including the protection of uplands and  
109 springsheds that provide vital recharge to aquifer systems and  
110 are critical to the protection of water quality and water  
111 quantity of the aquifers and springs. To ensure that sufficient  
112 quantities of water are available to meet the current and future  
113 needs of the natural systems and citizens of the state, and  
114 assist in achieving the planning goals of the department and the  
115 water management districts, water resource development projects  
116 on public lands, if compatible with the resource values of and  
117 management objectives for the lands, are appropriate.

118 6. The needs of urban, suburban, and small communities in  
119 the state for high-quality outdoor recreational opportunities,  
120 greenways, trails, and open space have not been fully met by  
121 previous acquisition programs. Through such programs as the  
122 Florida Communities Trust and the Florida Recreation Development  
123 Assistance Program, the state shall place additional emphasis on  
124 acquiring, protecting, preserving, and restoring open space,  
125 ecological greenways, and recreation properties within urban,

126 suburban, and rural areas where pristine natural communities or  
127 water bodies no longer exist because of the proximity of  
128 developed property.

129 7. Many of the state's unique ecosystems, such as the  
130 Florida Everglades, are facing ecological collapse due to the  
131 state's burgeoning population growth and other economic  
132 activities. To preserve these valuable ecosystems for future  
133 generations, essential parcels of land must be acquired to  
134 facilitate ecosystem restoration.

135 8. Access to public lands to support a broad range of  
136 outdoor recreational opportunities and the development of  
137 necessary infrastructure, if compatible with the resource values  
138 of and management objectives for such lands, promotes an  
139 appreciation for the state's natural assets and improves the  
140 quality of life.

141 9. Acquisition of lands, in fee simple, less than fee  
142 interest, or other techniques shall be based on a comprehensive  
143 science-based assessment of the state's natural resources which  
144 targets essential conservation lands by prioritizing all current  
145 and future acquisitions based on a uniform set of data and  
146 planned so as to protect the integrity and function of  
147 ecological systems and working landscapes, and provide multiple  
148 benefits, including preservation of fish and wildlife habitat,  
149 recreation space for urban and rural areas, and the restoration  
150 of natural water storage, flow, and recharge.

151           10. The state has embraced performance-based program  
152 budgeting as a tool to evaluate the achievements of publicly  
153 funded agencies, build in accountability, and reward those  
154 agencies which are able to consistently achieve quantifiable  
155 goals. While previous and existing state environmental programs  
156 have achieved varying degrees of success, few of these programs  
157 can be evaluated as to the extent of their achievements,  
158 primarily because performance measures, standards, outcomes, and  
159 goals were not established at the outset. Therefore, the Florida  
160 Forever program shall be developed and implemented in the  
161 context of measurable state goals and objectives.

162           11.a. The state must play a major role in the recovery and  
163 management of its imperiled species through the acquisition,  
164 restoration, enhancement, and management of ecosystems that can  
165 support the major life functions of such species. It is the  
166 intent of the Legislature to support local, state, and federal  
167 programs that result in net benefit to imperiled species habitat  
168 by providing public and private land owners meaningful  
169 incentives for acquiring, restoring, managing, and repopulating  
170 habitats for imperiled species. It is the further intent of the  
171 Legislature that public lands, both existing and to be acquired,  
172 identified by the lead land managing agency, in consultation  
173 with the Fish and Wildlife Conservation Commission for animals  
174 or the Department of Agriculture and Consumer Services for  
175 plants, as habitat or potentially restorable habitat for

176 imperiled species, be restored, enhanced, managed, and  
177 repopulated as habitat for such species to advance the goals and  
178 objectives of imperiled species management for conservation,  
179 recreation, or both, consistent with the land management plan  
180 without restricting other uses identified in the management  
181 plan. It is also the intent of the Legislature that of the  
182 proceeds distributed pursuant to subsection (3), additional  
183 consideration be given to acquisitions that achieve a  
184 combination of conservation goals, including the restoration,  
185 enhancement, management, or repopulation of habitat for  
186 imperiled species. The council, in addition to the criteria in  
187 subsection (9), shall give weight to projects that include  
188 acquisition, restoration, management, or repopulation of habitat  
189 for imperiled species. The term "imperiled species" as used in  
190 this chapter and chapter 253, means plants and animals that are  
191 federally listed under the Endangered Species Act, or state-  
192 listed by the Fish and Wildlife Conservation Commission or the  
193 Department of Agriculture and Consumer Services. As part of the  
194 state's role, all state lands that have imperiled species  
195 habitat shall include as a consideration in management plan  
196 development the restoration, enhancement, management, and  
197 repopulation of such habitats. In addition, the lead land  
198 managing agency of such state lands may use fees received from  
199 public or private entities for projects to offset adverse  
200 impacts to imperiled species or their habitat in order to

201 restore, enhance, manage, repopulate, or acquire land and to  
202 implement land management plans developed under s. 253.034 or a  
203 land management prospectus developed and implemented under this  
204 chapter. Such fees shall be deposited into a foundation or fund  
205 created by each land management agency under s. 379.223, s.  
206 589.012, or s. 259.032(9)(c), to be used solely to restore,  
207 manage, enhance, repopulate, or acquire imperiled species  
208 habitat.

209 b. The Legislature recognizes that there have been  
210 geographical and capacity constraints on available gopher  
211 tortoise recipient sites that have coincided with increased  
212 demands for such sites. The Legislature also recognizes that the  
213 success of gopher tortoise conservation depends on participation  
214 by privately owned lands and the use of appropriate public lands  
215 for gopher tortoise and other imperiled species management and  
216 recovery. To encourage adequate capacity for relocating gopher  
217 tortoises, each lead land managing agency, in consultation with  
218 the Fish and Wildlife Conservation Commission, shall consider  
219 the feasibility of using a portion of state lands as a gopher  
220 tortoise recipient site in management plans for all state lands  
221 under the management of the agency that are greater than 40  
222 contiguous acres. If the lead land managing agency, in  
223 consultation with the Fish and Wildlife Conservation Commission,  
224 determines that gopher tortoise recipient site management does  
225 not conflict with the primary management objectives of the

226 lands, the management plan must contain a component prepared by  
227 the agency or cooperatively with a Fish and Wildlife  
228 Conservation Commission wildlife biologist that assesses the  
229 feasibility of managing the lands as a recipient site for gopher  
230 tortoises consistent with rules of the Fish and Wildlife  
231 Conservation Commission. The feasibility assessment by the lead  
232 land managing agency must also evaluate the economic feasibility  
233 of establishing a gopher tortoise recipient site, including the  
234 initial cost and recurring management costs of operating the  
235 gopher tortoise recipient site consistent with the rules of the  
236 Fish and Wildlife Conservation Commission and the revenue  
237 projections necessary to ensure the initial and recurring costs  
238 of establishing and perpetually maintaining the gopher tortoise  
239 recipient site do not create an increased recurring expense for  
240 the agency.

241 12. There is a need to change the focus and direction of  
242 the state's major land acquisition programs and to extend  
243 funding and bonding capabilities, so that future generations may  
244 enjoy the natural resources of this state.

245 (b) The Legislature recognizes that acquisition of lands  
246 in fee simple is only one way to achieve the aforementioned  
247 goals and encourages the use of less-than-fee interests, other  
248 techniques, and the development of creative partnerships between  
249 governmental agencies and private landowners. Such partnerships  
250 may include those that advance the restoration, enhancement,

251 management, or repopulation of imperiled species habitat on  
252 state lands as provided for in subparagraph (a)11. Easements  
253 acquired pursuant to s. 570.71(2) (a) and (b), land protection  
254 agreements, and nonstate funded tools such as rural land  
255 stewardship areas, sector planning, gopher tortoise recipient  
256 sites, and mitigation should be used, where appropriate, to  
257 bring environmentally sensitive tracts under an acceptable level  
258 of protection at a lower financial cost to the public, and to  
259 provide private landowners with the opportunity to enjoy and  
260 benefit from their property. The owner of lands where a  
261 conservation easement or other less-than-fee interest has been  
262 acquired by the board or another state agency or a regional or  
263 local government may establish a recipient site or conservation  
264 bank on the lands to advance the restoration, enhancement,  
265 management, or repopulation of imperiled species habitat so long  
266 as the recipient site or operation and maintenance of the  
267 conservation bank does not interfere with the management plan  
268 for the conservation easement and the landowner complies with  
269 all state and federal permitting requirements for the recipient  
270 site or conservation bank.

271 Section 2. (1) By December 31, 2022, the Fish and  
272 Wildlife Conservation Commission shall streamline and improve  
273 the review of applications for public and private gopher  
274 tortoise recipient sites. Requests for additional information  
275 must be received by the applicant within 45 days after receipt

276 of an application and the commission shall approve or deny a  
277 complete application within 45 days after receipt of such  
278 application.

279 (2) By October 31, 2022, the Fish and Wildlife  
280 Conservation Commission shall:

281 (a) Establish an ongoing effort to encourage the  
282 establishment of new gopher tortoise recipient sites on private  
283 lands throughout the state; and

284 (b) Update its permitting systems to create an online  
285 dashboard to show permitted and available capacity for  
286 reservations in permitted gopher tortoise recipient sites to  
287 assist with the efficient relocation of gopher tortoises.

288 (3) By February 1, 2023, the Fish and Wildlife  
289 Conservation Commission shall submit a report to the President  
290 of the Senate and the Speaker of the House of Representatives  
291 that includes the following information:

292 (a) The progress made in establishing new private and  
293 public gopher tortoise recipient sites;

294 (b) The average time it takes to approve or deny a  
295 recipient site application once a complete application is  
296 received;

297 (c) Any federal action taken to modify the listing of the  
298 gopher tortoise under the Endangered Species Act; and

299 (d) Any other information relevant to the gopher tortoise  
300 conservation program.

301 Section 3. Subsection (2) of section 327.35215, Florida  
 302 Statutes, is amended to read:

303 327.35215 Penalty for failure to submit to test.—

304 (2) When a person refuses to submit to a blood test,  
 305 breath test, or urine test pursuant to s. 327.352, a law  
 306 enforcement officer who is authorized to make arrests for  
 307 violations of this chapter shall file with the clerk of the  
 308 court, on a form provided by the commission ~~department~~, a  
 309 certified statement that probable cause existed to arrest the  
 310 person for a violation of s. 327.35 and that the person refused  
 311 to submit to a test as required by s. 327.352. Along with the  
 312 statement, the officer must also submit a sworn statement on a  
 313 form provided by the commission ~~department~~ that the person has  
 314 been advised of both the penalties for failure to submit to the  
 315 blood, breath, or urine test and the procedure for requesting a  
 316 hearing.

317 Section 4. Present paragraph (c) of subsection (1) of  
 318 section 327.371, Florida Statutes, is redesignated as paragraph  
 319 (d), and a new paragraph (c) is added to that subsection, to  
 320 read:

321 327.371 Human-powered vessels regulated.—

322 (1) A person may operate a human-powered vessel within the  
 323 boundaries of the marked channel of the Florida Intracoastal  
 324 Waterway as defined in s. 327.02:

325 (c) When participating in practices or competitions for

326 interscholastic, intercollegiate, intramural, or club rowing  
 327 teams that are affiliated with an educational institution  
 328 identified in s. 1000.21, s. 1002.01(2), s. 1003.01(2), s.  
 329 1005.02(4), or s. 1005.03(1)(d) if the adjacent area outside of  
 330 the marked channel is not suitable for such practice or  
 331 competition. The teams must use their best efforts to make use  
 332 of the adjacent area outside of the marked channel. The  
 333 commission must be notified in writing of the details of any  
 334 such competition, and the notice must include, but need not be  
 335 limited to, the date, time, and location of the competition.

336 Section 5. Paragraph (f) is added to subsection (2) of  
 337 section 327.4107, Florida Statutes, to read:

338 327.4107 Vessels at risk of becoming derelict on waters of  
 339 this state.—

340 (2) An officer of the commission or of a law enforcement  
 341 agency specified in s. 327.70 may determine that a vessel is at  
 342 risk of becoming derelict if any of the following conditions  
 343 exist:

344 (f) The vessel is tied to an unlawful or unpermitted  
 345 structure or mooring.

346 Section 6. Paragraph (b) of subsection (1) of section  
 347 327.46, Florida Statutes, is amended to read:

348 327.46 Boating-restricted areas.—

349 (1) Boating-restricted areas, including, but not limited  
 350 to, restrictions of vessel speeds and vessel traffic, may be

351 established on the waters of this state for any purpose  
 352 necessary to protect the safety of the public if such  
 353 restrictions are necessary based on boating accidents,  
 354 visibility, hazardous currents or water levels, vessel traffic  
 355 congestion, or other navigational hazards or to protect  
 356 seagrasses on privately owned submerged lands.

357 (b) Municipalities and counties may establish the  
 358 following boating-restricted areas by ordinance, including,  
 359 notwithstanding the prohibition in s. 327.60(2)(c), within the  
 360 portion of the Florida Intracoastal Waterway within their  
 361 jurisdiction:

362 1. An ordinance establishing an idle speed, no wake  
 363 boating-restricted area, if the area is:

364 a. Within 500 feet of any boat ramp, hoist, marine  
 365 railway, or other launching or landing facility available for  
 366 use by the general boating public on waterways more than 300  
 367 feet in width or within 300 feet of any boat ramp, hoist, marine  
 368 railway, or other launching or landing facility available for  
 369 use by the general boating public on waterways not exceeding 300  
 370 feet in width.

371 b. Within 500 feet of fuel pumps or dispensers at any  
 372 marine fueling facility that sells motor fuel to the general  
 373 boating public on waterways more than 300 feet in width or  
 374 within 300 feet of the fuel pumps or dispensers at any licensed  
 375 terminal facility that sells motor fuel to the general boating

376 public on waterways not exceeding 300 feet in width.  
 377 c. Inside or within 300 feet of any lock structure.  
 378 2. An ordinance establishing a slow speed, minimum wake  
 379 boating-restricted area if the area is:  
 380 a. Within 300 feet of any bridge fender system.  
 381 b. Within 300 feet of any bridge span presenting a  
 382 vertical clearance of less than 25 feet or a horizontal  
 383 clearance of less than 100 feet.  
 384 c. On a creek, stream, canal, or similar linear waterway  
 385 if the waterway is less than 75 feet in width from shoreline to  
 386 shoreline.  
 387 d. On a lake or pond of less than 10 acres in total  
 388 surface area.  
 389 e. Within the boundaries of a permitted public mooring  
 390 field and a buffer around the mooring field of up to 100 feet.  
 391 3. An ordinance establishing a vessel-exclusion zone if  
 392 the area is:  
 393 a. Designated as a public bathing beach or swim area,  
 394 except that public bathing beach or swim areas may not be  
 395 established on waters that include any portion of the Florida  
 396 Intracoastal Waterway or that are within 100 feet of the marked  
 397 channel of the Florida Intracoastal Waterway.  
 398 b. Within 300 feet of a dam, spillway, or flood control  
 399 structure.  
 400

401 Vessel exclusion zones created pursuant to this subparagraph  
 402 must be marked with uniform waterway markers permitted by the  
 403 commission in accordance with this chapter. Such zones may not  
 404 be marked by ropes.

405 Section 7. Section 376.15, Florida Statutes, is repealed.

406 Section 8. Subsections (22) and (34) of section 379.101,  
 407 Florida Statutes, are amended to read:

408 379.101 Definitions.—In construing these statutes, where  
 409 the context does not clearly indicate otherwise, the word,  
 410 phrase, or term:

411 (22) "Marine fish" means any saltwater species of finfish  
 412 of the classes Agnatha, Chondrichthyes, and Osteichthyes, ~~and~~  
 413 marine invertebrates of ~~in~~ the classes Gastropoda and, ~~Bivalvia,~~  
 414 the subphylum ~~and~~ Crustacea, or the phylum Echinodermata;  
 415 however, the term ~~but~~ does not include nonliving shells or  
 416 echinoderms.

417 (34) "Saltwater fish" means:

418 (a) Any saltwater species of finfish of the classes  
 419 Agnatha, Chondrichthyes, or Osteichthyes and marine  
 420 invertebrates of the classes Gastropoda and, ~~Bivalvia,~~ the  
 421 subphylum ~~or~~ Crustacea, or ~~of~~ the phylum Echinodermata; however,  
 422 the term ~~but~~ does not include nonliving shells or echinoderms;  
 423 and

424 (b) All classes of pisces, shellfish, sponges, and  
 425 crustaceans ~~crustacea~~ native to salt water.

426 Section 9. Subsection (3) of section 705.101, Florida  
 427 Statutes, is amended to read:

428 705.101 Definitions.—As used in this chapter:

429 (3) "Abandoned property" means all tangible personal  
 430 property that does not have an identifiable owner and that has  
 431 been disposed on public property in a wrecked, inoperative, or  
 432 partially dismantled condition or has no apparent intrinsic  
 433 value to the rightful owner. The term includes derelict vessels  
 434 as defined in s. 823.11 and vessels declared a public nuisance  
 435 pursuant to s. 327.73(1)(aa).

436 Section 10. Paragraph (a) of subsection (2) and subsection  
 437 (4) of section 705.103, Florida Statutes, are amended to read:

438 705.103 Procedure for abandoned or lost property.—

439 (2)(a)1. Whenever a law enforcement officer ascertains  
 440 that:

441 a. An article of lost or abandoned property other than a  
 442 derelict vessel or a vessel declared a public nuisance pursuant  
 443 to s. 327.73(1)(aa) is present on public property and is of such  
 444 nature that it cannot be easily removed, the officer shall cause  
 445 a notice to be placed upon such article in substantially the  
 446 following form:

447  
 448 NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED  
 449 PROPERTY. This property, to wit: ...(setting forth brief  
 450 description)... is unlawfully upon public property known as

451 ... (setting forth brief description of location)... and must be  
 452 removed within 5 days; otherwise, it will be removed and  
 453 disposed of pursuant to chapter 705, Florida Statutes. The owner  
 454 will be liable for the costs of removal, storage, and  
 455 publication of notice. Dated this: ... (setting forth the date of  
 456 posting of notice)..., signed: ... (setting forth name, title,  
 457 address, and telephone number of law enforcement officer)....  
 458

459 b. A derelict vessel or a vessel declared a public  
 460 nuisance pursuant to s. 327.73(1)(aa) is present on the waters  
 461 of this state, the officer shall cause a notice to be placed  
 462 upon such vessel in substantially the following form:  
 463

464 NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED  
 465 VESSEL. This vessel, to wit: ... (setting forth brief  
 466 description)... has been determined to be ... (derelict or a  
 467 public nuisance)... and is unlawfully upon waters of this state  
 468 ... (setting forth brief description of location)... and must be  
 469 removed within 21 days; otherwise, it will be removed and  
 470 disposed of pursuant to chapter 705, Florida Statutes. The owner  
 471 and other interested parties have the right to a hearing to  
 472 challenge the determination that this vessel is derelict or  
 473 otherwise in violation of the law. Please contact ... (contact  
 474 information for person who can arrange for a hearing in  
 475 accordance with this section).... The owner or the party

476 determined to be legally responsible for the vessel being upon  
477 the waters of this state in a derelict condition or as a public  
478 nuisance will be liable for the costs of removal, destruction,  
479 and disposal if this vessel is not removed by the owner. Dated  
480 this: ...(setting forth the date of posting of notice)...,  
481 signed: ...(setting forth name, title, address, and telephone  
482 number of law enforcement officer)....

483

484 2. The notices required under subparagraph 1. may not be  
485 less than 8 inches by 10 inches and must ~~shall~~ be sufficiently  
486 weatherproof to withstand normal exposure to the elements. In  
487 addition to posting, the law enforcement officer shall make a  
488 reasonable effort to ascertain the name and address of the  
489 owner. If such is reasonably available to the officer, she or he  
490 shall mail a copy of such notice to the owner on or before the  
491 date of posting. If the property is a motor vehicle as defined  
492 in s. 320.01(1) or a vessel as defined in s. 327.02, the law  
493 enforcement agency shall contact the Department of Highway  
494 Safety and Motor Vehicles in order to determine the name and  
495 address of the owner and any person who has filed a lien on the  
496 vehicle or vessel as provided in s. 319.27(2) or (3) or s.  
497 328.15(1). On receipt of this information, the law enforcement  
498 agency shall mail a copy of the notice by certified mail, return  
499 receipt requested, to the owner and to the lienholder, if any,  
500 except that a law enforcement officer who has issued a citation

501 for a violation of ~~s. 376.15~~ or s. 823.11 to the owner of a  
502 derelict vessel is not required to mail a copy of the notice by  
503 certified mail, return receipt requested, to the owner. For a  
504 derelict vessel or a vessel declared a public nuisance pursuant  
505 to s. 327.73(1)(aa), the mailed notice must inform the owner or  
506 responsible party that he or she has a right to a hearing to  
507 dispute the determination that the vessel is derelict or  
508 otherwise in violation of the law. If a request for a hearing is  
509 made, a state agency shall follow the processes set forth in s.  
510 120.569. Local governmental entities shall follow the processes  
511 set forth in s. 120.569, except that a local judge, magistrate,  
512 or code enforcement officer may be designated to conduct such a  
513 hearing. If, at the end of 5 days after posting the notice in  
514 sub-subparagraph 1.a., or at the end of 21 days after posting  
515 the notice in sub-subparagraph 1.b., and mailing such notice, if  
516 required, the owner or any person interested in the lost or  
517 abandoned article or articles described has not removed the  
518 article or articles from public property or shown reasonable  
519 cause for failure to do so, and, in the case of a derelict  
520 vessel or a vessel declared a public nuisance pursuant to s.  
521 327.73(1)(aa), has not requested a hearing in accordance with  
522 this section, the following shall apply:

523       a. For abandoned property other than a derelict vessel or  
524 a vessel declared a public nuisance pursuant to s.  
525 327.73(1)(aa), the law enforcement agency may retain any or all

526 of the property for its own use or for use by the state or unit  
 527 of local government, trade such property to another unit of  
 528 local government or state agency, donate the property to a  
 529 charitable organization, sell the property, or notify the  
 530 appropriate refuse removal service.

531 b. For a derelict vessel or a vessel declared a public  
 532 nuisance pursuant to s. 327.73(1)(aa), the law enforcement  
 533 agency or its designee may:

534 (I) Remove the vessel from the waters of this state and  
 535 destroy and dispose of the vessel or authorize another  
 536 governmental entity or its designee to do so; or

537 (II) Authorize the vessel's use as an artificial reef in  
 538 accordance with s. 379.249 if all necessary federal, state, and  
 539 local authorizations are received.

540  
 541 A law enforcement agency or its designee may also take action as  
 542 described in this sub-subparagraph if, following a hearing  
 543 pursuant to this section, the judge, magistrate, administrative  
 544 law judge, or hearing officer has determined the vessel to be  
 545 derelict as provided in s. 823.11 or otherwise in violation of  
 546 the law in accordance with s. 327.73(1)(aa) and a final order  
 547 has been entered or the case is otherwise closed.

548 (4) The owner of any abandoned or lost property, or in the  
 549 case of a derelict vessel or a vessel declared a public nuisance  
 550 pursuant to s. 327.73(1)(aa), the owner or other party

551 determined to be legally responsible for the vessel being upon  
552 the waters of this state in a derelict condition or as a public  
553 nuisance, who, after notice as provided in this section, does  
554 not remove such property within the specified period is ~~shall be~~  
555 liable to the law enforcement agency, other governmental entity,  
556 or the agency's or entity's designee for all costs of removal,  
557 storage, ~~and~~ destruction, and disposal of such property, less  
558 any salvage value obtained by disposal of the property. Upon  
559 final disposition of the property, the law enforcement officer  
560 or representative of the law enforcement agency or other  
561 governmental entity shall notify the owner or in the case of a  
562 derelict vessel or vessel declared a public nuisance pursuant to  
563 s. 327.73(1)(aa), the owner or other party determined to be  
564 legally responsible, if known, of the amount owed. In the case  
565 of an abandoned vessel or motor vehicle, any person who neglects  
566 or refuses to pay such amount is not entitled to be issued a  
567 certificate of registration for such vessel or motor vehicle, or  
568 any other vessel or motor vehicle, until such costs have been  
569 paid. A person who has neglected or refused to pay all costs of  
570 removal, storage, disposal, and destruction of a vessel or motor  
571 vehicle as provided in this section, after having been provided  
572 written notice via certified mail that such costs are owed, and  
573 who applies for and is issued a registration for a vessel or  
574 motor vehicle before such costs have been paid in full commits a  
575 misdemeanor of the first degree, punishable as provided in s.

576 | 775.082 or s. 775.083. The law enforcement officer or  
 577 | representative of the law enforcement agency or other  
 578 | governmental entity shall supply the Department of Highway  
 579 | Safety and Motor Vehicles with a list of persons whose vessel  
 580 | registration privileges and motor vehicle privileges have been  
 581 | revoked under this subsection. The department or a person acting  
 582 | as an agent of the department may not issue a certificate of  
 583 | registration to a person whose vessel and motor vehicle  
 584 | registration privileges have been revoked, as provided by this  
 585 | subsection, until such costs have been paid.

586 |       Section 11. Effective July 1, 2023, paragraph (a) of  
 587 | subsection (2) of section 705.103, Florida Statutes, as amended  
 588 | by chapters 2019-76 and 2021-184, Laws of Florida, is amended to  
 589 | read:

590 |           705.103 Procedure for abandoned or lost property.—

591 |           (2)(a)1. Whenever a law enforcement officer ascertains  
 592 | that:

593 |           a. An article of lost or abandoned property other than a  
 594 | derelict vessel or a vessel declared a public nuisance pursuant  
 595 | to s. 327.73(1)(aa) is present on public property and is of such  
 596 | nature that it cannot be easily removed, the officer shall cause  
 597 | a notice to be placed upon such article in substantially the  
 598 | following form:

599 |  
 600 | NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED

601 PROPERTY. This property, to wit: ...(setting forth brief  
 602 description)... is unlawfully upon public property known as  
 603 ...(setting forth brief description of location)... and must be  
 604 removed within 5 days; otherwise, it will be removed and  
 605 disposed of pursuant to chapter 705, Florida Statutes. The owner  
 606 will be liable for the costs of removal, storage, and  
 607 publication of notice. Dated this: ...(setting forth the date of  
 608 posting of notice)..., signed: ...(setting forth name, title,  
 609 address, and telephone number of law enforcement officer)....

610  
 611 b. A derelict vessel or a vessel declared a public  
 612 nuisance pursuant to s. 327.73(1)(aa) is present on the waters  
 613 of this state, the officer shall cause a notice to be placed  
 614 upon such vessel in substantially the following form:

615  
 616 NOTICE TO THE OWNER AND ALL PERSONS INTERESTED IN THE ATTACHED  
 617 VESSEL. This vessel, to wit: ...(setting forth brief description  
 618 of location)... has been determined to be ...(derelict or a  
 619 public nuisance)... and is unlawfully upon the waters of this  
 620 state ...(setting forth brief description of location)... and  
 621 must be removed within 21 days; otherwise, it will be removed  
 622 and disposed of pursuant to chapter 705, Florida Statutes. The  
 623 owner and other interested parties have the right to a hearing  
 624 to challenge the determination that this vessel is derelict or  
 625 otherwise in violation of the law. Please contact ...(contact

626 information for person who can arrange for a hearing in  
627 accordance with this section)... The owner or the party  
628 determined to be legally responsible for the vessel being upon  
629 the waters of this state in a derelict condition or as a public  
630 nuisance will be liable for the costs of removal, destruction,  
631 and disposal if this vessel is not removed by the owner. Dated  
632 this: ...(setting forth the date of posting of notice)...,  
633 signed: ...(setting forth name, title, address, and telephone  
634 number of law enforcement officer)....

635

636 2. The notices required under subparagraph 1. may not be  
637 less than 8 inches by 10 inches and must ~~shall~~ be sufficiently  
638 weatherproof to withstand normal exposure to the elements. In  
639 addition to posting, the law enforcement officer shall make a  
640 reasonable effort to ascertain the name and address of the  
641 owner. If such is reasonably available to the officer, she or he  
642 shall mail a copy of such notice to the owner on or before the  
643 date of posting. If the property is a motor vehicle as defined  
644 in s. 320.01(1) or a vessel as defined in s. 327.02, the law  
645 enforcement agency shall contact the Department of Highway  
646 Safety and Motor Vehicles in order to determine the name and  
647 address of the owner and any person who has filed a lien on the  
648 vehicle or vessel as provided in s. 319.27(2) or (3) or s.  
649 328.15. On receipt of this information, the law enforcement  
650 agency shall mail a copy of the notice by certified mail, return

651 receipt requested, to the owner and to the lienholder, if any,  
 652 except that a law enforcement officer who has issued a citation  
 653 for a violation of ~~s. 376.15~~ or s. 823.11 to the owner of a  
 654 derelict vessel is not required to mail a copy of the notice by  
 655 certified mail, return receipt requested, to the owner. For a  
 656 derelict vessel or a vessel declared a public nuisance pursuant  
 657 to s. 327.73(1)(aa), the mailed notice must inform the owner or  
 658 responsible party that he or she has a right to a hearing to  
 659 dispute the determination that the vessel is derelict or  
 660 otherwise in violation of the law. If a request for a hearing is  
 661 made, a state agency shall follow the processes as set forth in  
 662 s. 120.569. Local governmental entities shall follow the  
 663 processes set forth in s. 120.569, except that a local judge,  
 664 magistrate, or code enforcement officer may be designated to  
 665 conduct such a hearing. If, at the end of 5 days after posting  
 666 the notice in sub-subparagraph 1.a., or at the end of 21 days  
 667 after posting the notice in sub-subparagraph 1.b., and mailing  
 668 such notice, if required, the owner or any person interested in  
 669 the lost or abandoned article or articles described has not  
 670 removed the article or articles from public property or shown  
 671 reasonable cause for failure to do so, and, in the case of a  
 672 derelict vessel or a vessel declared a public nuisance pursuant  
 673 to s. 327.73(1)(aa), has not requested a hearing in accordance  
 674 with this section, the following shall apply:  
 675       a. For abandoned property other than a derelict vessel or

676 a vessel declared a public nuisance pursuant to s.  
 677 327.73(1) (aa), the law enforcement agency may retain any or all  
 678 of the property for its own use or for use by the state or unit  
 679 of local government, trade such property to another unit of  
 680 local government or state agency, donate the property to a  
 681 charitable organization, sell the property, or notify the  
 682 appropriate refuse removal service.

683 b. For a derelict vessel or a vessel declared a public  
 684 nuisance pursuant to s. 327.73(1) (aa), the law enforcement  
 685 agency or its designee may:

686 (I) Remove the vessel from the waters of this state and  
 687 destroy and dispose of the vessel or authorize another  
 688 governmental entity or its designee to do so; or

689 (II) Authorize the vessel's use as an artificial reef in  
 690 accordance with s. 379.249 if all necessary federal, state, and  
 691 local authorizations are received.

692  
 693 A law enforcement agency or its designee may also take action as  
 694 described in this sub-subparagraph if, following a hearing  
 695 pursuant to this section, the judge, magistrate, administrative  
 696 law judge, or hearing officer has determined the vessel to be  
 697 derelict as provided in s. 823.11 or otherwise in violation of  
 698 the law in accordance with s. 327.73(1) (aa) and a final order  
 699 has been entered or the case is otherwise closed.

700 Section 12. Present subsections (4), (5), and (6) of

701 section 823.11, Florida Statutes, are redesignated as  
702 subsections (5), (6), and (7), respectively, a new subsection  
703 (4) is added to that section, and subsection (1), paragraph (c)  
704 of subsection (2), subsection (3), and present subsections (5)  
705 and (6) of that section are amended, to read:

706 823.11 Derelict vessels; relocation or removal; penalty.—

707 (1) As used in this section ~~and s. 376.15~~, the term:

708 (a) "Commission" means the Fish and Wildlife Conservation  
709 Commission.

710 (b) "Derelict vessel" means a vessel, as defined in s.  
711 327.02, that is:

712 1. In a wrecked, junked, or substantially dismantled  
713 condition upon any waters of this state.

714 a. A vessel is wrecked if it is sunken or sinking; aground  
715 without the ability to extricate itself absent mechanical  
716 assistance; or remaining after a marine casualty, including, but  
717 not limited to, a boating accident, extreme weather, or a fire.

718 b. A vessel is junked if it has been substantially  
719 stripped of vessel components, if vessel components have  
720 substantially degraded or been destroyed, or if the vessel has  
721 been discarded by the owner or operator. Attaching an outboard  
722 motor to a vessel that is otherwise junked will not cause the  
723 vessel to no longer be junked if such motor is not an effective  
724 means of propulsion as required by s. 327.4107(2)(e) and  
725 associated rules.

726 c. A vessel is substantially dismantled if at least two of  
 727 the three following vessel systems or components are missing,  
 728 compromised, incomplete, inoperable, or broken:

- 729 (I) The steering system;
- 730 (II) The propulsion system; or
- 731 (III) The exterior hull integrity.

732  
 733 Attaching an outboard motor to a vessel that is otherwise  
 734 substantially dismantled will not cause the vessel to no longer  
 735 be substantially dismantled if such motor is not an effective  
 736 means of propulsion as required by s. 327.4107(2)(e) and  
 737 associated rules.

738 2. At a port in this state without the consent of the  
 739 agency having jurisdiction thereof.

740 3. Docked, grounded, or beached upon the property of  
 741 another without the consent of the owner of the property.

742 (c) "Gross negligence" means conduct so reckless or  
 743 wanting in care that it constitutes a conscious disregard or  
 744 indifference to the safety of the property exposed to such  
 745 conduct.

746 (d) "Willful misconduct" means conduct evidencing  
 747 carelessness or negligence of such a degree or recurrence as to  
 748 manifest culpability, wrongful intent, or evil design or to show  
 749 an intentional and substantial disregard of the interests of the  
 750 vessel owner.

751 (2)  
 752 (c) The additional time provided in subparagraph (b)2. for  
 753 an owner or responsible party to remove a derelict vessel from  
 754 the waters of this state or to repair and remedy the vessel's  
 755 derelict condition ~~This subsection~~ does not apply to a vessel  
 756 that was derelict upon the waters of this state before the  
 757 stated accident or event.

758 (3) The commission, an officer of the commission, or a law  
 759 enforcement agency or officer specified in s. 327.70 may  
 760 relocate, remove, and store, ~~destroy, or dispose of~~ or cause to  
 761 be relocated, removed, and stored, ~~destroyed, or disposed of~~ a  
 762 derelict vessel from waters of this state as defined in s.  
 763 327.02 if the derelict vessel obstructs or threatens to obstruct  
 764 navigation or in any way constitutes a danger to the  
 765 environment, property, or persons. The commission, an officer of  
 766 the commission, or any other law enforcement agency or officer  
 767 acting pursuant to this subsection to relocate, remove, and  
 768 store, ~~destroy, dispose of~~ or cause to be relocated, removed,  
 769 and stored, ~~destroyed, or disposed of~~ a derelict vessel from  
 770 waters of this state shall be held harmless for all damages to  
 771 the derelict vessel resulting from such action unless the damage  
 772 results from gross negligence or willful misconduct.

773 ~~(a) Removal of derelict vessels under this subsection may~~  
 774 ~~be funded by grants provided in ss. 206.606 and 376.15. The~~  
 775 ~~commission shall implement a plan for the procurement of any~~

776 ~~available federal disaster funds and use such funds for the~~  
 777 ~~removal of derelict vessels.~~

778 (a)~~(b)~~ All costs, including costs owed to a third party,  
 779 incurred by the commission, another law enforcement agency, or a  
 780 governmental subdivision, when the governmental subdivision has  
 781 received authorization from a law enforcement officer or agency,  
 782 in the relocation, removal, storage, destruction, or disposal of  
 783 a derelict vessel are recoverable against the vessel owner or  
 784 the party determined to be legally responsible for the vessel  
 785 being upon the waters of this state in a derelict condition. The  
 786 Department of Legal Affairs shall represent the commission in  
 787 actions to recover such costs. As provided in s. 705.103 (4), a  
 788 person who neglects or refuses to pay such costs may not be  
 789 issued a certificate of registration for such vessel or for any  
 790 other vessel or motor vehicle until such costs have been paid. A  
 791 person who has neglected or refused to pay all costs of removal,  
 792 storage, destruction, or disposal of a derelict vessel as  
 793 provided in this section, after having been provided written  
 794 notice via certified mail that such costs are owed, and who  
 795 applies for and is issued a registration for a vessel or motor  
 796 vehicle before such costs have been paid in full commits a  
 797 misdemeanor of the first degree, punishable as provided in s.  
 798 775.082 or s. 775.083.

799 (b)~~(e)~~ A contractor performing such activities at the  
 800 direction of the commission, an officer of the commission, a law

801 enforcement agency or officer, or a governmental subdivision,  
802 when the governmental subdivision has received authorization for  
803 the relocation or removal from a law enforcement officer or  
804 agency, pursuant to this section must be licensed in accordance  
805 with applicable United States Coast Guard regulations where  
806 required; obtain and carry in full force and effect a policy  
807 from a licensed insurance carrier in this state to insure  
808 against any accident, loss, injury, property damage, or other  
809 casualty caused by or resulting from the contractor's actions;  
810 and be properly equipped to perform the services to be provided.

811 (4) (a) Removal of derelict vessels under this subsection  
812 may be funded by grants provided in s. 206.606.

813 (b) The commission may implement a plan for the  
814 procurement of any available federal disaster funds and use such  
815 funds for the removal of derelict vessels.

816 (c) The commission may establish a program to provide  
817 grants to local governments for the removal, storage,  
818 destruction, and disposal of derelict vessels from the waters of  
819 this state. This grant funding may also be used for the removal,  
820 storage, destruction, and disposal of vessels declared a public  
821 nuisance pursuant to s. 327.73(1) (aa). The program must be  
822 funded from the Marine Resources Conservation Trust Fund or the  
823 Florida Coastal Protection Trust Fund. Notwithstanding s.  
824 216.181(11), funds available for these grants may only be  
825 authorized by appropriations acts of the Legislature. In a given

826 fiscal year, if all funds appropriated pursuant to this  
827 paragraph are not requested by and granted to local governments  
828 for the removal, storage, destruction, and disposal of derelict  
829 vessels or vessels declared a public nuisance pursuant to s.  
830 327.73(1) (aa) by the end of the third quarter, the Fish and  
831 Wildlife Conservation Commission may use the remainder of the  
832 funds to remove, store, destroy, and dispose of, or to pay  
833 private contractors to remove, store, destroy, and dispose of,  
834 derelict vessels or vessels declared a public nuisance pursuant  
835 to s. 327.73(1) (aa). The commission shall adopt by rule  
836 procedures for local governments to submit a grant application  
837 and criteria for allocating available funds. Such criteria must  
838 include, at a minimum, the following:

839 1. The number of derelict vessels within the jurisdiction  
840 of the applicant.

841 2. The threat posed by such vessels to public health or  
842 safety, the environment, navigation, or the aesthetic condition  
843 of the general vicinity.

844 3. The degree of commitment of the local government to  
845 maintain waters free of abandoned and derelict vessels and to  
846 seek legal action against those who abandon vessels in the  
847 waters of this state as defined in s. 327.02.

848 (6)(5) A person, firm, or corporation violating this  
849 section commits a misdemeanor of the first degree and shall be  
850 punished as provided by law. A conviction under this section

851 does not bar the assessment and collection of a ~~the~~ civil  
852 penalty ~~provided in s. 376.16 for violation of s. 376.15~~. The  
853 court having jurisdiction over the criminal offense,  
854 notwithstanding any jurisdictional limitations on the amount in  
855 controversy, may order the imposition of such civil penalty in  
856 addition to any sentence imposed for the first criminal offense.

857 (7)~~(6)~~ If an owner or a responsible party of a vessel  
858 determined to be derelict through an administrative or criminal  
859 proceeding has been charged by an officer of the commission or  
860 any law enforcement agency or officer as specified in s. 327.70  
861 under subsection (5) for a violation of subsection (2) ~~or a~~  
862 ~~violation of s. 376.15(2)~~, a person may not reside or dwell on  
863 such vessel until the vessel is removed from the waters of the  
864 state permanently or returned to the waters of the state in a  
865 condition that is no longer derelict.

866 Section 13. Paragraph (p) of subsection (4) of section  
867 934.50, Florida Statutes, is amended to read:

868 934.50 Searches and seizure using a drone.—

869 (4) EXCEPTIONS.—This section does not prohibit the use of  
870 a drone:

871 (p) By an ~~a non-law enforcement~~ employee of the Fish and  
872 Wildlife Conservation Commission or of the Florida Forest  
873 Service for the purposes of managing and eradicating invasive  
874 exotic plants or animals on public lands and suppressing and  
875 mitigating wildfire threats.

876 Section 14. Section 327.04, Florida Statutes, is amended  
 877 to read:

878 327.04 Rules.—The commission may adopt rules pursuant to  
 879 ss. 120.536(1) and 120.54 to implement this chapter, the  
 880 provisions of chapter 705 relating to vessels, and s. ss. 376.15  
 881 ~~and~~ 823.11 conferring powers or duties upon it.

882 Section 15. Paragraphs (a) and (c) of subsection (1) of  
 883 section 327.352, Florida Statutes, are amended to read:

884 327.352 Tests for alcohol, chemical substances, or  
 885 controlled substances; implied consent; refusal.—

886 (1)(a)1. The Legislature declares that the operation of a  
 887 vessel is a privilege that must be exercised in a reasonable  
 888 manner. In order to protect the public health and safety, it is  
 889 essential that a lawful and effective means of reducing the  
 890 incidence of boating while impaired or intoxicated be  
 891 established. Therefore, a person who accepts the privilege  
 892 extended by the laws of this state of operating a vessel within  
 893 this state is, by operating such vessel, deemed to have given  
 894 his or her consent to submit to an approved chemical test or  
 895 physical test including, but not limited to, an infrared light  
 896 test of his or her breath for the purpose of determining the  
 897 alcoholic content of his or her blood or breath if the person is  
 898 lawfully arrested for any offense allegedly committed while the  
 899 person was operating a vessel while under the influence of  
 900 alcoholic beverages. The chemical or physical breath test must

901 be incidental to a lawful arrest and administered at the request  
902 of a law enforcement officer who has reasonable cause to believe  
903 such person was operating the vessel within this state while  
904 under the influence of alcoholic beverages. The administration  
905 of a breath test does not preclude the administration of another  
906 type of test. The person must ~~shall~~ be told that his or her  
907 failure to submit to any lawful test of his or her breath under  
908 this chapter will result in a civil penalty of \$500, and ~~shall~~  
909 ~~also be told~~ that if he or she refuses to submit to a lawful  
910 test of his or her breath and he or she has been previously  
911 fined under s. 327.35215 or his or her driving privilege has  
912 been previously ~~had his or her driver license~~ suspended for  
913 refusal to submit to any lawful test of his or her breath,  
914 urine, or blood, he or she commits a misdemeanor of the first  
915 degree, punishable as provided in s. 775.082 or s. 775.083, in  
916 addition to any other penalties provided by law. The refusal to  
917 submit to a chemical or physical breath test upon the request of  
918 a law enforcement officer as provided in this section is  
919 admissible into evidence in any criminal proceeding.

920 2. A person who accepts the privilege extended by the laws  
921 of this state of operating a vessel within this state is, by  
922 operating such vessel, deemed to have given his or her consent  
923 to submit to a urine test for the purpose of detecting the  
924 presence of chemical substances as set forth in s. 877.111 or  
925 controlled substances if the person is lawfully arrested for any

926 offense allegedly committed while the person was operating a  
927 vessel while under the influence of chemical substances or  
928 controlled substances. The urine test must be incidental to a  
929 lawful arrest and administered at a detention facility or any  
930 other facility, mobile or otherwise, which is equipped to  
931 administer such tests at the request of a law enforcement  
932 officer who has reasonable cause to believe such person was  
933 operating a vessel within this state while under the influence  
934 of chemical substances or controlled substances. The urine test  
935 must ~~shall~~ be administered at a detention facility or any other  
936 facility, mobile or otherwise, which is equipped to administer  
937 such test in a reasonable manner that will ensure the accuracy  
938 of the specimen and maintain the privacy of the individual  
939 involved. The administration of a urine test does not preclude  
940 the administration of another type of test. The person must  
941 ~~shall~~ be told that his or her failure to submit to any lawful  
942 test of his or her urine under this chapter will result in a  
943 civil penalty of \$500, and ~~shall also be told~~ that if he or she  
944 refuses to submit to a lawful test of his or her urine and he or  
945 she has been previously fined under s. 327.35215 or his or her  
946 driving privilege has been previously ~~had his or her driver~~  
947 ~~license~~ suspended for refusal to submit to any lawful test of  
948 his or her breath, urine, or blood, he or she commits a  
949 misdemeanor of the first degree, punishable as provided in s.  
950 775.082 or s. 775.083, in addition to any other penalties

951 provided by law. The refusal to submit to a urine test upon the  
952 request of a law enforcement officer as provided in this section  
953 is admissible into evidence in any criminal proceeding.

954 (c) A person who accepts the privilege extended by the  
955 laws of this state of operating a vessel within this state is,  
956 by operating such vessel, deemed to have given his or her  
957 consent to submit to an approved blood test for the purpose of  
958 determining the alcoholic content of the blood or a blood test  
959 for the purpose of determining the presence of chemical  
960 substances or controlled substances as provided in this section  
961 if there is reasonable cause to believe the person was operating  
962 a vessel while under the influence of alcoholic beverages or  
963 chemical or controlled substances and the person appears for  
964 treatment at a hospital, clinic, or other medical facility and  
965 the administration of a breath or urine test is impractical or  
966 impossible. As used in this paragraph, the term "other medical  
967 facility" includes an ambulance or other medical emergency  
968 vehicle. The blood test shall be performed in a reasonable  
969 manner. A person who is incapable of refusal by reason of  
970 unconsciousness or other mental or physical condition is deemed  
971 not to have withdrawn his or her consent to such test. A person  
972 who is capable of refusal must ~~shall~~ be told that his or her  
973 failure to submit to such a blood test will result in a civil  
974 penalty of \$500. The refusal to submit to a blood test upon the  
975 request of a law enforcement officer is ~~shall be~~ admissible in

976 | evidence in any criminal proceeding.

977 |       Section 16. Subsection (4) of section 328.09, Florida  
978 | Statutes, is amended to read:

979 |       328.09 Refusal to issue and authority to cancel a  
980 | certificate of title or registration.—

981 |       (4) The department may not issue a certificate of title to  
982 | an applicant for a vessel that has been deemed derelict or a  
983 | public nuisance by a law enforcement officer under s.

984 | 327.73(1)(aa) ~~s. 376.15~~ or s. 823.11. A law enforcement officer  
985 | must inform the department in writing, which may be provided by  
986 | facsimile, electronic mail, or other electronic means, of the  
987 | vessel's derelict or public nuisance status and supply the  
988 | department with the vessel title number or vessel identification  
989 | number. The department may issue a certificate of title once a  
990 | law enforcement officer has verified in writing, which may be  
991 | provided by facsimile, electronic mail, or other electronic  
992 | means, that the vessel is no longer a derelict or a public  
993 | nuisance vessel.

994 |       Section 17. Section 25 of chapter 2021-184, Laws of  
995 | Florida, is repealed.

996 |       Section 18. Paragraph (c) of subsection (15) of section  
997 | 328.72, Florida Statutes, is amended to read:

998 |       328.72 Classification; registration; fees and charges;  
999 | surcharge; disposition of fees; fines; marine turtle stickers.—

1000 |       (15) DISTRIBUTION OF FEES.—Except as provided in this

1001 subsection, moneys designated for the use of the counties, as  
 1002 specified in subsection (1), shall be distributed by the tax  
 1003 collector to the board of county commissioners for use only as  
 1004 provided in this section. Such moneys to be returned to the  
 1005 counties are for the sole purposes of providing, maintaining, or  
 1006 operating recreational channel marking and other uniform  
 1007 waterway markers, public boat ramps, lifts, and hoists, marine  
 1008 railways, boat piers, docks, mooring buoys, and other public  
 1009 launching facilities; and removing derelict vessels, debris that  
 1010 specifically impedes boat access, not including the dredging of  
 1011 channels, and vessels and floating structures deemed a hazard to  
 1012 public safety and health for failure to comply with s. 327.53.  
 1013 Counties shall demonstrate through an annual detailed accounting  
 1014 report of vessel registration revenues that the registration  
 1015 fees were spent as provided in this subsection. This report  
 1016 shall be provided to the Fish and Wildlife Conservation  
 1017 Commission no later than November 1 of each year. If, before  
 1018 January 1 of each calendar year, the accounting report meeting  
 1019 the prescribed criteria has still not been provided to the  
 1020 commission, the tax collector of that county may not distribute  
 1021 the moneys designated for the use of counties, as specified in  
 1022 subsection (1), to the board of county commissioners but shall,  
 1023 for the next calendar year, remit such moneys to the state for  
 1024 deposit into the Marine Resources Conservation Trust Fund. The  
 1025 commission shall return those moneys to the county if the county

1026 fully complies with this section within that calendar year. If  
 1027 the county does not fully comply with this section within that  
 1028 calendar year, the moneys shall remain within the Marine  
 1029 Resources Trust Fund and may be appropriated for the purposes  
 1030 specified in this subsection.

1031 (c) From the vessel registration fees designated for use  
 1032 by the counties in subsection (1), the following amounts shall  
 1033 be remitted to the state for deposit into the Marine Resources  
 1034 Conservation Trust Fund to fund derelict vessel removal grants,  
 1035 as appropriated by the Legislature pursuant to s. 823.11(4)(c)  
 1036 ~~s. 376.15~~:

- 1037 1. Class A-2: \$0.25 for each 12-month period registered.
- 1038 2. Class 1: \$2.06 for each 12-month period registered.
- 1039 3. Class 2: \$9.26 for each 12-month period registered.
- 1040 4. Class 3: \$16.45 for each 12-month period registered.
- 1041 5. Class 4: \$20.06 for each 12-month period registered.
- 1042 6. Class 5: \$25.46 for each 12-month period registered.

1043 Section 19. Paragraph (h) of subsection (6) of section  
 1044 376.11, Florida Statutes, is amended to read:

1045 376.11 Florida Coastal Protection Trust Fund.—

1046 (6) Moneys in the Florida Coastal Protection Trust Fund  
 1047 may be used for the following purposes:

1048 (h) The funding of a grant program to local governments,  
 1049 pursuant to s. 823.11(4)(c) ~~s. 376.15(3)(d) and (e)~~, for the  
 1050 removal of derelict and public nuisance vessels from the public

1051 waters of the state.

1052 Section 20. For the purpose of incorporating the amendment  
 1053 made by this act to section 379.101, Florida Statutes, in a  
 1054 reference thereto, subsection (4) of section 125.01, Florida  
 1055 Statutes, is reenacted to read:

1056 125.01 Powers and duties.—

1057 (4) The legislative and governing body of a county shall  
 1058 not have the power to regulate the taking or possession of  
 1059 saltwater fish, as defined in s. 379.101, with respect to the  
 1060 method of taking, size, number, season, or species. However,  
 1061 this subsection does not prohibit a county from prohibiting, for  
 1062 reasons of protecting the public health, safety, or welfare,  
 1063 saltwater fishing from real property owned by that county, nor  
 1064 does it prohibit the imposition of excise taxes by county  
 1065 ordinance.

1066 Section 21. For the purpose of incorporating the amendment  
 1067 made by this act to section 379.101, Florida Statutes, in a  
 1068 reference thereto, section 379.2412, Florida Statutes, is  
 1069 reenacted to read:

1070 379.2412 State preemption of power to regulate.—The power  
 1071 to regulate the taking or possession of saltwater fish, as  
 1072 defined in s. 379.101, is expressly reserved to the state. This  
 1073 section does not prohibit a local government from prohibiting,  
 1074 for reasons of protecting the public health, safety, or welfare,  
 1075 saltwater fishing from real property owned by that local

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2022

1076 | government.

1077 |       Section 22. Except as otherwise expressly provided in this

1078 | act, this act shall take effect July 1, 2022.

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** CS/CS/HB 323 Fish and Wildlife Conservation Commission

**SPONSOR(S):** State Affairs Committee, Environment, Agriculture & Flooding Subcommittee, Sirois

**TIED BILLS:** **IDEN./SIM. BILLS:** CS/CS/SB 494

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Environment, Agriculture & Flooding Subcommittee	17 Y, 0 N, As CS	Gawin	Moore
2) Agriculture & Natural Resources Appropriations Subcommittee	12 Y, 0 N	White	Pigott
3) State Affairs Committee	22 Y, 0 N, As CS	Gawin	Williamson

### SUMMARY ANALYSIS

The Florida Fish and Wildlife Conservation Commission (FWC) is the agency responsible for regulating boating, wild animal life, fresh water aquatic life, and marine life in the state.

A derelict vessel is a vessel that is left, stored, or abandoned in a wrecked, junked, or substantially dismantled condition upon any public state waters; at a port in the state without the consent of the agency that has jurisdiction of the port; or docked, grounded, or beached upon the property of another without the consent of the property owner. It is unlawful to store, leave, or abandon a derelict vessel in Florida. In addition, current law prohibits a vessel that is at risk of becoming derelict from anchoring, mooring, or occupying state waters. A vessel that has been the subject of three or more at-risk violations within an 18-month period is deemed a public nuisance. The bill expands the types of vessels that may be considered at-risk vessels by authorizing an FWC officer or a law enforcement officer to determine that a vessel is at risk of becoming derelict if it is tied to an unlawful or unpermitted structure or mooring. The bill also expands the definition of "abandoned property" to include vessels that have been declared a public nuisance to clarify that the laws and procedures that apply to abandoned property also apply to such vessels.

The bill specifies that an owner or party responsible for a vessel declared a public nuisance who does not remove the vessel within 21 days after a notice directing the removal is placed on the vessel is liable for all costs of removal, storage, destruction, and disposal of the vessel. In addition, the bill specifies that grants provided to local governments for the removal, storage, destruction, and disposal of derelict vessels may also be used for the removal, storage, destruction, and disposal of vessels declared a public nuisance.

The bill prohibits municipalities and counties from establishing public bathing beach or swim areas on waters that include any portion of the Florida Intracoastal Waterway or that are within 100 feet of any portion of the marked channel of the waterway. The bill also authorizes a person to operate a human-powered vessel within the waterway when participating in certain club athletic teams or sports affiliated with an educational institution under certain circumstances.

The bill requires each lead land managing agency to consider the feasibility of using specified state lands as gopher tortoise recipient sites and requires FWC to follow specified timelines related to gopher tortoise recipient site permitting.

The bill authorizes a law enforcement employee of FWC or the Florida Forest Service to use drones for the purposes of managing and eradicating invasive exotic plants or animals on public lands and suppressing and mitigating wildfire threats.

The bill may have an insignificant negative fiscal impact on the state that can be absorbed within existing resources.

# FULL ANALYSIS

## I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

#### Background

##### Fish and Wildlife Conservation Commission

The Fish and Wildlife Conservation Commission (FWC) is the agency responsible for regulating boating in the state.<sup>1</sup> Through its Division of Law Enforcement, FWC works to enforce a variety of state and federal boating laws, including regulations related to boating safety, waterway management, vessel maintenance, and marine sanitation. FWC also exercises the regulatory and executive powers of the state with respect to wild animal life, fresh water aquatic life, and marine life.<sup>2</sup> These powers include authority with respect to the control and management of nonnative plant and animal species.

##### Derelict Vessels

A derelict vessel is a vessel that is left, stored, or abandoned in a wrecked, junked, or substantially dismantled condition upon any public state waters; at a port in the state without the consent of the agency that has jurisdiction of the port; or docked, grounded, or beached upon the property of another without the consent of the owner of the property.<sup>3</sup>

It is unlawful to store, leave, or abandon<sup>4</sup> a derelict vessel in Florida.<sup>5</sup> Violations are punishable by a term of imprisonment of no more than one year and a fine of up to \$1,000.<sup>6</sup> State law further provides that a violation of derelict vessel laws may also be subject to a civil penalty of up to \$75,000 per day.<sup>7</sup> Each day during any portion of which the violation occurs constitutes a separate offense.<sup>8</sup>

##### *At-risk Vessels*

Current law also prohibits vessels that are at risk of becoming derelict from anchoring, mooring, or occupying state waters.<sup>9</sup> A vessel is considered at risk of becoming derelict if any of the following conditions exist:

- The vessel is taking on or has taken on water without an effective means to dewater.
- Spaces on the vessel that are designed to be enclosed are incapable of being sealed off or remain open to the elements for extended periods.
- The vessel has broken loose or is in danger of breaking loose from its anchor.
- The vessel is listing due to water intrusion.
- The vessel does not have an effective means of propulsion for safe navigation within 72 hours after the vessel owner or operator receives telephonic notice, in-person notice recorded on an agency-approved body camera, or written notice, which may be provided by facsimile, electronic mail, or other electronic means, stating such from an officer, and the vessel owner or operator is unable to provide a receipt, proof of purchase, or other documentation of having ordered necessary parts for vessel repair.<sup>10</sup>

A violation for anchoring, mooring, or occupying a vessel at risk of becoming derelict on state waters is a noncriminal infraction, for which the civil penalty is \$100 for a first offense, \$250 for a second offense

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<sup>1</sup> FWC, *Boating*, available at <https://myfwc.com/boating/> (last visited Nov. 22, 2021).

<sup>2</sup> Art. IV, s. 9, FLA. CONST.

<sup>3</sup> Section 823.11(1)(b), F.S.

<sup>4</sup> Section 705.101(3), F.S., defines “abandoned property” as all tangible personal property that does not have an identifiable owner and that has been disposed on public property in a wrecked, inoperative, or partially dismantled condition or has no apparent intrinsic value to the rightful owner. The term includes derelict vessels.

<sup>5</sup> Section 823.11(2), F.S.

<sup>6</sup> Sections 775.082(4)(a) and 775.083(1)(d), F.S.

<sup>7</sup> Section 376.16(1), F.S.

<sup>8</sup> *Id.*

<sup>9</sup> Chapter 2016-108, Laws of Fla.; s. 327.4107, F.S.

<sup>10</sup> Section 327.4107(2), F.S.

occurring 30 days or more after a first offense, and \$500 for a third or subsequent offense occurring 30 days or more after a previous offense.<sup>11</sup>

A vessel that has been the subject of three or more at-risk vessel violations within an 18-month period that result in dispositions other than acquittal or dismissal is deemed a public nuisance.<sup>12</sup>

#### *Removal of Derelict and At-risk Vessels*

The Division of Law Enforcement within FWC and its officers, the sheriffs of the various counties and their deputies, municipal police officers, and any other law enforcement officer have the responsibility and authority to enforce vessel safety and vessel title certificates, liens, and registration.<sup>13</sup>

Both state and local law enforcement are authorized and empowered to relocate or remove a derelict vessel from public waters if the derelict vessel obstructs, or threatens to obstruct, navigation or in any way constitutes a danger to the environment, property, or persons.<sup>14</sup> Such law enforcement are also authorized to relocate or remove a vessel declared a public nuisance.<sup>15</sup>

When a law enforcement officer determines that a derelict vessel or a vessel declared a public nuisance is present on state waters, the officer is required to place a notice on the vessel stating the vessel is unlawfully upon state waters and must be removed within 21 days.<sup>16</sup> The notice must also specify that if the vessel is not removed by the owner within 21 days, the vessel will be removed and disposed of and that the owner or party deemed legally responsible for the vessel being in a derelict condition will be liable for costs of removal, destruction, and disposal if not removed.<sup>17</sup>

The costs incurred for relocating or removing a derelict vessel are recoverable against the vessel owner. A vessel owner who neglects or refuses to pay the costs of removal, storage, and destruction of the vessel, less any salvage value obtained by disposal of the vessel, is not entitled to be issued a certificate of registration for such vessel, or any other vessel or motor vehicle, until the costs are paid.<sup>18</sup>

FWC may provide grants to local governments for the removal, storage, destruction, and disposal of derelict vessels from state waters if funds are appropriated for such grants.<sup>19</sup> Grants are awarded based on a set of criteria outlined in FWC rules.<sup>20</sup> Removal or relocation of the vessel on private property is not eligible for grant funding.<sup>21</sup>

#### Boating-restricted Areas

Boating-restricted areas, including, but not limited to, restrictions of vessel speeds and vessel traffic, may be established on state waters for any purpose necessary to protect the safety of the public if such restrictions are necessary based on boating accidents, visibility, hazardous currents or water levels, vessel traffic congestion, or other navigational hazards or to protect seagrasses on privately owned submerged lands.<sup>22</sup>

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<sup>11</sup> Section 327.73(1)(aa), F.S.

<sup>12</sup> *Id.*

<sup>13</sup> Section 943.10(1), F.S., defines “law enforcement officer” as any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. The definition also includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers but does not include support personnel employed by the employing agency.

<sup>14</sup> Sections 376.15(3)(a) and 823.11(3), F.S.

<sup>15</sup> *Id.*

<sup>16</sup> Section 705.103(2)(a)(1)(b), F.S.

<sup>17</sup> *Id.*

<sup>18</sup> Section 705.103(4), F.S.

<sup>19</sup> Section 376.15, F.S.

<sup>20</sup> Rule 68-1.003, F.A.C.

<sup>21</sup> National Oceanic and Atmospheric Association: Marine Debris Program, *Abandoned and Derelict Vessels in Florida*, available at <https://marinedebris.noaa.gov/abandoned-and-derelict-vessels/florida> (last visited Nov. 18, 2021).

<sup>22</sup> Section 327.46(1), F.S.

FWC may establish a boating-restricted area pursuant to the Administrative Procedure Act, and municipalities and counties have the authority to establish the following boating-restricted areas by ordinance, including within the portion of the Florida Intracoastal Waterway within their jurisdiction:<sup>23</sup>

- An ordinance establishing an idle speed, no wake boating-restricted area, if the area is:
  - Within 500 feet of any boat ramp, hoist, marine railway, or other launching or landing facility available for use by the general boating public on waterways more than 300 feet in width or within 300 feet of any boat ramp, hoist, marine railway, or other launching or landing facility available for use by the general boating public on waterways not exceeding 300 feet in width.
  - Within 500 feet of fuel pumps or dispensers at any marine fueling facility that sells motor fuel to the general boating public on waterways more than 300 feet in width or within 300 feet of the fuel pumps or dispensers at any licensed terminal facility that sells motor fuel to the general boating public on waterways not exceeding 300 feet in width.
  - Inside or within 300 feet of any lock structure.
- An ordinance establishing a slow speed, minimum wake boating-restricted area if the area is:
  - Within 300 feet of any bridge fender system.
  - Within 300 feet of any bridge span presenting a vertical clearance of less than 25 feet or a horizontal clearance of less than 100 feet.
  - On a creek, stream, canal, or similar linear waterway if the waterway is less than 75 feet in width from shoreline to shoreline.
  - On a lake or pond of less than 10 acres in total surface area.
  - Within the boundaries of a permitted public mooring field and a buffer around the mooring field of up to 100 feet.
- An ordinance establishing a vessel-exclusion zone if the area is designated as a public bathing beach or swim area or within 300 feet of a dam, spillway, or flood control structure.

#### Florida Intracoastal Waterway

The Intracoastal Waterway is a navigable toll-free shipping route, extending for about 3,000 miles along the Atlantic Ocean and Gulf of Mexico coasts in the southern and eastern U.S. It utilizes sounds, bays, lagoons, rivers, and canals and is usable in many portions by deep-draft vessels. The route is federally maintained and is connected to inland waterways in many places. It was originally planned to form a continuous channel from New York City to Brownsville, Texas, but the necessary canal link through northern Florida was never completed; hence, it is now in two separate sections—the Atlantic and the Gulf.<sup>24</sup>

The Florida Intracoastal Waterway refers to the Atlantic Intracoastal Waterway, the Georgia state line north of Fernandina to Miami; the Port Canaveral lock and canal to the Atlantic Intracoastal Waterway; the Atlantic Intracoastal Waterway, Miami to Key West; the Okeechobee Waterway, Stuart to Fort Myers; the St. Johns River, Jacksonville to Sanford; the Gulf Intracoastal Waterway, Anclote to Fort Myers; the Gulf Intracoastal Waterway, Carrabelle to Tampa Bay; Carrabelle to Anclote open bay section, using the Gulf of Mexico; the Gulf Intracoastal Waterway, Carrabelle to the Alabama state line west of Pensacola; and the Apalachicola, Chattahoochee, and Flint Rivers in Florida.<sup>25</sup>

#### The Florida Forever Act

The Legislature created the Florida Forever program in 1999 as the blueprint for conserving Florida's natural resources.<sup>26</sup> The Florida Forever Act encompasses a wide range of goals, including land acquisition, environmental restoration, water resource development and supply, increased public access, public lands management and maintenance, and increased protection of land through the

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<sup>23</sup> Sections 327.46(1)(a) and (b), F.S.

<sup>24</sup> Encyclopedia Britannica, *Intracoastal Waterway*, available at <https://www.britannica.com/topic/Intracoastal-Waterway> (last visited Nov. 18, 2021).

<sup>25</sup> Section 327.02(15), F.S.

<sup>26</sup> Chapter 99-247, Laws of Fla.

purchase of conservation easements.<sup>27</sup> The state has acquired more than 2.4 million acres since 1991 under the Preservation 2000 Act and the Florida Forever program.<sup>28</sup>

### Gopher Tortoises

Gopher tortoises are long-lived reptiles that occupy upland habitat throughout Florida, including forests, pastures, and yards.<sup>29</sup> Gopher tortoises dig deep burrows for shelter and forage on low-growing plants.<sup>30</sup> Gopher tortoises share their burrows with more than 350 other species, and are therefore referred to as a keystone species.<sup>31</sup> Habitat destruction is a significant threat to gopher tortoises, which need large parcels of undeveloped land not fragmented by roads, buildings, parking lots, and other structures.<sup>32</sup> Such barriers in natural habitat limit food availability and burrow space for tortoises and expose them to closer contact with humans and their vehicles.<sup>33</sup>

### *Gopher Tortoise Protections*

On the federal level, the gopher tortoise is listed as a threatened species only in areas west of the Mobile and Tombigbee rivers in Alabama.<sup>34</sup> The areas east of these rivers, including Florida, are currently under review for federal protection.<sup>35</sup> In Florida, however, FWC lists the gopher tortoise as a threatened species.<sup>36</sup> Therefore, it is illegal to harm, capture, or kill a gopher tortoise or damage its burrow unless authorized by FWC, and a gopher tortoise relocation permit must be obtained from FWC before disturbing burrows and conducting construction activities.<sup>37</sup>

### *Gopher Tortoise Relocation Permits and Sites*

If a development site avoids impacts to tortoise burrows by 25 feet in all directions from the burrow opening, no permit is required.<sup>38</sup> If a development site will impact tortoise burrows, the type of relocation permit required depends on the number of burrows impacted and whether the ground has been disturbed before tortoise burrow surveys are complete.<sup>39</sup> FWC requires a mitigation contribution to be paid for all relocation permits.<sup>40</sup> Tortoises can be relocated on-site if suitable habitat remains, or to an off-site recipient site. Recipient sites are privately or publicly owned lands permitted by FWC to

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<sup>27</sup> Section 259.105, F.S.

<sup>28</sup> DEP, *Frequently Asked Questions about Florida Forever*, <https://floridadep.gov/lands/environmental-services/content/faq-florida-forever> (last visited Feb. 23, 2022).

<sup>29</sup> FWC, *Gopher Tortoise Program*, <https://myfwc.com/wildlifehabitats/wildlife/gopher-tortoise/> (last visited Feb. 3, 2022).

<sup>30</sup> FWC, *Gopher Tortoise*, <https://myfwc.com/wildlifehabitats/profiles/reptiles/gopher-tortoise/#:~:text=Gopher%20tortoises%20prefer%20well%2Ddrained,including%20pastures%20and%20urban%20areas>. (last visited Feb. 3, 2022).

<sup>31</sup> FWC, *Gopher Tortoise Program*, <https://myfwc.com/wildlifehabitats/wildlife/gopher-tortoise/> (last visited Feb. 3, 2022).

<sup>32</sup> FWC, *Gopher Tortoise*, <https://myfwc.com/wildlifehabitats/profiles/reptiles/gopher-tortoise/#:~:text=Gopher%20tortoises%20prefer%20well%2Ddrained,including%20pastures%20and%20urban%20areas>. (last visited Feb. 3, 2022).

<sup>33</sup> *Id.*

<sup>34</sup> United States Fish & Wildlife Service (FWS), *Gopher tortoise (Gopherus polyphemus)*, <https://ecos.fws.gov/ecp/species/6994> (last visited Feb. 23, 2022).

<sup>35</sup> *Id.*

<sup>36</sup> FWC, *Gopher Tortoise*, <https://myfwc.com/wildlifehabitats/profiles/reptiles/gopher-tortoise/#:~:text=Gopher%20tortoises%20prefer%20well%2Ddrained,including%20pastures%20and%20urban%20areas>. (last visited Feb. 23, 2022).

<sup>37</sup> Rule 68A-27.003(f)(5), F.A.C.

<sup>38</sup> FWC, *Gopher Tortoise Permits*, <https://myfwc.com/license/wildlife/gopher-tortoise-permits/> (Last visited Feb. 23, 2022).

<sup>39</sup> See FWC, *Gopher Tortoise Permitting Guidelines* (April 2008, revised July 2020), p. 7, available at <https://myfwc.com/media/11854/gt-permitting-guidelines.pdf> (last visited Feb. 23, 2022).

<sup>40</sup> *Id.*

accept tortoises needing relocation.<sup>41</sup> A recipient site on public conservation lands must be 40 contiguous acres.<sup>42</sup>

### Nonnative Plant and Animal Species

Nonnative<sup>43</sup> species are animals or plants living in Florida outside captivity or human cultivation that were not historically present in the state.<sup>44</sup> More than 500 fish and wildlife nonnative species have been documented in Florida, and over 1,180 nonnative plant species have become established outside of human cultivation.<sup>45</sup> Not all nonnative species pose a threat to Florida's ecology, but some nonnative species become invasive species by causing harm to native species, posing a threat to human health and safety, or causing economic damage.<sup>46</sup>

To manage and minimize the impacts of nonnative animal species, individuals may not import, introduce, or possess any nonnative animal species without a permit from FWC.<sup>47</sup> Permittees who possess these species must meet certain requirements set by FWC related to identifying, inspecting, and transporting such species as well as record-keeping requirements and certain captivity requirements to prevent escape. Permittees are also required to maintain disaster incident plans and detailed research plans.<sup>48</sup> To further manage invasive and nonnative species, FWC provides public education, exotic pet amnesty days to surrender nonnative pets to pre-qualified adopters,<sup>49</sup> and nonnative species eradication programs for fish and wildlife as well as plants.

FWC's Nonnative Fish and Wildlife Program aims to minimize the adverse impacts of nonnative animal species through prevention, early detection, rapid response, control and management, and education and outreach. The program staff work to monitor and remove nonnative species, respond to new invasions, and assess the risk of species not yet present in the state.<sup>50</sup>

FWC's Upland Invasive Exotic Plant Management Program conducts invasive plant removal on public conservation lands throughout the state.<sup>51</sup> Invasive plant removal projects are recommended by a network of regional invasive plant working groups, which are comprised of local land managers who are interested in or responsible for maintaining and restoring federal, state, and local government conservation land. The program identifies areas that are in need of restoration and hires private vegetation management contractors to do the removal.<sup>52</sup> The Upland Invasive Plant Management Program has conducted 2,000 invasive plant control operations targeting 2.7 million acres and has assisted land managers on 700 federal, state, and county-managed natural areas that comprise over 10 million acres, or 90 percent of public conservation land in the state.<sup>53</sup>

### Drones

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<sup>41</sup> FWC, *Gopher Tortoise Recipient Sites*, <https://myfwc.com/license/wildlife/gopher-tortoise-permits/recipient-sites/> (last visited Feb. 23, 2022).

<sup>42</sup> FWC, *Gopher Tortoise Permitting Guidelines* (April 2008, revised July 2020), p. 29, available at <https://myfwc.com/media/11854/gt-permitting-guidelines.pdf> (last visited Feb. 25, 2022.)

<sup>43</sup> The terms "nonnative" and "exotic" have the same meaning and are used interchangeably.

<sup>44</sup> FWC, *Nonnative Species Information*, available at <https://myfwc.com/wildlifehabitats/nonnatives/exotic-information/> (last visited Nov. 18, 2021).

<sup>45</sup> Nicole Dodds, Mary Miller, and Alexa Lamm, University of Florida Institute of Food and Agricultural Sciences, *Floridians' Perceptions of Invasive Species*, Feb. 2014, p. 1, available at <http://edis.ifas.ufl.edu/pdffiles/WC/WC18600.pdf> (last visited Nov. 18, 2021).

<sup>46</sup> FWC, *Florida's Nonnative Fish and Wildlife*, available at <https://myfwc.com/wildlifehabitats/nonnatives/> (last visited Nov. 18, 2021).

<sup>47</sup> Section 379.231(1), F.S.

<sup>48</sup> Rule 68-5.005, F.A.C.

<sup>49</sup> FWC, *Exotic Pet Amnesty Programs*, available at <https://myfwc.com/wildlifehabitats/nonnatives/amnesty-program/> (last visited Nov. 18, 2021); r. 68-5.008, F.A.C.

<sup>50</sup> FWC, *Florida's Nonnative Fish and Wildlife*, available at <https://myfwc.com/wildlifehabitats/nonnatives/> (last visited Nov. 18, 2021).

<sup>51</sup> FWC, *Upland Plant Management*, available at <https://myfwc.com/wildlifehabitats/habitat/invasive-plants/upland-plant/> (last visited Nov. 18, 2021); s. 369.252, F.S.

<sup>52</sup> *Id.*

<sup>53</sup> *Id.*

Under Florida law, a drone is a powered, aerial vehicle that:

- Does not carry a human operator;
- Uses aerodynamic forces to provide vehicle lift;
- Can fly autonomously or be piloted remotely;
- Can be expendable or recoverable; and
- Can carry a lethal or nonlethal payload.<sup>54</sup>

The full system comprised of a drone and its associated elements, including communication links and components used to control the drone, is called an unmanned aircraft system.<sup>55</sup> Drones can range vastly in size and weight and may be controlled manually or through an autopilot that uses a data link to connect the drone's pilot to the drone. Drones can also be equipped with infrared cameras<sup>56</sup> and "LADAR" (laser radar).<sup>57</sup>

### *Restrictions on Drone Use*

Section 934.50, F.S., restricts the use of drones by individuals and government entities to conduct surveillance. The law recognizes that a real property owner is presumed to have a reasonable expectation of privacy on his or her privately owned real property if he or she cannot be seen by persons at ground level who are in a place they have a legal right to be.<sup>58</sup> Thus, law enforcement may not use a drone to gather evidence or other information, with certain exceptions. When law enforcement has reasonable suspicion that swift action is needed, drone use is permitted to:

- Prevent imminent danger to life or serious damage to property;
- Forestall the imminent escape of a suspect or the destruction of evidence; or
- Achieve certain purposes such as facilitating the search for a missing person.<sup>59</sup>

Other exceptions for which drone use is authorized include:

- Countering terrorist attacks;
- Effecting search warrants authorized by a judge;
- Lawful business activities licensed by the state, with certain exceptions;
- Assessing property for ad valorem taxation purposes;
- Capturing images of utilities for specified purposes;
- Aerial mapping;
- Cargo delivery;
- Capturing images necessary for drone navigation; and
- Routing, siting, installing, maintaining, or inspecting communications service facilities.<sup>60</sup>

Additionally, current law allows the use of a drone by non-law enforcement employees of FWC or the Florida Forest Service for the purposes of managing and eradicating invasive exotic plants or animals on public lands and suppressing and mitigating wildfire threats.<sup>61</sup>

Section 934.50, F.S., specifies that evidence obtained or collected by a law enforcement agency using a drone is not admissible in a criminal prosecution in any court of law in the state, unless it is permitted under one of the statute's exceptions.<sup>62</sup>

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<sup>54</sup> Section 934.50(2)(a), F.S.

<sup>55</sup> Section 330.41(2)(c), F.S.

<sup>56</sup> Infrared cameras can see objects through walls based on the relative levels of heat produced by the objects. Congressional Research Service, *Drones in Domestic Surveillance Operations: Fourth Amendment Implications and Congressional Response*, Apr. 3, 2013, available at [www.fas.org/sgp/crs/natsec/R42701.pdf](http://www.fas.org/sgp/crs/natsec/R42701.pdf) (last visited Nov. 18, 2021).

<sup>57</sup> The research and development laboratory at the Massachusetts Institute of Technology has developed airborne lidar systems that generate detailed 3D imagery of terrain and structures, including those beneath dense foliage. The lab reports that the micro-lidar could be used under both clear and heavy foliage conditions for surveillance and reconnaissance missions as well as for humanitarian assistance and disaster relief operations. Massachusetts Institute of Technology, *Micro-lidar*, available at <https://www.ll.mit.edu/r-d/projects/micro-lidar> (last visited Nov. 18, 2021).

<sup>58</sup> Sections 934.50(3)(a) and 934.50(4), F.S.

<sup>59</sup> Section 943.50(4)(c), F.S.

<sup>60</sup> Sections 943.50(4)(a)-(b) and 943.50(4)(d)-(j), F.S.

<sup>61</sup> Section 943.50(4)(p), F.S.

<sup>62</sup> Section 934.50(6), F.S.

### *Use of Drones for Managing Invasive Species and Suppressing and Mitigating Wildfire Threats*

Remote sensing using drones for the surveillance, detection, and reporting of an invasive species on a landscape scale can improve early detection of invading plants and animals, making their management more efficient and less expensive.<sup>63</sup> Studies have shown that drones can efficiently and inexpensively cover a large geographic range, reach places that are physically difficult for humans to access, cover substantially more territory and topography, carry a variety of cameras and sensors, collect biological specimens, and target and eliminate individual organisms through ballistic application of herbicides.<sup>64</sup> Current law allows only non-law enforcement employees of FWC and the Florida Forest Service to use drones for such purposes.

## **Effect of the Bill**

### Derelict and At-risk Vessels

The bill expands the types of vessels that may be considered at-risk vessels by authorizing an FWC officer or a law enforcement officer to determine that a vessel is at risk of becoming derelict if it is tied to an unlawful or unpermitted structure or mooring.

The bill expands the definition of “abandoned property” to include vessels that have been declared a public nuisance to clarify that the laws and procedures that apply to abandoned property also apply to such vessels.

The bill specifies that an owner or party responsible for a vessel declared a public nuisance who does not remove the vessel within 21 days after a notice directing the removal is placed on the vessel is liable for all costs of removal, storage, destruction, and disposal of the vessel. The bill also requires the notice to inform the owner or responsible party of this liability.

Upon the final disposition of a derelict vessel or vessel declared a public nuisance, the bill requires the law enforcement agency or other government agency to notify the owner or other party determined to be legally responsible for the vessel of the amount owed.

The bill prohibits the Department of Highway Safety and Motor Vehicles from issuing a certificate of title to an applicant for a vessel that has been deemed a public nuisance unless a law enforcement officer has verified in writing that the vessel is no longer a public nuisance.

The bill specifies that FWC, an FWC officer, or a law enforcement agency or officer may relocate, remove, and store a derelict vessel, but may not destroy or dispose of the vessel.

The bill specifies that grants provided to local governments for the removal, storage, destruction, and disposal of derelict vessels may also be used for the removal, storage, destruction, and disposal of vessels declared a public nuisance. The bill also specifies that such grants may be funded using money in the Florida Coastal Protection Trust Fund.

The bill repeals s. 376.15, F.S., to remove duplicative provisions related to derelict vessels and transfers non-duplicative provisions to s. 832.11, F.S.

### Boating-restricted Areas

The bill prohibits counties and municipalities from establishing public bathing beach or swim areas on waters that include any portion of the Florida Intracoastal Waterway or that are within 100 feet of the marked channel of the Florida Intracoastal Waterway.

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<sup>63</sup> Barbara Martinez, Alex Dehgan, Brad Zamft, David Baisch, Colin McCormick, Anthony J. Giordano, Rebecca Aicher, Shah Selbe, Cassie Hoffman, *Advancing federal capacities for the early detection of and rapid response to invasive species through technology innovation*, National Invasive Species Council: Contractor’s Report, Mar. 2017, available at [https://www.doi.gov/sites/doi.gov/files/uploads/federal\\_capacities\\_for\\_edrr\\_through\\_technology\\_innovation\\_contractorsreport\\_10.22.18.pdf](https://www.doi.gov/sites/doi.gov/files/uploads/federal_capacities_for_edrr_through_technology_innovation_contractorsreport_10.22.18.pdf) (last visited Nov. 18, 2021).

<sup>64</sup> *Id.*

The bill authorizes a person to operate a human-powered vessel within the boundaries of the marked channel of the Florida Intracoastal Waterway when participating in interscholastic, intercollegiate, intramural, or club athletic teams or sports affiliated with an educational institution if the adjacent area outside of the marked channel is not suitable for such practices or competition. The bill requires the teams to use their best efforts to make use of the adjacent area outside the marked channel. FWC must be notified in writing of the details of any such competition, and the notice must include, but need not be limited to, the date, time, and location of the competition.

#### Gopher Tortoise Recipient Sites

The bill requires each lead land managing agency, in consultation with FWC, to consider the feasibility of using a portion of state lands as a gopher tortoise recipient site in management plans for all state lands under the management of the agency that are greater than 40 contiguous acres. If the lead land managing agency, in consultation with FWC, determines that the gopher tortoise recipient site management does not conflict with the primary management objectives of the lands, the management plan must contain a component prepared by the agency or cooperatively with an FWC wildlife biologist that assesses the feasibility of managing the lands as a recipient site consistent with FWC rules.

Additionally, the bill requires the feasibility assessment by the lead land managing agency to evaluate the economic feasibility of establishing a gopher tortoise recipient site, including the initial cost and recurring management costs of operating the recipient site consistent with the requirements of FWC rules and the revenue projections necessary to ensure the initial and recurring costs of establishing and perpetually maintaining the recipient site do not create an increased recurring expense for the agency.

The bill specifies that gopher tortoise recipient sites are an authorized use of easements acquired pursuant to s. 570.71(2)(a) and (b), F.S.

The bill authorizes owners of land where a conservation easement or other less-than-fee interest has been acquired by the Board of Trustees of the Internal Improvement Trust Fund or another state agency or a regional or local government to establish a recipient site or conservation bank on the lands. The bill specifies such establishment must advance the restoration, enhancement, management, or repopulation of imperiled species habitat, and the recipient site or operation and maintenance of the conservation bank may not interfere with the management plan for the conservation easement. The bill also requires the landowner to comply with all state and federal permitting requirements for the recipient site or conservation bank.

By December 31, 2022, the bill requires FWC to streamline and improve the review of applications for public and private gopher tortoise recipient sites. The bill requires requests for additional information to be received by the applicant within 45 days after receipt of an application and requires FWC to approve or deny a complete application within 45 days after receipt of such application.

By October 31 2022, the bill requires FWC to establish an ongoing effort to encourage the establishment of new gopher tortoise recipient sites on private lands throughout the state. In addition, FWC must update its permitting systems to create an online dashboard to show permitted and available capacity for reservations in permitted gopher tortoise recipient sites to assist with the efficient relocation of gopher tortoises.

By February 1, 2023, the bill requires FWC to submit a report to the President of the Senate and the Speaker of the House of Representatives that includes the progress made in establishing new private and public gopher tortoise recipient sites; the average time it takes to approve or deny a recipient site application once a complete application is received; any federal action taken to modify the listing of the gopher tortoise under the Endangered Species Act; and any other information relevant to the gopher tortoise conservation program.

#### Drones

The bill authorizes a law enforcement employee of FWC or the Florida Forest Service to use drones for the purposes of managing and eradicating invasive exotic plants or animals on public lands and suppressing and mitigating wildfire threats.

### Clarifying Provisions

The bill clarifies the definitions of “marine fish” and “saltwater fish” to reflect updates in the scientific classification of certain identifying terminology.

The bill revises provisions related to boating under the influence to clarify that certain forms are provided by FWC.

#### B. SECTION DIRECTORY:

- Section 1. Amends s. 259.105, F.S., related to the Florida Forever Act.
- Section 2. Creates an unnumbered section of law creating guidelines for FWC related to gopher tortoise recipient site permitting.
- Section 3. Amends s. 327.35215, F.S., relating to penalties for failure to submit to a blood, breath, or urine test.
- Section 4. Amends s. 327.371, F.S., relating to human-powered vessels
- Section 5. Amends s. 327.4107, F.S., to specify that vessels tied to unlawful or unpermitted moorings or other structures are considered at risk of becoming derelict.
- Section 6. Amends 327.46, F.S., to prohibit the designation of public bathing beaches in certain areas.
- Section 7. Repeals s. 376.15, F.S., related to the relocation and removal of derelict vessels.
- Section 8. Amends s. 379.101, F.S., to clarify the definitions of “marine fish” and “saltwater fish.”
- Section 9. Amends s. 705.101, F.S., to expand the definition of “abandoned property” to include vessels declared a public nuisance.
- Section 10. Amends s. 705.103, F.S., to specify requirements for vessels declared a public nuisance.
- Section 11. Effective July 1, 2023, amends s. 705.103, F.S., as amended by chs. 2019-76 and 2021-184, L.O.F., to specify notice requirements for vessels deemed a public nuisance.
- Section 12. Amends s. 823.11, F.S., related to derelict vessel relocation and removal.
- Section 13. Amends s. 934.50, F.S., to authorize FWC law enforcement officers to use drones for specified purposes.
- Section 14. Amends s. 327.04, F.S., to make conforming changes.
- Section 15. Amends s. 327.352, F.S., relating to tests for alcohol, chemical substances, or controlled substances.
- Section 16. Amends s. 328.09, F.S., to specify certificates of title may not be issued to an applicant for a vessel deemed a public nuisance.
- Section 17. Repeals s. 25 of ch. 2021-184, L.O.F., relating to refusal to issue and authority to cancel a certificate of title or registration.
- Section 18. Amends s. 328.72, F.S., to make conforming changes.

- Section 19. Amends s. 376.11, F.S., to authorize funds from the Florida Coastal Protection Trust Fund to be used for the removal of public nuisance vessels from the waters of the state.
- Section 20. Reenacts s. 125.01, F.S., relating to powers and duties of county organization and intergovernmental relations.
- Section 21. Reenacts s. 379.2412, F.S., relating to state preemption of the power to regulate the taking or possession of saltwater fish.
- Section 22. Provides an effective date of July 1, 2022, except as otherwise expressly provided.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

2. Expenditures:

The bill may have an insignificant negative fiscal impact on FWC for adopting a new rule. This impact can be absorbed within existing resources. Additionally, lead land managing agencies may have an indeterminate negative fiscal impact associated with the gopher tortoise recipient lands portion of the bill.

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

The private sector may see an indeterminate positive fiscal impact associated with state lands becoming available as gopher tortoise recipient sites.

### D. FISCAL COMMENTS:

None.

## III. COMMENTS

### A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

### B. RULE-MAKING AUTHORITY:

The bill requires FWC to adopt by rule procedures for local governments to apply for grant funding to remove vessels declared a public nuisance.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

**IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES**

On December 1, 2021, the Environment, Agriculture & Flooding Subcommittee adopted a strike-all amendment and reported the bill favorably as a committee substitute. The amendment:

- Made technical changes related to boating while impaired or intoxicated;
- Removed a provision related to springs protection areas;
- Authorized a person to operate a human-powered vessel within the Florida Intracoastal Waterway when participating in certain activities;
- Prohibited the Department of Highway Safety and Motor Vehicles from issuing a certificate of title to an applicant for a vessel that has been deemed a public nuisance; and
- Specified that money from the Florida Coastal Protection Trust Fund may be used to remove public nuisance vessels.

On February 23, 2022, the State Affairs Committee adopted two amendments and reported the bill favorably as a committee substitute. The amendments:

- Required specified state lands to be considered for use as gopher tortoise recipient sites;
- Required FWC to streamline gopher tortoise recipient site permitting and submit a report to the Legislature related to gopher tortoise recipient site permits;
- Revised an exception for when a human powered vessel may be used in the Florida Intracoastal Waterway; and
- Clarified language related to vessel exclusions zones established on public bathing beach or swim areas.

This analysis is drafted to the committee substitute as approved by the State Affairs Committee.

By the Committee on Appropriations; and Senator Garcia

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1                   A bill to be entitled  
2       An act relating to boating safety; providing a short  
3       title; amending s. 327.02, F.S.; revising the  
4       definition of the term "livery vessel"; amending s.  
5       327.30, F.S.; authorizing a court to impose a  
6       specified fine for certain boating collisions and  
7       accidents; requiring such fines to be deposited into  
8       the Marine Resources Conservation Trust Fund for  
9       specified purposes; defining the terms "convicted" and  
10      "conviction"; amending s. 327.54, F.S.; defining  
11      terms; prohibiting liveries, beginning on a specified  
12      date, from offering a vessel for lease or rent without  
13      a livery permit; specifying requirements and  
14      qualifications for the permit; authorizing the Fish  
15      and Wildlife Conservation Commission to adopt rules;  
16      providing penalties for permit violations; revising  
17      the conditions under which a livery may not knowingly  
18      lease or rent a vessel; requiring a person receiving  
19      safety instruction to provide the livery with a  
20      specified signed attestation; requiring a written  
21      agreement between a livery and a renter or lessee;  
22      providing requirements for such agreement; providing  
23      that a livery must insure livery vessels and offer  
24      insurance to renters; requiring specified boating  
25      safety education courses for certain instructors;  
26      requiring liveries to report certain accidents to the  
27      Division of Law Enforcement of the commission;  
28      requiring liveries to make facilities and records  
29      available to law enforcement upon notice; providing

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30 penalties for violations and additional penalties for  
31 subsequent violations; prohibiting violators from  
32 operating a vessel or acting as a livery for a  
33 specified timeframe after such a violation;  
34 authorizing the commission, beginning on a specified  
35 date, to revoke or refuse to issue permits for  
36 repeated violations; amending s. 327.73, F.S.;  
37 increasing fines for violations of certain boating  
38 regulations; providing fines for improper transfers of  
39 title and failures to update vessel registration  
40 information; authorizing certain fees and penalties  
41 deposited into the Marine Resources Conservation Trust  
42 Fund to be used for law enforcement purposes; amending  
43 s. 327.731, F.S.; imposing a fine for persons  
44 convicted of certain criminal or noncriminal  
45 infractions; providing for the deposit of such fines  
46 into the Marine Resources Conservation Trust Fund;  
47 requiring the commission to maintain a program to  
48 ensure compliance with certain boating safety  
49 education requirements; specifying requirements for  
50 the program; amending s. 328.03, F.S.; providing that  
51 an improper transfer of vessel title is subject to a  
52 civil penalty; amending s. 328.48, F.S.; requiring  
53 that the address provided in a vessel registration  
54 application and a certificate of registration be a  
55 physical residential or business address; authorizing  
56 the commission to accept post office box addresses in  
57 lieu of the physical residential or business address;  
58 providing that a person who fails to update his or her

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59 vessel registration information within a specified  
60 timeframe is subject to a civil penalty; providing an  
61 appropriation to, and authorizing positions for, the  
62 commission to create an Illegal Boating Strike Team;  
63 providing the duties of the strike team; providing  
64 additional appropriations to the commission and  
65 authorizing a position for a specified purpose;  
66 providing effective dates.

67

68 Be It Enacted by the Legislature of the State of Florida:

69

70 Section 1. This act may be cited as the "Boating Safety Act  
71 of 2022."

72 Section 2. Subsection (24) of section 327.02, Florida  
73 Statutes, is amended to read:

74 327.02 Definitions.—As used in this chapter and in chapter  
75 328, unless the context clearly requires a different meaning,  
76 the term:

77 (24) "Livery vessel" means a vessel leased, rented, or  
78 chartered to another for consideration. A livery vessel does not  
79 include a human-powered vessel.

80 Section 3. Subsection (7) is added to section 327.30,  
81 Florida Statutes, to read:

82 327.30 Collisions, accidents, and casualties.—

83 (7) In addition to any other penalty provided by law, a  
84 court may order a person convicted of a violation of this  
85 section or of any rule adopted or order issued by the commission  
86 pursuant to this section to pay an additional fine of up to  
87 \$1,000 per violation. All fines assessed and collected pursuant

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88 to this subsection shall be remitted by the clerk of the court  
89 to the Department of Revenue to be deposited into the Marine  
90 Resources Conservation Trust Fund to be used to enhance state  
91 and local law enforcement activities related to boating  
92 infractions. As used in this subsection, the terms "convicted"  
93 and "conviction" mean any judicial disposition other than  
94 acquittal or dismissal.

95 Section 4. Section 327.54, Florida Statutes, is amended to  
96 read:

97 327.54 Liveries; safety regulations; penalty.—

98 (1) As used in this section, the term:

99 (a) "Conviction" means any judicial disposition other than  
100 acquittal or dismissal.

101 (b) "Livery" means a person who advertises and offers a  
102 livery vessel for use by another in exchange for any type of  
103 consideration when such person does not also provide the lessee  
104 or renter with a captain, a crew, or any type of staff or  
105 personnel to operate, oversee, maintain, or manage the vessel.  
106 The owner of a vessel who does not advertise his or her vessel  
107 for use by another for consideration and who loans or offers his  
108 or her vessel for use to another known to him or her either for  
109 consideration or without consideration is not a livery. A vessel  
110 rented or leased by a livery is a livery vessel as defined in s.  
111 327.02.

112 (c) "Seaworthy" means the vessel and all of its parts and  
113 equipment, including, but not limited to, engines, bilge pumps,  
114 and kill switches, are functional and reasonably fit for their  
115 intended purpose.

116 (2) Beginning on January 1, 2023, a livery may not offer a

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117 vessel for lease or rent without first being issued a no-cost  
118 livery permit by the commission. The permit must be renewed  
119 annually. To qualify for issuance or renewal of a livery permit,  
120 an applicant must provide the commission with a list of all  
121 vessels offered by the livery for lease or rent by another, have  
122 valid insurance pursuant to subsection (7), have an amount of  
123 United States Coast Guard-approved lawful personal floatation  
124 devices on site sufficient to accommodate the capacity of all  
125 vessels offered by the livery for rent or lease by another, have  
126 on site all safety equipment required by s. 327.50 and the Code  
127 of Federal Regulations sufficient to equip all vessels offered  
128 by the livery for rent or lease by another, and display the  
129 information required by paragraph (3)(f). If, before the annual  
130 renewal of the permit, the information required by this  
131 subsection changes, the livery must provide the commission with  
132 the updated information within 10 days after the change.

133 (a) The commission may adopt rules to implement this  
134 subsection.

135 (b) A person who violates this subsection commits a  
136 misdemeanor of the first degree, punishable as provided in s.  
137 775.082 or s. 775.083.

138 (3) A livery may not knowingly lease, ~~hire,~~ or rent a  
139 vessel to any person:

140 (a) When the number of persons intending to use the vessel  
141 exceeds the number considered to constitute a maximum safety  
142 load for the vessel as specified on the authorized persons  
143 capacity plate of the vessel.

144 (b) When the horsepower of the motor exceeds the capacity  
145 of the vessel.

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146 (c) When the vessel does not contain the ~~required~~ safety  
147 equipment required under s. 327.50.

148 (d) When the vessel is not seaworthy, is a derelict vessel  
149 as defined in s. 823.11, or is at risk of becoming derelict as  
150 provided in s. 327.4107.

151 (e) ~~When the vessel is equipped with a motor of 10~~  
152 ~~horsepower or greater,~~ Unless the livery provides pre-rental  
153 ~~prerental~~ or pre-ride ~~preride~~ instruction in compliance with  
154 rules established by the commission.

155 1. The instruction must include ~~that includes,~~ but need not  
156 be limited to:

157 a.1. Operational characteristics of the vessel to be  
158 rented.

159 b.2. Safe vessel operation and vessel right-of-way.

160 c.3. The responsibility of the vessel operator for the safe  
161 and proper operation of the vessel.

162 d.4. Local characteristics of the waterway where the vessel  
163 will be operated, such as navigational hazards, the presence of  
164 boating-restricted areas, and water depths.

165 e. Emergency procedures, such as appropriate responses to  
166 capsizing, falls overboard, taking on water, and vessel  
167 accidents.

168 2. Any person receiving instruction in the safe handling of  
169 livery vessels pursuant to this paragraph must provide the  
170 livery with a written statement attesting to each component of  
171 the instruction.

172 a. The commission shall establish by rule the content of  
173 the statement form.

174 b. The statement form must be signed by the individual

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175 providing the instruction.

176 c. The livery shall maintain the statement form for no less  
177 than 90 days and, upon request, make the form available for  
178 inspection by law enforcement.

179

180 ~~Any person delivering the information specified in this~~  
181 ~~paragraph must have successfully completed a boater safety~~  
182 ~~course approved by the National Association of State Boating Law~~  
183 ~~Administrators and this state.~~

184 (f) Unless the livery displays boating safety information  
185 in a place visible to the renting public. The commission shall  
186 prescribe by rule, pursuant to chapter 120, the contents and  
187 size of the boating safety information to be displayed.

188 (g) Unless the livery has a written agreement with the  
189 renter or lessee. The written agreement must include the name,  
190 address, and date of birth for the renter and the number of  
191 people aboard the vessel, as well as the time the vessel is  
192 required to be returned to the livery or another specified  
193 location and an emergency contact name, address, and telephone  
194 number. The livery shall maintain each agreement for no less  
195 than 1 year and, upon request, make each agreement available for  
196 inspection by law enforcement.

197 ~~(4)(2)~~ A livery may not knowingly lease, ~~hire,~~ or rent a  
198 vessel to a person who is required to comply with s. 327.395  
199 unless such person presents to the livery the documentation  
200 required by s. 327.395(2) for the operation of a vessel or meets  
201 the exemption provided under s. 327.395(6)(f).

202 ~~(5)(3)~~ If a vessel rented or leased by a livery is  
203 unnecessarily overdue more than 12 hours after the contracted

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204 vessel rental time has expired, the livery must ~~shall~~ notify law  
205 enforcement the proper authorities.

206 (6)(4)(a) A livery may not knowingly lease, ~~hire,~~ or rent a  
207 livery vessel ~~personal watercraft~~ to any person who is under 18  
208 years of age.

209 ~~(b) A livery may not knowingly lease, hire, or rent a~~  
210 ~~personal watercraft to any person who has not received~~  
211 ~~instruction in the safe handling of personal watercraft, in~~  
212 ~~compliance with rules established by the commission pursuant to~~  
213 ~~chapter 120.~~

214 ~~(c) Any person receiving instruction in the safe handling~~  
215 ~~of personal watercraft pursuant to a program established by rule~~  
216 ~~of the commission must provide the livery with a written~~  
217 ~~statement attesting to the same.~~

218 (7)(5) A livery may not lease, ~~hire,~~ or rent any personal  
219 watercraft or offer to lease, ~~hire,~~ or rent any personal  
220 watercraft unless the livery first obtains and carries in full  
221 force and effect a policy from a licensed insurance carrier in  
222 this state, insuring against any accident, loss, injury,  
223 property damage, or other casualty caused by or resulting from  
224 the operation of the personal watercraft. The insurance policy  
225 must ~~shall~~ provide coverage of at least \$500,000 per person and  
226 \$1 million per event. Other liveries must have sufficient  
227 insurance to cover the livery vessels. The livery shall ~~must~~  
228 have proof of such insurance available for inspection at the  
229 location where livery vessels ~~personal watercraft~~ are being  
230 leased, ~~hired,~~ or rented, or offered for lease, ~~hire,~~ or rent,  
231 and shall provide to each renter the insurance carrier's name  
232 and address and the insurance policy number. Liveries shall

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233 offer insurance to the renter.

234 (8) Notwithstanding the person's age or any exemptions  
235 provided in s. 327.395, any person delivering instruction  
236 regarding the safe operation of vessels or pre-rental or pre-  
237 ride instruction in accordance with subsection (3) must have  
238 successfully completed a boating safety education course  
239 approved by the National Association of State Boating Law  
240 Administrators and this state.

241 (9) If a vessel rented or leased by a livery is involved in  
242 an accident, the livery must report the accident to the  
243 division.

244 (10) A livery shall make its facilities and records  
245 available for inspection upon request by law enforcement no  
246 later than 24 hours after receiving notice from law enforcement.

247 (11) (a) ~~(6)~~ Any person convicted of violating this section,  
248 other than subsection (2), who has not been convicted of a  
249 violation of this section within the past 3 years commits a  
250 misdemeanor of the second degree, punishable as provided in s.  
251 775.082 or s. 775.083.

252 (b) Unless the stricter penalties in paragraph (c) apply, a  
253 person who violates this section, other than subsection (2),  
254 within 3 years after a previous conviction of a violation of  
255 this section commits a misdemeanor of the first degree,  
256 punishable as provided in s. 775.082 or s. 775.083, with a  
257 minimum mandatory fine of \$500.

258 (c) A person who violates this section, other than  
259 subsection (2), within 5 years after two previous convictions  
260 for a violation of this section commits a misdemeanor of the  
261 first degree, punishable as provided in s. 775.082 or s.

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262 775.083, with a minimum mandatory fine of \$1,000.

263 (12) A person who commits more than one violation of this  
264 section, other than subsection (2), within a 3-year period may  
265 not act as a livery during a 90-day period immediately after  
266 being charged with that violation. Beginning January 1, 2023,  
267 the commission may revoke or refuse to issue a permit under  
268 subsection (2) based on repeated violations of this section.

269 Section 5. Subsections (1) and (8) of section 327.73,  
270 Florida Statutes, are amended to read:

271 327.73 Noncriminal infractions.—

272 (1) Violations of the following provisions of the vessel  
273 laws of this state are noncriminal infractions:

274 (a) Section 328.46, relating to operation of unregistered  
275 and unnumbered vessels.

276 (b) Section 328.48(4), relating to display of number and  
277 possession of registration certificate.

278 (c) Section 328.48(5), relating to display of decal.

279 (d) Section 328.52(2), relating to display of number.

280 (e) Section 328.54, relating to spacing of digits and  
281 letters of identification number.

282 (f) Section 328.60, relating to military personnel and  
283 registration of vessels.

284 (g) Section 328.72(13), relating to operation with an  
285 expired registration, for which the penalty is:

286 1. For a first or subsequent offense of s. 328.72(13) (a),  
287 up to a maximum of \$100 ~~\$50~~.

288 2. For a first offense of s. 328.72(13) (b), up to a maximum  
289 of \$250.

290 3. For a second or subsequent offense of s. 328.72(13) (b),

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291 up to a maximum of \$500. Any person cited for a noncriminal  
292 infraction under this subparagraph may not have the provisions  
293 of paragraph (4)(a) available to him or her but must appear  
294 before the designated official at the time and location of the  
295 scheduled hearing.

296 (h) Section 327.33(2), relating to careless operation.

297 (i) Section 327.37, relating to water skiing, aquaplaning,  
298 parasailing, and similar activities.

299 (j) Section 327.44, relating to interference with  
300 navigation.

301 (k) Violations relating to boating-restricted areas and  
302 speed limits:

303 1. Established by the commission or by local governmental  
304 authorities pursuant to s. 327.46.

305 2. Speed limits established pursuant to s. 379.2431(2).

306 (l) Section 327.48, relating to regattas and races.

307 (m) Section 327.50(1) and (2), relating to required safety  
308 equipment, lights, and shapes.

309 (n) Section 327.65, relating to muffling devices.

310 (o) Section 327.33(3)(b), relating to a violation of  
311 navigation rules:

312 1. That does not result in an accident; or

313 2. That results in an accident not causing serious bodily  
314 injury or death, for which the penalty is:

315 a. For a first offense, up to a maximum of \$500 ~~\$250~~.

316 b. For a second offense, up to a maximum of \$1,000 ~~\$750~~.

317 c. For a third or subsequent offense, up to a maximum of  
318 \$1,500 ~~\$1,000~~.

319 (p) Section 327.39(1), (2), (3), and (5), relating to

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320 personal watercraft.

321 (q) Section 327.53(1), (2), (3), and (8), relating to  
322 marine sanitation.

323 (r) Section 327.53(4), (5), and (7), relating to marine  
324 sanitation, and s. 327.60, relating to no-discharge zones, for  
325 which the civil penalty is \$250.

326 (s) Section 327.395, relating to boater safety education.  
327 However, a person cited for violating the requirements of s.  
328 327.395 relating to failure to have required proof of boating  
329 safety education in his or her possession may not be convicted  
330 if, before or at the time of a county court hearing, the person  
331 produces proof of the boating safety education identification  
332 card or temporary certificate for verification by the hearing  
333 officer or the court clerk and the identification card or  
334 temporary certificate was valid at the time the person was  
335 cited.

336 (t) Section 327.52(3), relating to operation of overloaded  
337 or overpowered vessels.

338 (u) Section 327.331, relating to divers-down warning  
339 devices, except for violations meeting the requirements of  
340 s. 327.33.

341 (v) Section 327.391(1), relating to the requirement for an  
342 adequate muffler on an airboat.

343 (w) Section 327.391(3), relating to the display of a flag  
344 on an airboat.

345 (x) Section 253.04(3)(a), relating to carelessly causing  
346 seagrass scarring, for which the civil penalty upon conviction  
347 is:

348 1. For a first offense, \$100 ~~\$50~~.

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349           2. For a second offense occurring within 12 months after a  
350 prior conviction, \$250.

351           3. For a third offense occurring within 36 months after a  
352 prior conviction, \$500.

353           4. For a fourth or subsequent offense occurring within 72  
354 months after a prior conviction, \$1,000.

355           (y) Section 327.45, relating to protection zones for  
356 springs, for which the penalty is:

357           1. For a first offense, \$100 ~~\$50~~.

358           2. For a second offense occurring within 12 months after a  
359 prior conviction, \$250.

360           3. For a third offense occurring within 36 months after a  
361 prior conviction, \$500.

362           4. For a fourth or subsequent offense occurring within 72  
363 months after a prior conviction, \$1,000.

364           (z) Section 327.4108, relating to the anchoring of vessels  
365 in anchoring limitation areas, for which the penalty is:

366           1. For a first offense, up to a maximum of \$100 ~~\$50~~.

367           2. For a second offense, up to a maximum of \$250 ~~\$100~~.

368           3. For a third or subsequent offense, up to a maximum of  
369 \$500 ~~\$250~~.

370           (aa) Section 327.4107, relating to vessels at risk of  
371 becoming derelict on waters of this state, for which the civil  
372 penalty is:

373           1. For a first offense, \$100.

374           2. For a second offense occurring 30 days or more after a  
375 first offense, \$250.

376           3. For a third or subsequent offense occurring 30 days or  
377 more after a previous offense, \$500.

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378

379 A vessel that is the subject of three or more violations issued  
380 pursuant to the same paragraph of s. 327.4107(2) within an 18-  
381 month period which result in dispositions other than acquittal  
382 or dismissal shall be declared to be a public nuisance and  
383 subject to ss. 705.103(2) and (4) and 823.11(3). The commission,  
384 an officer of the commission, or a law enforcement agency or  
385 officer specified in s. 327.70 may relocate, remove, or cause to  
386 be relocated or removed such public nuisance vessels from waters  
387 of this state. The commission, an officer of the commission, or  
388 a law enforcement agency or officer acting pursuant to this  
389 paragraph upon waters of this state shall be held harmless for  
390 all damages to the vessel resulting from such relocation or  
391 removal unless the damage results from gross negligence or  
392 willful misconduct as these terms are defined in s. 823.11.

393 (bb) Section 327.4109, relating to anchoring or mooring in  
394 a prohibited area, for which the penalty is:

- 395 1. For a first offense, up to a maximum of \$100 ~~\$50~~.
- 396 2. For a second offense, up to a maximum of \$250 ~~\$100~~.
- 397 3. For a third or subsequent offense, up to a maximum of  
398 \$500 ~~\$250~~.

399 (cc) Section 327.463(4) (a) and (b), relating to vessels  
400 creating special hazards, for which the penalty is:

- 401 1. For a first offense, \$100 ~~\$50~~.
- 402 2. For a second offense occurring within 12 months after a  
403 prior offense, \$250 ~~\$100~~.
- 404 3. For a third offense occurring within 36 months after a  
405 prior offense, \$500 ~~\$250~~.

406 (dd) Section 327.371, relating to the regulation of human-

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407 powered vessels.

408 (ee) Section 328.03, relating to an improper transfer of  
409 title, for which the penalty is up to a maximum of \$500.

410 (ff) Section 328.48(9), relating to the failure to update  
411 vessel registration information, for which the penalty is up to  
412 a maximum of \$500.

413

414 Any person cited for a violation of ~~any provision of~~ this  
415 subsection shall be deemed to be charged with a noncriminal  
416 infraction, shall be cited for such an infraction, and shall be  
417 cited to appear before the county court. The civil penalty for  
418 any such infraction is \$100 ~~\$50~~, except as otherwise provided in  
419 this section. Any person who fails to appear or otherwise  
420 properly respond to a uniform boating citation ~~shall~~, in  
421 addition to the charge relating to the violation of the boating  
422 laws of this state, must be charged with the offense of failing  
423 to respond to such citation and, upon conviction, be guilty of a  
424 misdemeanor of the second degree, punishable as provided in s.  
425 775.082 or s. 775.083. A written warning to this effect shall be  
426 provided at the time such uniform boating citation is issued.

427 (8) All fees and civil penalties assessed and collected  
428 pursuant to this section shall be remitted by the clerk of the  
429 court to the Department of Revenue to be deposited into the  
430 Marine Resources Conservation Trust Fund for boating safety  
431 education or law enforcement purposes.

432 Section 6. Subsection (1) of section 327.731, Florida  
433 Statutes, is amended, and subsection (4) is added to that  
434 section, to read:

435 327.731 Mandatory education for violators.-

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436 (1) A person convicted of a criminal violation under this  
437 chapter, convicted of a noncriminal infraction under this  
438 chapter if the infraction resulted in a reportable boating  
439 accident, or convicted of two noncriminal infractions as  
440 specified in s. 327.73(1)(h)-(k), (m), (o), (p), and (s)-(y),  
441 the said infractions occurring within a 12-month period, must:

442 (a) Enroll in, attend, and successfully complete, at his or  
443 her own expense, a classroom or online boating safety course  
444 that is approved by and meets the minimum standards established  
445 by commission rule;

446 (b) File with the commission within 90 days proof of  
447 successful completion of the course; ~~and~~

448 (c) Refrain from operating a vessel until he or she has  
449 filed proof of successful completion of the course with the  
450 commission; and

451 (d) Pay a fine of \$500. The clerk of the court shall remit  
452 all fines assessed and collected under this paragraph to the  
453 Department of Revenue to be deposited into the Marine Resources  
454 Conservation Trust Fund to support law enforcement activities.

455 (4) The commission shall maintain a program to ensure  
456 compliance with the mandatory boating safety education  
457 requirements under this section. This program must:

458 (a) Track any citations resulting in a conviction under  
459 this section and the disposition of such citations.

460 (b) Send specific notices to each person subject to the  
461 requirement for mandatory boating safety education.

462 Section 7. Subsection (3) of section 328.03, Florida  
463 Statutes, is amended to read:

464 328.03 Certificate of title required.-

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465 (3) A person may ~~shall~~ not sell, assign, or transfer a  
466 vessel titled by the state without delivering to the purchaser  
467 or transferee a valid certificate of title with an assignment on  
468 it showing the transfer of title to the purchaser or transferee.  
469 A person may ~~shall~~ not purchase or otherwise acquire a vessel  
470 required to be titled by the state without obtaining a  
471 certificate of title for the vessel in his or her name. The  
472 purchaser or transferee shall, within 30 days after a change in  
473 vessel ownership, file an application for a title transfer with  
474 the county tax collector. An additional \$10 fee must ~~shall~~ be  
475 charged against the purchaser or transferee if he or she files a  
476 title transfer application after the 30-day period. The county  
477 tax collector may ~~shall be entitled to~~ retain \$5 of the  
478 additional amount. Any person who does not properly transfer  
479 title of a vessel pursuant to this chapter is subject to the  
480 penalties provided in s. 327.73(1)(ee).

481 Section 8. Effective July 1, 2023, subsection (4) of  
482 section 328.03, Florida Statutes, as amended by chapter 2019-76,  
483 Laws of Florida, is amended to read:

484 328.03 Certificate of title required.-

485 (4) An additional \$10 fee shall be charged against the  
486 purchaser or transferee if he or she files a title transfer  
487 application after the 30-day period. The county tax collector  
488 may ~~shall be entitled to~~ retain \$5 of the additional amount. Any  
489 person who does not properly transfer title of a vessel pursuant  
490 to this chapter is subject to the penalties provided in s.  
491 327.73(1)(ee).

492 Section 9. Paragraph (a) of subsection (1) and subsection  
493 (4) of section 328.48, Florida Statutes, are amended, and

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494 subsection (9) is added to that section, to read:

495       328.48 Vessel registration, application, certificate,  
496 number, decal, duplicate certificate.-

497       (1) (a) The owner of each vessel required by this law to pay  
498 a registration fee and secure an identification number shall  
499 file an application with the county tax collector. The  
500 application must ~~shall~~ provide the owner's name and physical  
501 residential or business address; residency status; personal or  
502 business identification; and a complete description of the  
503 vessel, and must ~~shall~~ be accompanied by payment of the  
504 applicable fee required in s. 328.72. An individual applicant  
505 must provide a valid driver license or identification card  
506 issued by this state or another state or a valid passport. A  
507 business applicant must provide a federal employer  
508 identification number, if applicable, verification that the  
509 business is authorized to conduct business in this ~~the~~ state, or  
510 a Florida city or county business license or number.  
511 Registration is not required for any vessel that is not used on  
512 the waters of this state. Upon receipt of an application from a  
513 live-aboard vessel owner whose primary residence is the vessel,  
514 the commission may authorize such owner to provide a post office  
515 box address in lieu of a physical residential or business  
516 address.

517       (4) Each certificate of registration issued must ~~shall~~  
518 state among other items the numbers awarded to the vessel, the  
519 hull identification number, the name and physical residential or  
520 business address of the owner, and a description of the vessel,  
521 except that certificates of registration for vessels constructed  
522 or assembled by the owner registered for the first time must

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523 ~~shall~~ state all the foregoing information except the hull  
524 identification number. The numbers must ~~shall~~ be placed on each  
525 side of the forward half of the vessel in such position as to  
526 provide clear legibility for identification, except, if the  
527 vessel is an airboat, the numbers may be placed on each side of  
528 the rudder. The numbers awarded to the vessel must ~~shall~~ read  
529 from left to right and must ~~shall~~ be in block characters of good  
530 proportion not less than 3 inches in height. The numbers must  
531 ~~shall~~ be of a solid color that ~~which~~ will contrast with the  
532 color of the background and must ~~shall~~ be so maintained as to be  
533 clearly visible and legible; i.e., dark numbers on a light  
534 background or light numbers on a dark background. The  
535 certificate of registration must ~~shall~~ be pocket-sized and must  
536 ~~shall~~ be available for inspection on the vessel for which issued  
537 whenever such vessel is in operation. Upon receipt of an  
538 application from a live-aboard vessel owner whose primary  
539 residence is the vessel, the commission may authorize such owner  
540 to provide a post office box address in lieu of a physical  
541 residential address.

542 (9) A person who does not update his or her vessel  
543 registration information with the county tax collector within 6  
544 months after a change to the information is subject to the  
545 penalties provided in s. 327.73(1)(ff).

546 Section 10. For the 2022-2023 fiscal year, the sum of \$2  
547 million in recurring funds is appropriated from the General  
548 Revenue Fund to the Fish and Wildlife Conservation Commission  
549 and 7 full-time equivalent positions with associated salary rate  
550 of 322,763 are authorized to create an Illegal Boating Strike  
551 Team for the purpose of coordinating law enforcement at the

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552 federal, state, and local levels to increase public safety and  
553 decrease boating accidents, injuries, fatalities, and criminal  
554 activity. In areas where illegal charters and illegal liveries  
555 are found to be operating, the strike team shall do all of the  
556 following:

557 (1) Enhance law enforcement activities by increasing  
558 intergovernmental coordination to address any criminal conduct  
559 or safety violations, taxes and fees, and licensure regulations  
560 by such charter and livery operations.

561 (2) Address unsafe customer pick-ups and drop-offs.

562 (3) Improve signage and set appropriate speed limits in  
563 waterways.

564 (4) Ensure that correct and current information is used for  
565 vessel registration.

566 (5) Publicize existing reporting systems and use social  
567 media to encourage citizens to report illegal activities.

568 (6) Develop educational campaigns to address and deter  
569 illegal charter operations, illegal livery operations, boating  
570 under the influence, and related public safety issues and to  
571 encourage the reporting of boating violations.

572 Section 11. For the 2022-2023 fiscal year, the sum of  
573 \$100,000 in recurring funds from the General Revenue Fund is  
574 appropriated to the Fish and Wildlife Conservation Commission  
575 and one full-time equivalent position with associated salary  
576 rate of 60,000 is authorized to implement the amendment made to  
577 s. 327.731, Florida Statutes, by this act relating to ensuring  
578 compliance with mandatory boating safety education requirements.

579 Section 12. For the 2022-2023 fiscal year, the sum of  
580 \$125,000 in nonrecurring funds from the General Revenue Fund is

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581 appropriated to the Fish and Wildlife Conservation Commission  
582 for the purpose of implementing the livery permitting  
583 requirement in s. 327.54(2), Florida Statutes.

584 Section 13. Except as otherwise expressly provided in this  
585 act, this act shall take effect July 1, 2022.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Appropriations

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BILL: CS/SB 606

INTRODUCER: Appropriations Committee (Recommended by Appropriations Subcommittee on Agriculture, Environment, and General Government); and Senator Garcia

SUBJECT: Boating Safety

DATE: February 23, 2022

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Anderson/Carroll</u>	<u>Rogers</u>	<u>EN</u>	<u>Favorable</u>
2.	<u>Reagan</u>	<u>Betta</u>	<u>AEG</u>	<u>Recommend: Fav/CS</u>
3.	<u>Reagan</u>	<u>Sadberry</u>	<u>AP</u>	<u>Fav/CS</u>

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**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

CS/SB 606 creates the “Boating Safety Act of 2022.”

Relating to liveries, the bill:

- Requires a no-cost, annual livery permit, effective January 1, 2023;
- Requires liveries to implement certain safety requirements; and
- Adds penalties for violations of livery requirements.

The bill increases or adds penalties for noncriminal infractions of vessel safety laws. It increases the additional civil penalty for noncriminal infractions of vessel laws from \$50 to \$100. It directs certain penalties to the Marine Resource Conservation Trust Fund to supplement law enforcement activities.

Relating to boating safety programs, the bill:

- Adds a \$500 fine for certain vessel operators;
- Requires the Florida Fish and Wildlife Conservation Commission (FWC) to maintain a program to ensure compliance with mandatory boating safety education requirements; and
- Creates the Illegal Boating Strike Team to enhance law enforcement activities.

The bill requires a physical residential or business address for vessel registration applicants, with a limited exception for live-aboard vessel owners.

The bill provides an appropriation of \$2 million in recurring funds from the General Revenue Fund to the FWC and authorizes seven positions with associated salary rate of \$322,763 for the Illegal Boating Strike Team. The bill also appropriates \$100,000 in recurring funds from the General Revenue Fund to the FWC and authorizes one position with associated salary rate of \$60,000, relating to ensuring compliance with mandatory boating safety education requirements. The bill also appropriates \$125,000 in nonrecurring funds for the 2022-2023 fiscal year from the General Revenue Fund to the FWC for the purpose of implementing the no-cost livery permitting requirement.

## II. Present Situation:

### **Fish and Wildlife Conservation Commission**

The Fish and Wildlife Conservation Commission (FWC) is responsible for regulating, managing, protecting, and conserving the state's fish and wildlife resources.<sup>1</sup> The FWC is governed by a board of seven members who are appointed by the Governor and confirmed by the Florida Senate.<sup>2</sup> Under Article IV, section 9 of the Florida Constitution, the FWC has the authority to exercise the regulatory and executive powers of the state with respect to wild animal life, fresh water aquatic life, and marine life.

Chapters 327 and 328, F.S., concerning vessel safety and vessel title certificates, liens, and registration, are enforced by the FWC's Division of Law Enforcement and its officers, county sheriffs and deputies, municipal police officers, and any other law enforcement officer.<sup>3</sup> The Division of Law Enforcement manages the state's waterways to ensure boating safety for residents of and visitors to the state.<sup>4</sup> This includes enforcing boating rules and regulations, coordinating boating safety campaigns and education, managing public waters and access to the waters, conducting boating accident investigations, identifying and removing derelict vessels, and investigating vessel theft and title fraud.<sup>5</sup>

### **Regulation of Liveries**

A livery vessel is defined as a vessel that is leased, rented, or chartered to another for consideration.<sup>6</sup> A livery may not knowingly lease, hire, or rent vessels:

- When the number of persons intending to use the vessel exceeds the number considered to constitute a maximum safety load for the vessel.

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<sup>1</sup> FLA. CONST. art. IV, s. 9.

<sup>2</sup> *Id.*; see also s. 379.102(1), F.S.

<sup>3</sup> Section 327.70(1), F.S.; see s. 943.10(1), F.S., which defines "law enforcement officer" as any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. The definition also includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers but does not include support personnel employed by the employing agency.

<sup>4</sup> Fish and Wildlife Conservation Commission (FWC), *Boating*, <https://myfwc.com/boating/> (last visited Nov. 22, 2021).

<sup>5</sup> FWC, *Law Enforcement*, <https://myfwc.com/about/inside-fwc/le/> (last visited Nov. 22, 2021). See s. 327.70(1) and (4), F.S.

<sup>6</sup> Section 327.02(24), F.S.

- When the horsepower of the motor exceeds the capacity of the vessel.
- When the vessel does not contain required safety equipment.
- When the vessel is not seaworthy.
- When the vessel is equipped with a motor of 10 horsepower or greater, unless the livery provides required pre-rental or pre-ride instruction, which must be provided by a person who has successfully completed a National Association of State Boating Law Administrators and state-approved boater safety course.
- Unless the livery displays boating safety information in a place visible to the renting public.<sup>7</sup>

A livery also may not knowingly lease, hire, or rent:

- Vessels powered by a motor of 10 horsepower or greater to any person who is required to comply with boater safety education requirements, unless the person presents photographic identification and a valid boater safety identification card to the livery, or meets one of the listed exemptions.<sup>8</sup>
- Personal watercraft to persons under 18 years of age or who have not received instruction in the safe handling of personal watercraft and provided a written statement attesting to that fact.<sup>9</sup>
- Personal watercraft without a proper insurance policy.<sup>10</sup>

Liveries are required to notify the proper authorities if a leased, hired, or rented vessel is unnecessarily overdue.<sup>11</sup> Violations of livery regulations are a second-degree misdemeanor.<sup>12</sup>

### **Boating Infractions and Penalties**

Chapter 327, F.S., the “Florida Vessel Safety Law,” addresses boating violations.<sup>13</sup> The law imposes a statutory duty to assist other persons in a vessel collision or accident, provide information to any injured parties or the owner of damaged property, and provide notice to law enforcement of the accident.<sup>14</sup> Leaving the scene of an accident that resulted in personal injury is a third-degree felony, and leaving the scene of an accident that resulted in property damage is a second-degree misdemeanor.<sup>15</sup>

Section 327.73, F.S., sets forth the fines for noncriminal infractions of the Florida Vessel Safety Law. Unless otherwise specified, the civil penalty for a noncriminal infraction is \$50.<sup>16</sup> If a person fails to appear or respond to a uniform boating citation, he or she is charged with the offense of failing to respond to a citation. Upon conviction, such person will be guilty of a second-degree misdemeanor.<sup>17</sup> Noncriminal violations include operating with an expired

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<sup>7</sup> Section 327.54(1), F.S.

<sup>8</sup> Section 327.54(2), F.S.

<sup>9</sup> Section 327.54(4), F.S.

<sup>10</sup> Section 327.54(5), F.S.

<sup>11</sup> Section 327.54(3), F.S.

<sup>12</sup> Section 327.54(6), F.S.

<sup>13</sup> Section 327.01, F.S.

<sup>14</sup> Section 327.30(1), (2), and (3), F.S.

<sup>15</sup> Section 327.30, F.S.

<sup>16</sup> Section 327.73(1), F.S.

<sup>17</sup> *Id.*

registration, operating without a registration, and failing to display the appropriate registration information.

Several noncriminal violations are subject to increased penalties for additional offenses. For example, for a violation of navigation rules that does not result in an accident or that results in an accident without serious bodily injury or death, there is a maximum penalty of:

- \$250 for a first offense;
- \$750 for a second offense; and
- \$1,000 for a third or subsequent offense.<sup>18</sup>

For violating a springs protection zone, or operating a vessel in a careless manner that causes seagrass scarring within an aquatic preserve, except the Lake Jackson, Ocklawaha River, Wekiva River, and Rainbow Springs aquatic preserves, the penalty is:

- \$50 for a first offense;
- \$250 for a second offense occurring within 12 months of a prior conviction;
- \$500 for a third offense occurring within 36 months of a prior conviction; and
- \$1,000 for a fourth or subsequent offense occurring within 72 months of a prior conviction.<sup>19</sup>

For anchoring in an anchoring limitation area and anchoring or mooring in a prohibited area, the penalty is:

- A maximum of \$50 for a first offense;
- A maximum of \$100 for a second offense; and
- A maximum of \$250 for a third or subsequent offense.<sup>20</sup>

For violating areas where vessels creating special hazards are operating, the penalty is:

- \$50 for a first offense;
- \$100 for a second offense occurring within 12 months of a prior offense; and
- \$250 for a third offense occurring within 36 months of a prior offense.<sup>21</sup>

### **Mandatory Education for Violators**

A person who is convicted of two non-criminal boating safety infractions within a 12-month period must enroll in, attend (in-person or online), and successfully complete a National Association of State Boating Law Administrators and state-approved boater education course.<sup>22</sup> The person must file proof of completion of the course with the FWC's Boating and Waterways Section within 90 days of the violation and is not permitted to operate a vessel until proof is filed.<sup>23</sup>

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<sup>18</sup> Section 327.73(o), F.S.

<sup>19</sup> Section 327.73(x) and (y), F.S.

<sup>20</sup> Section 327.73(z) and (bb), F.S.

<sup>21</sup> Section 327.73(cc), F.S.

<sup>22</sup> Section 327.731(1)(a), F.S.

<sup>23</sup> Section 327.731(1)(b) and (c), F.S.

A person who is convicted of a criminal boating violation or a noncriminal boating safety infraction that resulted in a boating accident must complete the boater education course,<sup>24</sup> as well as a separate course for violators. The provider of the course for violators automatically sends proof of completion electronically to the FWC.<sup>25</sup>

### **Marine Resources Conservation Trust Fund**

The Marine Resources Conservation Trust Fund (MRCTF) within the FWC serves as a broad-based depository for funds from various marine-related and boating-related activities.<sup>26</sup> The FWC can administer the trust fund for the following purposes:

- Marine research;
- Fishery enhancement;
- Marine law enforcement;
- Administration of licensing programs for recreational fishing, saltwater products sales, and related information and education activities;
- FWC operations;
- Titling and registration of vessels;
- Marine turtle protection, research, and recovery activities;
- Rehabilitation of oyster harvesting areas;
- Boating research, boating-related programs and activities, and law enforcement on state waters; and
- The stone crab trap reduction program, the blue crab effort management program, the spiny lobster trap certificate program, and the trap retrieval program.<sup>27</sup>

The MRCTF will receive the proceeds from:

- All license fees for purse seines, saltwater products, nets, special activities, Apalachicola Bay oyster harvesting, and wholesale and retail saltwater products dealers;
- All funds collected from vessel registration and other related fees;
- All fees related to the spiny lobster, blue crab, and black sea bass trap retrieval program; the tarpon license program; the stone crab take endorsement; the blue crab take endorsement; and the spiny lobster trap certificate program;
- All fines and penalties relating to take, harvest, or possession of certain marine life; use of illegal nets; violations involving certain finfish; and violations involving saltwater products; and
- Other revenues as provided by law.<sup>28</sup>

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<sup>24</sup> Section 327.731(1), F.S.; *see also* FWC, *Mandatory Boating Education*, <https://myfwc.com/boating/regulations/mandatory-boating-education/> (last visited Oct. 6, 2021).

<sup>25</sup> FWC, *Mandatory Boating Education*, <https://myfwc.com/boating/regulations/mandatory-boating-education/> (last visited Oct. 6, 2021).

<sup>26</sup> Section 379.208(1), F.S.

<sup>27</sup> *Id.*

<sup>28</sup> Section 379.208(2), F.S.

## Vessel Titling and Registrations

All motorized vessels operating on Florida's public waterways must be titled and registered pursuant to ch. 328, F.S.<sup>29</sup> The Department of Highway Safety and Motor Vehicles (DHSMV) is responsible for issuing vessel registrations and titles.<sup>30</sup> Registration and title applications must be filed at a county tax collector or license plate agent office,<sup>31</sup> but the DHSMV is responsible for issuing vessel registrations.<sup>32</sup>

A purchaser of a new or used vessel has 30 days to title and register the vessel.<sup>33</sup> The required information for a vessel registration application includes: the owner's name and address; residency status; personal identification (a driver license or identification card) or business identification (a federal employer identification number or Florida state, city, or county business license or number); a complete description of the vessel; payment of the applicable fee; and proof of ownership of the vessel.<sup>34</sup> During the 30-day period before registration, the owner must carry proof of the date of purchase aboard the vessel.<sup>35</sup>

Every vessel operated, used, or stored on the waters of Florida must be registered unless it is:

- A vessel operated, used, and stored exclusively on private lakes and ponds;
- A vessel owned by the United States Government;
- A non-motor-powered vessel less than 16 feet in length;
- A federally documented vessel;
- A vessel already covered by a registration number awarded to it by another state or the U.S. Coast Guard, if the vessel is not located in this state for more than 90 consecutive days;
- A vessel from a country other than the United States, if the vessel is not located in this state for more than 90 days;
- An amphibious vessel for which a vehicle title is issued by the DHSMV;
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; or
- A vessel owned and operated by the state or a political subdivision thereof.<sup>36</sup>

No person may sell, assign, or transfer a vessel titled in the state without providing the purchaser or transferee a valid certificate of title with an assignment on it showing transfer of title to the purchaser or transferee.<sup>37</sup> The purchaser or transferee is required to file an application for a title transfer with the county tax collector within 30 days after a change in vessel ownership.<sup>38</sup> Unless

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<sup>29</sup> See s. 328.03, F.S. Certain vessels are not required to have a certificate of title, including, but not limited to, vessels used only on private lakes or ponds and vessels owned by the U.S. Government or a state or political subdivision thereof.

<sup>30</sup> Section 328.40, F.S.

<sup>31</sup> Section 328.48(1)(a), F.S.

<sup>32</sup> Section 328.48(3), F.S.

<sup>33</sup> Section 328.46(1), F.S.

<sup>34</sup> Section 328.48(1), F.S.

<sup>35</sup> Section 328.46(1), F.S.

<sup>36</sup> Section 328.48(2), F.S.

<sup>37</sup> Section 328.03(3), F.S.

<sup>38</sup> *Id.*

specified otherwise, a person who fails to meet titling and registration requirements is guilty of a second degree misdemeanor.<sup>39</sup>

### **Wildlife Alert**

The Wildlife Alert Reward Association, Inc. (Wildlife Alert) is a 501(c)(3) non-profit organization created in 1979 that allows citizens to report known or suspected violations of Florida's fish, wildlife, environmental, and boating laws, and encourages citizen involvement in conservation and protection.<sup>40</sup> In 2014, Wildlife Alert and the FWC signed a letter of agreement recognizing Wildlife Alert as an FWC Citizen Support Organization.<sup>41</sup> Reporters who know or suspect a violation of Florida's fish, wildlife, environmental, or boating laws may call, text, or file an online report. They may be asked to provide information about the physical descriptions of violators and vehicles, license tag numbers, locations, and other pertinent information. Reporters may remain anonymous. The Wildlife Alert program offers rewards in exchange for information that leads to the arrest of poachers or other violators.<sup>42</sup>

### **III. Effect of Proposed Changes:**

**Section 1** names this act the "Boating Safety Act of 2022."

**Section 2** amends s. 327.02, F.S., to exclude a human-powered vessel from the definition of a "livery vessel".

**Section 3** amends s. 327.30, F.S., to create an additional fine of up to \$1,000 for a violation of the vessel collision and accident laws, or any associated rule or order of the Fish and Wildlife Conservation Commission (FWC). A conviction is any judicial disposition other than acquittal or dismissal. Money from the additional fines shall be remitted by the clerk of the court to the Department of Revenue to be deposited into the Marine Resources Conservation Trust Fund (MRCTF) to enhance law enforcement activities relating to boating infractions.

**Section 4** amends s. 327.54, F.S., to revise existing requirements for liveries. The bill defines the term "conviction" as any judicial disposition other than acquittal or dismissal. It defines "livery" as a person who advertises and offers a vessel for use by another in exchange for any type of consideration when such person does not also provide the lessee or renter with a captain, a crew, or any type of staff or personnel to operate, oversee, maintain, or manage the vessel. The owner of a vessel who does not advertise his or her vessel for use by another for consideration and who loans or offers his or her vessel for use to another known to him or her either for consideration or without consideration is not a livery. A vessel rented or leased by a livery is a livery vessel. The bill defines "seaworthy" to mean a vessel whose parts and equipment, including, but not limited to, engines, bilge pumps, and kill switches, are functional and reasonably fit for their intended purpose.

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<sup>39</sup> Section 328.21, F.S.

<sup>40</sup> FWC, *Wildlife Alert* (2014), available at <https://myfwc.com/media/4539/wildlife-alert.pdf> (last visited Nov. 22, 2021).

<sup>41</sup> FWC, *Wildlife Alert Reward Program* (2020), available at [https://flmtph.myfwc.com/media/19135/10\\_travis\\_wildlife-alert-pp-2020-mstm.pdf](https://flmtph.myfwc.com/media/19135/10_travis_wildlife-alert-pp-2020-mstm.pdf) (last visited Nov. 22, 2021).

<sup>42</sup> *Id.*

The bill provides that, effective January 1, 2023, a livery must obtain a no-cost annual livery permit from the FWC. To qualify for the permit, an applicant must:

- Provide the FWC with a list of vessels offered by the livery for lease or rent by another;
- Have a sufficient amount of U.S. Coast Guard-approved lawful personal flotation devices on site to accommodate the capacity of all vessels offered by the livery for lease or rent by another;
- Have on site all safety equipment required by the U.S. Coast Guard to equip all vessels offered by the livery for rent or lease by another; and
- Display boating safety information in a place visible to the renting public.

If the information required to qualify for a permit changes before the annual renewal of the permit, the livery must provide the FWC with the updated information within 10 days after the change. The bill authorizes the FWC to adopt rules to implement the no-cost livery permit program. A violation of the permit requirement is a misdemeanor of the first degree.

The bill prevents a livery from knowingly leasing or renting a derelict vessel or a vessel at risk of becoming derelict.

The bill removes the prohibition that a livery cannot knowingly lease or rent a vessel to any person if it is equipped with a motor of 10 horsepower or greater unless the livery provides pre-rental or pre-ride instruction. Instead, pre-rental or pre-ride instruction must be in compliance with rules established by the FWC. The bill provides that instruction on local characteristics of the waterway where the vessel will be operated includes navigational hazards, boating-restricted areas, and water depths, as well as emergency procedures such as appropriate responses to capsizing, falls overboard, taking on water, and vessel accidents.

The bill provides that any person receiving instruction in the safe handling of livery vessel must provide the livery with a written statement attesting to each component of the instruction. The FWC shall establish by rule the content of the statement form. The statement form must be signed by the individual providing the instruction and the livery shall maintain the statement form for no less than 90 days and, upon request, make the form available for inspection by law enforcement. The bill reorganizes language requiring the person delivering this information to have successfully completed a boater safety course.

The bill adds that a livery may not knowingly lease or rent a vessel to any person unless the livery has a written agreement with the renter or lessee. The livery must maintain each agreement for no less than one year and must make it available for inspection by law enforcement upon request. The written agreement must include:

- The renter's name, address, and date of birth and the number of people who will be aboard the vessel;
- The time the vessel must be returned to the livery or other specified location; and
- An emergency contact name, address, and telephone number.

The following requirements, which currently apply to “personal watercraft,” are broadened to apply to “livery vessels”:<sup>43</sup>

- A livery may not knowingly lease or rent a livery vessel to any person under 18 years of age.
- A livery may not knowingly lease or rent a vessel to any person unless the livery first obtains a policy from a licensed insurance carrier in Florida, which insures the livery and renter against any accident, loss, injury, property damage, or other casualty caused by or resulting from the operation of the vessel. Liveries, other than those renting personal watercraft, must have sufficient insurance to cover the livery vessels. The livery and renter must have proof of insurance available for inspection at the location where the vessels are being leased or rented or offered for lease or rent. The livery shall provide the insurance carrier’s name and address and the insurance policy number to each renter. Liveries shall offer insurance to the renter.
- The bill requires any person delivering instruction regarding the safe operation of vessels or pre-rental or pre-ride instruction must have successfully completed a boating safety education course approved by the National Association of State Boating Law Administrators and the state of Florida.

The bill clarifies that if a vessel rented or leased by a livery is unnecessarily overdue more than 12 hours after the contracted rental time has expired, then the livery must notify law enforcement.

The bill requires that if a vessel rented or leased by a livery is involved in an accident, the livery must report the accident to the FWC.

The bill provides that a livery shall make its facilities and records available for inspection within 24 hours of notice by law enforcement.

The bill provides penalties for violations of the livery requirements:

- A person who violates one or more statutory requirements for liveries, but not the no-cost livery permit requirement, and who has not been convicted of a violation of the livery requirements in the past three years, commits a misdemeanor of the second degree and may face imprisonment of no more than 60 days and/or a fine of no more than \$500.
- If the violation has occurred within three years after a previous conviction, the person commits a misdemeanor of the first degree and may face imprisonment of no more than one year and/or a fine of no more than \$1,000. There is an additional minimum mandatory fine of \$500.
- If the person commits another violation within five years after two previous convictions for violations of the livery requirements, the person commits a misdemeanor of the first degree and may face imprisonment of no more than one year and/or a fine of no more than \$1,000. There is an additional minimum mandatory fine of \$1,000.
- A person who commits more than one violation of the livery requirements, but not the no-cost livery permit requirement, within a three year period may not act as a livery during a

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<sup>43</sup> A “personal watercraft” is a vessel 16 feet in length which uses an inboard motor powering a water jet pump as its primary source of power and which is designed to be operated by a person sitting, standing, or kneeling on the vessel, rather than in the conventional manner of sitting or standing inside the vessel. Section 327.02(36), F.S. A “vessel” includes every description of watercraft, barge, and airboat, other than a seaplane on the water, used or capable of being used as a means of transportation on water. Section 327.02(47), F.S.

90-day period immediately after being charged. Effective January 1, 2023, the FWC may revoke or refuse to issue a no-cost livery permit based on repeated violations of the livery requirements.

**Section 5** amends s. 327.73, F.S., to increase the following penalties for noncriminal infractions:

- The maximum fine for an owner or operator of a vessel with an expired registration of six months or less is increased from \$50 to \$100 for a first and subsequent offense.
- The maximum fine for violating the navigation rules in a way that is not reckless and does not result in an accident, or results in an accident that does not cause serious bodily injury or death:
  - Is increased from \$250 to \$500 for a first offense.
  - Is increased from \$750 to \$1,000 for a second offense.
  - Is increased from \$1,000 to \$1,500 for a third or subsequent offense.
- The fine for operating a vessel outside a lawfully marked channel in a careless manner that causes seagrass scarring within an aquatic preserve, except the Lake Jackson, Ocklawaha River, Wekiva River, and Rainbow Springs aquatic preserves, is increased from \$50 to \$100 for a first offense.
- The fine for operating a vessel in violation of a springs protection zone is increased from \$50 to \$100 for a first offense.
- The maximum fine for anchoring a vessel in an anchoring limitation area:
  - Is increased from \$50 to \$100 for a first offense;
  - Is increased from \$100 to \$250 for a second offense; and
  - Is increased from \$250 to \$500 for a third or subsequent offense.
- The fine for violating an area where vessels creating a special hazard are operating:
  - Is increased from \$50 to \$100 for a first offense;
  - Is increased from \$100 to \$250 for a second offense occurring within 12 months after a prior offense; and
  - Is increased from \$250 to \$500 for a third offense occurring within 36 months after a prior offense.
- The maximum civil penalty for noncriminal violations of vessel laws is increased from \$50 to \$100, except as otherwise provided.

The bill adds the following penalties for noncriminal infractions:

- The maximum fine for improper transfer of vessel title is \$500.
- The maximum fine for failure to update vessel registration information is \$500.

The bill adds law enforcement purposes to the uses of fees and civil penalties collected pursuant to this section.

**Section 6** amends s. 327.731, F.S., relating to mandatory education for violators. The bill adds a fine of \$500 to the list of requirements that are triggered if a person is:

- Convicted of a criminal violation under ch. 327, F.S. (relating to vessel safety);
- Convicted of a noncriminal infraction under ch. 327, F.S., if it resulted in a reportable boating accident; or
- Convicted of two noncriminal infractions of vessel laws, if the infractions occurred within a 12-month period. These infractions relate to:

- Careless operation;
- Waterskiing, aquaplaning, parasailing, and similar activities;
- Interfering with navigation;
- Violating boating-restricted areas and speed limits;
- Required safety equipment, lights, and shapes;
- Violating navigation rules in a way that does not result in an accident, or that results in an accident not causing serious bodily injury or death;
- Personal watercraft;
- Boater safety education;
- Operating overloaded or overpowered vessels;
- Divers-down warning devices;
- Adequate mufflers on airboats;
- Displaying a flag on an airboat;
- Carelessly causing seagrass scarring; and
- Violating springs protection zones.

The clerk of the court shall remit the fines to be deposited into the MRCTF to support law enforcement activities.

The bill requires the FWC to maintain a program to ensure compliance with mandatory boating safety education requirements. The program must track any citation resulting in a conviction under this section and send notices to each person subject to the requirement for mandatory boating safety education.

**Section 7** amends s. 328.03, F.S., to provide that any person who does not properly transfer title of a vessel is subject to a maximum penalty of \$500.

**Section 8** amends s. 328.03, F.S., as amended by chapter 2019-76, Laws of Florida, to provide that any person who does not properly transfer title of a vessel is subject to a maximum penalty of \$500. This amendment is effective July 1, 2023.

**Section 9** amends s. 328.48, F.S., to add language requiring a vessel owner to provide a physical residential or business address when filing an application for vessel registration. The bill allows the FWC to authorize a live-aboard vessel owner to provide a post office box address in lieu of a physical residential or business address.

The bill adds language requiring a vessel owner's physical residential or business address on each certificate of registration issued.

The bill provides that a person who does not update his or her vessel registration information with the county tax collector within six months after a change to the information will be subject to a maximum penalty of \$500.

**Section 10** creates the Illegal Boating Strike Team. To this end, the bill appropriates \$2 million in recurring funds for the 2022-2023 fiscal year from the General Revenue Fund to the FWC and authorizes seven positions with associated salary rate of 322,763. The Illegal Boating Strike Team will coordinate law enforcement at the federal, state, and local levels to increase public

safety and decrease boating accidents, injuries, fatalities, and criminal activity. In areas where illegal charters and illegal liveries are found to be operating, the strike team shall do all of the following:

- Enhance law enforcement activities by increasing intergovernmental coordination to address any criminal conduct or safety violation, taxes and fees, and licensure regulations by such charter and livery operations;
- Address unsafe customer pick-ups and drop-offs;
- Improve signage and set appropriate speed limits in waterways;
- Ensure correct and current information is used for vessel registration;
- Publicize existing reporting systems and use social media to encourage citizens to report illegal activities; and
- Develop educational campaigns to address and deter illegal charter operations, illegal livery operations, boating under the influence, and related public safety issues, and to encourage the reporting of boating violations.

**Section 11** appropriates \$100,000 in recurring funds for the 2022-2023 fiscal year from the General Revenue Fund to the FWC and authorizes one position with associated salary rate of \$60,000 to implement the amendment made to s. 327.731, F.S., by this act, relating to ensuring compliance with mandatory boating safety education requirements.

**Section 12** appropriates \$125,000 in nonrecurring funds for the 2022-2023 fiscal year from the General Revenue Fund to the FWC for the purpose of implementing the no-cost livery permitting requirement in s. 327.54(2), F.S.

**Section 13** provides that except as otherwise expressly provided, the effective date is July 1, 2022.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

Increased boating penalties are expected to have a positive fiscal impact to the state. The bill appropriates \$2 million in recurring funds from the General Revenue Fund to the Fish and Wildlife Conservation Commission (FWC) and authorizes seven positions with associated salary rate of 322,763 for the Illegal Boating Strike Team. The bill also appropriates \$100,000 in recurring funds from the General Revenue Fund to the FWC and authorizes one position with associated salary rate of \$60,000, relating to ensuring compliance with mandatory boating safety education requirements. The bill also appropriates \$125,000 in nonrecurring funds for the 2022-2023 fiscal year from the General Revenue Fund to the FWC for the purpose of implementing the no-cost livery permitting requirement.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:****VIII. Statutes Affected:**

This bill substantially amends the following sections of the Florida Statutes: 327.02, 327.30, 327.54, 327.73, 327.731, 328.03, and 328.48.

**IX. Additional Information:****A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Appropriations on February 23, 2022:**

The committee substitute:

- Clarifies that the insurance policies purchased by a livery must cover both the livery and renter;
- Allows for the FWC to accept a P.O. Box address instead of a physical residential or business address for live-aboard vessel registration applications in certain cases; and
- Clarifies the clerk of the court shall remit all fines assessed and collected to the Department of Revenue to be deposited into the Marine Resources Conservation Trust Fund.

**B. Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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26 vessel or acting as a livery for a specified timeframe  
27 after such a violation; authorizing the commission,  
28 beginning on a specified date, to revoke or refuse to  
29 issue permits for repeated violations; amending s.  
30 327.73, F.S.; increasing fines for violations of  
31 certain boating regulations; providing fines for  
32 improper transfers of title and failures to update  
33 vessel registration information; authorizing certain  
34 fees and penalties deposited into the Marine Resources  
35 Conservation Trust Fund to be used for law enforcement  
36 purposes; amending s. 327.731, F.S.; imposing a fine  
37 for persons convicted of certain criminal or  
38 noncriminal infractions; providing for the deposit of  
39 such fines into the Marine Resources Conservation  
40 Trust Fund; requiring the commission to maintain a  
41 program to ensure compliance with certain boating  
42 safety education requirements; specifying requirements  
43 for the program; amending s. 328.03, F.S.; providing  
44 that an improper transfer of vessel title is subject  
45 to a civil penalty; amending s. 328.48, F.S.;  
46 requiring that the address provided in a vessel  
47 registration application and a certificate of  
48 registration be a physical residential or business  
49 address; authorizing the commission to accept post  
50 office box addresses in lieu of the physical

51 residential or business address under certain  
 52 circumstances; providing that a person who fails to  
 53 update his or her vessel registration information  
 54 within a specified timeframe is subject to a civil  
 55 penalty; providing effective dates.

56  
 57 Be It Enacted by the Legislature of the State of Florida:

58  
 59 Section 1. This act may be cited as the "Boating Safety  
 60 Act of 2022."

61 Section 2. Subsection (7) is added to section 327.30,  
 62 Florida Statutes, to read:

63 327.30 Collisions, accidents, and casualties.—

64 (7) In addition to any other penalty provided by law, a  
 65 court may order a person convicted of a violation of this  
 66 section or of any rule adopted or order issued by the commission  
 67 pursuant to this section to pay an additional fine of up to  
 68 \$1,000 per violation, which must be deposited into the Marine  
 69 Resources Conservation Trust Fund to be used to enhance state  
 70 and local law enforcement activities related to boating  
 71 infractions. As used in this subsection, the terms "convicted"  
 72 and "conviction" mean any judicial disposition other than  
 73 acquittal or dismissal.

74 Section 3. Section 327.54, Florida Statutes, is amended to  
 75 read:

76 327.54 Liveries; safety regulations; penalty.—

77 (1) As used in this section, the term:

78 (a) "Conviction" means any judicial disposition other than  
79 acquittal or dismissal.

80 (b) "Livery" means a person who offers a vessel equipped  
81 with a motor of 10 horsepower or greater for use by another in  
82 exchange for any type of consideration when such person does not  
83 also provide the lessee or renter with a captain, a crew, or any  
84 type of staff or personnel to operate, oversee, maintain, or  
85 manage the vessel. A vessel rented or leased by a livery is a  
86 livery vessel as defined in s. 327.02.

87 (c) "Seaworthy" means the vessel and all of its parts and  
88 equipment, including, but not limited to, engines, bilge pumps,  
89 and kill switches, are functional and reasonably fit for their  
90 intended purpose.

91 (2) Beginning on January 1, 2023, a livery may not offer a  
92 vessel for lease or rent without first being issued a no-cost  
93 livery permit by the commission. The permit must be renewed  
94 annually. To qualify for issuance or renewal of a livery permit,  
95 an applicant must provide the commission with a list of all  
96 vessels offered by the livery for lease or rent by another, have  
97 valid insurance pursuant to paragraph (3)(j), have an amount of  
98 United States Coast Guard-approved lawful personal floatation  
99 devices on site sufficient to accommodate the capacity of all  
100 vessels offered by the livery for rent or lease by another, have

101 on site all safety equipment required by s. 327.50 and the Code  
102 of Federal Regulations sufficient to equip all vessels offered  
103 by the livery for rent or lease by another, and display the  
104 information required by paragraph (3) (f). If, before the annual  
105 renewal of the permit, the information required by this  
106 subsection changes, the livery must provide the commission with  
107 the updated information within 10 days after the change.

108 (a) The commission may adopt rules to implement this  
109 subsection.

110 (b) A person who violates this subsection commits a  
111 misdemeanor of the first degree, punishable as provided in s.  
112 775.082 or s. 775.083.

113 (3)~~(1)~~ A livery may not knowingly lease, ~~hire,~~ or rent a  
114 vessel to any person:

115 (a) When the number of persons intending to use the vessel  
116 exceeds the number considered to constitute a maximum safety  
117 load for the vessel as specified on the authorized persons  
118 capacity plate of the vessel.

119 (b) When the horsepower of the motor exceeds the capacity  
120 of the vessel.

121 (c) When the vessel does not contain the ~~required~~ safety  
122 equipment required under s. 327.50.

123 (d) When the vessel is not seaworthy, is a derelict vessel  
124 as defined in s. 823.11, or is at risk of becoming derelict as  
125 provided in s. 327.4107.

126           ~~(e) When the vessel is equipped with a motor of 10~~  
 127 ~~horsepower or greater,~~ Unless the livery provides pre-rental  
 128 ~~prerental or pre-ride preride~~ instruction in compliance with  
 129 rules established by the commission. The instruction must  
 130 include that includes, but need not be limited to:

- 131           1. Operational characteristics of the vessel to be rented.
- 132           2. Safe vessel operation and vessel right-of-way.
- 133           3. The responsibility of the vessel operator for the safe  
 134 and proper operation of the vessel.
- 135           4. Local characteristics of the waterway where the vessel  
 136 will be operated, such as navigational hazards, the presence of  
 137 boating-restricted areas, and water depths.
- 138           5. Emergency procedures such as appropriate responses to  
 139 capsizing, falls overboard, taking on water, and vessel  
 140 accidents.

141

142 ~~Any person delivering the information specified in this~~  
 143 ~~paragraph must have successfully completed a boater safety~~  
 144 ~~course approved by the National Association of State Boating Law~~  
 145 ~~Administrators and this state.~~

146           (f) Unless the livery displays boating safety information  
 147 in a place visible to the renting public. The commission shall  
 148 prescribe by rule, pursuant to chapter 120, the contents and  
 149 size of the boating safety information to be displayed.

150           (g) Unless the livery has a written agreement with the

151 renter or lessee. The written agreement must include a list of  
152 the names, addresses, and dates of birth for all persons who  
153 will be aboard the vessel, as well as the time the vessel is  
154 required to be returned to the livery or another specified  
155 location and an emergency contact name, address, and telephone  
156 number. The livery shall maintain each agreement for no less  
157 than 1 year and, upon request, make each agreement available for  
158 inspection by law enforcement.

159 (h) Who is required to comply with s. 327.395, unless such  
160 person presents to the livery the documentation required by s.  
161 327.395(2) for the operation of a vessel or meets the exemption  
162 provided under s. 327.395(6)(f).

163 (i) Who is under 18 years of age.

164 (j) Unless the livery first obtains and carries in full  
165 force and effect a policy from a licensed insurance carrier in  
166 this state which insures the livery and renter or lessee against  
167 any accident, loss, injury, property damage, or other casualty  
168 caused by or resulting from the operation of the vessel. The  
169 insurance policy must provide coverage of at least \$500,000 per  
170 person and \$1 million per event. The livery and renter or lessee  
171 shall have proof of such insurance available for inspection at  
172 the location where the livery's vessels are being leased or  
173 rented, or offered for lease or rent, and shall provide to each  
174 renter the insurance carrier's name and address and the  
175 insurance policy number.

176 (4) Notwithstanding the person's age or any exemptions  
177 provided in s. 327.395, any person delivering instruction  
178 regarding the safe operation of vessels or pre-rental or pre-  
179 ride instruction in accordance with subsection (3) must have  
180 successfully completed a boating safety education course  
181 approved by the National Association of State Boating Law  
182 Administrators and this state.

183 (5) A person who receives instruction regarding the safe  
184 operation of vessels or pre-rental or pre-ride instruction in  
185 accordance with subsection (3) must provide the livery with a  
186 signed form attesting to each component of the instruction.

187 (a) The commission shall establish by rule the content of  
188 the form.

189 (b) The form must be signed by the individual providing  
190 the instruction.

191 (c) The livery shall maintain the form for no less than 90  
192 days and, upon request, make the form available for inspection  
193 by law enforcement.

194 ~~(2) A livery may not knowingly lease, hire, or rent a~~  
195 ~~vessel to a person who is required to comply with s. 327.395~~  
196 ~~unless such person presents to the livery the documentation~~  
197 ~~required by s. 327.395(2) for the operation of a vessel or meets~~  
198 ~~the exemption provided under s. 327.395(6)(f).~~

199 ~~(6)(3)~~ If a vessel rented or leased by a livery is  
200 unnecessarily overdue more than 1 hour after the contracted

201 vessel rental time has expired, the livery must ~~shall~~ notify law  
202 enforcement and the United States Coast Guard ~~the proper~~  
203 authorities.

204 (7) If a vessel rented or leased by a livery is involved  
205 in an accident, the livery must, as applicable under s. 327.301,  
206 report the accident.

207 (8) A livery shall make its facilities and records  
208 available for inspection upon request by law enforcement no  
209 later than 24 hours after receiving notice from law enforcement.

210 (9)(a) A person who violates this section other than  
211 subsection (2), but who has not been convicted of a violation of  
212 this section within the past 3 years, commits a misdemeanor of  
213 the second degree, punishable as provided in s. 775.082 or s.  
214 775.083.

215 (b) Unless the stricter penalties in paragraph (c) apply,  
216 a person who violates this section other than subsection (2)  
217 within 3 years after a previous conviction of a violation of  
218 this section commits a misdemeanor of the first degree,  
219 punishable as provided in s. 775.082 or s. 775.083, with a  
220 minimum mandatory fine of \$500.

221 (c) A person who violates this section other than  
222 subsection (2) within 5 years after two previous convictions for  
223 a violation of this section commits a misdemeanor of the first  
224 degree, punishable as provided in s. 775.082 or s. 775.083, with  
225 a minimum mandatory fine of \$1,000.

226        (10) A person who commits more than one violation of this  
227 section, other than subsection (2), within a 3-year period may  
228 not act as a livery during a 90-day period immediately after  
229 being charged with that violation. Beginning January 1, 2023,  
230 the commission may revoke or refuse to issue a permit under  
231 subsection (2) based on repeated violations of this section.

232        ~~(4)(a) A livery may not knowingly lease, hire, or rent a~~  
233 ~~personal watercraft to any person who is under 18 years of age.~~

234        ~~(b) A livery may not knowingly lease, hire, or rent a~~  
235 ~~personal watercraft to any person who has not received~~  
236 ~~instruction in the safe handling of personal watercraft, in~~  
237 ~~compliance with rules established by the commission pursuant to~~  
238 ~~chapter 120.~~

239        ~~(c) Any person receiving instruction in the safe handling~~  
240 ~~of personal watercraft pursuant to a program established by rule~~  
241 ~~of the commission must provide the livery with a written~~  
242 ~~statement attesting to the same.~~

243        ~~(5) A livery may not lease, hire, or rent any personal~~  
244 ~~watercraft or offer to lease, hire, or rent any personal~~  
245 ~~watercraft unless the livery first obtains and carries in full~~  
246 ~~force and effect a policy from a licensed insurance carrier in~~  
247 ~~this state, insuring against any accident, loss, injury,~~  
248 ~~property damage, or other casualty caused by or resulting from~~  
249 ~~the operation of the personal watercraft. The insurance policy~~  
250 ~~shall provide coverage of at least \$500,000 per person and \$1~~

251 ~~million per event. The livery must have proof of such insurance~~  
 252 ~~available for inspection at the location where personal~~  
 253 ~~watercraft are being leased, hired, or rented, or offered for~~  
 254 ~~lease, hire, or rent, and shall provide to each renter the~~  
 255 ~~insurance carrier's name and address and the insurance policy~~  
 256 ~~number.~~

257 ~~(6) Any person convicted of violating this section commits~~  
 258 ~~a misdemeanor of the second degree, punishable as provided in s.~~  
 259 ~~775.082 or s. 775.083.~~

260 Section 4. Subsections (1) and (8) of section 327.73,  
 261 Florida Statutes, are amended to read:

262 327.73 Noncriminal infractions.—

263 (1) Violations of the following provisions of the vessel  
 264 laws of this state are noncriminal infractions:

265 (a) Section 328.46, relating to operation of unregistered  
 266 and unnumbered vessels.

267 (b) Section 328.48(4), relating to display of number and  
 268 possession of registration certificate.

269 (c) Section 328.48(5), relating to display of decal.

270 (d) Section 328.52(2), relating to display of number.

271 (e) Section 328.54, relating to spacing of digits and  
 272 letters of identification number.

273 (f) Section 328.60, relating to military personnel and  
 274 registration of vessels.

275 (g) Section 328.72(13), relating to operation with an

276 expired registration, for which the penalty is:

277 1. For a first or subsequent offense of s. 328.72(13)(a),  
278 up to a maximum of \$100 ~~\$50~~.

279 2. For a first offense of s. 328.72(13)(b), up to a  
280 maximum of \$250.

281 3. For a second or subsequent offense of s. 328.72(13)(b),  
282 up to a maximum of \$500. Any person cited for a noncriminal  
283 infraction under this subparagraph may not have the provisions  
284 of paragraph (4)(a) available to him or her but must appear  
285 before the designated official at the time and location of the  
286 scheduled hearing.

287 (h) Section 327.33(2), relating to careless operation.

288 (i) Section 327.37, relating to water skiing, aquaplaning,  
289 parasailing, and similar activities.

290 (j) Section 327.44, relating to interference with  
291 navigation.

292 (k) Violations relating to boating-restricted areas and  
293 speed limits:

294 1. Established by the commission or by local governmental  
295 authorities pursuant to s. 327.46.

296 2. Speed limits established pursuant to s. 379.2431(2).

297 (l) Section 327.48, relating to regattas and races.

298 (m) Section 327.50(1) and (2), relating to required safety  
299 equipment, lights, and shapes.

300 (n) Section 327.65, relating to muffling devices.

301 (o) Section 327.33(3) (b), relating to a violation of  
 302 navigation rules:

- 303 1. That does not result in an accident; or
- 304 2. That results in an accident not causing serious bodily  
 305 injury or death, for which the penalty is:
  - 306 a. For a first offense, up to a maximum of \$500 ~~\$250~~.
  - 307 b. For a second offense, up to a maximum of \$1,000 ~~\$750~~.
  - 308 c. For a third or subsequent offense, up to a maximum of  
 309 \$1,500 ~~\$1,000~~.

310 (p) Section 327.39(1), (2), (3), and (5), relating to  
 311 personal watercraft.

312 (q) Section 327.53(1), (2), (3), and (8), relating to  
 313 marine sanitation.

314 (r) Section 327.53(4), (5), and (7), relating to marine  
 315 sanitation, and s. 327.60, relating to no-discharge zones, for  
 316 which the civil penalty is \$250.

317 (s) Section 327.395, relating to boater safety education.  
 318 However, a person cited for violating the requirements of s.  
 319 327.395 relating to failure to have required proof of boating  
 320 safety education in his or her possession may not be convicted  
 321 if, before or at the time of a county court hearing, the person  
 322 produces proof of the boating safety education identification  
 323 card or temporary certificate for verification by the hearing  
 324 officer or the court clerk and the identification card or  
 325 temporary certificate was valid at the time the person was

326 | cited.

327 |       (t) Section 327.52(3), relating to operation of overloaded  
328 | or overpowered vessels.

329 |       (u) Section 327.331, relating to divers-down warning  
330 | devices, except for violations meeting the requirements of s.  
331 | 327.33.

332 |       (v) Section 327.391(1), relating to the requirement for an  
333 | adequate muffler on an airboat.

334 |       (w) Section 327.391(3), relating to the display of a flag  
335 | on an airboat.

336 |       (x) Section 253.04(3)(a), relating to carelessly causing  
337 | seagrass scarring, for which the civil penalty upon conviction  
338 | is:

339 |           1. For a first offense, \$100 ~~\$50~~.

340 |           2. For a second offense occurring within 12 months after a  
341 | prior conviction, \$250.

342 |           3. For a third offense occurring within 36 months after a  
343 | prior conviction, \$500.

344 |           4. For a fourth or subsequent offense occurring within 72  
345 | months after a prior conviction, \$1,000.

346 |       (y) Section 327.45, relating to protection zones for  
347 | springs, for which the penalty is:

348 |           1. For a first offense, \$100 ~~\$50~~.

349 |           2. For a second offense occurring within 12 months after a  
350 | prior conviction, \$250.

351           3. For a third offense occurring within 36 months after a  
352 prior conviction, \$500.

353           4. For a fourth or subsequent offense occurring within 72  
354 months after a prior conviction, \$1,000.

355           (z) Section 327.4108, relating to the anchoring of vessels  
356 in anchoring limitation areas, for which the penalty is:

357           1. For a first offense, up to a maximum of \$100 ~~\$50~~.

358           2. For a second offense, up to a maximum of \$250 ~~\$100~~.

359           3. For a third or subsequent offense, up to a maximum of  
360 \$500 ~~\$250~~.

361           (aa) Section 327.4107, relating to vessels at risk of  
362 becoming derelict on waters of this state, for which the civil  
363 penalty is:

364           1. For a first offense, \$100.

365           2. For a second offense occurring 30 days or more after a  
366 first offense, \$250.

367           3. For a third or subsequent offense occurring 30 days or  
368 more after a previous offense, \$500.

369  
370 A vessel that is the subject of three or more violations issued  
371 pursuant to the same paragraph of s. 327.4107(2) within an 18-  
372 month period which result in dispositions other than acquittal  
373 or dismissal shall be declared to be a public nuisance and  
374 subject to ss. 705.103(2) and (4) and 823.11(3). The commission,  
375 an officer of the commission, or a law enforcement agency or

376 officer specified in s. 327.70 may relocate, remove, or cause to  
 377 be relocated or removed such public nuisance vessels from waters  
 378 of this state. The commission, an officer of the commission, or  
 379 a law enforcement agency or officer acting pursuant to this  
 380 paragraph upon waters of this state shall be held harmless for  
 381 all damages to the vessel resulting from such relocation or  
 382 removal unless the damage results from gross negligence or  
 383 willful misconduct as these terms are defined in s. 823.11.

384 (bb) Section 327.4109, relating to anchoring or mooring in  
 385 a prohibited area, for which the penalty is:

- 386 1. For a first offense, up to a maximum of \$100 ~~\$50~~.
- 387 2. For a second offense, up to a maximum of \$250 ~~\$100~~.
- 388 3. For a third or subsequent offense, up to a maximum of  
 389 \$500 ~~\$250~~.

390 (cc) Section 327.463(4)(a) and (b), relating to vessels  
 391 creating special hazards, for which the penalty is:

- 392 1. For a first offense, \$100 ~~\$50~~.
- 393 2. For a second offense occurring within 12 months after a  
 394 prior offense, \$250 ~~\$100~~.
- 395 3. For a third offense occurring within 36 months after a  
 396 prior offense, \$500 ~~\$250~~.

397 (dd) Section 327.371, relating to the regulation of human-  
 398 powered vessels.

399 (ee) Section 328.03, relating to an improper transfer of  
 400 title, for which the penalty is up to a maximum of \$500.

401            (ff) Section 328.48(9), relating to the failure to update  
 402 vessel registration information, for which the penalty is up to  
 403 a maximum of \$500.

404  
 405 Any person cited for a violation of ~~any provision of this~~  
 406 subsection shall be deemed to be charged with a noncriminal  
 407 infraction, shall be cited for such an infraction, and shall be  
 408 cited to appear before the county court. The civil penalty for  
 409 any such infraction is \$100 ~~\$50~~, except as otherwise provided in  
 410 this section. Any person who fails to appear or otherwise  
 411 properly respond to a uniform boating citation ~~shall~~, in  
 412 addition to the charge relating to the violation of the boating  
 413 laws of this state, must be charged with the offense of failing  
 414 to respond to such citation and, upon conviction, be guilty of a  
 415 misdemeanor of the second degree, punishable as provided in s.  
 416 775.082 or s. 775.083. A written warning to this effect shall be  
 417 provided at the time such uniform boating citation is issued.

418            (8) All fees and civil penalties assessed and collected  
 419 pursuant to this section shall be remitted by the clerk of the  
 420 court to the Department of Revenue to be deposited into the  
 421 Marine Resources Conservation Trust Fund for boating safety  
 422 education or law enforcement purposes.

423            Section 5. Subsection (1) of section 327.731, Florida  
 424 Statutes, is amended, and subsection (4) is added to that  
 425 section, to read:

426 327.731 Mandatory education for violators.—

427 (1) A person convicted of a criminal violation under this  
 428 chapter, convicted of a noncriminal infraction under this  
 429 chapter if the infraction resulted in a reportable boating  
 430 accident, or convicted of two noncriminal infractions as  
 431 specified in s. 327.73(1)(h)-(k), (m), (o), (p), and (s)-(y),  
 432 the said infractions occurring within a 12-month period, must:

433 (a) Enroll in, attend, and successfully complete, at his  
 434 or her own expense, a classroom or online boating safety course  
 435 that is approved by and meets the minimum standards established  
 436 by commission rule;

437 (b) File with the commission within 90 days proof of  
 438 successful completion of the course; ~~and~~

439 (c) Refrain from operating a vessel until he or she has  
 440 filed proof of successful completion of the course with the  
 441 commission; and

442 (d) Pay a fine of \$500. The clerk of the court shall remit  
 443 all fines assessed and collected under this paragraph to the  
 444 Department of Revenue to be deposited into the Marine Resources  
 445 Conservation Trust Fund to support law enforcement activities.

446 (4) The commission shall maintain a program to ensure  
 447 compliance with the mandatory boating safety education  
 448 requirements under this section. This program must:

449 (a) Track any citations resulting in a conviction under  
 450 this section and the disposition of such citations.

451 (b) Send specific notices to each person subject to the  
 452 requirement for mandatory boating safety education.

453 Section 6. Subsection (3) of section 328.03, Florida  
 454 Statutes, is amended to read:

455 328.03 Certificate of title required.—

456 (3) A person may ~~shall~~ not sell, assign, or transfer a  
 457 vessel titled by the state without delivering to the purchaser  
 458 or transferee a valid certificate of title with an assignment on  
 459 it showing the transfer of title to the purchaser or transferee.  
 460 A person may ~~shall~~ not purchase or otherwise acquire a vessel  
 461 required to be titled by the state without obtaining a  
 462 certificate of title for the vessel in his or her name. The  
 463 purchaser or transferee shall, within 30 days after a change in  
 464 vessel ownership, file an application for a title transfer with  
 465 the county tax collector. An additional \$10 fee must ~~shall~~ be  
 466 charged against the purchaser or transferee if he or she files a  
 467 title transfer application after the 30-day period. The county  
 468 tax collector may ~~shall be entitled to~~ retain \$5 of the  
 469 additional amount. Any person who does not properly transfer  
 470 title of a vessel pursuant to this chapter is subject to the  
 471 penalties provided in s. 327.73(1)(ee).

472 Section 7. Effective July 1, 2023, subsection (4) of  
 473 section 328.03, Florida Statutes, as amended by chapter 2019-76,  
 474 Laws of Florida, is amended to read:

475 328.03 Certificate of title required.—

476 (4) An additional \$10 fee shall be charged against the  
 477 purchaser or transferee if he or she files a title transfer  
 478 application after the 30-day period. The county tax collector  
 479 ~~may shall be entitled to~~ retain \$5 of the additional amount. Any  
 480 person who does not properly transfer title of a vessel pursuant  
 481 to this chapter is subject to the penalties provided in s.  
 482 327.73(1)(ee).

483 Section 8. Paragraph (a) of subsection (1) and subsection  
 484 (4) of section 328.48, Florida Statutes, are amended, and  
 485 subsection (9) is added to that section, to read:

486 328.48 Vessel registration, application, certificate,  
 487 number, decal, duplicate certificate.—

488 (1)(a) The owner of each vessel required by this law to  
 489 pay a registration fee and secure an identification number shall  
 490 file an application with the county tax collector. The  
 491 application must ~~shall~~ provide the owner's name and physical  
 492 residential or business address; residency status; personal or  
 493 business identification; and a complete description of the  
 494 vessel, and must ~~shall~~ be accompanied by payment of the  
 495 applicable fee required in s. 328.72. An individual applicant  
 496 must provide a valid driver license or identification card  
 497 issued by this state or another state or a valid passport. A  
 498 business applicant must provide a federal employer  
 499 identification number, if applicable, verification that the  
 500 business is authorized to conduct business in this ~~the~~ state, or

501 a Florida city or county business license or number.  
 502 Registration is not required for any vessel that is not used on  
 503 the waters of this state. Upon receipt of an application from a  
 504 live-aboard vessel owner, the commission may authorize such  
 505 owner to provide a post office box address in lieu of a physical  
 506 residential or business address so long as he or she has not  
 507 been convicted of a criminal offense under this chapter or  
 508 chapter 327.

509 (4) Each certificate of registration issued must ~~shall~~  
 510 state among other items the numbers awarded to the vessel, the  
 511 hull identification number, the name and physical residential or  
 512 business address of the owner, and a description of the vessel,  
 513 except that certificates of registration for vessels constructed  
 514 or assembled by the owner registered for the first time must  
 515 ~~shall~~ state all the foregoing information except the hull  
 516 identification number. The numbers must ~~shall~~ be placed on each  
 517 side of the forward half of the vessel in such position as to  
 518 provide clear legibility for identification, except, if the  
 519 vessel is an airboat, the numbers may be placed on each side of  
 520 the rudder. The numbers awarded to the vessel must ~~shall~~ read  
 521 from left to right and must ~~shall~~ be in block characters of good  
 522 proportion not less than 3 inches in height. The numbers must  
 523 ~~shall~~ be of a solid color that ~~which~~ will contrast with the  
 524 color of the background and must ~~shall~~ be so maintained as to be  
 525 clearly visible and legible; i.e., dark numbers on a light

526 background or light numbers on a dark background. The  
527 certificate of registration must ~~shall~~ be pocket-sized and must  
528 ~~shall~~ be available for inspection on the vessel for which issued  
529 whenever such vessel is in operation. Upon receipt of an  
530 application from a live-aboard vessel owner, the commission may  
531 authorize such owner to provide a post office box address in  
532 lieu of a physical residential address so long as he or she has  
533 not been convicted of a criminal offense under this chapter or  
534 chapter 327.

535 (9) A person who does not update his or her vessel  
536 registration information with the county tax collector within 6  
537 months after a change to the information is subject to the  
538 penalties provided in s. 327.73(1)(ff).

539 Section 9. Except as otherwise expressly provided in this  
540 act, this act shall take effect July 1, 2022.

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** CS/CS/CS/HB 493 Boating Safety

**SPONSOR(S):** State Affairs Committee, Agriculture & Natural Resources Appropriations Subcommittee, Environment, Agriculture & Flooding Subcommittee, Botana and others

**TIED BILLS:** **IDEN./SIM. BILLS:** SB 606

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Environment, Agriculture & Flooding Subcommittee	16 Y, 0 N, As CS	Mamontoff	Moore
2) Agriculture & Natural Resources Appropriations Subcommittee	13 Y, 0 N, As CS	White	Pigott
3) State Affairs Committee	23 Y, 0 N, As CS	Mamontoff	Williamson

### SUMMARY ANALYSIS

The Fish and Wildlife Conservation Commission (FWC) is responsible for regulating, managing, protecting, and conserving the state's fish and wildlife resources. FWC is also the agency responsible for regulating boating in the state. Through its Division of Law Enforcement, FWC manages the state's waterways to ensure boating safety for state residents and visitors. This responsibility includes enforcing boating rules and regulations, coordinating boating safety campaigns and education, managing public waters and access to the waters, conducting boating accident investigations, identifying and removing derelict vessels, and investigating vessel theft and title fraud.

A livery vessel is a vessel that is leased, rented, or chartered to another for consideration. A facility that rents and leases such vessels is called a livery. Current law imposes certain requirements on liveries and prohibits them from renting or leasing vessels under certain circumstances.

Beginning January 1, 2023, the bill prohibits a livery from offering a vessel for lease or rent without first being issued a no-cost livery permit by FWC, which must be renewed annually. The bill also requires liveries to implement certain safety requirements and establishes penalties for violations of livery requirements.

The bill authorizes a court to order a person who is convicted of a violation related to boating collisions and accidents to pay an additional fine of up to \$1,000 per violation.

The bill increases or establishes maximum penalties for certain noncriminal infractions of vessel safety laws. The bill also increases the default civil penalty for noncriminal infractions of vessel laws from \$50 to \$100, which applies when a different maximum penalty is not specified for a particular infraction.

The bill requires a person who is subject to mandatory education requirements as a result of certain violations of vessel laws to pay a fine of \$500. The bill also requires FWC to maintain a program to ensure violators comply with mandatory boating safety education requirements.

The bill requires a physical residential or business address for vessel registration applicants, with a limited exception for live-aboard vessel owners.

The bill may have an indeterminate negative fiscal impact on the state, but does not have a fiscal impact on local governments.

# FULL ANALYSIS

## I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

#### Background

##### Fish and Wildlife Conservation Commission

The Fish and Wildlife Conservation Commission (FWC), created by Article IV, section 9 of the Florida Constitution, is responsible for regulating, managing, protecting, and conserving the state's fish and wildlife resources. FWC is governed by a board of seven members who are appointed by the Governor and confirmed by the Senate.<sup>1</sup> Pursuant to its constitutional authority, FWC exercises the regulatory and executive powers of the state with respect to wild animal life, freshwater aquatic life, and marine life.

FWC is also the agency responsible for regulating boating in the state. Through its Division of Law Enforcement, FWC manages the state's waterways to ensure boating safety for state residents and visitors.<sup>2</sup> This responsibility includes enforcing boating rules and regulations, coordinating boating safety campaigns and education, managing public waters and access to the waters, conducting boating accident investigations, identifying and removing derelict vessels, and investigating vessel theft and title fraud.<sup>3</sup>

##### Boating Collisions, Accidents, and Casualties

In 2020, there were 836 boating accidents in the state,<sup>4</sup> which was 113 more accidents than in 2019, a 16 percent increase.<sup>5</sup> In addition, 79 people lost their lives in boating accidents in 2020, which was 14 more than the previous year. According to FWC, 69 percent of operators involved in fatal boating accidents in 2020 had no formal boater education.<sup>6</sup>

In the event of a boating collision, accident, or other casualty, current law imposes a duty on a vessel operator involved in the incident to provide assistance to others affected by the incident to the extent practicable and necessary.<sup>7</sup> The operator must also give notice of the accident, by the quickest means available, to one of the following agencies: FWC's Division of Law Enforcement; the sheriff of the county within which the accident occurred; or the police chief of the municipality within which the accident occurred.<sup>8</sup>

A vessel operator involved in an accident or injury is prohibited by law from leaving the scene of an accident without rendering all possible aid to all persons involved and without notifying the appropriate law enforcement official. A person who violates this prohibition with respect to an accident that results in personal injury commits a third degree felony.<sup>9</sup> A person who violates this prohibition with respect to an accident resulting in property damage commits a second degree misdemeanor.<sup>10</sup>

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<sup>1</sup> Article IV, s. 9, FLA. CONST.

<sup>2</sup> Fish and Wildlife Conservation Commission (FWC), *Boating*, <https://myfwc.com/boating/> (last visited Jan. 29, 2022).

<sup>3</sup> FWC, *Law Enforcement*, <https://myfwc.com/about/inside-fwc/le/> (last visited Jan. 29, 2022). See s. 327.70(1) and (4), F.S.

<sup>4</sup> FWC, *2020 Boating Accident Statistical Report, 2020*, <https://myfwc.com/media/26462/2020-basr-booklet.pdf> (last visited Jan. 28, 2022).

<sup>5</sup> FWC, *FWC Releases 2020 Boating Accident Statistical Report*, <https://myfwc.com/news/all-news/boating-stats-521/> (last visited Jan. 28, 2022).

<sup>6</sup> *Id.*

<sup>7</sup> Section 327.30(1), F.S.

<sup>8</sup> Section 327.30(2), F.S.

<sup>9</sup> A third degree felony is punishable by a term of imprisonment up to five years and a fine of up to \$5,000. Sections 775.082(3)(e) and 775.083(1)(c), F.S.

<sup>10</sup> Section 327.30(5), F.S.; A second degree felony is punishable by a term of imprisonment up to 60 days and a fine of up to \$500. Sections 775.082(4)(b) and 775.083(1)(e), F.S.

A law enforcement officer investigating a boating collision or accident may arrest or cite the vessel operator involved in the accident or collision when the officer has probable cause to believe that the operator has committed an offense in connection with the accident or collision.<sup>11</sup>

### Regulation of Liveries

A livery vessel is a vessel that is leased, rented, or chartered to another for consideration.<sup>12</sup> A facility that rents and leases such vessels is called a livery. A livery may not knowingly lease, hire, or rent a vessel to any person if any one of the following circumstances exists:

- The number of persons intending to use the vessel exceeds a maximum safety load for the vessel as specified on the authorized persons capacity plate of the vessel;
- The horsepower of the motor exceeds the capacity of the vessel;
- The vessel does not contain the statutorily required safety equipment;
- The vessel is not seaworthy;
- The vessel is equipped with a motor of 10 horsepower or greater, unless the livery provides required pre-rental or pre-ride instruction by a person who has successfully completed a National Association of State Boating Law Administrators (NASBLA) and state-approved boater safety course; or
- The livery does not display boating safety information in a place visible to the renting public.<sup>13</sup>

Additionally, a livery may not knowingly lease, hire, or rent:

- A vessel powered by a motor of 10 horsepower or greater to any person who is required to comply with boater safety education requirements, unless such person presents to the livery photographic identification and a valid boater safety identification card or meets the boating education certificate exemption;
- A personal watercraft to any person who is under 18 years of age; or
- A personal watercraft to any person who has not received instruction in the safe handling of personal watercraft.<sup>14</sup>

If a vessel is unnecessarily overdue, the livery is required to notify the proper authorities.<sup>15</sup> A violation of a livery regulation constitutes a second degree misdemeanor.<sup>16</sup>

### Noncriminal Boating Infraction

Current law sets forth the maximum fines for noncriminal infractions of Florida's boating laws. Unless otherwise specified in statute, the civil penalty for a noncriminal infraction is \$50.<sup>17</sup> Some examples of noncriminal violations are operating with an expired registration, operating without a registration, and failing to display the appropriate registration information.

Several noncriminal violations are subject to increased penalties for additional offenses. For example, for a violation of navigation rules that does not result in an accident or that results in an accident without serious bodily injury or death, there is a maximum penalty of \$250 for a first offense; \$750 for a second offense; and \$1,000 for a third or subsequent offense.<sup>18</sup>

For a violation related to a springs protection zone, or operating a vessel in a careless manner that causes seagrass scarring within an aquatic preserve, except the Lake Jackson, Ocklawaha River, Wekiva River, and Rainbow Springs aquatic preserves, the penalty is:

- \$50 for a first offense;
- \$250 for a second offense occurring within 12 months of a prior conviction;
- \$500 for a third offense occurring within 36 months of a prior conviction; and

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<sup>11</sup> Section 327.30(6), F.S.

<sup>12</sup> Section 327.02(24), F.S.

<sup>13</sup> Section 327.54(1), F.S.

<sup>14</sup> Section 327.54(4), F.S.

<sup>15</sup> Section 327.54(3), F.S.

<sup>16</sup> Section 327.54(6), F.S.

<sup>17</sup> Section 327.73, F.S.

<sup>18</sup> Section 327.73(1)(o), F.S.

- \$1,000 for a fourth or subsequent offense occurring within 72 months of a prior conviction.<sup>19</sup>

For anchoring in an anchoring limitation area or anchoring or mooring in a prohibited area, the penalty is a maximum of \$50 for a first offense; a maximum of \$100 for a second offense; and a maximum of \$250 for a third or subsequent offense.<sup>20</sup>

For a violating speed restrictions in an area where vessels creating special hazards are operating, the penalty is:

- \$50 for a first offense;
- \$100 for a second offense occurring within 12 months of a prior offense; and
- \$250 for a third offense occurring within 36 months of a prior offense.<sup>21</sup>

All fees and civil penalties assessed and collected for noncriminal violations must be deposited into the Marine Resources Conservation Trust Fund for boating safety education purposes.<sup>22</sup>

#### Mandatory Education for Violators

A person who is convicted of a criminal violation, a noncriminal infraction resulting in a reportable boating accident, or two noncriminal infractions within a 12-month period must enroll in, attend, and successfully complete, at his or her own expense, a classroom or online boating safety course approved by the minimum standards established by FWC rule.<sup>23</sup> He or she must then file with the FWC within 90 days proof of successful completion of the course and refrain from operating a vessel until proof of successful completion of the course has been filed with FWC.<sup>24</sup>

#### Marine Resources Conservation Trust Fund

The Marine Resources Conservation Trust Fund (MRCTF) within FWC serves as a broad-based depository for funds from various marine-related and boating-related activities. FWC must administer the MRCTF for a variety of purposes, including marine research, fishery enhancement, marine law enforcement, administration of licensing programs, and FWC operations.<sup>25</sup>

#### Vessel Titling and Registration

All motorized vessels operating on Florida's public waterways must be titled and registered pursuant to ch. 328, F.S.<sup>26</sup> The Department of Highway Safety and Motor Vehicles (DHSMV) is responsible for issuing vessel registrations and titles.<sup>27</sup> Registration and title applications must be filed at a county tax collector or license plate agent office,<sup>28</sup> but DHSMV is responsible for issuing vessel registrations.<sup>29</sup>

A purchaser of a new or used vessel has 30 days to title and register the vessel.<sup>30</sup> The required information for a vessel registration application includes: the owner's name and address; residency status; personal or business identification; a complete description of the vessel; payment of the applicable fee; and proof of ownership of the vessel.<sup>31</sup> During the 30-day period before registration, the owner must carry proof of the date of purchase aboard the vessel.<sup>32</sup>

Each vessel operated, used, or stored on state waters must be titled, unless it is:

- A vessel operated, used, or stored exclusively on private lakes and ponds;

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<sup>19</sup> Section 327.73(1)(x) and (y), F.S.

<sup>20</sup> Section 327.73(1)(z) and (bb), F.S.

<sup>21</sup> Section 327.73(1)(cc), F.S.

<sup>22</sup> Section 327.73(8), F.S.

<sup>23</sup> Section 327.731(1)(a)

<sup>24</sup> Section 327.731(1)(b), F.S.

<sup>25</sup> Section 379.208(1), F.S.

<sup>26</sup> See s. 328.03, F.S.

<sup>27</sup> Section 328.40, F.S.

<sup>28</sup> Section 328.48(1)(a), F.S.

<sup>29</sup> Section 328.48(3), F.S.

<sup>30</sup> Section 328.46(1), F.S.

<sup>31</sup> Section 328.48(1), F.S.

<sup>32</sup> Section 328.46(1), F.S.

- A vessel owned by the United States government;
- A non-motor-powered vessel less than 16 feet in length;
- A federally documented vessel;
- A vessel already covered by a registration number awarded to it by another state or by the U.S. Coast Guard, if the vessel is not located in the state for more than 90 consecutive days;
- A vessel from a country other than the U.S., if the vessel is not located in the state for more than 90 days;
- An amphibious vessel for which a vehicle title is issued by the DHSMV;
- A vessel used solely for demonstration, testing, or sales promotional purposes by the manufacturer or dealer; or
- A vessel owned and operated by the state or a political subdivision thereof.<sup>33</sup>

A person may not sell, assign, or transfer their vessel without providing to the purchaser or transferee a valid certificate of title with an assignment on it showing transfer of title to the purchaser or transferee.<sup>34</sup> The purchaser or transferee must file an application for a title transfer with the county tax collector within 30 days of the change in vessel ownership.<sup>35</sup>

The owner of a vessel is required to pay a registration fee, secure an identification number, and file an application with the county tax collector.<sup>36</sup> Registration is required for any vessel that is operated, used, or stored on state waters, unless it is:

- A vessel operated, used, and stored exclusively on private lakes and ponds;
- A vessel owned by the U.S. government;
- A vessel used exclusively as a ship's lifeboat; or
- A non-motor-powered vessel less than 16 feet in length or a non-motor-powered canoe, kayak, racing shell, or rowing scull, regardless of length.<sup>37</sup>

Each issued certificate of registration must state the numbers awarded to the vessel, the hull identification number, the name and address of the owner, and a description of the vessel.<sup>38</sup>

## **Effect of the Bill**

### Boating Collisions, Accidents, and Casualties

The bill authorizes a court to order a person who is convicted of a violation related to boating collisions and accidents to pay an additional fine of up to \$1,000 per violation, which must be deposited into the MRCTF to be used to enhance state and local law enforcement activities related to boating infractions.

### Regulation of Liveries

The bill defines the term “livery” to mean a person who offers a vessel equipped with a motor of 10 horsepower or greater for use by another in exchange for any type of consideration when such person does not also provide the lessee or renter with a captain, a crew, or any type of staff or personnel to operate, oversee, maintain, or manage the vessel.

Beginning January 1, 2023, the bill prohibits a livery from offering a vessel<sup>39</sup> for lease or rent without first being issued a no-cost livery permit by FWC, which must be renewed annually. To qualify for issuance or renewal of the no-cost permit, the bill requires an applicant to:

- Provide FWC with a list of all livery vessels offered for lease or rent;
- Have valid insurance that insures the livery and the renter or lessee;

<sup>33</sup> Section 328.03(1), F.S.

<sup>34</sup> Section 328.03(3), F.S.

<sup>35</sup> *Id.*

<sup>36</sup> Section 328.48(1)(a), F.S.

<sup>37</sup> Section 328.48(2), F.S.

<sup>38</sup> Section 328.48(4), F.S.

<sup>39</sup> The term “vessel” includes every description of watercraft, barge, and airboat, other than a seaplane on the water, used or capable of being used as a means of transportation on water. Section 327.02(47), F.S.

- Have an amount of personal floatation devices on site sufficient to accommodate the capacity of all vessels offered for rent or lease;
- Have all required safety equipment required on site sufficient to equip all vessels offered for rent or lease; and
- Display boating safety information in a place visible to the renting public.

The bill authorizes FWC to adopt rules to implement the permitting requirements and specifies that a person who violates such requirements commits a first degree misdemeanor.<sup>40</sup>

The bill prohibits a livery from knowingly leasing or renting a vessel to any person under the following circumstances:

- The vessel is a derelict vessel or is at risk of becoming derelict.
- The livery has not provided pre-rental or pre-ride instructions in compliance with FWC rules.
- There is no signed written agreement with the renter or lessee that includes a list of the names, addresses, and dates of birth for all persons who will be aboard the vessel, as well as the time the vessel is required to be returned to the livery or another specified location and an emergency contact name, address, and telephone number. The livery must maintain each agreement for no less than one year and make it available for inspection if requested by law enforcement.
- A person does not have the required photographic identification and boating safety card (unless the person is exempt from the requirement).

The bill requires pre-ride or pre-rental instructions to include local characteristics of the waterway where the vessel will be operated, such as navigational hazards, boating-restricted areas, and water depths. In addition, such instruction must include emergency procedures such as appropriate responses to capsizing, falling overboard, taking on water, and vessel accidents. The bill requires pre-ride instructions to be provided for all livery vessels rather than limiting this requirement to vessels equipped with a motor of 10 horsepower or more.

The bill expands the application of the following prohibitions and requirements, which currently only apply to personal watercraft,<sup>41</sup> to all livery vessels, including human-powered vessels:

- A livery may not knowingly lease or rent a vessel to any person who is under 18 years of age.
- A livery may not knowingly lease or rent a vessel to any person unless the livery carries a policy from a licensed insurance carrier that insures the livery and renter or lessee against any accident, loss, injury, property damage, or other casualty caused by or resulting from the operation of the vessel. Coverage of at least \$500,000 per person and \$1 million per event must be provided. The livery and renter or lessee must have proof of such insurance.
- A person who receives instruction regarding the safe operation of vessels or pre-rental or pre-ride instruction must provide the livery with a signed form attesting to each component of the instruction. FWC must establish the form's content by rule. The form must be signed by the individual providing the instruction and be maintained by the livery for no less than 90 days and make the form available for inspection by law enforcement upon request.

The bill requires any person delivering the required boating safety instruction to have successfully completed a boating safety education course approved by NASBLA and the state.

If a vessel rented or leased by a livery is unnecessarily overdue more than one hour after the contracted vessel rental time expires, the bill requires the livery to notify law enforcement and the U.S. Coast Guard.

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<sup>40</sup> A first degree misdemeanor is punishable by a term of imprisonment up to 1 year and a fine of up to \$1,000. Sections 775.082(4)(a) and 775.083(1)(d), F.S.

<sup>41</sup> The term "personal watercraft" is a vessel 16 feet in length that uses an inboard motor powering a water jet pump as its primary source of power and which is designed to be operated by a person sitting, standing, or kneeling on the vessel, rather than in the conventional manner of sitting or standing inside the vessel. Section 327.02(36), F.S.

The bill requires a livery to report an accident resulting in bodily injury, death, or disappearance of any person, or damage to any vessel or other property in an apparent aggregate amount of at least \$2,000 when the operator involved in the accident is incapable of making a report.

The bill requires a livery to make its facilities and records available for inspection no later than 24 hours after requested by law enforcement.

The bill establishes the following penalties for violations of the livery requirements:

- A person who violates one or more statutory requirements for liveries, except for the livery permit requirement, and who has not been convicted of a violation of the livery requirements in the past three years, commits a second degree misdemeanor.<sup>42</sup>
- If the violation has occurred within three years after a previous conviction, the person commits a first degree misdemeanor. There is an additional minimum mandatory fine of \$500.
- If the person commits another violation within five years after two previous convictions for violations of the livery requirements, the person commits a first degree misdemeanor. There is an additional minimum mandatory fine of \$1,000.
- A person who commits more than one violation of the livery requirements, except for the livery permit requirement, within a three-year period may not act as a livery during a 90-day period immediately after being charged.

Effective January 1, 2023, FWC may revoke or refuse to issue a livery permit based on repeated violations of the livery requirements.

#### Noncriminal Infractions

The bill increases the maximum penalty for certain noncriminal infractions as follows:

- For a first or subsequent offense relating to the operation of a vessel with an expired registration of six months or less, the penalty is increased from \$50 to \$100.
- For a first offense relating to a violation of navigation rules that does not result in an accident or that results in an accident not causing serious bodily injury or death, the penalty is increased from \$250 to \$500. For a second offense, the penalty is increased from \$750 to \$1,000. For a third or subsequent offense, the penalty is increased from \$1,000 to \$1,500.
- For a first offense relating to carelessly causing seagrass scarring, the penalty is increased from \$50 to \$100.
- For a first offense relating to protection zones for springs, the penalty is increased from \$50 to \$100.
- For a first offense relating to the anchoring of vessels in anchoring limitation areas, the penalty is increased from \$50 to \$100. For a second offense, the penalty is increased from \$100 to \$250. For a third or subsequent offense, the penalty is increased from \$250 to \$500.
- For a first offense relating to anchoring or mooring in a prohibited area, the penalty is increased from \$50 to \$100. For a second offense, the penalty is increased from \$100 to \$250. For a third or subsequent offense, the penalty is increased from \$250 to \$500.
- For a first offense relating to vessels creating special hazards, the penalty is increased from \$50 to \$100. For a second offense occurring within 12 months after a prior offense, the penalty is increased from \$100 to \$250. For a third offense occurring within 36 months after a prior offense, the penalty is increased from \$250 to \$500.

The bill also increases the default civil penalty for noncriminal infractions of vessel laws from \$50 to \$100, which applies when a different maximum penalty is not specified for a particular infraction.

The bill establishes new penalties of up to a maximum of \$500 for an improper transfer of title or the failure to update vessel registration information.

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<sup>42</sup> A second degree misdemeanor is punishable by a term of imprisonment up to 60 days and a fine of up to \$500.

Sections 775.082(4)(b) and 775.083(1)(e), F.S.

STORAGE NAME: h0493d.SAC

DATE: 2/25/2022

The bill specifies that fees and civil penalties assessed and collected for noncriminal violations and deposited into the MRCTF must be used for law enforcement purposes in addition to boating safety education purposes.

#### Mandatory Education for Violators

The bill requires a person who is subject to mandatory education requirements as a result of certain violations of vessel laws to pay a fine of \$500. The bill requires the fines to be deposited into the MRCTF to support law enforcement activities.

The bill requires FWC to maintain a program to ensure violators are in compliance with mandatory boating safety education requirements. The program must track any citations resulting in a conviction and the disposition of such citations and send specific notices to each person subject to the requirement for mandatory boating safety education.

#### Vessel Registration

This bill requires an applicant for a vessel registration to provide a physical residential or business address on the application. The bill specifies that upon receipt of an application from a live-aboard vessel owner, FWC may authorize such owner to provide a post office box address in lieu of a physical residential or business address so long as he or she has not been convicted of a criminal offense under ch. 328, F.S., relating to vessel titles and registration, or ch. 327, F.S., relating to vessel safety.

The bill requires each certificate of registration issued to state the physical residential or business address of the owner.

The bill specifies that a person who does not update his or her vessel registration information with the county tax collector within six months after a change to the information is subject to a maximum penalty of \$500.

### B. SECTION DIRECTORY:

- Section 1. Provides a short title.
- Section 2. Amends s. 327.30, F.S., relating to collisions, accidents, and casualties.
- Section 3. Amends s. 327.54, F.S., relating to liveries.
- Section 4. Amends s. 327.73, F.S., relating to noncriminal infractions.
- Section 5. Amends s. 327.731, F.S., relating to mandatory education for violators.
- Section 6. Amends s. 328.03, F.S., relating to certificates of title.
- Section 7. Amends s. 328.03, F.S., relating to certificates of title.
- Section 8. Amends s. 328.48, F.S., relating to vessel registration.
- Section 9. Provides an effective date of July 1, 2022, except as otherwise expressly provided.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

### A. FISCAL IMPACT ON STATE GOVERNMENT:

#### 1. Revenues:

The bill may have a positive fiscal impact on state revenues as a result of increasing the maximum penalties that may be imposed for certain noncriminal infractions.

#### 2. Expenditures:

The bill may have an indeterminate negative fiscal impact on FWC related to ensuring compliance with mandatory boating safety education requirements and implementing the bill's livery permitting requirements. It is anticipated that the fiscal impact can be absorbed within FWC's existing resources.

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

None.

**C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

None.

**D. FISCAL COMMENTS:**

None.

**III. COMMENTS**

**A. CONSTITUTIONAL ISSUES:**

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

**B. RULE-MAKING AUTHORITY:**

The bill authorizes FWC to adopt rules to implement livery permitting requirements.

**C. DRAFTING ISSUES OR OTHER COMMENTS:**

None.

**IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES**

On February 3, 2022, the Environment, Agriculture & Flooding Subcommittee adopted a PCS and reported the bill favorably as a committee substitute. The amendment removed provisions from the bill that created an Illegal Boating Strike Team and appropriated funds for the team.

On February 14, 2022, the Agriculture & Natural Resources Appropriations Subcommittee adopted an amendment and reported the bill favorably as a committee substitute. The amendment removed the appropriations from the bill.

On February 23, 2022, the State Affairs Committee adopted an amendment and reported the bill favorably as a committee substitute. The amendment revised the definition of livery so that the bill's requirements apply only to liveries renting vessels with a motor of 10 horsepower or greater and required liveries to provide insurance for renters or lessees.

This analysis is drafted to the committee substitute as approved by the State Affairs Committee.



By Senator Hooper

16-00325-22

2022820\_\_

1                   A bill to be entitled  
2       An act relating to the Yacht and Ship Brokers' Act;  
3       amending s. 326.002, F.S.; redefining the term "yacht"  
4       to include vessels longer than a specified length  
5       which are manufactured or operated primarily for  
6       pleasure or are leased, rented, or chartered for  
7       pleasure; amending s. 326.004, F.S.; exempting a  
8       person who conducts business as a broker or  
9       salesperson in another state from licensure for  
10      specified transactions; requiring, rather than  
11      authorizing, the Division of Florida Condominiums,  
12      Timeshares, and Mobile Homes of the Department of  
13      Business and Professional Regulation to deny licenses  
14      for applicants who fail to meet certain requirements;  
15      revising requirements for licensure as a broker;  
16      requiring the division to adopt a complaint form for  
17      alleged violations of the act; providing requirements  
18      for the form; requiring the division to commence an  
19      investigation within a specified timeframe after  
20      receiving a complaint form; requiring the division to  
21      take certain actions if the division determines that a  
22      broker or salesperson violated the act; deleting a  
23      provision requiring the division to adopt rules  
24      relating to temporary licenses; providing an effective  
25      date.

26  
27   Be It Enacted by the Legislature of the State of Florida:

28  
29       Section 1. Subsection (4) of section 326.002, Florida

16-00325-22

2022820\_\_

30 Statutes, is amended to read:

31 326.002 Definitions.—As used in ss. 326.001-326.006, the  
32 term:

33 (4) "Yacht" means any vessel which is propelled by sail or  
34 machinery in the water which exceeds 32 feet in length, and is:

35 (a) Manufactured or operated primarily for pleasure; or

36 (b) Leased, rented, or chartered to someone other than the  
37 owner for the other person's pleasure ~~which weighs less than 300~~  
38 ~~gross tons.~~

39 Section 2. Subsections (6), (8), and (15) of section  
40 326.004, Florida Statutes, are amended, and paragraph (f) is  
41 added to subsection (3) of that section, to read:

42 326.004 Licensing.—

43 (3) A license is not required for:

44 (f) A person who conducts business as a broker or  
45 salesperson in another state as his or her primary profession  
46 and engages in the purchase or sale of a yacht under this act if  
47 the transaction is executed in its entirety with a broker or  
48 salesperson licensed in this state.

49 (6) The division shall ~~may~~ deny a license to any applicant  
50 who does not:

51 (a) Furnish proof satisfactory to the division that he or  
52 she is of good moral character.

53 (b) Certify that he or she has never been convicted of a  
54 felony.

55 (c) Post the bond required by the Yacht and Ship Brokers'  
56 Act.

57 (d) Demonstrate that he or she is a resident of this state  
58 or that he or she conducts business in this state.

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59 (e) Furnish a full set of fingerprints taken within the 6  
60 months immediately preceding the submission of the application.

61 (f) Have a current license and has operated as a broker or  
62 salesperson without a license.

63 (8) A person may not be licensed as a broker unless he or  
64 she has been licensed as a salesperson for at least 2  
65 consecutive years and can demonstrate that he or she has been  
66 directly involved in at least four transactions that resulted in  
67 the sale of a yacht or can certify that he or she has obtained  
68 20 continuing education credits approved by the division,~~and~~  
69 ~~may not be licensed as a broker unless he or she has been~~  
70 ~~licensed as a salesperson for at least 2 consecutive years.~~

71 (15) The division shall adopt ~~provide~~ by rule a complaint  
72 form for alleged violations of this chapter by a licensed broker  
73 or salesperson. Any person may submit a complaint form, which  
74 must require the person to provide detailed facts of the alleged  
75 violation. The division shall commence an investigation within  
76 15 days after receiving a complaint form and must suspend or  
77 revoke a broker's or salesperson's license, or otherwise  
78 discipline the licensee, if the division determines that the  
79 broker or salesperson violated this chapter ~~for the issuance of~~  
80 ~~a temporary 90-day license to an applicant while the Florida~~  
81 ~~Department of Law Enforcement conducts a national criminal~~  
82 ~~history analysis of the applicant by means of fingerprint~~  
83 ~~identification.~~

84 Section 3. This act shall take effect October 1, 2022.



## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** CS/HB 529 Yacht and Ship Brokers Located Out of State

**SPONSOR(S):** Regulatory Reform Subcommittee, LaMarca

**TIED BILLS:** **IDEN./SIM. BILLS:** SB 820

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Regulatory Reform Subcommittee	17 Y, 0 N, As CS	Wright	Anstead
2) State Administration & Technology Appropriations Subcommittee	13 Y, 0 N	Helpling	Topp
3) Commerce Committee			

### SUMMARY ANALYSIS

The Florida Department of Business and Professional Regulation (DBPR) regulates and licenses various businesses and professionals in Florida through 12 divisions, including the Division of Florida Condominiums, Timeshares, and Mobile Homes (division), which regulates yacht and ship brokers and salespersons. A person may not act as a broker or salesperson in Florida unless they are licensed by the division.

For the purposes of the practice act, "yacht" means any vessel which is propelled by sail or machinery in the water which exceeds 32 feet in length, and which weighs less than 300 gross tons.

A yacht and ship "broker" is a person who, for or in expectation of compensation: sells, offers, or negotiates to sell; buys, offers, or negotiates to buy; solicits or obtains listings of; or negotiates the purchase, sale, or exchange of, yachts for other persons. A person may not be licensed as a broker unless they have been a salesperson for at least 2 consecutive years.

A license is not required for:

- A person who sells his or her own yacht,
- An attorney at law for services rendered in his or her professional capacity,
- A receiver, trustee, or other person acting under a court order,
- A transaction involving the sale of a new yacht, or
- A transaction involving the foreclosure of a security interest in a yacht.

The bill provides that a license is not required for a person who regularly conducts business as a yacht or ship broker or salesperson in another state who engages in the purchase or sale of a yacht under this act, if the transaction is executed with a broker or salesperson licensed in this state. This limitation does not apply to a duly licensed attorney.

The bill may have a minimal indeterminate fiscal impact on state government, and no fiscal impact on local governments.

The bill is effective upon becoming law.

# FULL ANALYSIS

## I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

#### **Yacht and Ship Brokers**

The Florida Department of Business and Professional Regulation (DBPR) regulates and licenses various businesses and professionals in Florida through 12 divisions, including the Division of Florida Condominiums, Timeshares, and Mobile Homes (division).<sup>1</sup>

The division provides consumer protection for Florida residents through education, complaint resolution, mediation and arbitration, and developer disclosure.<sup>2</sup> The division has limited regulatory authority over the following business entities and individuals:

- Condominium Associations;
- Cooperative Associations;
- Florida Mobile Home Parks and related associations;
- Vacation Units and Timeshares;
- Yacht and Ship Brokers and related business entities; and
- Homeowners' Associations.<sup>3</sup>

For the purposes of the practice act, "yacht" means any vessel which is propelled by sail or machinery in the water which exceeds 32 feet in length, and which weighs less than 300 gross tons.<sup>4</sup>

A yacht and ship "broker" is a person who, for or in expectation of compensation: sells, offers, or negotiates to sell; buys, offers, or negotiates to buy; solicits or obtains listings of; or negotiates the purchase, sale, or exchange of, yachts for other persons.<sup>5</sup> A person may not be licensed as a broker unless they have been a salesperson for at least 2 consecutive years.<sup>6</sup>

A yacht and ship "salesperson" is a person who, for or in expectation of compensation, is employed by a broker to perform any acts of a broker.<sup>7</sup>

Yacht and ship brokers, salespersons, and related business organizations are regulated under ch. 326, F.S., and by the division.<sup>8</sup> A person may not act as a broker or salesperson in Florida unless they are licensed by the division.<sup>9</sup>

An applicant for a license as a broker or salesperson must demonstrate or provide the following to the division:<sup>10</sup>

- Proof of good moral character.
- Proof that they have never been convicted of a felony.
- A \$25,000 bond for broker or a \$10,000 bond for salespersons to the division.
- Proof that they are a resident of Florida or that they conduct business in Florida.
- A full set of fingerprints taken within the 6 months immediately preceding the submission of the application.
- Proof that they have not operated as a broker or salesperson without a license.

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<sup>1</sup> S. 20.165, F.S.

<sup>2</sup> Department of Business and Professional Regulation, *Division of Florida Condominiums, Timeshares, and Mobile Homes*, <http://www.myfloridalicense.com/DBPR/condos-timeshares-mobile-homes/> (last visited Feb. 4, 2022).

<sup>3</sup> *Id.*

<sup>4</sup> S. 326.002(4), F.S.

<sup>5</sup> S. 326.002(1), F.S.

<sup>6</sup> S. 326.004(8), F.S.

<sup>7</sup> S. 326.002(3), F.S.

<sup>8</sup> Ch. 326, F.S.

<sup>9</sup> S. 326.004(1), F.S.

<sup>10</sup> S. 326.004(6), F.S.

A license is not required for:<sup>11</sup>

- A person who sells his or her own yacht,
- An attorney at law for services rendered in his or her professional capacity,
- A receiver, trustee, or other person acting under a court order,
- A transaction involving the sale of a new yacht, or
- A transaction involving the foreclosure of a security interest in a yacht.

There are no provisions for a license by endorsement, or licensure for persons who are licensed in another jurisdiction.

### **Effect of the Bill**

The bill provides that a license is not required for a person who regularly conducts business as a yacht or ship broker or salesperson in another state who engages in the purchase or sale of a yacht under this act, if the transaction is executed with a broker or salesperson licensed in this state. This limitation does not apply to a duly licensed attorney.

The bill is effective upon becoming law.

### **B. SECTION DIRECTORY:**

**Section 1:** Amends s. 326.004, F.S.; relating to a licensure exception.

**Section 2:** Provides an effective date.

## **II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

### **A. FISCAL IMPACT ON STATE GOVERNMENT:**

#### **1. Revenues:**

The bill may have an insignificant negative fiscal impact related to licensing fees collected by the division due to less out-of-state yacht and ship brokers needing to have a Florida license to do business in Florida in certain circumstances.

#### **2. Expenditures:**

None.

### **B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

#### **1. Revenues:**

None.

#### **2. Expenditures:**

None.

### **C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

The bill may allow more out-of-state yacht and ship brokers to do business in Florida.

### **D. FISCAL COMMENTS:**

None.

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<sup>11</sup> S. 362.004(3), F.S.  
**STORAGE NAME:** h0529b.SAT  
**DATE:** 2/15/2022

### III. COMMENTS

#### A. CONSTITUTIONAL ISSUES:

##### 1. Applicability of Municipality/County Mandates Provision:

Not Applicable. This bill does not appear to affect county or municipal governments.

##### 2. Other:

None.

#### B. RULE-MAKING AUTHORITY:

None.

#### C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

### IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

On February 8, 2022, the Regulatory Reform Subcommittee considered a proposed committee substitute and reported the bill favorably as a committee substitute. The committee substitute differs from HB 529 by removing provisions that:

- Expand the definition of “yacht,”
- Require broker applicants to meet increased experience or education standards,
- Expedite broker and salesperson complaints at DBPR, and
- Allow a temporary license.

The analysis is drafted to the committee substitute as passed by the Regulatory Reform Subcommittee.

By Senator Albritton

26-00971-22

2022840\_\_

1                   A bill to be entitled  
2       An act relating to residential property riparian  
3       rights; amending s. 253.141, F.S.; requiring land  
4       surveyors to give preference to using the  
5       prolongation-of-property-line method to establish a  
6       property owner's riparian rights along a channel under  
7       certain circumstances; defining terms; providing  
8       applicability; requiring courts to award reasonable  
9       attorney fees and costs to a prevailing party in a  
10      civil action under certain circumstances; reenacting  
11      ss. 403.813(1)(s) and 403.9323(3), F.S., relating to  
12      permits issued at district centers and legislative  
13      intent in recognizing rights of riparian property  
14      ownership, respectively, to incorporate the amendment  
15      made to s. 253.141, F.S., in references thereto;  
16      providing an effective date.

17  
18 Be It Enacted by the Legislature of the State of Florida:

19  
20       Section 1. Subsection (1) of section 253.141, Florida  
21       Statutes, is amended to read:

22       253.141 Riparian rights defined; certain submerged bottoms  
23       subject to private ownership.—

24       (1) (a) Riparian rights are those incident to land bordering  
25       upon navigable waters. They are rights of ingress, egress,  
26       boating, bathing, and fishing and such others as may be or have  
27       been defined by law. Such rights are not of a proprietary  
28       nature. They are rights inuring to the owner of the riparian  
29       land but are not owned by him or her. They are appurtenant to

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30 and are inseparable from the riparian land. The land to which  
31 the owner holds title must extend to the ordinary high watermark  
32 of the navigable water in order that riparian rights may attach.  
33 Conveyance of title to or lease of the riparian land entitles  
34 the grantee to the riparian rights running therewith whether or  
35 not mentioned in the deed or lease of the upland.

36 (b) When establishing the boundaries of a residential  
37 property owner's riparian rights along a channel, for purposes  
38 of the construction of docks, piers, marinas, moorings, pilings,  
39 and other private improvements, land surveyors must give  
40 preference to the prolongation-of-property-line method unless  
41 doing so would result in inequitable apportionment of riparian  
42 rights among property owners along the channel.

43 1. As used in this paragraph, the term:

44 a. "Channel" means the marked, buoyed, or artificially  
45 dredged channel, if any, or if none, means a space equal to 20  
46 percent of the average width of the river or stream at the point  
47 concerned which furnishes uninterruptedly, through its course,  
48 the deepest water at ordinary low water.

49 b. "Prolongation-of-property-line method" means  
50 establishing the boundary of a property owner's riparian rights  
51 by extending the owner's property line out into the waterbody at  
52 the same angles at which they intersect the ordinary high  
53 watermark.

54 2. This paragraph does not apply to littoral waters, such  
55 as a lake, an ocean, or a gulf.

56 3. This paragraph applies only when establishing the  
57 boundaries of riparian rights after July 1, 2022.

58 (c) In a civil action relating to the riparian rights of a

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2022840

59 residential dock owner, when such rights are exercised with all  
60 appropriate environmental and regulatory approvals and permits,  
61 in which the defendant is the prevailing party, the court shall  
62 award reasonable attorney fees and costs to the prevailing  
63 party.

64 Section 2. For the purpose of incorporating the amendment  
65 made by this act to section 253.141, Florida Statutes, in a  
66 reference thereto, paragraph (s) of subsection (1) of section  
67 403.813, Florida Statutes, is reenacted to read:

68 403.813 Permits issued at district centers; exceptions.—

69 (1) A permit is not required under this chapter, chapter  
70 373, chapter 61-691, Laws of Florida, or chapter 25214 or  
71 chapter 25270, 1949, Laws of Florida, and a local government may  
72 not require a person claiming this exception to provide further  
73 department verification, for activities associated with the  
74 following types of projects; however, except as otherwise  
75 provided in this subsection, this subsection does not relieve an  
76 applicant from any requirement to obtain permission to use or  
77 occupy lands owned by the Board of Trustees of the Internal  
78 Improvement Trust Fund or a water management district in its  
79 governmental or proprietary capacity or from complying with  
80 applicable local pollution control programs authorized under  
81 this chapter or other requirements of county and municipal  
82 governments:

83 (s) The construction, installation, operation, or  
84 maintenance of floating vessel platforms or floating boat lifts,  
85 provided that such structures:

86 1. Float at all times in the water for the sole purpose of  
87 supporting a vessel so that the vessel is out of the water when

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88 not in use;

89 2. Are wholly contained within a boat slip previously  
90 permitted under ss. 403.91-403.929, 1984 Supplement to the  
91 Florida Statutes 1983, as amended, or part IV of chapter 373, or  
92 do not exceed a combined total of 500 square feet, or 200 square  
93 feet in an Outstanding Florida Water, when associated with a  
94 dock that is exempt under this subsection or associated with a  
95 permitted dock with no defined boat slip or attached to a  
96 bulkhead on a parcel of land where there is no other docking  
97 structure;

98 3. Are not used for any commercial purpose or for mooring  
99 vessels that remain in the water when not in use, and do not  
100 substantially impede the flow of water, create a navigational  
101 hazard, or unreasonably infringe upon the riparian rights of  
102 adjacent property owners, as defined in s. 253.141;

103 4. Are constructed and used so as to minimize adverse  
104 impacts to submerged lands, wetlands, shellfish areas, aquatic  
105 plant and animal species, and other biological communities,  
106 including locating such structures in areas where seagrasses are  
107 least dense adjacent to the dock or bulkhead; and

108 5. Are not constructed in areas specifically prohibited for  
109 boat mooring under conditions of a permit issued in accordance  
110 with ss. 403.91-403.929, 1984 Supplement to the Florida Statutes  
111 1983, as amended, or part IV of chapter 373, or other form of  
112 authorization issued by a local government.

113  
114 Structures that qualify for this exemption are relieved from any  
115 requirement to obtain permission to use or occupy lands owned by  
116 the Board of Trustees of the Internal Improvement Trust Fund

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117 and, with the exception of those structures attached to a  
118 bulkhead on a parcel of land where there is no docking  
119 structure, may not be subject to any more stringent permitting  
120 requirements, registration requirements, or other regulation by  
121 any local government. Local governments may require either  
122 permitting or one-time registration of floating vessel platforms  
123 to be attached to a bulkhead on a parcel of land where there is  
124 no other docking structure as necessary to ensure compliance  
125 with local ordinances, codes, or regulations. Local governments  
126 may require either permitting or one-time registration of all  
127 other floating vessel platforms as necessary to ensure  
128 compliance with the exemption criteria in this section; to  
129 ensure compliance with local ordinances, codes, or regulations  
130 relating to building or zoning, which are no more stringent than  
131 the exemption criteria in this section or address subjects other  
132 than subjects addressed by the exemption criteria in this  
133 section; and to ensure proper installation, maintenance, and  
134 precautionary or evacuation action following a tropical storm or  
135 hurricane watch of a floating vessel platform or floating boat  
136 lift that is proposed to be attached to a bulkhead or parcel of  
137 land where there is no other docking structure. The exemption  
138 provided in this paragraph shall be in addition to the exemption  
139 provided in paragraph (b). The department shall adopt a general  
140 permit by rule for the construction, installation, operation, or  
141 maintenance of those floating vessel platforms or floating boat  
142 lifts that do not qualify for the exemption provided in this  
143 paragraph but do not cause significant adverse impacts to occur  
144 individually or cumulatively. The issuance of such general  
145 permit shall also constitute permission to use or occupy lands

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146 owned by the Board of Trustees of the Internal Improvement Trust  
147 Fund. Local governments may not impose a more stringent  
148 regulation, permitting requirement, registration requirement, or  
149 other regulation covered by such general permit. Local  
150 governments may require either permitting or one-time  
151 registration of floating vessel platforms as necessary to ensure  
152 compliance with the general permit in this section; to ensure  
153 compliance with local ordinances, codes, or regulations relating  
154 to building or zoning that are no more stringent than the  
155 general permit in this section; and to ensure proper  
156 installation and maintenance of a floating vessel platform or  
157 floating boat lift that is proposed to be attached to a bulkhead  
158 or parcel of land where there is no other docking structure.

159 Section 3. For the purpose of incorporating the amendment  
160 made by this act to section 253.141, Florida Statutes, in a  
161 reference thereto, subsection (3) of section 403.9323, Florida  
162 Statutes, is reenacted to read:

163 403.9323 Legislative intent.—

164 (3) It is the intent of the Legislature to provide  
165 waterfront property owners their riparian right of view, and  
166 other rights of riparian property ownership as recognized by s.  
167 253.141 and any other provision of law, by allowing mangrove  
168 trimming in riparian mangrove fringes without prior government  
169 approval when the trimming activities will not result in the  
170 removal, defoliation, or destruction of the mangroves.

171 Section 4. This act shall take effect upon becoming a law.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Rules

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BILL: SB 840

INTRODUCER: Senator Albritton

SUBJECT: Residential Property Riparian Rights

DATE: February 1, 2022

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Collazo</u>	<u>Rogers</u>	<u>EN</u>	<b>Favorable</b>
2.	<u>Bond</u>	<u>Cibula</u>	<u>JU</u>	<b>Favorable</b>
3.	<u>Collazo</u>	<u>Phelps</u>	<u>RC</u>	<b>Favorable</b>

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## I. Summary:

SB 840 requires land surveyors to give a preference to the prolongation-of-property-line method of establishing the boundaries of a residential property owner’s riparian rights along a channel, unless doing so would result in an inequitable apportionment of the riparian rights at issue. In connection with this preference, the bill defines the terms “channel” and “prolongation-of-property-line method”; limits the scope of the preference to riparian waters only (not littoral waters, such as a lake, an ocean, or a gulf); and provides that the preference only applies when establishing the boundaries of riparian rights after July 1, 2022.

The bill also provides that in a civil action relating to the riparian rights of a residential dock owner, when such rights are exercised with all appropriate environmental and regulatory approvals and permits, the court must award reasonable attorney fees and costs to the defendant if the defendant is the prevailing party.

The bill is effective upon becoming law.

## II. Present Situation:

### Riparian Rights Generally

Riparian rights<sup>1</sup> are rights of a landowner incident to land bordering upon navigable waters. They are rights of ingress, egress, boating, bathing, and fishing and such others as may be or have been

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<sup>1</sup> Technically, the term “riparian” refers to land abutting nontidal or navigable river waters, and the term “littoral” refers to land abutting navigable ocean, sea, or lake waters. *5F, LLC v. Hawthorne*, 317 So. 3d 220, 222 n.1 (Fla. 2d DCA 2021) and *Walton County v. Stop Beach Renourishment, Inc.*, 998 So. 2d 1102, 1105 n.3 (Fla. 2008), *aff’d sub nom. Stop the Beach Renourishment, Inc. v. Fla. Dep’t of Env’t Prot.*, 560 U.S. 702 (2010). However, the term “riparian” is commonly used to refer to all waterfront owners, so “riparian rights” can be used to refer to rights associated with both riparian and littoral lands. *Id.*

defined by law.<sup>2</sup> Riparian rights benefit the owner of the riparian land, but such rights are attached to the land and are not owned by the land owner. In order for the rights to attach, the land must extend to the ordinary high water mark<sup>3</sup> of the navigable water. Whoever owns or leases the land enjoys the rights, regardless of whether they are mentioned in a deed or lease.<sup>4</sup> Riparian rights may not be taken without just compensation and due process of law.<sup>5</sup> Where a landowner's common-law riparian rights are violated by the acts of another individual, the landowner may bring an action on his or her own behalf.<sup>6</sup>

The state holds title to sovereign submerged lands in trust for public use.<sup>7</sup> The public generally enjoys rights such as bathing, fishing, commerce, and navigation.<sup>8</sup> Upland property owners enjoy these rights in common with the public.<sup>9</sup> Riparian rights are additional, exclusive rights that are held by upland property owners but not the general public.<sup>10</sup> Such rights generally include, but are not limited to, the following:

- Access to and from the water.
- An unobstructed view over the water.
- Reasonable use of the water.
- Accretions and relictions.<sup>11</sup>
- Wharfing out, meaning building structures on the shoreline.<sup>12</sup>

The doctrines of erosion, accretion, and reliction are also riparian rights.<sup>13</sup> When gradual and imperceptible losses or additions to the shoreline occur, the boundary between public and private land (i.e., the mean high-water line)<sup>14</sup> is altered accordingly.<sup>15</sup> Riparian property owners

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<sup>2</sup> Section 253.141(1), F.S. (2021); *see also* *Odom v. Deltona Corp.*, 341 So. 2d 977, 981 (Fla. 1976) (providing that “whether or not a particular area is that of a navigable body of water and thus sovereignty property held in trust [under Article X, Section 11 of the Florida Constitution] is a question of fact and dependent upon whether or not the body of water is permanent in character and, in its ordinary and natural state, is navigable for useful purposes and is of sufficient size and so situated and conditioned that it may be used for purposes common to the public in the locality where it is located); *see also* *Brevard Cty. v. Blasky*, 875 So. 2d 6, 13-14 (Fla. 5th DCA 2004) (explaining that navigability is determined as of 1845, the date Florida became a state).

<sup>3</sup> *Walton County*, 998 So. 2d at 1124 (noting that the “ordinary high water mark is well established as the dividing line between private riparian and sovereign or public ownership of the land beneath the water”); *see also* s. 253.03(8)(b), F.S. (identifying “submerged lands,” for purposes of inventorying public lands, as “publicly owned lands below the ordinary high-water mark of fresh waters and below the mean high-water line of salt waters extending seaward to the outer jurisdiction of the state”); *see also* s. 177.28, F.S. (same).

<sup>4</sup> Section 253.141(1), F.S.

<sup>5</sup> *Broward v. Mabry*, 58 Fla. 398, 410 (1909).

<sup>6</sup> *Harrell v. Hess Oil & Chem. Corp.*, 287 So. 2d 291, 295 (Fla. 1973).

<sup>7</sup> FLA. CONST. art. X, s. 11.

<sup>8</sup> *Walton County*, 998 So. 2d at 1110-11.

<sup>9</sup> *Id.* at 1110-11. These special littoral rights are such as are necessary for the use and enjoyment of the upland property, but these rights may not be so exercised as to injure others in their lawful rights. *Id.* at 1111.

<sup>10</sup> *Id.*

<sup>11</sup> *Id.*

<sup>12</sup> *See* Brendan Mackesey, *An Overview of Riparian Rights in Florida*, The Reporter, The Environmental and Land Use Law Section, Vol. XLI, No. 1, 1, 13–16 (2020), available at <https://eluls.org/wp-content/uploads/2021/02/The-Environmental-and-Land-Use-Law-Section-Reporter-October-2020.pdf> (last visited Jan. 16, 2022).

<sup>13</sup> *Walton County*, 998 So. 2d at 1112-15. “Accretion” is the gradual and imperceptible accumulation of land; “reliction” is an increase of the land by a gradual and imperceptible withdrawal of a waterbody. *Id.* at 1113.

<sup>14</sup> *See* s. 177.28(1), F.S.

<sup>15</sup> *Bd. of Trustees of the Internal Imp. Tr. Fund v. Sand Key Assocs., Ltd.*, 512 So. 2d 934, 936 (Fla. 1987).

automatically take title to dry land added to their property by accretion or reliction.<sup>16</sup> However, under the doctrine of avulsion, following sudden or perceptible loss or addition to the shoreline, the boundary between public and private land remains where it existed before the avulsive event occurred.<sup>17</sup>

### **Establishing Lines of Riparian Rights**

In the 1954 Florida Supreme Court case *Hayes v. Bowman*, opposing parties proposed two different methods for allocating riparian rights: one party argued the lines should extend from the property lines directly into the channel (referred to herein as the “prolongation-of-property-line” method for allocating riparian rights), and the other argued the lines should be drawn at right angles from the thread of the channel to the corners of the property.<sup>18</sup> The Court stated that, based on the nature of upland boundary lines, it is impossible to formulate a geometric rule to govern all cases.<sup>19</sup> Thus, the Court prescribed a rule requiring that, based on the factual circumstances presented, the riparian rights of an upland owner must be preserved over an area as near as practicable in the direction of the channel so as to distribute equitably the submerged lands between the upland and the channel.<sup>20</sup> Such equitable distribution must give due consideration to the lay of the upland shore line, the direction of the channel, and the co-relative rights of adjoining upland owners.<sup>21</sup>

The principles established in *Hayes* still apply in Florida today.<sup>22</sup> Courts recognize that land surveyors and other practitioners may use many methods to equitably apportion riparian rights, and no one method is proper or improper.<sup>23</sup> The reasoning for this includes inherent aspects of the uplands to which riparian rights are attached: upland property boundaries intersect the water at almost every different angle, and the thread of a channel is seldom, if ever, parallel to the shoreline of the uplands.<sup>24</sup> Rights are applied based on the shape of the uplands, the shape of the waterbody, and the parties’ relative position to each other.<sup>25</sup>

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<sup>16</sup> *Stop the Beach Renourishment, Inc. v. Fla. Dep’t of Env’t Prot.*, 560 U.S. 702, 709 (2010); see also *Bd. of Trustees of the Internal Imp. Tr. Fund v. Sand Key Assocs., Ltd.*, 512 So. 2d 934, 938-39 (holding that owners have a right to claim accreted land when the accretion was artificially-caused, as long as the owner did not cause the accretion); see also *New Jersey v. New York*, 523 U.S. 767, 783 (1998) (explaining that an owner may not extend their own property into the water by landfilling or purposefully causing accretion); see also s. 161.051, F.S. (providing that the state will retain title to additions or accretions to the permittee’s property caused by permitted coastal improvements).

<sup>17</sup> *Walton County*, 998 So. 2d at 1114. “Avulsion” is the sudden or perceptible loss of or addition to land by the action of the water or a sudden change in the bed of a lake or the course of a stream. *Id.* at 1116.

<sup>18</sup> *Hayes v. Bowman*, 91 So. 2d 795, 801 (Fla. 1957).

<sup>19</sup> *Id.* at 801-802.

<sup>20</sup> *Id.* at 802. In the opinion, the Court expressly references the rights of an unobstructed view of the channel and unobstructed means of ingress and egress over the foreshore and tidal waters. *Id.* at 801. The Court states that if the exercise of these rights is prevented, the upland owner is entitled to relief. *Id.*

<sup>21</sup> *Id.* at 802.

<sup>22</sup> *Lee Cty. v. Kiesel*, 705 So. 2d 1013, 1015 (Fla. 2d DCA 1998); *Lake Conway Shores Homeowners Ass’n, Inc. v. Driscoll*, 476 So. 2d 1306, 1308 (Fla. 5th DCA 1985).

<sup>23</sup> *Nourachi v. United States*, 655 F. Supp. 2d 1215, 1227 (M.D. Fla. 2009).

<sup>24</sup> *Hayes*, 91 So. 2d at 801-802.

<sup>25</sup> *Johnson v. McCowen*, 348 So. 2d 357, 360 (Fla. 1st DCA 1977).

The use of a particular delineation method may be struck down by a court if the method is found to unfairly impact a party's riparian rights.<sup>26</sup> In one case, a Florida court reversed a decision of a trial judge who used a prolongation-of-property-line method, holding that extending the line of the property boundary in this particular case destroyed an adjacent parcel owner's littoral rights, and remanding for an equitable determination of the parties' respective rights.<sup>27</sup>

The Florida Statutes do not address the methodology for establishing boundaries for riparian rights. The Florida Administrative Code's rules on sovereignty submerged lands generally require all structures and activities to be set back a minimum of 25 feet inside the applicant's riparian rights lines.<sup>28</sup> The rules also require applicants seeking standard leases of sovereignty submerged lands to show the applicant's upland parcel property lines and associated riparian rights lines.<sup>29</sup>

In 2013, the Department of Environmental Protection (DEP) published general guidelines for the allocation of riparian rights, based on research analyzing existing methods for allocating riparian rights together with a study of different shoreline configurations.<sup>30</sup> Concentrating on the right of ingress and egress to and from the water (including dock construction) and the right to a view over the water – the two riparian rights “equities” of primary interest among owners – the document includes eight conclusions from the research, summarized as follows:

- When docking is the primary issue, the courts will usually apportion the space between the shore and the line of navigability (i.e., the line of deep water).
- For a straighter shore on a large waterbody, the division lines are perpendicular to the direction of the shore extended to the line of navigable water.
- Along a river without a marked channel, lines are usually perpendicular with the stream's thread (i.e., median).
- Along a river or other waterbody with a nearby marked channel and regular shore, the lines are usually perpendicular with the nearest channel edge and not the thread.
- The direction of upland boundaries is largely ignored when apportioning riparian rights (“[t]he public's mistaken belief that riparian lines are on the extension of their side upland lines is the most frequent cause of riparian disputes”).<sup>31</sup> The water body must be equitably apportioned as if all waterfront owners were standing on the shore looking out over the waterbody.
- When the shore is irregular (e.g., coves, bays, lakes, rivers) most courts apportion the line of deep water to divide riparian rights as opposed to any perpendicular method.
- Some situations require apportionment of the entire water surface, and then certain methods are used such as the center point method for lakes.

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<sup>26</sup> *Lake Conway Shores Homeowners Ass'n, Inc. v. Driscoll*, 476 So. 2d 1306, 1309-10 (Fla. 5th DCA 1985).

<sup>27</sup> *Id.*; see also *Muraca v. Meyerowitz*, 818 N.Y.S.2d 450, 456-57 (Sup. Ct. 2006).

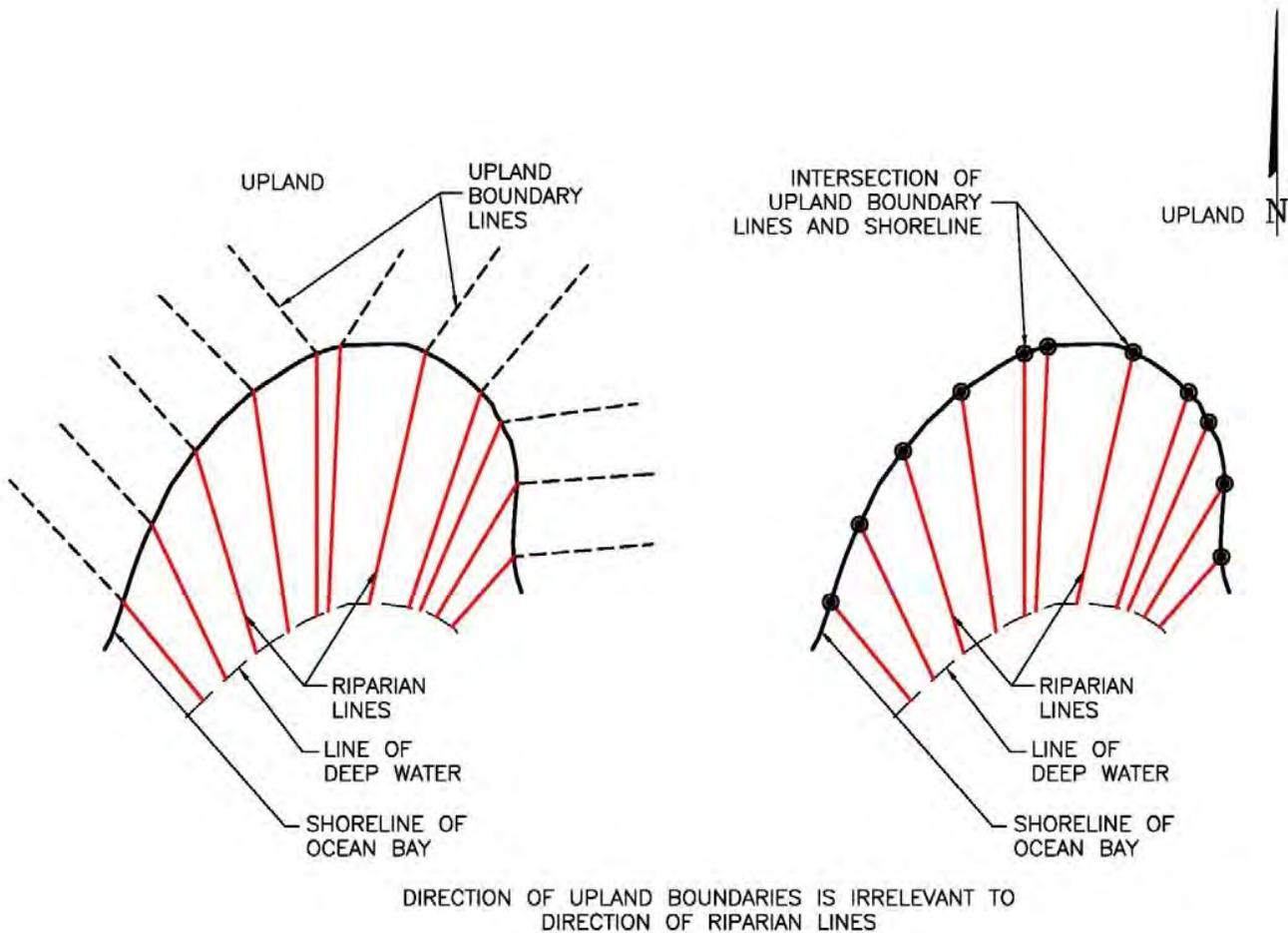
<sup>28</sup> Fla. Admin. Code R. 18-21.004(3)(d) (noting also that the minimum setback is 10 feet for marginal docks, and that other exceptions apply).

<sup>29</sup> Fla. Admin. Code R. 18-21.008(1)(a)4.f.

<sup>30</sup> Florida Dep't of Environmental Protection, SLER 0950, Survey Requirements, *Guidelines for Allocation of Riparian Rights*, 7-18 (2013), available at [https://apps.sfwmd.gov/entsb/docdownload?object\\_id=0900eeea8a95bcd3](https://apps.sfwmd.gov/entsb/docdownload?object_id=0900eeea8a95bcd3) (last visited Jan. 16, 2022).

<sup>31</sup> *Id.* at 8. The diagram shows how it is the locations where the upland boundary lines intersect the shoreline (not the direction of the boundary lines landward of the shoreline) that are relevant for apportionment.

- Apportioning the line of deep water is the most universal method, and it gives the same solution as more traditional techniques in many cases and follows dominant national case law where the shore is irregular.<sup>32</sup>



**III. Effect of Proposed Changes:**

The bill amends s. 253.141(1), F.S., to require land surveyors to give preference to the prolongation-of-property-line method of establishing the boundaries of a residential property owner’s riparian rights along a channel. The prolongation-of-property-line method would apply in connection with the construction of docks, piers, marinas, moorings, pilings, and other private improvements, unless doing so would result in an inequitable apportionment of the riparian rights among property owners along the channel.

The bill defines the term “channel” to mean the marked, buoyed, or artificially dredged channel, if any; or if none, a space equal to 20 percent of the average width of the river or stream at the

<sup>32</sup> *Id.* at 7-9.

point concerned, which furnishes uninterruptedly, through its course, the deepest water at ordinary low water.

The bill defines the term “prolongation-of-property-line method” to mean establishing the boundary of a property owner’s riparian rights by extending the owner’s property line out into the waterbody at the same angles at which they intersect the ordinary high watermark.

This preference does not apply to littoral waters, such as a lake, an ocean, or a gulf; and it only applies when establishing the boundaries of riparian rights after July 1, 2022.

The bill amends s. 253.141(1), F.S., to provide that in a civil action relating to the riparian rights of a residential dock owner, when such rights are exercised with all appropriate environmental and regulatory approvals and permits, in which the defendant is the prevailing party, the court must award reasonable attorney fees and costs to the prevailing party.

The bill reenacts s. 403.813(1)(s) and s. 403.9323(3), F.S., for the purpose of incorporating the amendments to s. 253.141(1), F.S., into same.

The bill takes effect upon becoming a law.

#### **IV. Constitutional Issues:**

##### **A. Municipality/County Mandates Restrictions:**

The bill does not require counties or municipalities to spend funds or limit their authority to raise revenue or receive state-shared revenues as specified in Article VII, s. 18 of the Florida Constitution.

##### **B. Public Records/Open Meetings Issues:**

None.

##### **C. Trust Funds Restrictions:**

None.

##### **D. State Tax or Fee Increases:**

None.

##### **E. Other Constitutional Issues:**

None identified.

#### **V. Fiscal Impact Statement:**

##### **A. Tax/Fee Issues:**

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends section 253.141 of the Florida Statutes.

This bill reenacts the following sections of the Florida Statutes: 403.813 and 403.9323.

**IX. Additional Information:**

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.



26 egress, boating, bathing, and fishing and such others as may be  
27 or have been defined by law. Such rights are not of a  
28 proprietary nature. They are rights inuring to the owner of the  
29 riparian land but are not owned by him or her. They are  
30 appurtenant to and are inseparable from the riparian land. The  
31 land to which the owner holds title must extend to the ordinary  
32 high watermark of the navigable water in order that riparian  
33 rights may attach. Conveyance of title to or lease of the  
34 riparian land entitles the grantee to the riparian rights  
35 running therewith whether or not mentioned in the deed or lease  
36 of the upland.

37 (b) When establishing the boundaries of a residential  
38 property owner's riparian rights along a channel, for purposes  
39 of the construction of docks, piers, marinas, moorings, pilings,  
40 and other private improvements, land surveyors must give  
41 preference to the prolongation-of-property-line method unless  
42 doing so would result in inequitable apportionment of riparian  
43 rights among property owners along the channel.

44 1. As used in this paragraph, the term:

45 a. "Channel" means the marked, buoyed, or artificially  
46 dredged channel, if any, or if none, means a space equal to 20  
47 percent of the average width of the river or stream at the point  
48 concerned which furnishes uninterruptedly, through its course,  
49 the deepest water at ordinary low water.

50 b. "Prolongation-of-property-line method" means

51 establishing the boundary of a property owner's riparian rights  
52 by extending the owner's property line out into the waterbody at  
53 the same angles at which they intersect the ordinary high  
54 watermark.

55 2. This paragraph does not apply to littoral waters, such  
56 as a lake, an ocean, or a gulf.

57 3. This paragraph applies only when establishing the  
58 boundaries of riparian rights after July 1, 2022.

59 (c) In a civil action relating to the riparian rights of a  
60 residential dock owner, the court shall award reasonable  
61 attorney fees and costs to the prevailing party when such rights  
62 are exercised with all appropriate environmental and regulatory  
63 approvals and permits.

64 Section 2. For the purpose of incorporating the amendment  
65 made by this act to section 253.141, Florida Statutes, in a  
66 reference thereto, paragraph (s) of subsection (1) of section  
67 403.813, Florida Statutes, is reenacted to read:

68 403.813 Permits issued at district centers; exceptions.—

69 (1) A permit is not required under this chapter, chapter  
70 373, chapter 61-691, Laws of Florida, or chapter 25214 or  
71 chapter 25270, 1949, Laws of Florida, and a local government may  
72 not require a person claiming this exception to provide further  
73 department verification, for activities associated with the  
74 following types of projects; however, except as otherwise  
75 provided in this subsection, this subsection does not relieve an

76 applicant from any requirement to obtain permission to use or  
 77 occupy lands owned by the Board of Trustees of the Internal  
 78 Improvement Trust Fund or a water management district in its  
 79 governmental or proprietary capacity or from complying with  
 80 applicable local pollution control programs authorized under  
 81 this chapter or other requirements of county and municipal  
 82 governments:

83 (s) The construction, installation, operation, or  
 84 maintenance of floating vessel platforms or floating boat lifts,  
 85 provided that such structures:

86 1. Float at all times in the water for the sole purpose of  
 87 supporting a vessel so that the vessel is out of the water when  
 88 not in use;

89 2. Are wholly contained within a boat slip previously  
 90 permitted under ss. 403.91-403.929, 1984 Supplement to the  
 91 Florida Statutes 1983, as amended, or part IV of chapter 373, or  
 92 do not exceed a combined total of 500 square feet, or 200 square  
 93 feet in an Outstanding Florida Water, when associated with a  
 94 dock that is exempt under this subsection or associated with a  
 95 permitted dock with no defined boat slip or attached to a  
 96 bulkhead on a parcel of land where there is no other docking  
 97 structure;

98 3. Are not used for any commercial purpose or for mooring  
 99 vessels that remain in the water when not in use, and do not  
 100 substantially impede the flow of water, create a navigational

101 | hazard, or unreasonably infringe upon the riparian rights of  
 102 | adjacent property owners, as defined in s. 253.141;

103 |         4. Are constructed and used so as to minimize adverse  
 104 | impacts to submerged lands, wetlands, shellfish areas, aquatic  
 105 | plant and animal species, and other biological communities,  
 106 | including locating such structures in areas where seagrasses are  
 107 | least dense adjacent to the dock or bulkhead; and

108 |         5. Are not constructed in areas specifically prohibited  
 109 | for boat mooring under conditions of a permit issued in  
 110 | accordance with ss. 403.91-403.929, 1984 Supplement to the  
 111 | Florida Statutes 1983, as amended, or part IV of chapter 373, or  
 112 | other form of authorization issued by a local government.

113 |  
 114 | Structures that qualify for this exemption are relieved from any  
 115 | requirement to obtain permission to use or occupy lands owned by  
 116 | the Board of Trustees of the Internal Improvement Trust Fund  
 117 | and, with the exception of those structures attached to a  
 118 | bulkhead on a parcel of land where there is no docking  
 119 | structure, may not be subject to any more stringent permitting  
 120 | requirements, registration requirements, or other regulation by  
 121 | any local government. Local governments may require either  
 122 | permitting or one-time registration of floating vessel platforms  
 123 | to be attached to a bulkhead on a parcel of land where there is  
 124 | no other docking structure as necessary to ensure compliance  
 125 | with local ordinances, codes, or regulations. Local governments

126 | may require either permitting or one-time registration of all  
127 | other floating vessel platforms as necessary to ensure  
128 | compliance with the exemption criteria in this section; to  
129 | ensure compliance with local ordinances, codes, or regulations  
130 | relating to building or zoning, which are no more stringent than  
131 | the exemption criteria in this section or address subjects other  
132 | than subjects addressed by the exemption criteria in this  
133 | section; and to ensure proper installation, maintenance, and  
134 | precautionary or evacuation action following a tropical storm or  
135 | hurricane watch of a floating vessel platform or floating boat  
136 | lift that is proposed to be attached to a bulkhead or parcel of  
137 | land where there is no other docking structure. The exemption  
138 | provided in this paragraph shall be in addition to the exemption  
139 | provided in paragraph (b). The department shall adopt a general  
140 | permit by rule for the construction, installation, operation, or  
141 | maintenance of those floating vessel platforms or floating boat  
142 | lifts that do not qualify for the exemption provided in this  
143 | paragraph but do not cause significant adverse impacts to occur  
144 | individually or cumulatively. The issuance of such general  
145 | permit shall also constitute permission to use or occupy lands  
146 | owned by the Board of Trustees of the Internal Improvement Trust  
147 | Fund. Local governments may not impose a more stringent  
148 | regulation, permitting requirement, registration requirement, or  
149 | other regulation covered by such general permit. Local  
150 | governments may require either permitting or one-time

151 registration of floating vessel platforms as necessary to ensure  
152 compliance with the general permit in this section; to ensure  
153 compliance with local ordinances, codes, or regulations relating  
154 to building or zoning that are no more stringent than the  
155 general permit in this section; and to ensure proper  
156 installation and maintenance of a floating vessel platform or  
157 floating boat lift that is proposed to be attached to a bulkhead  
158 or parcel of land where there is no other docking structure.

159 Section 3. For the purpose of incorporating the amendment  
160 made by this act to section 253.141, Florida Statutes, in a  
161 reference thereto, subsection (3) of section 403.9323, Florida  
162 Statutes, is reenacted to read:

163 403.9323 Legislative intent.—

164 (3) It is the intent of the Legislature to provide  
165 waterfront property owners their riparian right of view, and  
166 other rights of riparian property ownership as recognized by s.  
167 253.141 and any other provision of law, by allowing mangrove  
168 trimming in riparian mangrove fringes without prior government  
169 approval when the trimming activities will not result in the  
170 removal, defoliation, or destruction of the mangroves.

171 Section 4. This act shall take effect upon becoming a law.

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** CS/HB 841 Residential Property Riparian Rights  
**SPONSOR(S):** Environment, Agriculture & Flooding Subcommittee, DiCeglie  
**TIED BILLS:** IDEN./SIM. BILLS: SB 840

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Civil Justice & Property Rights Subcommittee	18 Y, 0 N	Mawn	Jones
2) Environment, Agriculture & Flooding Subcommittee	15 Y, 0 N, As CS	Gawin	Moore
3) Judiciary Committee	18 Y, 0 N	Mawn	Kramer

### SUMMARY ANALYSIS

Riparian rights are rights incident to land bordering navigable waters such as rivers, channels, and streams (“riparian land”) and include rights of ingress, egress, boating, bathing, and fishing and to an unobstructed view. Riparian rights also include the right to erect upon the bed and shores adjacent to the riparian land docks and other structures for the riparian land owner’s personal use, subject to the right of the public to use the navigable waters. In other words, structures built on riparian land may not impede navigation or other lawful public uses and generally may not extend beyond the line of navigation. Riparian rights inure to the riparian land owner and are appurtenant to and inseparable from the riparian land. Conveyance of title to or lease of the riparian land entitles the grantee to the riparian rights running with the land whether or not such rights are mentioned in the deed or lease.

In order for riparian rights to attach, the riparian land must extend to the ordinary high water mark of the navigable water. However, courts have acknowledged that there is no one proper method for establishing riparian rights boundaries, and such rights do not necessarily extend into the waters according to riparian land boundaries. Instead, boundaries must be apportioned and riparian rights determined in accordance with equitable principles, with consideration given to the lay of the shore line, the direction of the waterbody, and the co-relative rights of adjoining riparian land owners. Despite these guidelines, it is possible to have two land surveyors draw riparian boundaries for adjoining properties in two different locations if they use different methods for establishing such boundaries. A riparian land owner who believes that the boundaries of his or her riparian rights have not been properly drawn or his or her riparian rights have been otherwise violated may bring an action for relief in the circuit court where the riparian land is located.

CS/HB 841 establishes a preferred method for establishing the boundaries of a residential property owner’s riparian rights along a channel for purposes of the construction of docks, piers, marinas, moorings, pilings, and other private improvements. Specifically, the bill requires that, when establishing such boundaries after July 1, 2022, a land surveyor must give preference to the “prolongation-of-property-line” method unless doing so would result in inequitable apportionment of riparian rights among other land owners along the channel. Further, the bill provides that:

- In a civil action relating to a residential dock owner’s riparian rights, when such rights are exercised with all appropriate environmental and regulatory approvals and permits, the court must award the prevailing party his or her reasonable attorney fees and costs.
- The bill does not apply to littoral waters, such as a lake, ocean, or gulf.

The bill may have a positive indeterminate fiscal impact on state government but does not appear to have a fiscal impact on local governments.

The bill provides an effective date of upon becoming a law.

# FULL ANALYSIS

## I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

#### Background

##### Riparian Rights

Upon attaining statehood in 1845, Florida “assumed title to and sovereignty over the navigable waters in the state and the lands thereunder” from the submerged bed up to the “ordinary high water mark.”<sup>1</sup> Under the common law Public Trust Doctrine, which recognizes the public’s right to natural resources, navigable rivers, lakes, and tidelands are held in the public trust, and the state has a legal duty to preserve and control such waters for public navigation and other lawful uses.<sup>2</sup>

Riparian rights are rights incident to land bordering navigable waters<sup>3</sup> such as rivers, channels, and streams<sup>4</sup> (“riparian land”) and include rights of ingress, egress, boating, bathing, and fishing and to an unobstructed view.<sup>5</sup> Riparian rights also include the right to erect upon the bed and shores adjacent to the riparian land docks and other structures for the riparian land owner’s private use, subject to the right of the public to use the navigable waters and applicable regulatory and environmental approval schemes.<sup>6</sup> Riparian rights, which inure to the riparian land owner, are appurtenant to and inseparable from the riparian land.<sup>7</sup> Conveyance of title to or lease of the riparian land entitles the grantee to the riparian rights running with the land whether or not such rights are mentioned in the deed or lease.<sup>8</sup>

In order for riparian rights to attach, the riparian land must extend to the ordinary high water mark of the navigable water.<sup>9</sup> However, courts have acknowledged that there is no one proper method for establishing riparian rights boundaries, and such rights do not necessarily extend into the waters according to riparian land boundaries.<sup>10</sup> Instead, such boundaries must be apportioned and riparian rights determined in accordance with equitable principles, with consideration given to the lay of the shore line, the direction of the water body, and the co-relative rights of adjoining riparian land owners.<sup>11</sup> Despite these guidelines, it is possible to have two land surveyors draw riparian boundaries for adjoining properties in two different locations if they use different methods for establishing such boundaries. A riparian land owner who believes that the boundaries of his or her riparian rights have been improperly drawn or his or her riparian rights have been violated may sue for relief in the circuit court where the riparian land is located.<sup>12</sup> A court may strike down the use of a particular delineation method if it finds that, in that instance, the use of the method unfairly impacts a party’s riparian rights.<sup>13</sup>

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<sup>1</sup> Art. X, s. 11, Fla. Const.; *Merrill-Stevens Co. v. Durkee*, 57 So. 428 (Fla. 1912).

<sup>2</sup> Art. X, s. 11, Fla. Const.; *Coastal Petroleum Co. v. Am. Cyanamid Co.*, 492 So. 2d 339, 342 (Fla 1986); *State ex rel. Ellis v. Gerbing*, 56 Fla 603 (1908).

<sup>3</sup> The test to determine whether water is “navigable water” is whether, at the time Florida joined the United States in 1845, the waterbody was, in its ordinary and natural state, used or capable of being used by any watercraft for a sufficient part of the year as a public highway for commerce. “Navigable waters” in the state do not extend to any permanent or transient waters in the form of so-called lakes, ponds, swamps, or overflowed lands lying over and upon areas which have heretofore been conveyed to private individuals by the United States or by the state without reservation of public rights in and to said waters. *Odom v. Deltona Corp.*, 341 So. 2d 977 (Fla. 1976); S. 253.141(2), F.S.

<sup>4</sup> Riparian rights should not be confused with littoral rights, which are rights incident to land bordering non-flowing waterbodies, such as lakes, ponds, seas, oceans, and gulfs.

<sup>5</sup> S. 253.141, F.S.; *Hayes v. Bowman*, 91 So. 2d 795 (Fla. 1957).

<sup>6</sup> The right to build such a structure does not include the right to use the structure for commercial purposes. Further, the Florida Department of Environmental Protection has established a regulatory approval scheme and setback requirements for structures built over submerged sovereign lands, including docks. *Ferry Pass Inspectors’ & Shippers’ Ass’n v. White’s River Inspectors’ & Shippers’ Ass’n*, 48 So. 643 (1909); *Belvedere Dev. Corp. v. Dep’t of Transp.*, 476 So. 2d 649 (Fla. 1985); Fla. Admin. Code R. 18-21.

<sup>7</sup> S. 253.141, F.S.

<sup>8</sup> *Id.*

<sup>9</sup> *Id.*; *Thiesen v. Gulf, Fla. & Alabama Railway Co.*, 78 So. 491 (1917).

<sup>10</sup> *Hayes*, 91 So. 2d at 801, 802 (Fla. 1957); *Lake Conway Shores HOA, Inc. v. Driscoll*, 476 So. 2d 1306 (Fla. 5th DCA 1985).

<sup>11</sup> *Id.*

<sup>12</sup> *See, e.g. Id.*

<sup>13</sup> *Lake Conway Shores*, 476 So. 2d at 1309-10.

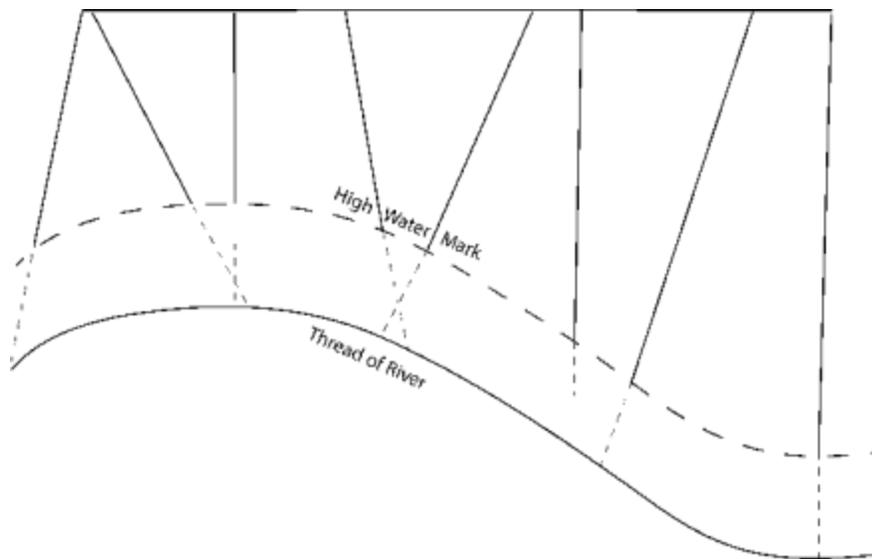
## Attorney Fees and Costs

Parties to a civil action must generally pay their own attorney fees and costs regardless of who prevails, unless the fees claim is based on a contract or statute.<sup>14</sup> Statutes authorizing the assessment of attorney fees must do so expressly and be strictly construed.<sup>15</sup> Section 253.141, F.S., which establishes riparian rights in the state, does not authorize the recovery of attorney fees and costs. Thus, attorney fees and costs may only be available in a riparian rights dispute if the offer of judgment statute applies.<sup>16</sup>

## **Effect of Proposed Changes**

CS/HB 841 establishes a preferred method for establishing the boundaries of a residential property owner's riparian rights along a channel<sup>17</sup> for purposes of the construction of docks, piers, marinas, moorings, pilings, and other private improvements. Specifically, the bill requires that, when establishing such boundaries after July 1, 2022, a land surveyor must give preference to the "prolongation-of-property-line" method, unless doing so would result in inequitable apportionment of riparian rights among other land owners along the channel.

The bill defines the "prolongation-of-property-line" method to mean establishing the boundary of a property owner's riparian rights by extending the owner's property line out into the waterbody at the same angles at which they intersect the ordinary high water mark. The figure below shows by its dotted lines how the prolongation-of-property line method requires that an owner's riparian rights boundaries are drawn.



Prolongation-of-Property Line Method

<sup>14</sup> *Campbell v. Goldman*, 959 So. 2d 223 (Fla. 2007); *Price v. Tyler*, 890 So. 2d 246 (Fla. 2004).

<sup>15</sup> *Sarkis v. Allstate Ins. Co.*, 863 So. 2d 210 (Fla. 2003); *Knealing v. Puleo*, 675 So. 2d 593 (Fla. 1996).

<sup>16</sup> The offer of judgment statute provides that, in any civil action for damages, attorney fees may be awarded following the defendant's provision of an offer of judgment or the plaintiff's provision of a demand for judgment in specified situations. S. 768.79, F.S.

<sup>17</sup> The bill defines "channel" to mean the marked, buoyed, or artificially dredged channel, if any, or if none, a space equal to 20 percent of the average width of a river stream at the point concerned which furnishes uninterruptedly, through its course, the deepest water at ordinary low water. The bill also specifies that its requirements do not apply to littoral waters, such as a lake, ocean, or gulf.

Further, the bill provides that:

- In a civil action relating to a residential dock owner's riparian rights, the court must award reasonable attorney fees and costs to the prevailing party when such rights are exercised with all appropriate environmental and regulatory approvals and permits.
- The preference created by the bill does not apply to littoral waters.

The bill reenacts ss. 403.813 and 403.9323, F.S., for the purposes of incorporating the amendment to s. 253.141, F.S., made by the bill.

The bill provides an effective date of upon becoming a law.

**B. SECTION DIRECTORY:**

**Section 1:** Amends s. 253.141, F.S., relating to riparian rights defined; certain submerged bottoms subject to private ownership.

**Section 2:** Reenacts s. 403.813, F.S., relating to permits issued at district centers, exceptions.

**Section 3:** Reenacts s. 403.9323, F.S., relating to legislative intent.

**Section 4:** Provides an effective date of upon becoming a law.

**II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT**

**A. FISCAL IMPACT ON STATE GOVERNMENT:**

1. Revenues:

None.

2. Expenditures:

By providing a preferred method for determining the boundaries of a residential property owner's riparian rights in specified situations, the bill may have a positive indeterminate fiscal impact on the state by reducing litigation in the state court system.

**B. FISCAL IMPACT ON LOCAL GOVERNMENTS:**

1. Revenues:

None.

2. Expenditures:

None.

**C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:**

The bill clarifies the process for drawing the boundaries of a residential property owner's riparian rights in certain situations by establishing a preference for the prolongation-of-property-lines method and may, therefore, reduce:

- Survey costs to residential riparian land owners, as the surveyor can simply extend an upland property boundary if such method is utilized.
- Litigation over riparian rights boundaries.

The bill also allows a prevailing party to recover his or her reasonable attorney fees and costs in certain situations.

**D. FISCAL COMMENTS:**

None.

**III. COMMENTS**

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

Not applicable.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

**IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES**

On February 8, 2022, the Environment, Agriculture & Flooding Subcommittee adopted one amendment and reported the bill favorably as a committee substitute. The amendment changed the one-way, prevailing defendant attorney fees provision to a two-way, prevailing party attorney fees provision.

This analysis is drafted to the committee substitute as approved by the Environment, Agriculture & Flooding Subcommittee.

By Senator Gruters

23-01194-22

20221650\_\_

1                   A bill to be entitled  
2       An act relating to boating and vessel safety; amending  
3       s. 327.395, F.S.; requiring certain boating safety  
4       education courses and temporary certificate  
5       examinations to include specified components;  
6       directing the Fish and Wildlife Conservation  
7       Commission to include such components in boating  
8       safety education campaigns and certain educational  
9       materials; amending s. 327.50, F.S.; requiring  
10      instructors of water sports and activities to wear  
11      engine cutoff switches under certain conditions;  
12      providing an effective date.

13  
14 Be It Enacted by the Legislature of the State of Florida:

15  
16       Section 1. Subsection (4) of section 327.395, Florida  
17       Statutes, is amended to read:

18       327.395 Boating safety education.—

19       (4) A commission-approved boating safety education course  
20       or temporary certificate examination developed or approved by  
21       the commission must include components ~~a component~~ regarding:

22       (a) Diving vessels, awareness of divers in the water,  
23       divers-down warning devices, and the requirements of s. 327.331.

24       (b) The danger associated with:

25       1. A passenger riding on a seat back, gunwale, transom,  
26       bow, motor cover, or any other vessel area not designed and  
27       designated by the manufacturer for seating.

28       2. A passenger falling overboard.

29       3. Operating a vessel with a person in the water near the

23-01194-22

20221650\_\_

30 vessel.

31 4. Starting a vessel with the engine in gear.

32 5. Leaving the vessel running when passengers are boarding  
33 or disembarking.

34 (c) The proper use and lifesaving benefits of an engine  
35 cutoff switch for motorboats and personal watercraft.

36  
37 The commission must include the components under this subsection  
38 in boating safety education campaigns and in educational  
39 materials produced by the commission, as appropriate.

40 Section 2. Subsection (4) is added to section 327.50,  
41 Florida Statutes, to read:

42 327.50 Vessel safety regulations; equipment and lighting  
43 requirements.-

44 (4) The instructor of a water sport or activity must wear  
45 an engine cutoff switch for any vessel used in the instruction  
46 of the water sport or activity when people participating in the  
47 water sport or activity are in the water.

48 Section 3. This act shall take effect July 1, 2022.



- 26        (b) The danger associated with:  
 27        1. A passenger riding on a seat back, gunwale, transom,  
 28 bow, motor cover, or any other vessel area not designed and  
 29 designated by the manufacturer for seating.  
 30        2. A passenger falling overboard.  
 31        3. Operating a vessel with a person in the water near the  
 32 vessel.  
 33        4. Starting a vessel with the engine in gear.  
 34        5. Leaving the vessel running when a passenger is boarding  
 35 or disembarking.

36        (c) The proper use and lifesaving benefits of an engine  
 37 cutoff switch for motorboats and personal watercraft.

38  
 39 The commission must include the components under this subsection  
 40 in boating safety education campaigns and in educational  
 41 materials produced by the commission, as appropriate.

42        Section 3. Subsection (4) is added to section 327.50,  
 43 Florida Statutes, to read:

44        327.50 Vessel safety regulations; equipment and lighting  
 45 requirements.—

46        (4) The operator of a vessel used in the instruction of a  
 47 water sport or activity must use an engine cutoff switch and  
 48 wear an operative link to the switch when a person participating  
 49 in the water sport or activity is in the water.

50        Section 4. This act shall take effect October 1, 2022.

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** CS/CS/HB 701 Boating and Vessel Safety

**SPONSOR(S):** Environment, Agriculture & Flooding Subcommittee, Tourism, Infrastructure & Energy Subcommittee, McFarland

**TIED BILLS:** **IDEN./SIM. BILLS:** SB 1650

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Tourism, Infrastructure & Energy Subcommittee	18 Y, 0 N, As CS	Neuffer	Keating
2) Environment, Agriculture & Flooding Subcommittee	18 Y, 0 N, As CS	Mamontoff	Moore
3) Commerce Committee	20 Y, 0 N	Neuffer	Hamon

### SUMMARY ANALYSIS

The Florida Fish and Wildlife Conservation Commission (FWC) regulates, manages, and conserves the fish and wildlife resources within the state. Within the FWC, the Division of Law Enforcement enforces boating rules and regulations, coordinates boating safety campaigns and education, and investigates boating accidents.

Any person born on or after January 1, 1988, who wishes to operate a vessel powered by a motor 10 horsepower or greater must complete a boating safety education course approved by the National Association of State Boating Law Administrators (NASBLA). The NASBLA provides minimum standards which are reviewed every five years and apply to all basic boating courses across the U.S. and its territories.

In 2018, federal law went into effect requiring operators of vessels less than 26 feet in length and with three or more horsepower to employ an engine cut-off switch if installed on the vessel. Florida has a similar law but with regard only to jet skis.

The bill may be cited as "Ethan's Law."

The bill requires that FWC include as components in boating safety education campaigns and education material, as appropriate, the following:

- The dangers of passengers sitting in areas not designed and designated for seating.
- The operation of a boat with persons in the water nearby.
- The dangers of starting a vessel with the engine in gear.
- The risks of leaving a vessel running while passengers are boarding or disembarking.
- The proper use and benefits of an engine cut-off switch for motorboats and personal watercrafts.

The bill also requires that operators of vessels used in the instruction of water sports or activities use an engine cut-off switch and wear an operative engine cut-off switch link when people participating in the water sport or activity are in the water.

The bill does not have an impact on state or local government revenues. The bill does not have an impact on local government expenditures. The bill may have an insignificant fiscal impact on state government expenditures.

The bill provides an effective date of October 1, 2022.

# FULL ANALYSIS

## I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

#### Present Situation

The Florida Fish and Wildlife Conservation Commission (FWC) regulates, manages, and conserves the fish and wildlife resources within the state.<sup>1</sup> The Division of Law Enforcement within the FWC is tasked with the enforcement of boating rules and regulations, coordinating boating safety campaigns and education, and investigating boating accidents.

In 2020, there were 836 boating accidents in the state of Florida.<sup>2</sup> Of those accidents, 79 resulted in fatalities, with 69% of operators having no formal boater education.<sup>3</sup>

Any person born on or after January 1, 1988, must complete a boating safety education course approved by the National Association of State Boating Law Administrators (NASBLA) in order to operate a vessel powered by a motor of 10 horsepower or greater.<sup>4</sup> Any operator required by statute to complete the boating safety education course must carry a boating education ID card and a photo ID while operating any qualifying vessel.<sup>5</sup>

NASBLA provides minimum standards that apply to all basic boating courses in the U.S. and its territories.<sup>6</sup> The minimum standards are reviewed every five years with the purpose of establishing a national standard for all courses across the nation. Under current NASBLA standards, courses must describe state-required equipment, such as engine cut-off lanyards or bailing devices.<sup>7</sup> Courses must additionally cover boat operation, trip planning, and emergency preparation.<sup>8</sup> There are several courses within the state of Florida which meet NASBLA's 8-hour instruction requirement, ranging from no cost to \$50.<sup>9</sup> A boating safety education course card is valid for life unless it was obtained through a temporary examination, in which instance it is valid for only 90 days.<sup>10</sup>

Florida law specifies certain equipment and lighting standards for all vessels operated in the waters of the state, and identifies the equipment which must be carried, stored, maintained, and used in accordance with current United States Coast Guard (USCG) safety equipment requirements.<sup>11</sup>

Federal law requires any individual operating a covered recreational vessel<sup>12</sup> to use an engine cut-off switch link while operating on plane or above displacement speed.<sup>13</sup> Any manufacturer, distributor, or dealer of propulsion machinery associated with starting controls on a covered recreational vessel must equip such vessel with an engine cut-off switch and an engine cut-off switch link.<sup>14</sup> Engine cut-off switches are normally coiled bungee cords but can also be electronic wireless devices. They operate to

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<sup>1</sup> Art. IV, s. 9, Fla. Const.

<sup>2</sup> Florida Fish and Wildlife Conservation Commission, *2020 Boating Accident Statistical Report*, 2020, <https://myfwc.com/media/26463/2020-basr-booklet.pdf> (last visited January 13, 2022).

<sup>3</sup>*Id.*

<sup>4</sup> See s. 327.395(6)(a)-(g), F.S., (listing exemptions from the boating safety education course requirement).

<sup>5</sup> S. 327.395(2), F.S.

<sup>6</sup> See ANSI/NASBLA, *103-2016: Basic Boating Knowledge – Power* (November 18, 2015).

<sup>7</sup> See National Association of State Boating Law Administrators, *NASBLA Policy: Basic Boating Education Course Approval* (September 13, 2016) (describing the minimum educational requirements of a boating course for NASBLA approval).

<sup>8</sup> *Id.*

<sup>9</sup> FWC, *Boating Safety Courses*, <https://myfwc.com/boating/safety-education/courses/> (last visited January 4, 2022).

<sup>10</sup> S. 327.395(5), F.S.

<sup>11</sup> S. 327.50, F.S.

<sup>12</sup> See 46 U.S.C. § 4312(e)(1) (defining covered recreational vessel as a recreational vessel that is less than 26 feet overall in length and capable of developing 115 pounds or more of static thrust); see 46 U.S.C. § 4312(e)(6) (defining static thrust as the forward or backwards thrust developed by propulsion machinery while stationary).

<sup>13</sup> 46 U.S.C. § 4312(b).

<sup>14</sup> 46 U.S.C. § 4312(a).

shut off the engine if the operator is separated from the operating area, reducing the dangers created by a runaway vessel or impact with the spinning propeller.<sup>15</sup> A person in violation of this law is liable for a civil penalty to the United States Government of not more than \$100 for the first offense,<sup>16</sup> \$250 for the second offense,<sup>17</sup> and \$500 for any subsequent offense.<sup>18</sup> Although the law did not go into effect until 2018, most U.S. boat manufacturers had already voluntarily installed engine cut-off switches on their boats.<sup>19</sup> Exceptions are provided for vessels if the main helm is within an enclosed cabin, or if the vessel is not required to have an engine cut-off switch.<sup>20</sup>

Florida's current law provides a similar mandate but only for personal watercraft, commonly identified as jet skis.<sup>21</sup>

### Effect of Proposed Changes

The bill expands the list of topics that must be covered in FWC boating safety education campaigns and commission materials to include:

- The dangers of passengers sitting in areas not designed and designated for seating.
- The operation of a boat with persons in the water nearby.
- The dangers of starting a vessel with the engine in gear.
- The risks of leaving a vessel running while passengers are onboard or disembarking.
- The proper use and benefits of an engine cut-off switch for motorboats and personal watercrafts.

The bill also requires the operator of a vessel used in a water sport or activity which causes participants to be in the water to use an engine cutoff switch and wear an operative link to the switch when participants are in the water. The bill does not provide a legal penalty for failure to comply with the bill.

#### B. SECTION DIRECTORY:

- Section 1** Provides a short title.
- Section 2** Amends s. 327.395, F.S.; relating to boating safety education.
- Section 3** Amends s. 327.50, F.S.; relating to vessel safety regulations.
- Section 4** Provides an effective date of October 1, 2022.

## II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:  
None.

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<sup>15</sup> USCG, *Engine Cut-Off Switches*, *supra*.

<sup>16</sup> 46 U.S.C. § 4311(c)(1).

<sup>17</sup> 46 U.S.C. § 4311(c)(2).

<sup>18</sup> 46 U.S.C. § 4311(c)(3).

<sup>19</sup> United States Coast Guard, *Engine Cut-Off Switches*, <https://uscgboating.org/recreational-boaters/engine-cut-off-devices.php> (last visited January 4, 2022).

<sup>20</sup> 46 U.S.C. § 4312(b)(2).

<sup>21</sup> S. 327.39, F.S.; see s. 327.02(37) (defining "personal watercraft" as a vessel less than 16 feet in length which uses an inboard motor powering a water jet pump as its primary source of motive power and which is designed to be operated by a person sitting, standing, or kneeling on the vessel).

2. Expenditures:

The bill appears to have an insignificant impact to FWC expenditures necessary to incorporate the required items into education campaigns and materials.

B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Motorized vessels that are not covered under federal law and which are used for the instruction of water sports and activities will be required to have an engine cut-off switch installed if not already equipped with one.

D. FISCAL COMMENTS:

None.

### III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. The bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditure of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

The bill does not require or authorize rulemaking.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

### IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

On January 18, 2022, the Tourism, Infrastructure & Energy Subcommittee adopted a strike-all amendment and reported the bill favorably as a committee substitute. The amendment:

- Provided the act be designated "Ethan's Law."
- Clarified that the operator of a vessel used in the instruction of a water sport or activity must use an engine cutoff switch and operative link.

On February 8, 2022, the Environment, Agriculture & Flooding Subcommittee adopted an amendment and reported the bill favorably as a committee substitute. The amendment changed the effective date to of October 1, 2022.

This analysis is drafted to the committee substitute as approved by the Environment, Agriculture & Flooding Subcommittee.



**By** the Committees on Community Affairs; and Environment and Natural Resources; and Senator Rodriguez

578-02650-22

20221432c2

1                                   A bill to be entitled  
2       An act relating to vessel anchoring; amending s.  
3       253.0346, F.S.; providing tenancy and lease conditions  
4       for approved and permitted mooring and mooring fields  
5       in Monroe County; amending s. 327.4108, F.S.;  
6       requiring certain anchored vessels in Monroe County to  
7       be re-anchored in a new location that meets certain  
8       requirements according to a specified timeframe;  
9       requiring the Fish and Wildlife Conservation  
10      Commission, in consultation with certain entities, to  
11      establish designated anchoring areas within the county  
12      by rule; providing requirements for the designated  
13      anchoring areas; providing an exception for certain  
14      domiciled vessels; removing provisions requiring the  
15      county to approve a specified number of moorings at  
16      specified locations; requiring certain vessels  
17      equipped with marine sanitation devices to maintain  
18      specified records of such devices; providing  
19      construction; providing an effective date.

20  
21 Be It Enacted by the Legislature of the State of Florida:

22  
23       Section 1. Present subsection (4) of section 253.0346,  
24       Florida Statutes, is redesignated as subsection (5), and a new  
25       subsection (4) is added to that section, to read:

26       253.0346 Lease of sovereignty submerged lands for marinas,  
27       boatyards, mooring fields, and marine retailers.-

28       (4) Notwithstanding any other law, all of the following  
29       conditions apply for approved and permitted moorings or mooring

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30 fields in Monroe County:

31 (a) The general tenancy on a mooring may exceed 12 months,  
32 if requested, but may not exceed 10 years.

33 (b) A sovereign submerged land or other proprietary lease  
34 may not prohibit a vessel from an approved and permitted mooring  
35 or mooring field or limit the tenancy of a vessel because an  
36 individual has established it as his or her domicile in  
37 accordance with s. 222.17 or because the vessel is an  
38 individual's primary residence.

39 Section 2. Subsection (3) of section 327.4108, Florida  
40 Statutes, is amended to read:

41 327.4108 Anchoring of vessels in anchoring limitation  
42 areas.—

43 (3) (a) Monroe County is designated as an anchoring  
44 limitation area within which no less than once every a vessel on  
45 waters of the state may only be anchored in the same location  
46 for a maximum of 90 days each vessel anchored within Monroe  
47 County on waters of this state within 10 linear nautical miles  
48 of a public mooring field or a designated anchoring area must  
49 pull anchor and be moved from its location using the vessel's  
50 propulsion system and be re-anchored in a new location. The new  
51 location must be:

52 1. No less than one-half linear nautical mile from the  
53 vessel's starting location. A vessel may not be re-anchored  
54 within one-half linear nautical mile from the vessel's starting  
55 location for at least 90 days; or

56 2. In a different designated anchoring area. A vessel may  
57 not be re-anchored in its originating designated anchoring area  
58 for at least 90 days after anchoring within a new designated

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59 ~~anchoring area. The commission shall adopt rules to implement~~  
60 ~~this subsection.~~

61 (b) The commission, in consultation with Monroe County and  
62 the Florida Keys National Marine Sanctuary, shall establish by  
63 rule designated anchoring areas throughout the county. The  
64 designated anchoring areas must:

65 1. Specify a maximum vessel draft for each area;

66 2. Be created only in locations where the water depth is  
67 sufficient to allow vessels whose drafts are less than the  
68 area's specified maximum vessel draft to navigate into and out  
69 of the areas without grounding or stranding;

70 3. Not be located over coral reefs or other sensitive fish  
71 or wildlife habitat, to the maximum extent practicable, as  
72 determined by the commission;

73 4. Not be located in an area subject to ongoing hazardous  
74 water currents or tides or containing navigational hazards; and

75 5. Not be located within navigational channels, setbacks  
76 established by the United States Army Corps of Engineers  
77 associated with federal channels, areas where anchoring is  
78 prohibited pursuant to s. 327.4109, or any other lawfully  
79 established areas that prohibit anchoring.

80 (c) Paragraph (a) does ~~The anchoring limitations in this~~  
81 ~~subsection do not apply to vessels moored to approved and~~  
82 ~~permitted moorings or mooring fields.~~

83 (d)(e) A vessel upon the waters of this state and within  
84 Monroe County for which the owner or occupant has established  
85 the vessel as a domicile in accordance with s. 222.17 is exempt  
86 from paragraph (a) Notwithstanding the commission rules adopted  
87 pursuant to this section, this section is not effective for

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88 ~~Monroe County until at least 100 the county approves, permits,~~  
89 ~~and opens~~ new moorings are available for public use, ~~including~~  
90 ~~at least 250 moorings~~ within 1 mile of the Key West Bight City  
91 Dock and ~~at least 50 moorings within the Key West Garrison Bight~~  
92 ~~Mooring Field~~. Until such time, the commission shall designate  
93 the area within 1 mile of the Key West Bight City Dock as a  
94 priority for the investigation and removal of derelict vessels.

95 (e) All of the following vessels within Monroe County on  
96 waters of this state which are equipped with a marine sanitation  
97 device other than a marine composting toilet that processes and  
98 manages human waste using technologies that comply with United  
99 States Coast Guard requirements must maintain a record of the  
100 date of each pumpout of the marine sanitation device and the  
101 location of the pumpout station or waste reception facility for  
102 1 year after the date of the pumpout, and the record must  
103 indicate that the vessel was pumped out within the last 30 days:

104 1. A vessel that:  
105 a. Has enclosed living spaces or rooms; and  
106 b. Is used by a person as a dwelling or living space  
107 overnight at any time, notwithstanding whether or not the vessel  
108 is also used for navigation.

109 2. A vessel moored in a public mooring field.

110 (f) This subsection may not be construed to prohibit  
111 anchoring for less than 90 days in areas within Monroe County.

112 Section 3. This act shall take effect July 1, 2022.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Rules

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BILL: CS/CS/SB 1432

INTRODUCER: Community Affairs Committee, Environment and Natural Resources Committee and Senator Rodriguez

SUBJECT: Vessel Anchoring

DATE: February 14, 2022

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Carroll</u>	<u>Rogers</u>	<u>EN</u>	<u>Fav/CS</u>
2.	<u>Hackett</u>	<u>Ryon</u>	<u>CA</u>	<u>Fav/CS</u>
3.	<u>Carroll</u>	<u>Phelps</u>	<u>RC</u>	<u>Favorable</u>

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

CS/CS/SB 1432 amends statutes relating to vessel anchoring and mooring. The bill provides that approved and permitted moorings or mooring fields in Monroe County have a 10 year limit on general tenancies and that a sovereign submerged land or other proprietary lease may not prohibit a vessel from an approved and permitted mooring or mooring field, or limit the tenancy of a vessel, because it is an established domicile or a primary residence.

The bill clarifies that Monroe County is designated as an anchoring limitation area in which vessels anchored on waters of the state within the county and within 10 linear nautical miles of a public mooring field or designated anchoring area must:

- Pull anchor,
- Move under their own power, and
- Re-anchor a certain distance away or in a different designated anchoring area.

This must occur at least once every 90 days. The requirement does not apply to vessels moored to approved and permitted moorings, or to domiciled vessels on the waters of the state within the county until at least 100 new moorings are available for public use within 1 mile of Key West Bight City Dock. The bill removes the provisions requiring the county to approve of a certain number of moorings at certain locations.

The bill requires the Fish and Wildlife Conservation Commission to consult with Monroe County and the Florida Keys National Marine Sanctuary to establish designated anchoring areas throughout the county that meet certain criteria.

The bill requires certain vessels on the waters of the state within Monroe County that are equipped with a marine sanitation device to maintain a record of the date and location of each pump-out of the device, which must occur every 30 days, for one year after the date of the pump-out.

## II. Present Situation:

### Sovereign Submerged Lands

Sovereign submerged lands are owned by the state and include, but are not limited to, tidal lands, islands, sandbars, shallow banks, and lands waterward of the ordinary or mean high water line,<sup>1</sup> beneath navigable fresh water or tidally-influenced waters.<sup>2</sup> Under the Florida Constitution, the title to all sovereign submerged lands is held by the state in trust for the people.<sup>3</sup> The public generally has the right to use sovereign submerged lands for traditional recreational purposes such as swimming, boating, and fishing.<sup>4</sup>

The Board of Trustees of the Internal Improvement Trust Fund, comprised of the Governor and Cabinet, holds title to all sovereign submerged lands in the state.<sup>5</sup> Chapter 18-21 of the Florida Administrative Code lists the various forms of authorization necessary for specified activities on sovereign submerged lands, including submerged land leases.<sup>6</sup>

Rule 18-21.0041 specifically addresses leases, easements, or consent to use sovereignty submerged lands in Monroe County for multi-slip docking facilities.<sup>7</sup> Certain general policies and specific criteria must be considered in determining whether to allow the use of sovereignty submerged lands for multi-slip docking facilities.<sup>8</sup> The general policies include:

- Taking into account the proximity to and potential adverse impacts on any rare, threatened, or endangered species, or species of special concern, or their habitat, or on any portion of the Florida Reef Tract and other corals;
- Eliminating any adverse impacts on wetland or submerged vegetation or benthic communities;
- Maintaining or enhancing water quality;

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<sup>1</sup> Fla. Admin. Code R. 18-21.003(67). The mean high water line is the point on the shore marking the average height of the high waters over a 19-year period, and it is the boundary between the state-owned foreshore (land alternately covered and uncovered by the tide) and the dry area above the mean high water line that is subject to private ownership. *See ss.* 177.27(14), (15) and 177.28(1), F.S.

<sup>2</sup> Fla. Admin. Code R. 18-21.003(67).

<sup>3</sup> FLA. CONST. art. X, s. 11.

<sup>4</sup> Fla. Admin. Code R. 18-21.004(2)(a); *see also 5F, LLC v. Hawthorne*, 317 So. 3d 220, 223 (Fla. 2d DCA 2021) (identifying the same traditional uses).

<sup>5</sup> Sections 253.03 and 253.12(1), F.S.

<sup>6</sup> *See* Fla. Admin. Code R. 18-21.005.

<sup>7</sup> A multi-slip docking facility is a marina or dock designed to moor three or more vessels. Fla. Admin. Code R. 18-20.003(41).

<sup>8</sup> Fla. Admin. Code R. 18-20.003.

- Requiring adequate water depths to avoid dredging and other bottom disturbance;
- Requiring consistency and conformity with local government land use plans, zoning, and other land use or development regulations; and
- Requiring consistency and conformity with the Principles for Guiding Development in the Florida Keys Area of Critical State Concern.<sup>9</sup>

The specific criteria include:

- A moratorium on the approval of all leases of state owned submerged lands for multi-slip docking facilities from Tea Table Channel north to the Monroe County Line;
- No docking facilities that require either dredging or filling to provide access;
- Water depth requirements;
- Requirements for the size of the dock;
- For any new or expanded docking facility for 10 or more boats, a specific lease condition that the lessee shall maintain water quality standards;
- An application review for new docking facilities or expansions to existing facilities to identify ways to improve, mitigate or restore adverse environmental impacts caused by previous activities;
- A lease requirement for all applicants proposing docking facilities designed to moor 10 or more boats;
- Documentation from all applicants to show that there is an economic demand for the number of boat slips requested;
- No benthic communities present where the boat mooring area, turning basins, mooring piles, or other structures are to be located, excepting any main access docks required to cross benthic communities to reach acceptable areas; and
- Special consideration for certain projects to further the commercial fishing village or commercial fishing enterprise zone concept.<sup>10</sup>

### **Fish and Wildlife Conservation Commission**

The Division of Law Enforcement Boating and Waterways Section of the Florida Fish and Wildlife Conservation Commission (FWC) oversees and coordinates statewide regulatory waterway markers to ensure compliance with uniform markers and state boating and resource protection zones for the benefit of all waterway users and fish and wildlife resources in the state.<sup>11</sup> The Boating and Waterways Section takes public input and provides notice of proposed local boating-restricted areas.<sup>12</sup>

FWC's boating laws are enforced by the Division of Law Enforcement and its officers, county sheriffs and deputies, municipal police officers, and any other law enforcement officer.<sup>13</sup> The

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<sup>9</sup> Fla. Admin. Code R. 18-20.003(2).

<sup>10</sup> Fla. Admin. Code R. 18-20.003(3).

<sup>11</sup> FWC, *Waterway Management*, <https://myfwc.com/boating/waterway/> (last visited Jan. 11, 2022).

<sup>12</sup> *Id.*

<sup>13</sup> Section 327.70(1), F.S.; *see s.* 943.10(1), F.S., which defines "law enforcement officer" as any person who is elected, appointed, or employed full time by any municipality or the state or any political subdivision thereof; who is vested with authority to bear arms and make arrests; and whose primary responsibility is the prevention and detection of crime or the enforcement of the penal, criminal, traffic, or highway laws of the state. The definition also includes all certified supervisory and command personnel whose duties include, in whole or in part, the supervision, training, guidance, and management

Division of Law Enforcement manages the state's waterways to ensure boating safety for residents of and visitors to the state.<sup>14</sup> This includes enforcing boating rules and regulations; coordinating boating safety campaigns and education; managing public waters and access to the waters; conducting boating accident investigations; identifying and removing derelict vessels; and investigating vessel theft and title fraud.<sup>15</sup>

### **Anchoring or Mooring**

Anchoring or mooring refers to a boater's practice of seeking and using a safe harbor on the public waterway system for an undefined duration. Anchoring is accomplished using an anchor carried on the vessel.<sup>16</sup> Mooring is accomplished through the use of moorings permanently affixed to the bottom of the water body. Anchorages are areas that boaters regularly use for anchoring or mooring, whether designated or managed for that purpose or not. Mooring fields are areas designated and used for a system of properly spaced moorings.<sup>17</sup>

### **Local Regulation of Anchoring or Mooring of Vessels**

Local governments are authorized by general permit to construct, operate, and maintain public mooring fields, each for up to 100 vessels.<sup>18</sup> Mooring fields must be located where navigational access already exists between the mooring field and the nearest customarily used access channel or navigable waters that the mooring field is designed to serve. Each mooring field must be associated with a land-based support facility that provides amenities and conveniences, such as parking, bathrooms, showers, and laundry facilities. Major boat repairs and maintenance, fueling activities other than from the land-based support facility, and boat hull scraping and painting are not authorized within mooring fields.<sup>19</sup>

Local governments are authorized to enact and enforce ordinances that prohibit or restrict the mooring or anchoring of floating structures<sup>20</sup> or live-aboard vessels<sup>21</sup> within their jurisdictions and vessels that are within the marked boundaries of permitted mooring fields.<sup>22</sup> However, local governments are prohibited from enacting, continuing in effect, or enforcing any ordinance or

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responsibilities of full-time law enforcement officers, part-time law enforcement officers, or auxiliary law enforcement officers but does not include support personnel employed by the employing agency.

<sup>14</sup> Fish and Wildlife Conservation Commission (FWC), *Boating*, <https://myfwc.com/boating/> (last visited Jan. 11, 2022).

<sup>15</sup> FWC, *Law Enforcement*, <https://myfwc.com/about/inside-fwc/le/> (last visited Jan. 11, 2022). See s. 327.70(1) and (4), F.S.

<sup>16</sup> Section 327.02, F.S., defines the term "vessel" to include every description of watercraft, barge, and airboat, other than a seaplane on the water, used or capable of being used as a means of transportation on water.

<sup>17</sup> Ankersen, Hamann, & Flagg, *Anchoring Away: Government Regulation and the Rights of Navigation in Florida*, 2 (Rev. May 2012), available at [https://www.flseagrant.org/wp-content/uploads/anchoring\\_away\\_5\\_12\\_update\\_web.pdf](https://www.flseagrant.org/wp-content/uploads/anchoring_away_5_12_update_web.pdf) (last visited Jan. 11, 2022).

<sup>18</sup> See s. 373.118, F.S., and Fla. Admin. Code R. 62-330.420(1).

<sup>19</sup> See Fla. Admin. Code R. 62-330.420.

<sup>20</sup> Section 327.02, F.S., defines the term "floating structure" as a "floating entity, with or without accommodations built thereon, which is not primarily used as a means of transportation on water but which serves purposes or provides services typically associated with a structure or other improvement to real property. The term includes an entity used as a residence, place of business, or office with public access; a hotel or motel; a restaurant or lounge; a clubhouse; a meeting facility; a storage or parking facility; or a mining platform, dredge, dragline, or similar facility or entity represented as such."

<sup>21</sup> Section 327.02, F.S., defines the term "live-aboard vessel" as "a vessel used solely as a residence and not for navigation; a vessel for which a declaration of domicile has been filed; or a vessel used as a residence that does not have an effective means of propulsion for safe navigation. The definition expressly excludes commercial fishing boats."

<sup>22</sup> Section 327.60(3), F.S.

local regulation that regulates the anchoring of vessels, other than live-aboard vessels and non-fishing commercial vessels, outside the marked boundaries of permitted mooring fields.<sup>23</sup>

### ***Anchoring Limitation Areas***

State law designates certain densely populated urban areas as anchoring limitation areas.<sup>24</sup> These areas usually have narrow state waterways, residential docking facilities, and significant recreational boating traffic.<sup>25</sup> Counties may create more anchoring limitation areas under certain circumstances.<sup>26</sup>

In 2021, Monroe County was designated as an anchoring limitation area within which a vessel on waters of the state may only be anchored in the same location for a maximum of 90 days.<sup>27</sup> FWC adopts rules to implement this.<sup>28</sup> Notwithstanding FWC's rules, this limitation is only effective for Monroe County until the county approves, permits, and opens new moorings for public use, including at least 250 moorings within 1 mile of the Key West Bight City Dock and at least 50 moorings within the Key West Garrison Bight Mooring Field.<sup>29</sup>

The following are some exceptions that allow anchoring in an anchoring limitation area:

- When a vessel suffers a mechanical failure that poses an unreasonable risk of harm to the vessel or the persons onboard unless the vessel anchors;
- If imminent or existing weather conditions in the vicinity of the vessel pose an unreasonable risk of harm to the vessel or the persons onboard unless the vessel anchors;
- During certain special events;<sup>30</sup> or
- Certain government, construction, and fishing vessels.<sup>31</sup>

Law enforcement officers or agencies may remove and impound, for up to 48 hours, vessels from anchoring limitation areas when a vessel operator who was previously issued a citation:

- Continues to anchor the vessel in an anchoring limitation area within 12 hours of being issued a citation; or
- Refuses to leave the anchoring limitation area after being directed to do so by a law enforcement officer or agency.<sup>32</sup>

In addition to the civil penalty imposed by a citation, a vessel operator whose vessel has been impounded must pay all of the applicable removal and storage fees before the vessel is released.<sup>33</sup>

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<sup>23</sup> Section 327.60(2)(f), F.S.

<sup>24</sup> Section 327.4108(1), F.S.

<sup>25</sup> *Id.*

<sup>26</sup> *Id.*; Section 327.4108(2), F.S.

<sup>27</sup> Section 327.4108(3), F.S.

<sup>28</sup> *Id.*

<sup>29</sup> *Id.*

<sup>30</sup> Section 327.4108(3), F.S.; *see also* s. 327.48, F.S.

<sup>31</sup> Section 327.4108(4), F.S.

<sup>32</sup> Section 327.4108(5), F.S.

<sup>33</sup> *Id.*

An owner or operator of a vessel who anchors in an anchoring limitation area commits a noncriminal infraction and is subject to a uniform boating citation and penalties. The civil penalty provided is up to a maximum of:

- \$50 for a first offense;
- \$100 for a second offense; and
- \$250 for a third or subsequent offense.<sup>34</sup>

Section 327.73(1) F.S., provides that any person who fails to appear or otherwise properly respond to a uniform boating citation must, in addition to the charge relating to the violation of the boating laws, be charged with a second degree misdemeanor, which is punishable by a maximum fine of \$500 and no more than 60 days imprisonment.<sup>35</sup>

### **Marine Sanitation Devices**

A marine sanitation device is equipment, other than a toilet, for installation on board a vessel which is designed to receive, retain, treat, or discharge sewage, and any process to treat such sewage.<sup>36</sup> The U.S. Coast Guard categorizes marine sanitation devices into three types:

- Type I devices are flow-through treatment devices that commonly use maceration and disinfection for the treatment of sewage;
- Type II devices are flow-through treatment devices that may employ biological treatment and disinfection;
- Type III devices are typically a holding tank where sewage is stored until it can be discharged shore-side or at sea (beyond three miles from shore).<sup>37</sup>

Raw sewage cannot be discharged from any vessel or any floating structure in Florida waters.<sup>38</sup> All waste from Type III marine sanitation devices must be disposed of in an approved sewage pump-out facility.<sup>39</sup> A violation of the marine sanitation laws is a noncriminal infraction.<sup>40</sup>

### **No-Discharge Zones**

A no-discharge zone is a designated body of water that prohibits the discharge of treated and untreated boat sewage.<sup>41</sup> Within the boundaries of a no-discharge zone, vessel operators are required to retain their sewage discharges onboard for discharge at sea (beyond three miles from the Atlantic shore and beyond nine miles from the Gulf shore) or onshore at a pump-out facility.

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<sup>34</sup> Section 327.73(1)(z), F.S.

<sup>35</sup> Sections 775.082 and 775.083, F.S.

<sup>36</sup> Section 327.02, F.S.

<sup>37</sup> EPA, *Marine Sanitation Devices (MSDs)*, <https://www.epa.gov/vessels-marinas-and-ports/marine-sanitation-devices-msds> (last visited Jan. 11, 2022).

<sup>38</sup> Section 327.53(4), F.S.

<sup>39</sup> *Id.*

<sup>40</sup> Section 327.53(6)(a), F.S.

<sup>41</sup> U.S. Environmental Protection Agency, *Vessel Sewage Discharges: No-Discharge Zones*, <https://www.epa.gov/vessels-marinas-and-ports/vessel-sewage-no-discharge-zones> (last visited Jan. 12, 2022).

Currently, Florida has three designated no-discharge zones. They are Destin Harbor,<sup>42</sup> the city of Key West waters,<sup>43</sup> and the state waters within the Florida Keys National Marine Sanctuary.<sup>44</sup>

### III. Effect of Proposed Changes:

**Section 1** amends s. 253.0346, F.S., to provide that notwithstanding any other law, all of the following conditions apply for approved and permitted moorings or mooring fields in Monroe County:

- The general tenancy on a mooring may exceed 12 months, if requested, but not 10 years.
- A sovereign submerged land or other proprietary lease may not prohibit a vessel from an approved and permitted mooring or mooring field or limit a vessel's tenancy because it is a domicile or primary residence.

**Section 2** amends s. 327.4108, F.S., to clarify that Monroe County is designated as an anchoring limitation area within which no less than once every 90 days each vessel anchored within Monroe County on waters of the state within 10 linear nautical miles of a public mooring field or a designated anchoring area must pull anchor, be moved from its location using the vessel's propulsion system,<sup>45</sup> and be re-anchored in a new location. The bill provides that the location must be:

- No less than one-half linear nautical mile from the vessel's starting location. A vessel may not be re-anchored within one-half linear nautical mile from the vessel's starting location for at least 90 days; or
- In a different designated anchoring area. A vessel may not be re-anchored in its originating designated anchoring area for at least 90 days after anchoring within a new designated anchoring area.

This relocation requirement does not apply to:

- Vessels moored to approved and permitted moorings and
- Vessels for which domicile has been established, until at least 100 new moorings are available for public use within one mile of the Key West Bight City Dock.

The changes above replace the following provisions:

- Anchoring limitations do not apply to mooring fields; and
- Anchoring limitations are not effective for Monroe County until the county approves, permits, and opens new moorings, including at least 250 moorings within one mile of the Key West Bight City Dock and at least 50 moorings in the Key West Garrison Bight Mooring Field.

<sup>42</sup> Marine Sanitation Device Standard for Destin Harbor, 53 Fed. Reg. 1,678 (Jan. 21, 1988).

<sup>43</sup> City of Key West No Discharge Zone Determination, 64 Fed. Reg. 46,390 (Aug. 25, 1999).

<sup>44</sup> Regulation to Establish a No Discharge Zone for State Waters within the Boundary of the Florida Keys National Marine Sanctuary, 67 FR 35735 (May 21, 2002). The Florida Keys National Marine Sanctuary protects the 3,800 square miles of waters surrounding the Florida Keys from Miami to the Tortugas. NOAA, *Florida Keys National Marine Sanctuary Boundary*, <https://floridakeys.noaa.gov/about/welcome.html?s=about> (last visited Jan. 12, 2022).

<sup>45</sup> "Effective means of propulsion for safe navigation" means a vessel, other than a barge, that is equipped with: a functioning motor, controls, and steering system; or rigging and sails that are present and in good working order, and a functioning steering system. Section 327.02(13), F.S.

The bill replaces the Fish and Wildlife Conservation Commission's (FWC's) existing rulemaking authority with the requirement that FWC, in consultation with Monroe County and the Florida Keys National Marine Sanctuary, establish by rule designated anchoring areas throughout the county. The designated anchoring areas must:

- Specify a maximum vessel draft for each area;
- Be created only in locations where the water depth is sufficient to allow vessels whose drafts are less than the area's specified maximum vessel draft to navigate the areas without grounding or stranding;
- Not be located over coral reefs or other sensitive fish or wildlife habitat, to the maximum extent practicable, as determined by FWC;
- Not be located in an area subject to ongoing hazardous water currents or tides or containing navigational hazards; and
- Not be located within navigational channels, setbacks established by the U.S. Army Corps of Engineers associated with federal channels, areas where anchoring is prohibited, or any other lawfully established areas that prohibit anchoring.

The bill provides that all of the following vessels within Monroe County on waters of the state which are equipped with a marine sanitation device, other than a marine composting toilet, that processes and manages human waste using technologies that comply with U.S. Coast Guard requirements must maintain a record of the date and location of each pump-out of the marine sanitation device, which must occur every 30 days, for one year after the date of the pump-out:

- A vessel that has enclosed living spaces or rooms and is used by a person as a dwelling or living space overnight at any time, notwithstanding whether the vessel is also used for navigation; and
- A vessel moored in a public mooring field.

The bill finally clarifies that it may not be construed to prohibit anchoring for less than 90 days within Monroe County.

**Section 3** provides an effective date of July 1, 2022.

#### **IV. Constitutional Issues:**

##### **A. Municipality/County Mandates Restrictions:**

None.

##### **B. Public Records/Open Meetings Issues:**

None.

##### **C. Trust Funds Restrictions:**

None.

##### **D. State Tax or Fee Increases:**

None.

**E. Other Constitutional Issues:**

A general law operates universally throughout the state, uniformly on specific subjects throughout the state, or uniformly within a permissible classification, or relates to a state function or entity.<sup>46</sup> Uniform operation of a general law does not require application throughout the state; instead there must be a reasonable possibility that others in the future may meet the criteria of the classification.<sup>47</sup> A general law of local application is a form of general law that operates within only a portion of the state due to a valid classification based on proper distinctions and differences.<sup>48</sup> Article III, Section 10 of the Florida Constitution does not place any burdens or requirements on the Legislature's ability to pass a general law of local application.

A special law is a law that operates on a specific category of people or subjects, and the classification is impermissible or illegal.<sup>49</sup> A special law requires prior publication of a notice of intent to seek passage, or it may become effective after approval by the affected voters in a referendum.<sup>50</sup> A local law is a form of special law that operates only in a specific geographic area or in a classified territory when classification is impermissible or illegal.<sup>51</sup>

The bill amends statutes relating to vessel anchoring and mooring and documentation of marine sanitation device pump-out in Monroe County.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

Owners of vessels in Monroe County on waters of the state that are equipped with a marine sanitation device and that have enclosed living spaces or rooms and are used as a dwelling or living space overnight at any time, may experience a negative fiscal impact due to the requirement that they have proof of a marine sanitation device pumpout every 30 days.

**C. Government Sector Impact:**

None.

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<sup>46</sup> State Affairs Committee and Local Administration and Veterans Affairs Subcommittee, *Local Bills Policies and Procedures Manual 2020-2022*, 1, available at <https://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Committees&CommitteeId=3117&Session=2021&DocumentType=General+Publications&FileName=2021-2022+Local+Bill+Policy+and+Procedures+Manual.pdf>.

<sup>47</sup> *Id.* at 1-2.

<sup>48</sup> *Id.* at 2.

<sup>49</sup> *Id.* at 2-3.

<sup>50</sup> *Id.* at 3.

<sup>51</sup> *Id.*

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends sections 253.0346 and 327.4108 of the Florida Statutes.

**IX. Additional Information:**

- A. **Committee Substitute – Statement of Substantial Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS/CS by Community Affairs on February 2, 2022:**

The CS clarifies that the bill may not be construed to prohibit anchoring for less than 90 days within Monroe County.

**CS by Environment and Natural Resources on January 18, 2022:**

- Clarifies that a bill requirement applies to “linear” nautical miles.
- Adds that the record of the date and location of each marine sanitation device pumpout that certain vessels in Monroe County are required to maintain must also indicate that the vessel was pumped out within the last 30 days.

- B. **Amendments:**

None.



26           253.0346 Lease of sovereignty submerged lands for marinas,  
27 boatyards, mooring fields, and marine retailers.—

28           (4) Notwithstanding any other law, all of the following  
29 conditions apply for approved and permitted moorings or mooring  
30 fields in Monroe County:

31           (a) The general tenancy on a mooring may exceed 12 months,  
32 if requested, but may not exceed 10 years.

33           (b) A sovereign submerged land or other proprietary lease  
34 may not prohibit a vessel from an approved and permitted mooring  
35 or mooring field or limit the tenancy of a vessel because an  
36 individual has established it as his or her domicile in  
37 accordance with s. 222.17 or because the vessel is an  
38 individual's primary residence.

39           Section 2. Subsection (3) of section 327.4108, Florida  
40 Statutes, is amended to read:

41           327.4108 Anchoring of vessels in anchoring limitation  
42 areas.—

43           (3)(a) Monroe County is designated as an anchoring  
44 limitation area within which no less than once every ~~a vessel on~~  
45 ~~waters of the state may only be anchored in the same location~~  
46 ~~for a maximum of 90 days~~ each vessel anchored within Monroe  
47 County on waters of this state within 10 linear nautical miles  
48 of a public mooring field or a designated anchoring area must  
49 pull anchor and be moved from its location using the vessel's  
50 propulsion system and be re-anchored in a new location. The new

51 location must be:

52 1. No less than one-half linear nautical mile from the  
53 vessel's starting location. A vessel may not be re-anchored  
54 within one-half linear nautical mile from the vessel's starting  
55 location for at least 90 days; or

56 2. In a different designated anchoring area. A vessel may  
57 not be re-anchored in its originating designated anchoring area  
58 for at least 90 days after anchoring within a new designated  
59 anchoring area. ~~The commission shall adopt rules to implement~~  
60 ~~this subsection.~~

61 (b) The commission, in consultation with Monroe County and  
62 the Florida Keys National Marine Sanctuary, shall establish by  
63 rule designated anchoring areas throughout the county. The  
64 designated anchoring areas must:

65 1. Specify a maximum vessel draft for each area;

66 2. Be created only in locations where the water depth is  
67 sufficient to allow vessels whose drafts are less than the  
68 area's specified maximum vessel draft to navigate into and out  
69 of the areas without grounding or stranding;

70 3. Not be located over coral reefs or other sensitive fish  
71 or wildlife habitat, to the maximum extent practicable, as  
72 determined by the commission;

73 4. Not be located in an area subject to ongoing hazardous  
74 water currents or tides or containing navigational hazards; and

75 5. Not be located within navigational channels, setbacks

76 established by the United States Army Corps of Engineers  
 77 associated with federal channels, areas where anchoring is  
 78 prohibited pursuant to s. 327.4109, or any other lawfully  
 79 established areas that prohibit anchoring.

80 (c) Paragraph (a) does ~~The anchoring limitations in this~~  
 81 ~~subsection do~~ not apply to vessels moored to approved and  
 82 permitted moorings ~~or mooring fields.~~

83 ~~(d)-(e)~~ A vessel upon the waters of this state and within  
 84 Monroe County, for which the owner or occupant has established  
 85 the vessel as a domicile in accordance with s. 222.17, is exempt  
 86 from paragraph (a) ~~Notwithstanding the commission rules adopted~~  
 87 ~~pursuant to this section, this section is not effective for~~  
 88 ~~Monroe County until at least 100 the county approves, permits,~~  
 89 ~~and opens~~ new moorings are available for public use, ~~including~~  
 90 ~~at least 250 moorings~~ within 1 mile of the Key West Bight City  
 91 Dock and ~~at least 50 moorings within the Key West Garrison Bight~~  
 92 ~~Mooring Field.~~ Until such time, the commission shall designate  
 93 the area within 1 mile of the Key West Bight City Dock as a  
 94 priority for the investigation and removal of derelict vessels.

95 (e) All of the following vessels within Monroe County on  
 96 waters of this state which are equipped with a marine sanitation  
 97 device other than a marine composting toilet that processes and  
 98 manages human waste using technologies that comply with United  
 99 States Coast Guard requirements must maintain a record of the  
 100 date of each pumpout of the marine sanitation device and the

101 location of the pumpout station or waste reception facility for  
102 1 year after the date of the pumpout, and the record must  
103 indicate that the vessel was pumped out within the last 30 days:

104 1. A vessel that:

105 a. Has enclosed living spaces or rooms; and

106 b. Is used by a person as a dwelling or living space  
107 overnight at any time, notwithstanding whether or not the vessel  
108 is also used for navigation.

109 2. A vessel moored in a public mooring field.

110 (f) This subsection does not prohibit anchoring for less  
111 than 90 days in areas within Monroe County.

112 Section 3. This act shall take effect July 1, 2022.

## HOUSE OF REPRESENTATIVES STAFF ANALYSIS

**BILL #:** CS/HB 1065 Vessel Anchoring  
**SPONSOR(S):** State Affairs Committee, Mooney  
**TIED BILLS:** IDEN./SIM. BILLS: CS/CS/SB 1432

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) Environment, Agriculture & Flooding Subcommittee	16 Y, 0 N	Gawin	Moore
2) Agriculture & Natural Resources Appropriations Subcommittee	14 Y, 0 N	White	Pigott
3) State Affairs Committee	22 Y, 0 N, As CS	Gawin	Williamson

### SUMMARY ANALYSIS

Current law designates certain densely populated urban areas that have narrow state waterways, residential docking facilities, and significant boating traffic as anchoring limitation areas. In an anchoring limitation area, a person is prohibited from anchoring a vessel at any time during the period between one half-hour after sunset and one half-hour before sunrise. The Division of Law Enforcement of the Fish and Wildlife Conservation Commission (FWC) and its officers, county sheriffs and deputies, and municipal police officers typically enforce anchoring limitation areas. In 2021, the Legislature designated Monroe County as an anchoring limitation area where a vessel on waters of the state can only anchor in the same location for a maximum of 90 days. The establishment of Monroe County as an anchoring limitation area does not take effect until Monroe County approves, permits, and opens new moorings for public use, including 250 moorings within one mile of Key West Bight City Dock and at least 50 moorings within the Key West Garrison Bight Mooring Field.

The bill specifies that approved and permitted moorings or mooring fields in Monroe County have a 10-year limit on general tenancies and that a sovereign submerged land or other proprietary lease may not prohibit a vessel from an approved and permitted mooring or mooring field or limit the tenancy of a vessel because it is an established domicile or primary residence.

The bill clarifies requirements related to the designation of Monroe County as an anchoring limitation area. Specifically, the bill requires each vessel anchored on state waters within 10 linear nautical miles of a public mooring field or a designated anchoring area to pull anchor, move from its location using its propulsion system, and re-anchor in a new location no less than once every 90 days.

The bill specifies that these requirements do not apply to vessels moored to approved and permitted moorings. Additionally, until at least 100 new moorings are available for public use within one mile of Key West Bight City Dock, these requirements do not apply to live-aboard vessels on state waters within Monroe County.

The bill requires certain vessels within Monroe County on state waters that are equipped with a marine sanitation device to maintain a record of the date and location of each pump-out of the device, which must occur every 30 days.

The bill may have an insignificant negative fiscal impact on the state that can be absorbed within existing resources.

# FULL ANALYSIS

## I. SUBSTANTIVE ANALYSIS

### A. EFFECT OF PROPOSED CHANGES:

#### Background

##### Anchoring or Mooring

Anchoring or mooring refers to a boater's practice of seeking and using a safe harbor on the public waterway system for an undefined duration. Anchoring is accomplished using an anchor carried on the vessel, while mooring uses fixtures, known as moorings, permanently affixed to the bottom of the water body.<sup>1</sup> Anchorages are areas that boaters regularly use for anchoring or mooring, whether designated or managed for that purpose or not. Mooring fields are areas designated and used for a system of properly spaced moorings.<sup>2</sup>

##### *State Regulation of the Anchoring or Mooring of Vessels*

The Legislature has delegated the responsibility of managing sovereign submerged lands to the Governor and Cabinet, sitting as the Board of Trustees of the Internal Improvement Trust Fund (Board).<sup>3</sup> Pursuant to this responsibility, the Board is authorized to adopt rules governing anchoring, mooring, or otherwise attaching vessels, floating homes, or any other watercraft to the bottom of sovereign submerged lands.<sup>4</sup> The Board has adopted rules regulating the construction of mooring and docking structures on such lands,<sup>5</sup> but has not exercised its authority to adopt rules regulating anchoring.

Florida law prohibits a person from anchoring a vessel, except in case of emergency, in a manner that unreasonably or unnecessarily constitutes a navigational hazard or interferes with another vessel.<sup>6</sup> Anchoring under bridges or in or adjacent to heavily traveled channels constitutes interference, if unreasonable under the prevailing circumstances.<sup>7</sup> Interference with navigation is a noncriminal infraction and punishable by a fine of \$50.<sup>8</sup>

With certain exceptions, the owner or operator of a vessel or floating structure may not anchor or moor such that the nearest approach of the anchored or moored vessel or floating structure is:

- Within 150 feet of any marina, boat ramp, boatyard, or vessel launching or loading facility;
- Within 300 feet of a superyacht repair facility; or
- Within 100 feet outward from the marked boundary of a public mooring field or a lesser distance if approved by the local government within which the mooring field is located.<sup>9</sup>

Additionally, the owner or operator of a vessel or floating structure may not anchor or moor within the marked boundary of a public mooring field unless the owner or operator has a lawful right to do so by contractual agreement or other business arrangement.<sup>10</sup>

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<sup>1</sup> Ankersen, Hamann, & Flagg, *Anchoring Away: Government Regulation and the Rights of Navigation in Florida*, 2 (March 2011), available at

[https://www.cityofmarcoisland.com/sites/default/files/fileattachments/administration/page/7491/anchoring\\_away\\_03\\_09\\_11\\_full\\_web\\_3.pdf](https://www.cityofmarcoisland.com/sites/default/files/fileattachments/administration/page/7491/anchoring_away_03_09_11_full_web_3.pdf) (last visited Jan. 30, 2022).

<sup>2</sup> *Id.*

<sup>3</sup> Section 253.03(1), F.S.

<sup>4</sup> Section 253.03(7), F.S.

<sup>5</sup> See ch. 18-21, F.A.C.

<sup>6</sup> Section 327.44(2), F.S.

<sup>7</sup> *Id.*

<sup>8</sup> Section 327.73(j), F.S.

<sup>9</sup> Section 327.4109(1), F.S.

<sup>10</sup> Section 327.4109(3), F.S.

An owner or operator of a vessel may anchor or moor within 150 feet of any marina, boat ramp, boatyard, or other vessel launching or loading facility; within 300 feet of a superyacht repair facility; or within 100 feet outward from the marked boundary of a public mooring field if:

- The vessel suffers a mechanical failure that poses an unreasonable risk of harm to the vessel or the persons onboard the vessel. The owner or operator of the vessel may anchor or moor for five business days or until the vessel is repaired, whichever occurs first.
- Imminent or existing weather conditions in the vicinity of the vessel pose an unreasonable risk of harm to the vessel or the persons onboard the vessel. The owner or operator of the vessel may anchor or moor until weather conditions no longer pose such risk.<sup>11</sup>

A vessel or floating structure may not be anchored, moored, or affixed to an unpermitted, unauthorized, or otherwise unlawful object that is on or affixed to the bottom of state waters. This does not apply to a mooring owned by a private individual or entity who owns submerged lands.<sup>12</sup>

#### *Local Regulation of the Anchoring or Mooring of Vessels*

Local governments are authorized by general permit to construct, operate, and maintain public mooring fields, each for up to 100 vessels.<sup>13</sup> Mooring fields must be located in areas where navigational access already exists between the mooring field and the nearest customarily used access channel or navigable waters that the mooring field is designed to serve. Each mooring field must be associated with a land-based support facility that provides amenities and conveniences, such as parking, bathrooms, showers, and laundry facilities. Major boat repairs and maintenance, fueling activities other than from the land-based support facility, and boat hull scraping and painting are not authorized within mooring fields.<sup>14</sup>

Local governments are further authorized to enact and enforce ordinances that prohibit or restrict the mooring or anchoring of floating structures<sup>15</sup> or live-aboard vessels<sup>16</sup> within their jurisdictions and vessels that are within the marked boundaries of permitted mooring fields.<sup>17</sup> However, they are prohibited from enacting, continuing in effect, or enforcing any ordinance or local regulation that regulates the anchoring of vessels, other than live-aboard vessels, outside the marked boundaries of permitted mooring fields.<sup>18</sup>

#### *Anchoring Limitation Areas*

Current law designates certain densely populated urban areas that have narrow state waterways, residential docking facilities, and significant recreational boating traffic as anchoring limitation areas.<sup>19</sup> The following areas are designated in statute as anchoring limitation areas:

- The section of Middle River lying between Northeast 21st Court and the Intracoastal Waterway in Broward County.
- Sunset Lake in Miami-Dade County.
- The sections of Biscayne Bay in Miami-Dade County lying between Rivo Alto Island and Di Lido Island, San Marino Island and San Marco Island, and San Marco Island and Biscayne Island.<sup>20</sup>

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<sup>11</sup> Section 327.4109(2), F.S.

<sup>12</sup> Section 327.4019(4), F.S.

<sup>13</sup> Section 373.118, F.S.; r. 62-330.420(1), F.A.C.

<sup>14</sup> Rule 62-330.420, F.A.C.

<sup>15</sup> Section 327.02(14), F.S., defines “floating structure” as a floating entity, with or without accommodations built thereon, which is not primarily used as a means of transportation on water but which serves purposes or provides services typically associated with a structure or other improvement to real property. The term includes an entity used as a residence, place of business, or office with public access; a hotel or motel; a restaurant or lounge; a clubhouse; a meeting facility; a storage or parking facility; or a mining platform, dredge, dragline, or similar facility or entity represented as such.

<sup>16</sup> Section 327.02(22), F.S., defines “live-aboard vessel” as a vessel used solely as a residence and not for navigation; a vessel represented as a place of business or a professional or other commercial enterprise; or a vessel for which a declaration of domicile has been filed. The definition expressly excludes commercial fishing boats.

<sup>17</sup> Section 327.60(2)(f), F.S.

<sup>18</sup> Section 327.60(3), F.S.

<sup>19</sup> Section 327.4108, F.S.

<sup>20</sup> Section 327.4108(1), F.S.

In an anchoring limitation area, a person is prohibited from anchoring a vessel at any time during the period between one half-hour after sunset and one half-hour before sunrise.<sup>21</sup> However, a person may anchor in an anchoring limitation area if:

- The vessel suffers a mechanical failure that poses an unreasonable risk of harm to the vessel or the people onboard unless the vessel anchors;
- Imminent or existing weather conditions in the vicinity pose an unreasonable risk of harm to the vessel or the people onboard unless the vessel anchors; or
- The vessel is attending a regatta, race, marine parade, tournament, exhibition,<sup>22</sup> or other special event, including, but not limited to, public music performances, local government waterfront activities, or a fireworks display.<sup>23</sup>

The Division of Law Enforcement of the Fish and Wildlife Conservation Commission (FWC) and its officers, county sheriffs and deputies, and municipal police officers typically enforce anchoring limitation areas.<sup>24</sup> Such law enforcement officers are authorized to remove and impound a vessel that, after being issued a citation for violation of the anchoring limitation area, anchors the vessel in the anchoring limitation area within 12 hours after being issued the citation or refuses to leave the anchoring limitation area after being directed to do so by law enforcement.<sup>25</sup>

Anchoring limitation areas do not apply to vessels owned or operated by a governmental entity for law enforcement, firefighting, military, or rescue purposes; construction or dredging vessels on an active job site; vessels actively engaged in commercial fishing; or vessels engaged in recreational fishing if the individuals on board are actively tending hook and line fishing gear or nets.<sup>26</sup>

#### *Monroe County Anchoring Limitation Area*

In 2021, the Legislature authorized counties, except for Monroe County, to establish anchoring limitation areas adjacent to urban areas that have residential docking facilities and significant recreational boating traffic.<sup>27</sup> Monroe County was designated as an anchoring limitation area within which a vessel on state waters can only anchor in the same location for a maximum of 90 days.<sup>28</sup> However, the establishment of Monroe County as an anchoring limitation area does not take effect until the county approves, permits, and opens new moorings for public use, including at least 250 moorings within one mile of the Key West Bight City Dock and at least 50 moorings within the Key West Garrison Bight Mooring Field.<sup>29</sup>

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<sup>21</sup> Section 327.4108(2), F.S.

<sup>22</sup> Section 327.48, F.S.

<sup>23</sup> Section 327.4108(3), F.S.

<sup>24</sup> Section 327.70(1), F.S.

<sup>25</sup> Section 327.4108(5)(b), F.S.

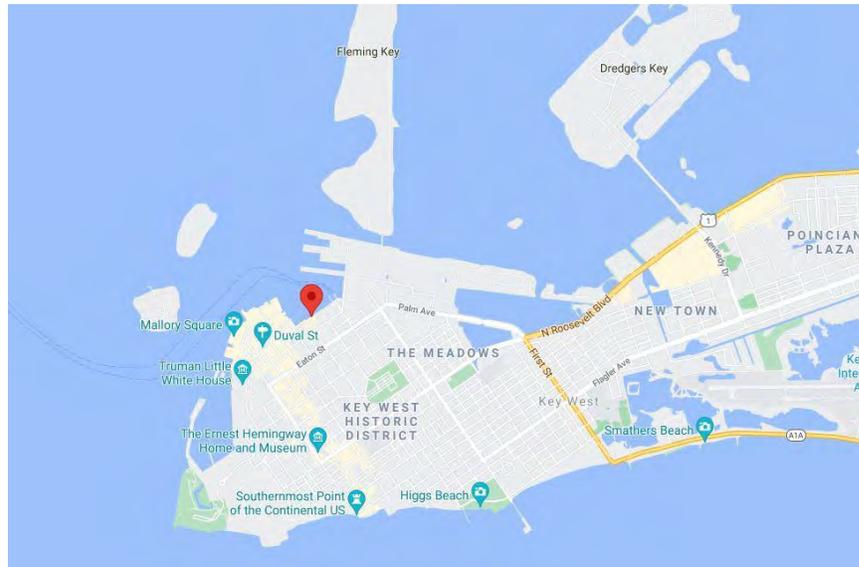
<sup>26</sup> Section 327.4108(4), F.S.

<sup>27</sup> Section 327.4108(2)(a), F.S.

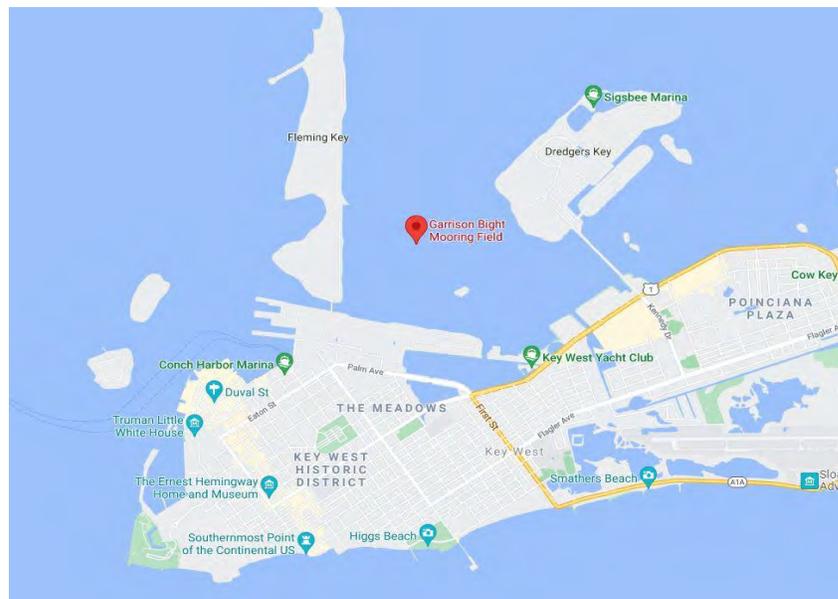
<sup>28</sup> Section 327.4108(3)(a), F.S.

<sup>29</sup> Section 327.4108(3)(c), F.S.

The Key West Bight City Dock, pictured below, is located on the Palm Avenue Causeway in Garrison Bight.



The Key West Garrison Bight Mooring Field, pictured below, is located between Fleming Key and Sigsbee Park.



### Marine Sanitation Devices

Vessels that are equipped with installed toilets and operating on United States navigable waters are required to have U.S. Coast Guard certified marine sanitation devices on board.<sup>30</sup> A marine sanitation device is equipment, other than a toilet, for installation on board a vessel that is designed to receive, retain, treat, or discharge sewage, and any process to treat such sewage.<sup>31</sup> The U.S. Coast Guard categorizes marine sanitation devices into Type I, Type II, and Type III devices. A Type I device is a flow-through treatment device that commonly uses maceration and disinfection for the treatment of sewage; Type II devices are flow-through treatment devices that may employ biological treatment and disinfection; and Type III devices are typically a holding tank where sewage is stored until it can be discharged shore-side or beyond three miles from shore.<sup>32</sup>

<sup>30</sup> 33 U.S.C. 1322.

<sup>31</sup> Section 327.02(27), F.S.

<sup>32</sup> U.S. Environmental Protection Agency (EPA), *Marine Sanitation Devices (MSDs)*, <https://www.epa.gov/vessels-marinas-and-ports/marine-sanitation-devices-msds> (last visited Jan. 30, 2022).

Raw sewage cannot be discharged from any vessel or any floating structure in Florida waters.<sup>33</sup> All waste from Type III marine sanitation devices must be disposed of in an approved sewage pump-out facility.<sup>34</sup> A violation of the marine sanitation laws is a noncriminal infraction.<sup>35</sup>

### No-discharge Zones

A no-discharge zone is a designated body of water where it is unlawful to discharge treated or untreated boat sewage.<sup>36</sup> Within the boundaries of a no-discharge zone, vessel operators are required to retain their sewage discharges onboard for discharge beyond three miles from the Atlantic shore and beyond nine miles from the Gulf shore or onshore at a pump-out facility. Currently, Florida has three designated no-discharge zones within Destin Harbor,<sup>37</sup> the city of Key West waters,<sup>38</sup> and the state waters within the Florida Keys National Marine Sanctuary.<sup>39</sup>

### **Effect of the Bill**

The bill specifies that, notwithstanding any other law, the following conditions apply for approved and permitted moorings or mooring fields in Monroe County:

- The general tenancy on a mooring may exceed 12 months, if requested, but may not exceed 10 years.
- A sovereign submerged land or other proprietary lease may not prohibit a vessel from an approved and permitted mooring or mooring field or limit the tenancy of a vessel because an individual has established it as his or her domicile or because the vessel is an individual's primary residence.

The bill revises the requirements that apply to vessels in the Monroe County anchoring limitation area. Specifically, the bill requires each vessel anchored within Monroe County on state waters within 10 linear nautical miles of a public mooring field or a designated anchoring area to pull anchor, move from its location using its propulsion system, and re-anchor in a new location no less than once every 90 days. The bill requires the new location to be:

- No less than one-half linear nautical mile from the vessel's starting location. A vessel may not be re-anchored within one-half linear nautical mile from the vessel's starting location for at least 90 days; or
- In a different designated anchoring area. A vessel may not be re-anchored in its originating designated anchoring area for at least 90 days after anchoring within a new designated anchoring area.

The bill specifies that these requirements do not apply to vessels moored to approved and permitted moorings.

Additionally, the bill revises the circumstances under which the requirements of the Monroe County anchoring limitation area take effect. Specifically, the bill provides that such requirements do not apply to live-aboard vessels until at least 100 new moorings are available for public use within one mile of

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<sup>33</sup> Section 327.53(4)(a), F.S.

<sup>34</sup> Section 327.53(4)(b), F.S.

<sup>35</sup> Section 327.53(6)(a), F.S.

<sup>36</sup> EPA, *Vessel Sewage Discharges: No-Discharge Zones*, <https://www.epa.gov/vessels-marinas-and-ports/vessel-sewage-no-discharge-zones> (last visited Jan. 30, 2022).

<sup>37</sup> Marine Sanitation Device Standard for Destin Harbor, 53 Fed. Reg. 1,678 (Jan. 21, 1988) available at [https://www.epa.gov/sites/default/files/2015-09/documents/53\\_fr\\_1678.pdf](https://www.epa.gov/sites/default/files/2015-09/documents/53_fr_1678.pdf) (last visited Jan. 30, 2022).

<sup>38</sup> City of Key West No Discharge Zone Determination, 64 Fed. Reg. 46,390 (Aug. 25, 1999) available at <https://www.govinfo.gov/content/pkg/FR-1999-08-25/pdf/99-22044.pdf#page=1> (last visited Jan. 30, 2022).

<sup>39</sup> Regulation to Establish a No Discharge Zone for State Waters within the Boundary of the Florida Keys National Marine Sanctuary, 67 FR 35735 (May 21, 2002) available at <https://www.govinfo.gov/content/pkg/FR-2002-05-21/pdf/02-12283.pdf#page=1> (last visited Jan. 30, 2022); The Florida Keys National Marine Sanctuary protects the 3,800 square miles of waters surrounding the Florida Keys from Miami to the Tortugas. National Oceanic & Atmospheric Administration, *About Florida Keys National Marine Sanctuary*, <https://floridakeys.noaa.gov/about/welcome.html?s=about> (last visited Jan. 30, 2022).

Key West Bight City Dock. The bill removes the requirement that at least 50 moorings must be established within the Key West Garrison Bight Mooring Field.

The bill requires FWC, in consultation with Monroe County and the Florida Keys National Marine Sanctuary, to establish by rule designated anchoring areas throughout the county. The designated anchoring areas must:

- Specify a maximum vessel draft for each area;
- Be created only in locations where the water depth is sufficient to allow vessels whose drafts are less than the area's specified maximum vessel draft to navigate into and out of the areas without grounding or stranding;
- Not be located over coral reefs or other sensitive fish or wildlife habitat, to the maximum extent practicable, as determined by FWC;
- Not be located in an area subject to ongoing hazardous water currents or tides or containing navigational hazards; and
- Not be located within navigational channels, setbacks established by the U.S. Army Corps of Engineers associated with federal channels, certain areas where anchoring is prohibited by state law, or any other lawfully established areas that prohibit anchoring.

The bill provides that certain vessels within Monroe County on state waters that are equipped with a marine sanitation device, other than a marine composting toilet, that processes and manages human waste using technologies that comply with U.S. Coast Guard requirements must maintain a record of the date and location of each pump-out of the device. Such pump-out must occur every 30 days, and the record must be maintained for one year after the date of the pump-out. These requirements apply to a vessel that has enclosed living spaces or rooms and is used by a person as a dwelling or living space overnight at any time and a vessel moored in a public mooring field.

The bill specifies it does not prohibit anchoring for less than 90 days in areas within Monroe County.

#### B. SECTION DIRECTORY:

Section 1. Amends s. 253.0346, F.S., related to the lease of sovereignty submerged lands for marinas, boatyards, and marine retailers.

Section 2. Amends s. 327.4108, F.S., related to anchoring limitation areas.

Section 3. Provides an effective date of July 1, 2022.

### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

##### 1. Revenues:

None.

##### 2. Expenditures:

The bill may have an insignificant negative fiscal impact on FWC related to the costs associated with the rulemaking requirements of the bill. These costs can be absorbed within existing resources.

#### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

##### 1. Revenues:

None.

##### 2. Expenditures:

None.

C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

None.

D. FISCAL COMMENTS:

None.

### III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to require counties or municipalities to spend funds or take action requiring the expenditures of funds; reduce the authority that counties or municipalities have to raise revenues in the aggregate; or reduce the percentage of state tax shared with counties or municipalities.

2. Other:

General and Special Laws

A general law operates universally throughout the state, uniformly on specific subjects throughout the state, or uniformly within a permissible classification, or relates to a state function or entity.<sup>40</sup> Uniform operation of a general law does not require application throughout the state; instead there must be a reasonable possibility that others in the future may meet the criteria of the classification.<sup>41</sup> A general law of local application is a form of general law that operates within only a portion of the state due to a valid classification based on proper distinctions and differences.<sup>42</sup> Article III, Section 10 of the Florida Constitution does not place any burdens or requirements on the Legislature's ability to pass a general law of local application.

A special law is a law that operates on a specific category of people or subjects, and the classification is impermissible or illegal.<sup>43</sup> A special law requires prior publication of a notice of intent to seek passage, or it may become effective after approval by the affected voters in a referendum.<sup>44</sup> A local law is a form of special law that operates only in a specific geographic area or in a classified territory when classification is impermissible or illegal.<sup>45</sup>

The bill amends statutes relating to vessel anchoring and mooring and documentation of marine sanitation device pump-out in Monroe County.

B. RULE-MAKING AUTHORITY:

The bill requires FWC, in consultation with Monroe County and the Florida Keys National Marine Sanctuary, to establish by rule designated anchoring areas throughout the County.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

### IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

On February 21, 2022, the State Affairs Committee adopted an amendment and reported the bill favorably as a committee substitute. The amendment specified that the pumpout records must reflect that the vessel was pumped out within the last 30 days and that the bill does not prohibit anchoring in Monroe County for less than 90 days.

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<sup>40</sup> *State ex rel. Landis v. Harris*, 163 So. 237, 240, 120 Fla. 555, 562-563 (Fla. 1934).

<sup>41</sup> *Fla. Dep't of Bus. & Prof'l Regulation v. Gulfstream Park Racing Ass'n, Inc.*, 967 So. 2d 802, 808-09 (Fla. 2007).

<sup>42</sup> *City of Miami Beach v. Frankel*, 363 So. 2d 555 (Fla. 1978)

<sup>43</sup> *License Acquisitions, LLC v. Debarry Real Estate Holdings, LLC*, 155 So. 3d 1137, 1142-1143 (Fla. 2015).

<sup>44</sup> Art. III, s. 10, Fla. Const.

<sup>45</sup> *License Acquisitions, LLC*, 155 So. 3d at 1142-1143.

This analysis is drafted to the committee substitute as approved by the State Affairs Committee.

By Senator Baxley

12-01042-22

20221546\_\_

1                   A bill to be entitled  
2       An act relating to vessel safety flags; amending s.  
3       327.391, F.S.; removing the requirement that airboats  
4       be equipped with masts or flagpoles bearing certain  
5       safety flags; amending s. 327.50, F.S.; prohibiting  
6       the operation and anchoring of vessels without masts  
7       or flagpoles bearing certain safety flags under  
8       specified conditions; providing applicability;  
9       providing penalties; amending s. 327.73, F.S.;  
10      conforming provisions to changes made by the act;  
11      providing an effective date.

12  
13 Be It Enacted by the Legislature of the State of Florida:

14  
15       Section 1. Subsections (1) and (3) of section 327.391,  
16 Florida Statutes, are amended to read:

17       327.391 Airboats regulated.—

18       (1) The exhaust of every internal combustion engine used on  
19 any airboat operated on the waters of this state shall be  
20 provided with an automotive-style factory muffler, underwater  
21 exhaust, or other manufactured device capable of adequately  
22 muffling the sound of the exhaust of the engine as described in  
23 s. 327.02(31). The use of cutouts or flex pipe as the sole  
24 source of muffling is prohibited, except as provided in  
25 subsection (3) ~~(4)~~. A person who violates this subsection  
26 commits a noncriminal infraction, punishable as provided in s.  
27 327.73(1).

28       ~~(3) An airboat may not operate on the waters of the state~~  
29 ~~unless it is equipped with a mast or flagpole bearing a flag at~~

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30 ~~a height of at least 10 feet above the lowest portion of the~~  
31 ~~vessel. The flag must be square or rectangular, at least 10~~  
32 ~~inches by 12 inches in size, international orange in color, and~~  
33 ~~displayed so that the visibility of the flag is not obscured in~~  
34 ~~any direction. Any person who violates this subsection commits a~~  
35 ~~noncriminal infraction punishable as provided in s. 327.73(1).~~

36 Section 2. Subsection (4) is added to section 327.50,  
37 Florida Statutes, to read:

38 327.50 Vessel safety regulations; equipment and lighting  
39 requirements.—

40 (4) A vessel may not operate or be anchored on the waters  
41 of this state where visibility is limited by vegetation that  
42 extends 18 inches or higher above the current water line and is  
43 present within 10 feet on both sides of the vessel unless the  
44 vessel is equipped with a mast or flagpole bearing a flag at a  
45 height of at least 10 feet above the lowest portion of the  
46 vessel. The flag must meet design, minimum size, and color  
47 requirements as established by commission rule and be displayed  
48 so that the visibility of the flag is not obscured in any  
49 direction. This subsection does not apply to a vessel that has a  
50 height greater than 10 feet above the water line. A person who  
51 violates this subsection commits a noncriminal infraction  
52 punishable as provided in s. 327.73(1).

53 Section 3. Paragraphs (m) and (w) of subsection (1) of  
54 section 327.73, Florida Statutes, are amended to read:

55 327.73 Noncriminal infractions.—

56 (1) Violations of the following provisions of the vessel  
57 laws of this state are noncriminal infractions:

58 (m) Section 327.50(1), ~~and~~ (2), and (4) relating to

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20221546\_\_

59 required safety equipment, lights, ~~and~~ shapes, and flags.

60 ~~(w) Section 327.391(3), relating to the display of a flag~~  
61 ~~on an airboat.~~

62  
63 Any person cited for a violation of any provision of this  
64 subsection shall be deemed to be charged with a noncriminal  
65 infraction, shall be cited for such an infraction, and shall be  
66 cited to appear before the county court. The civil penalty for  
67 any such infraction is \$50, except as otherwise provided in this  
68 section. Any person who fails to appear or otherwise properly  
69 respond to a uniform boating citation shall, in addition to the  
70 charge relating to the violation of the boating laws of this  
71 state, be charged with the offense of failing to respond to such  
72 citation and, upon conviction, be guilty of a misdemeanor of the  
73 second degree, punishable as provided in s. 775.082 or s.  
74 775.083. A written warning to this effect shall be provided at  
75 the time such uniform boating citation is issued.

76 Section 4. This act shall take effect July 1, 2023.



26 | commits a noncriminal infraction, punishable as provided in s.  
 27 | 327.73(1).

28 | ~~(3) An airboat may not operate on the waters of the state~~  
 29 | ~~unless it is equipped with a mast or flagpole bearing a flag at~~  
 30 | ~~a height of at least 10 feet above the lowest portion of the~~  
 31 | ~~vessel. The flag must be square or rectangular, at least 10~~  
 32 | ~~inches by 12 inches in size, international orange in color, and~~  
 33 | ~~displayed so that the visibility of the flag is not obscured in~~  
 34 | ~~any direction. Any person who violates this subsection commits a~~  
 35 | ~~noncriminal infraction punishable as provided in s. 327.73(1).~~

36 | Section 2. Effective July 1, 2023, subsection (4) is added  
 37 | to section 327.50, Florida Statutes, to read:

38 | 327.50 Vessel safety regulations; equipment and lighting  
 39 | requirements.—

40 | (4) A vessel may not operate or be anchored on the waters  
 41 | of this state where visibility is limited by vegetation that  
 42 | extends 18 inches or higher above the current water line and is  
 43 | present within 10 feet on both sides of the vessel unless the  
 44 | vessel is equipped with a mast or flagpole bearing a flag at a  
 45 | height of at least 10 feet above the lowest portion of the  
 46 | vessel. The flag must meet design, minimum size, and color  
 47 | requirements as established by commission rule and be displayed  
 48 | so that the visibility of the flag is not obscured in any  
 49 | direction. This subsection does not apply to a vessel that has a  
 50 | height greater than 10 feet above the water line. A person who

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51 | violates this subsection commits a noncriminal infraction  
52 | punishable as provided in s. 327.73(1).

53 |       Section 3. This act shall take effect July 1, 2022.

1                                   A bill to be entitled  
 2           An act relating to local regulation of vessels;  
 3           amending s. 327.60, F.S.; authorizing local  
 4           governments to regulate the anchoring of certain  
 5           vessels; providing an effective date.

6  
 7   Be It Enacted by the Legislature of the State of Florida:  
 8

9           Section 1. Paragraph (f) of subsection (2) of section  
 10   327.60, Florida Statutes, is amended to read:

11           327.60 Local regulations; limitations.—

12           (2) This chapter and chapter 328 do not prevent the  
 13   adoption of any ordinance or local regulation relating to  
 14   operation of vessels, except that a county or municipality may  
 15   not enact, continue in effect, or enforce any ordinance or local  
 16   regulation:

17           (f) Regulating the anchoring of vessels outside the marked  
 18   boundaries of mooring fields permitted under ~~as provided in~~ s.  
 19   327.40. This paragraph does not apply to, except for:

- 20           1. Live-aboard vessels; ~~and~~
- 21           2. Commercial vessels, excluding commercial fishing
- 22   vessels; and
- 23           3. Vessels used for short-term rental purposes in
- 24   violation of a local ordinance or regulation;

25           Section 2. This act shall take effect July 1, 2022.

By Senator Ausley

3-00939A-22

20221454\_\_

1                   A bill to be entitled  
2           An act relating to the Office of the Blue Economy;  
3           amending s. 20.60, F.S.; establishing the office  
4           within the Department of Economic Opportunity;  
5           creating s. 288.93, F.S.; defining the term "blue  
6           economy"; providing duties of the office; authorizing  
7           the department to adopt rules; amending s. 403.928,  
8           F.S.; conforming provisions to changes made by the  
9           act; creating s. 403.9303, F.S.; requiring the Office  
10          of Economic and Demographic Research to conduct a  
11          biennial evaluation of the blue economy for inclusion  
12          in a certain assessment; providing requirements for  
13          the evaluation; providing an effective date.

14  
15 Be It Enacted by the Legislature of the State of Florida:

16  
17           Section 1. Paragraph (a) of subsection (3) of section  
18          20.60, Florida Statutes, is amended to read:

19           20.60 Department of Economic Opportunity; creation; powers  
20          and duties.—

21           (3) (a) The following divisions and offices of the  
22          Department of Economic Opportunity are established:

- 23           1. The Division of Strategic Business Development.  
24           2. The Division of Community Development.  
25           3. The Division of Workforce Services.  
26           4. The Division of Finance and Administration.  
27           5. The Division of Information Technology.  
28           6. The Office of the Secretary.  
29           7. The Office of Economic Accountability and Transparency,

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30 which shall:

31 a. Oversee the department's critical objectives as  
32 determined by the secretary and make sure that the department's  
33 key objectives are clearly communicated to the public.

34 b. Organize department resources, expertise, data, and  
35 research to focus on and solve the complex economic challenges  
36 facing the state.

37 c. Provide leadership for the department's priority issues  
38 that require integration of policy, management, and critical  
39 objectives from multiple programs and organizations internal and  
40 external to the department; and organize and manage external  
41 communication on such priority issues.

42 d. Promote and facilitate key department initiatives to  
43 address priority economic issues and explore data and identify  
44 opportunities for innovative approaches to address such economic  
45 issues.

46 e. Promote strategic planning for the department.

47 8. The Office of the Blue Economy.

48 Section 2. Section 288.93, Florida Statutes, is created to  
49 read:

50 288.93 Office of the Blue Economy.-

51 (1) For purposes of this section, the term "blue economy"  
52 means the economic uses of ocean and coastal resources with a  
53 focus on sustainable practices that benefit the long-term  
54 outlook of relevant industry sectors and the competitive  
55 positioning of the state in a global economy affected by climate  
56 change, including, but not limited to, maritime industries such  
57 as shipyards, marinas, marine terminals, piers, fishing,  
58 aquaculture, seafood processing, commercial diving, and marine

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59 transportation; floating and amphibious housing; tourism; and  
60 outdoor recreational activities, including, but not limited to,  
61 boating, and industry sectors dependent on such activities.

62 (2) The Office of the Blue Economy shall:

63 (a) Support the state's economy by connecting the state's  
64 ocean and coastal resources to economic development strategies  
65 that enhance or contribute to the blue economy with a focus on  
66 research and development, technological innovation, emerging  
67 industries, strategic business recruitment, public and private  
68 funding opportunities, and workforce training and education.

69 (b) Survey state universities and Florida College System  
70 institutions on the development of academic research relating to  
71 the blue economy across all disciplines. The office shall  
72 encourage collaboration between state universities and Florida  
73 College System institutions with overlapping areas of academic  
74 research. The office shall publish on the department's website  
75 information on such collaboration and the current research  
76 inventory.

77 (c) Collaborate with relevant industries to identify  
78 economic challenges that may be solved through innovation in the  
79 blue economy by commercializing or otherwise providing public  
80 access to academic research and resources.

81 (d) Develop and facilitate a pipeline of academic research,  
82 commercialization, accelerator programs, and start-up funding.

83 (e) Publish on the department's website reports on the  
84 number, growth, and average wages of jobs included in the blue  
85 economy. Such reports shall identify and address any relevant  
86 labor shortages projected by the Labor Market Estimating  
87 Conference pursuant to s. 216.136(7).

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88 (f) Educate other state and local entities on the interests  
89 of the blue economy by participating in the development and  
90 implementation of policies relating to the state's use of ocean  
91 and coastal resources, including, but not limited to, long-term  
92 sustainability, best practices, conservation efforts, ocean and  
93 coastal health, restoration and protection of coral reefs, and  
94 beach renourishment.

95 (g) Communicate the state's role as an integral component  
96 of the blue economy by promoting the state on national and  
97 international platforms and other appropriate forums as the  
98 premier destination for convening on pertinent subject matters.

99 (3) The department may adopt rules to administer this  
100 section.

101 Section 3. Paragraph (f) is added to subsection (1) of  
102 section 403.928, Florida Statutes, to read:

103 403.928 Assessment of water resources and conservation  
104 lands.—The Office of Economic and Demographic Research shall  
105 conduct an annual assessment of Florida's water resources and  
106 conservation lands.

107 (1) WATER RESOURCES.—The assessment must include all of the  
108 following:

109 (f) Biennially, beginning on January 1, 2023, the  
110 evaluation of the state's blue economy required under s.  
111 403.9303.

112 Section 4. Section 403.9303, Florida Statutes, is created  
113 to read:

114 403.9303 Blue economy evaluation.—

115 (1) Beginning January 1, 2023, the Office of Economic and  
116 Demographic Research shall conduct a biennial evaluation of the

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117 state's blue economy for inclusion in its annual assessment  
118 conducted pursuant to s. 403.928.

119 (2) The evaluation must include the following:

120 (a) The historical and current contributions to the state's  
121 economy from maritime industries, including, but not limited to:

122 1. Shipyards, marinas, marine terminals, piers, fishing,  
123 aquaculture, seafood processing, commercial diving, and marine  
124 transportation.

125 2. Floating and amphibious housing.

126 3. Tourism.

127 4. Outdoor recreational activities, including, but not  
128 limited to, boating, and industry sectors dependent on such  
129 activities.

130 (b) Appropriate economic comparisons to other states to  
131 identify comparative advantages and disadvantages.

132 (c) The identification and discussion of any growing,  
133 emerging, or new industries that fit within the blue economy  
134 structure.

135 (d) Beginning January 1, 2025, an analysis of the  
136 contributions of the blue economy to the state, including, but  
137 not limited to, the economic benefits, as defined in s.  
138 288.005(1), of the efforts undertaken by the Office of the Blue  
139 Economy pursuant to s. 288.93.

140 Section 5. This act shall take effect July 1, 2022.



- 26 | 3. The Division of Workforce Services.
- 27 | 4. The Division of Finance and Administration.
- 28 | 5. The Division of Information Technology.
- 29 | 6. The Office of the Secretary.
- 30 | 7. The Office of Economic Accountability and Transparency,
- 31 | which shall:

32 | a. Oversee the department's critical objectives as  
 33 | determined by the secretary and make sure that the department's  
 34 | key objectives are clearly communicated to the public.

35 | b. Organize department resources, expertise, data, and  
 36 | research to focus on and solve the complex economic challenges  
 37 | facing the state.

38 | c. Provide leadership for the department's priority issues  
 39 | that require integration of policy, management, and critical  
 40 | objectives from multiple programs and organizations internal and  
 41 | external to the department; and organize and manage external  
 42 | communication on such priority issues.

43 | d. Promote and facilitate key department initiatives to  
 44 | address priority economic issues and explore data and identify  
 45 | opportunities for innovative approaches to address such economic  
 46 | issues.

47 | e. Promote strategic planning for the department.

48 | 8. The Office of the Blue Economy.

49 | Section 2. Section 288.93, Florida Statutes, is created to  
 50 | read:

51 288.93 Office of the Blue Economy.-

52 (1) For purposes of this section, the term "blue economy"  
53 means the economic uses of ocean and coastal resources with a  
54 focus on sustainable practices that benefit the long-term  
55 outlook of relevant industry sectors and the competitive  
56 positioning of the state in a global economy affected by climate  
57 change, including, but not limited to, maritime industries such  
58 as shipyards, marinas, marine terminals, piers, fishing,  
59 aquaculture, seafood processing, commercial diving, and marine  
60 transportation; floating and amphibious housing; tourism; and  
61 outdoor recreational activities, including, but not limited to,  
62 boating, and industry sectors dependent on such activities.

63 (2) The Office of the Blue Economy shall:

64 (a) Support the state's economy by connecting the state's  
65 ocean and coastal resources to economic development strategies  
66 that enhance or contribute to the blue economy with a focus on  
67 research and development, technological innovation, emerging  
68 industries, strategic business recruitment, public and private  
69 funding opportunities, and workforce training and education.

70 (b) Survey state universities and Florida College System  
71 institutions on the development of academic research relating to  
72 the blue economy across all disciplines. The office shall  
73 encourage collaboration between state universities and Florida  
74 College System institutions with overlapping areas of academic  
75 research. The office shall publish on the department's website

76 information on such collaboration and the current research  
77 inventory.

78 (c) Collaborate with relevant industries to identify  
79 economic challenges that may be solved through innovation in the  
80 blue economy by commercializing or otherwise providing public  
81 access to academic research and resources.

82 (d) Develop and facilitate a pipeline of academic  
83 research, commercialization, accelerator programs, and startup  
84 funding.

85 (e) Publish on the department's website reports on the  
86 number, growth, and average wages of jobs included in the blue  
87 economy. Such reports shall identify and address any relevant  
88 labor shortages projected by the Labor Market Estimating  
89 Conference pursuant to s. 216.136(7).

90 (f) Educate other state and local entities on the  
91 interests of the blue economy by participating in the  
92 development and implementation of policies relating to the  
93 state's use of ocean and coastal resources, including, but not  
94 limited to, long-term sustainability, best practices,  
95 conservation efforts, ocean and coastal health, restoration and  
96 protection of coral reefs, and beach renourishment.

97 (g) Communicate the state's role as an integral component  
98 of the blue economy by promoting the state on national and  
99 international platforms and other appropriate forums as the  
100 premier destination for convening on pertinent subject matters.

101        (3) The department may adopt rules to administer this  
 102 section.

103        Section 3. Paragraph (f) is added to subsection (1) of  
 104 section 403.928, Florida Statutes, to read:

105        403.928 Assessment of water resources and conservation  
 106 lands.—The Office of Economic and Demographic Research shall  
 107 conduct an annual assessment of Florida's water resources and  
 108 conservation lands.

109        (1) WATER RESOURCES.—The assessment must include all of  
 110 the following:

111        (f) Biennially, beginning on January 1, 2023, the  
 112 evaluation of the state's blue economy required under s.  
 113 403.9303.

114        Section 4. Section 403.9303, Florida Statutes, is created  
 115 to read:

116        403.9303 Blue economy evaluation.—

117        (1) Beginning January 1, 2023, the Office of Economic and  
 118 Demographic Research shall conduct a biennial evaluation of the  
 119 state's blue economy for inclusion in its annual assessment  
 120 conducted pursuant to s. 403.928.

121        (2) The evaluation must include the following:

122        (a) The historical and current contributions to the  
 123 state's economy from maritime industries, including, but not  
 124 limited to:

125        1. Shipyards, marinas, marine terminals, piers, fishing,

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126 aquaculture, seafood processing, commercial diving, and marine  
127 transportation.

128 2. Floating and amphibious housing.

129 3. Tourism.

130 4. Outdoor recreational activities, including, but not  
131 limited to, boating, and industry sectors dependent on such  
132 activities.

133 (b) Appropriate economic comparisons to other states to  
134 identify comparative advantages and disadvantages.

135 (c) The identification and discussion of any growing,  
136 emerging, or new industries that fit within the blue economy  
137 structure.

138 (d) Beginning January 1, 2025, an analysis of the  
139 contributions of the blue economy to the state, including, but  
140 not limited to, the economic benefits, as defined in s.  
141 288.005(1), of the efforts undertaken by the Office of the Blue  
142 Economy pursuant to s. 288.93.

143 Section 5. This act shall take effect July 1, 2022.



## MIAF Bill Tracking

Ordered by Bill Number

<b>HB 0013</b>	<b>Property Tax Exemptions For Widows, Widowers, Blind Persons, or Persons Totally and Permanently Disabled</b> by Gottlieb
	Property Tax Exemptions For Widows, Widowers, Blind Persons, or Persons Totally and Permanently Disabled; Increases property tax exemption for residents who are widows, widowers, blind persons, or persons totally & permanently disabled. Effective Date: upon becoming a law
	<b>Actions</b>
	02/09/2022 HOUSE Now in Ways & Means Committee
<b>HB 0047</b>	<b>Fraudulent Proof of Vaccination</b> by Grieco
	Fraudulent Proof of Vaccination: Prohibits specified actions involving fraudulent proof of vaccination. Effective Date: October 1, 2022
	<b>Actions</b>
	02/04/2022 Bill to be Discussed During the Office of EDR's Criminal Justice Impact Conference, 02/07/22, 2:00 pm, 117 K (No Votes Will Be Taken)
<b>HB 0071</b>	<b>Abatement of Taxes for Residential Dwellings Rendered Uninhabitable by Catastrophic Event</b> by Woodson
	Abatement of Taxes for Residential Dwellings Rendered Uninhabitable by Catastrophic Event: Specifies conditions under which persons whose residential dwellings are rendered uninhabitable may receive abatement of taxes; specifies formula for determining tax abatement; provides directives to property appraisers in issuing written statements to tax collector when granting abatement & in calculating damage differentials & processing refunds; provides mechanism for persons to file late applications for abatement of taxes. Effective Date: upon becoming a law
	<b>Actions</b>
	02/15/2022 HOUSE Now in Ways & Means Committee
<b>HB 0075</b>	<b>Limiting COVID-19 Restrictions</b> by Sabatini
	Limiting COVID-19 Restrictions: Prohibits state or any political subdivision from enacting mask mandate; provides any such mandate is void; prohibits state & local governments from requiring COVID-19 vaccinations, issuing vaccine passports or other standardized documentation to third parties, or otherwise publishing or sharing COVID-19 vaccination records; prohibits businesses from requiring customers to provide documentation certifying COVID-19 vaccination or COVID-19 post-transmission recovery or discriminating against customers on basis of their COVID-19 vaccination status or COVID-19 post-transmission recovery status; declares certain actions based on vaccination status or having immunity passport are unlawful discriminatory practices. Effective Date: upon becoming a law
	<b>Actions</b>
	09/17/2021 HOUSE Now in Pandemics & Public Emergencies Committee
<b>SB 0100</b>	<b>Joint Resolution of Apportionment</b> by Rodrigues (R)
	Joint Resolution of Apportionment; Providing for the apportionment of the House of Representatives and the Senate (plans H000H8013 and S027S8058); adopting the United States Decennial Census of 2020 for use in such apportionment; providing for the inclusion of omitted areas; providing contiguity for areas specified for inclusion in one district which are noncontiguous; specifying that the apportioned districts constitute the legislative districts of the state; specifying that electronic maps serve as the official maps of the legislative districts of the state; providing for the public availability of electronic maps, etc.

## Actions

02/16/2022 Signed by Officers and filed with Secretary of State

### HB 0117 Communicable and Infectious Diseases by Fetterhoff

Communicable and Infectious Diseases: Provides presumption to specified workers that impairment of health caused by COVID-19 or infectious disease happened in line of duty; requires certain actions in order to be entitled to presumption; requires emergency rescue or public safety workers to file incident or accident report under certain conditions. Effective Date: upon becoming a law

## Actions

09/29/2021 HOUSE Now in Government Operations Subcommittee

### HB 0119 Appeals by Property Appraisers by Borrero

Appeals by Property Appraisers: Revises upward percent variance that must exist for property appraiser to appeal value adjustment board assessment of property value. Effective Date: July 1, 2022

## Actions

10/19/2021 HOUSE Withdrawn prior to introduction

### HB 0149 Aquaculture Land Valuation by Tuck

Aquaculture Land Valuation: Provides for assessment of land used in production of aquaculture to be based solely on its aquaculture use; provides assessment methodology; requires property to be assessed for certain period of time using assessment methodology created by act; authorizes property appraiser to require audited financial statements. Effective Date: January 1, 2023

## Actions

02/08/2022 HOUSE Placed on Calendar, on 2nd reading

### SB 0152 Supermajority Vote for Legislative Preemption by Farmer, Jr.

Supermajority Vote for Legislative Preemption; Proposing amendments to the State Constitution to require a supermajority vote of each house to approve a general law preempting a subject of legislation to the state, etc.

## Actions

09/21/2021 SENATE Referred to Community Affairs; Judiciary; Rules

### SB 0154 Tax Exemption by Rodriguez (A)

Tax Exemption; Revising the value of property subject to an ad valorem tax exemption, etc. Effective Date: 1/1/2023

## Actions

10/14/2021 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 10/15/21, 9:15 am, 117 K (No Votes Will Be Taken)

### SB 0198 Water Resources Management by Rodriguez (A)

Water Resources Management; Authorizing the Board of Trustees of the Internal Improvement Trust Fund to grant easements on sovereignty submerged lands for specified mitigation banks under certain conditions; exempting certain docks on recorded easements from certain permit and verification requirements; requiring authorization for certain docks to use submerged lands upon approval of the board; providing that the compliance of certain structures associated with a dock on a parcel of land with certain provisions creates a presumption of compliance with certain environmental impact requirements, etc. Effective Date: Upon becoming a law

## Actions

01/20/2022 SENATE Now in Community Affairs

### HB 0201 Sales Tax Holiday for ENERGY STAR & WaterSense Products by Daley

Sales Tax Holiday for ENERGY STAR & WaterSense Products: Provides sales tax exemption for certain ENERGY STAR & WaterSense products during specified timeframe. Effective Date: July 1, 2022

**Actions**

02/09/2022 HOUSE Now in Commerce Committee

**HB 0233 Acceptance of Cash Payments by Businesses** by Willhite

Acceptance of Cash Payments by Businesses: Requires certain businesses to accept cash payments for services; prohibits fees or conditions for such transactions; provides exceptions, penalties, & rulemaking authority. Effective Date: July 1, 2022

**Actions**

10/22/2021 HOUSE Now in Insurance & Banking Subcommittee

**SB 0238 Endangered and Threatened Species** by Jones

Endangered and Threatened Species; Directing the Fish and Wildlife Conservation Commission to protect certain endangered or threatened species, regardless of the status of their federal classification; prohibiting the commission from considering certain costs when designating a species as endangered or threatened; directing the department, in consultation with the Endangered Plant Advisory Council, to protect certain endangered or threatened species, regardless of the status of their federal classification; prohibiting the department from considering certain costs when designating a species as endangered or threatened, etc. Effective Date: 7/1/2022

**Actions**

10/13/2021 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

**SB 0258 Racing Motor Vehicles** by Book

Racing Motor Vehicles; Revising prohibitions on persons driving motor vehicles in any race, speed competition or contest, drag race or acceleration contest, test of physical endurance, or exhibition of speed, a stunt, agility, or acceleration or for other specified purposes on any highway, roadway, or parking lot; prohibiting a person from coordinating via social media any such race, competition, contest, test, or exhibition; prohibiting a person from operating a vehicle for the purpose of filming or recording activities of participants in any such race, competition, contest, test, or exhibition, etc. Effective Date: 7/1/2022

**Actions**

10/13/2021 SENATE Referred to Transportation; Criminal Justice; Rules

**SB 0280 Local Ordinances** by Hutson

Local Ordinances; Authorizing courts to assess and award reasonable attorney fees and costs and damages in certain civil actions filed against local governments; requiring a board of county commissioners to prepare or cause to be prepared a business impact estimate before the enactment of a proposed ordinance; requiring a county to suspend enforcement of an ordinance that is the subject of a certain legal action if certain conditions are met; authorizing a prevailing county to enforce the ordinance after a specified period, except under certain circumstances; requiring a governing body of a municipality to prepare or cause to be prepared a business impact estimate before the enactment of a proposed ordinance, etc. Effective Date: 10/1/2022

**Actions**

01/27/2022 HOUSE In Messages

**SB 0284 Fraudulent Proof of Vaccination** by Polsky

Fraudulent Proof of Vaccination; Prohibiting specified actions involving fraudulent proof of vaccination; providing criminal penalties, etc. Effective Date: 10/1/2022

**Actions**

Bill to be Discussed During the Office of EDR's Criminal Justice Impact Conference, 02/07

**HB 0291 Employee Leave and Wage and Salary History** by Woodson

Employee Leave and Wage and Salary History: Authorizes parental leave for state employees in Career Service System who have stillborn child; prohibits public employer, employment agency, or private employer from engaging in certain activities relating to wages & salary; authorizes public employer, employment agency, or private employer to confirm prospective employee's wage or salary history under certain conditions. Effective Date: July 1, 2022

**Actions**

01/07/2022 HOUSE Withdrawn prior to introduction

**HB 0293 Discrimination in Labor and Employment** by Thompson

Discrimination in Labor and Employment: Prohibits employer from providing less favorable employment opportunities to employees based on their sex; provides civil penalties; prohibits employer from taking employment actions against employees; prohibits employer from engaging in certain activities relating to wages & benefits; prohibits employer from requiring employees to sign certain waivers & documents; authorizes employer to confirm wage or salary history under certain conditions. Effective Date: July 1, 2022

**Actions**

10/26/2021 HOUSE Now in Regulatory Reform Subcommittee

**HB 0299 Social Media Platforms** by Sabatini

Social Media Platforms: Provides requirements for social media platforms relating to acceptable use policies, quarterly transparency reports, & complaint system; authorizes AG to bring action against social media platforms & to recover certain costs. Effective Date: July 1, 2022

**Actions**

10/26/2021 HOUSE Now in Regulatory Reform Subcommittee

**SB 0322 Discrimination in Labor and Employment** by Stewart

Discrimination in Labor and Employment; Creating the "Senator Helen Gordon Davis Fair Pay Protection Act"; prohibiting an employer from providing less favorable employment opportunities to employees based on their sex; providing exceptions; prohibiting an employer from engaging in certain activities relating to wages and benefits, etc. Effective Date: 7/1/2022

**Actions**

10/13/2021 SENATE Referred to Commerce and Tourism; Judiciary; Rules

**HB 0323 Fish and Wildlife Conservation Commission** by Sirois

Fish and Wildlife Conservation Commission: Requires land managing agencies, in consultation with FWCC, to consider gopher tortoise recipient sites in certain plans & include certain assessments in such plans; authorizes owners of certain lands to establish gopher tortoise recipient sites or conservation banks; directs FWCC to take certain actions regarding recipient site applications & participation, & submit report to Legislature; requires certain forms relating to boating under influence be provided by FWCC rather than DHSMV; authorizes certain athletic teams & sports to operate human-powered vessel within specified waterway; revises authorized conditions for determining vessels at risk of becoming derelict; prohibits municipalities & counties from designating public bathing beach & swim areas within specified waterway; repeals provisions relating to derelict vessels & relocation & removal of such vessels; authorizes FWCC to provide derelict vessel grants to local governments; requires FWCC to adopt rules; authorizes FWCC employees & Florida Forest Service to operate drones for specified purposes. Effective Date: July 1, 2022

**Actions**

02/28/2022 HOUSE Placed on Special Order Calendar, 03/03/22

**HB 0349 Water Resources Management** by Sirois

Water Resources Management: Authorizes Board of Trustees of Internal Improvement Trust Fund to grant easements on sovereignty submerged lands for specified mitigation banks; directs DEP to create & modify specified rules; exempts certain docks on recorded easements from certain permit & verification requirements; granting certain docks authorization to use submerged lands upon approval of board; provides that specified structures associated with docks create presumption of specified compliance. Effective Date: upon becoming a law

**Actions**

12/08/2021 HOUSE Now in Agriculture & Natural Resources Appropriations Subcommittee

**SB 0356 Sales Tax Holiday for ENERGY STAR and WaterSense Products** by Jones

Sales Tax Holiday for ENERGY STAR and WaterSense Products; Providing a sales tax exemption for certain ENERGY STAR and WaterSense products during a specified timeframe; defining terms; authorizing the Department of Revenue to adopt emergency rules, etc. Effective Date: Upon becoming a law

**Actions**

01/31/2022 SENATE Now in Appropriations

**HB 0359 Agreement For Best Practices in Economic Development** by Eskamani

Agreement For Best Practices in Economic Development: Creates Agreement For Best Practices in Economic Development; specifies membership of board; requires board to publish specified material regarding best practices in economic development; requires board to suggest annual revisions; requires board to accept testimony related to economic development improvements; prohibits member states from providing company-specific tax incentives for specified purposes; providing procedures for withdrawing from agreement. Effective Date: upon the adoption of the agreement by two or more states

**Actions**

11/05/2021 HOUSE Now in Tourism, Infrastructure & Energy Subcommittee

**SB 0376 Employment Protections** by Book

Employment Protections; Authorizing parental leave for state employees in the Career Service System who have a stillborn child; prohibiting a public employer or an employment agency from engaging in certain activities relating to wages and salary; prohibiting an employer from engaging in certain activities relating to wages and salary; authorizing an employer to confirm a prospective employee's wage or salary history under certain conditions, etc. Effective Date: 7/1/2022

**Actions**

10/13/2021 SENATE Referred to Governmental Oversight and Accountability; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

**SB 0380 Greenhouse Gas Emissions** by Rodriguez (A)

Greenhouse Gas Emissions; Defining the term "greenhouse gas"; prohibiting the adoption or enforcement of certain state and regional programs to regulate greenhouse gas emissions without specific legislative authorization, etc. Effective Date: 7/1/2022

**Actions**

10/13/2021 SENATE Referred to Environment and Natural Resources; Governmental Oversight and Accountability; Rules

**SB 0382 Minimum Training Wage** by Brandes

Minimum Training Wage; Proposing an amendment to the State Constitution to authorize the Legislature to establish a minimum training wage rate lower than the Florida minimum wage rate which employers may elect to pay employees for the first 6 months of employment, etc.

**Actions**

10/13/2021 SENATE Referred to Commerce and Tourism; Appropriations; Rules

**HB 0383 Criminal Conflict and Civil Regional Counsels** by Maney

Criminal Conflict and Civil Regional Counsels: Specifies responsibilities of regional counsels regarding witness coordination; removes requirement that regional counsel employees be governed by JAC classification & salary & benefits plans; modifying procedures for Supreme Court Judicial Nominating Commission in nominating candidates for regional counsel positions; revises provisions related to duties of regional counsels. Effective Date: July 1, 2022

**Actions**

02/11/2022 HOUSE Placed on Calendar, on 2nd reading

**HB 0385 Pub. Rec./Criminal Conflict and Civil Regional Counsel Offices** by Maney

Pub. Rec./Criminal Conflict and Civil Regional Counsel Offices: Expands public records exemption to include all records pertaining to registration application submitted by any criminal conflict & civil regional counsel office; provides for future legislative review & repeal; provides statement of public necessity. Effective Date: on the same date that HB 383 or similar legislation takes effect

**Actions**

02/08/2022 HOUSE Placed on Calendar, on 2nd reading

**HB 0393 Public Bathing Places** by Hinson

Public Bathing Places: Revises definition of term "public bathing place"; requires, rather than authorizes, DOH to adopt & enforce certain rules & to issue health advisories under certain circumstances; requires DOH to notify municipality or county if health advisory is issued against swimming in public bathing places; requires certain signage to be posted around public bathing places under certain circumstances; requires DOH to monitor affected public bathing places; authorizes DOH to coordinate with DEP & FWCC to implement signage requirements. Effective Date: July 1, 2022

**Actions**

11/05/2021 HOUSE Now in Professions & Public Health Subcommittee

**HB 0399 Motor Vehicle and Vessel Law Enforcement** by Rodriguez (Ant)

Motor Vehicle and Vessel Law Enforcement: Prohibits persons from driving motor vehicle in street takeover, stunt driving, race, speed competition or contest, drag race or acceleration contest, test of physical endurance, or exhibition of speed or acceleration on highway, roadway, or parking lot; provides criminal penalties for unlawful use of certain lights; authorizes court or jury to consider certain evidence in determining commission of offense of false personation. Effective Date: October 1, 2022

**Actions**

02/28/2022 HOUSE Placed on Special Order Calendar, 03/03/22

**SB 0404 Aquaculture** by Rodriguez (A)

Aquaculture; Providing for the assessment of land used in the production of aquaculture based solely on its use; requiring a property appraiser to use a specified assessment methodology; authorizing the property appraiser to require property owners to annually submit audited financial statements; revising the authority of the Department of Agriculture and Consumer Services to revoke aquaculture certificates of registration to apply to facilities, rather than entities, etc. Effective Date: 1/1/2023

**Actions**

02/24/2022 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 02/25/22, 10:00 am, 117 K (No Votes Will Be Taken)

**SB 0408 Acceptance of Cash Payments by Businesses** by Jones

Acceptance of Cash Payments by Businesses; Requiring certain businesses to accept cash payments for certain transactions; prohibiting such businesses from charging a fee or placing conditions on acceptance of such cash payments; providing penalties for violations of the act, etc. Effective Date: 7/1/2022

**Actions**

**HB 0421 Long-term Cleanup of Water Bodies** by Truenow

Long-term Cleanup of Water Bodies: Directs DEP to procure specified technology for purpose of long-term cleanup of water bodies. Effective Date: July 1, 2022

**Actions**

02/14/2022 HOUSE Now in State Affairs Committee

**SB 0434 Florida Tourism Marketing** by Hooper

Florida Tourism Marketing; Delaying the scheduled repeal of provisions governing the Florida Tourism Industry Marketing Corporation and the Division of Tourism Marketing of Enterprise Florida, Inc., respectively, etc. Effective Date: Upon becoming a law

**Actions**

02/24/2022 HOUSE Placed on Special Order Calendar, 03/01/22

**SB 0446 Wage and Employment Benefits Requirements** by Taddeo

Wage and Employment Benefits Requirements; Repealing a provision relating to restrictions on the establishment of minimum wage and employment benefits requirements by political subdivisions, etc. Effective Date: 7/1/2022

**Actions**

10/21/2021 SENATE Referred to Commerce and Tourism; Community Affairs; Rules

**HB 0449 Land Acquisition Trust Fund** by Mooney, Jr.

Land Acquisition Trust Fund: Provides annual appropriation to DEP to implement Florida Keys Stewardship Act by entering into financial assistance agreements with specified local governments for specified purposes; prohibits use of such funds to implement certain projects & programs. Effective Date: July 1, 2022

**Actions**

02/14/2022 HOUSE Now in Environment, Agriculture & Flooding Subcommittee

**SB 0452 Public Health** by Perry

Public Health; Prohibiting counties and municipalities from requiring citizens of the United States to submit to any medical procedure or receive any medical treatment; prohibiting counties and municipalities from conditioning access to public property or services on whether a citizen has submitted to any medical procedure or received any medical treatment; prohibiting counties and municipalities from requiring the wearing of a face covering; prohibiting district school boards from adopting, implementing, or enforcing a policy, a rule, a code of conduct, or an order requiring the wearing of a face covering, etc. Effective Date: 7/1/2022

**Actions**

10/21/2021 SENATE Withdrawn prior to introduction

**HB 0463 Greenhouse Gas Emissions** by Botana

Greenhouse Gas Emissions: Prohibits adoption or enforcement of certain state & regional programs to regulate greenhouse gas emissions without specific legislative authorization. Effective Date: July 1, 2022

**Actions**

11/10/2021 HOUSE Now in Environment, Agriculture & Flooding Subcommittee

**HB 0489 Tourism Marketing** by Chaney

Tourism Marketing: Revises scheduled repeal date of Florida Tourism Industry Marketing Corporation; revises scheduled repeal date of Division of Tourism Marketing within Enterprise Florida, Inc. Effective

Date: upon becoming a law

**Actions**

02/24/2022 HOUSE Placed on Special Order Calendar, 03/01/22

**HB 0493 Boating Safety** by Botana

Boating Safety: Revises provisions relating to boating collisions & accidents; liveries & livery permits; boating safety education courses; vessel registrations & title transfers; & related rules, fees, fines, & penalties. Effective Date: July 1, 2022

**Actions**

02/28/2022 HOUSE Placed on Calendar, on 2nd reading

**SB 0494 Fish and Wildlife Conservation Commission** by Hutson

Fish and Wildlife Conservation Commission; Requiring land management agencies to consider, in consultation with the commission, as part of certain state land management plans, the feasibility of using portions of such lands as gopher tortoise recipient sites; revising the notices a person must be given for failure to submit to certain tests for alcohol, chemical substances, or controlled substances; authorizing individuals, when participating in certain athletic team practices or competitions, to operate a human-powered vessel within the marked channel of the Florida Intracoastal Waterway under certain circumstances; revising the vessel conditions that an officer of the commission or a law enforcement agency may use to determine that a vessel is at risk of becoming derelict, etc. Effective Date: Except as otherwise expressly provided in this act, this act shall take effect July 1, 2022

**Actions**

02/28/2022 HOUSE Placed on Special Order Calendar, 03/03/22

**SB 0500 Back-to-school Sales Tax Holiday** by Perry

Back-to-school Sales Tax Holiday; Providing exemptions from the sales and use tax on the retail sale of certain clothing, wallets, bags, school supplies, personal computers, and personal computer-related accessories during a specified timeframe; specifying locations where the exemptions do not apply; authorizing certain dealers to opt out of participating in the tax holiday, subject to certain requirements, etc. Effective Date: Upon becoming a law

**Actions**

12/09/2021 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 12/10/21, 1:30 pm, 117 K (No Votes Will Be Taken)

**HB 0501 Prohibition of Public Funds for Lobbying** by Gregory

Prohibition of Public Funds for Lobbying: Prohibits local governments and not-for-profit organizations from using public funds to retain lobbyists; provides exceptions for local government full-time employees; provides sanctions for violations; authorizes people to file complaints with the Commission on Ethics; requires commission to provide a report to specified entities; specifies procedures for disciplining violators. Effective Date: July 1, 2022

**Actions**

01/07/2022 HOUSE Withdrawn prior to introduction

**HB 0509 Sales Taxes on Mobile Homes** by Yarborough

Sales Taxes on Mobile Homes: Specifies sales tax rate on new mobile homes; defines "new mobile home". Effective Date: October 1, 2022

**Actions**

01/20/2022 HOUSE Now in Ways & Means Committee

**HB 0513 Comprehensive Review Study of the Central and Southern Florida Project** by Bartleman

Comprehensive Review Study of the Central and Southern Florida Project: Directs SFWMD to prepare & submit consolidated annual report regarding status of project to EDR, DEP, Governor, & Legislature;

provides report requirements. Effective Date: July 1, 2022

**Actions**

02/24/2022 SENATE Received; Referred to Rules

**HB 0529 Yacht and Ship Brokers Located Out of State** by LaMarca

Yacht and Ship Brokers Located Out of State: Exempts person who regularly conducts business as yacht or ship broker or salesperson in another state from licensure for specified transactions; provides exception. Effective Date: upon becoming a law

**Actions**

02/15/2022 HOUSE Now in Commerce Committee

**SB 0536 Administrative Procedures** by Diaz

Administrative Procedures; Applying certain provisions applicable to all rules other than emergency rules to repromulgated rules; requiring an agency to provide notice of a regulatory alternative to the Administrative Procedures Committee within a certain timeframe; requiring an agency to provide a copy of any proposal for a lower cost regulatory alternative to the committee within a certain timeframe; requiring agency review of rules and repromulgation of rules that do not require substantive changes within a specified timeframe; requiring an agency to identify and describe each rule it plans to develop, adopt, or repeal during the forthcoming year in the agency's annual regulatory plan, etc. Effective Date: 7/1/2022

**Actions**

02/28/2022 SENATE Favorable with 1 Amendment by Appropriations; 18 Yeas, 0 Nays

**SB 0550 Unlawful Employment Practices** by Cruz

Unlawful Employment Practices; Revising the unlawful employment practices in the Florida Civil Rights Act of 1992 to include discriminatory practices relating to military status, etc. Effective Date: 7/1/2022

**Actions**

11/03/2021 SENATE Referred to Commerce and Tourism; Judiciary; Rules

**HB 0561 Implementation of the Recommendations of the Blue-Green Algae Task Force** by Goff-Marcil

Implementation of the Recommendations of the Blue-Green Algae Task Force: Requires owners of certain onsite sewage treatment & disposal systems to have systems periodically inspected; directs DEP to administer inspection program & implement program standards, procedures, & requirements; requires basin management action plans to include specified information; directs DEP to assess specified projects. Effective Date: July 1, 2022

**Actions**

11/19/2021 HOUSE Now in Environment, Agriculture & Flooding Subcommittee

**SB 0568 Abatement of Taxes for Residential Dwellings Rendered Uninhabitable by Catastrophic Event** by Polsky

Abatement of Taxes for Residential Dwellings Rendered Uninhabitable by Catastrophic Event; Specifying conditions under which persons whose residential dwellings are rendered uninhabitable may receive an abatement of taxes originally levied; specifying a formula for determining the amount of the tax abatement; requiring tax collectors to provide specified information to the Department of Revenue and the governing boards of each affected local government on an annual basis, etc. Effective Date: Upon becoming a law

**Actions**

11/03/2021 SENATE Referred to Community Affairs; Finance and Tax; Appropriations

**HB 0579 Aquatic Plant Management** by Melo

Aquatic Plant Management: Directs FWCC, in partnership with Institute of Food & Agricultural Sciences

at University of Florida & Water School at Florida Gulf Coast University, to study nutrient removal technologies & mechanical aquatic plant management techniques within Lake Okeechobee watershed; directs UF/IFAS to submit report to FWCC; directs FWCC to submit report to Governor & Legislature. Effective Date: July 1, 2022

**Actions**

02/24/2022 HOUSE Placed on Special Order Calendar, 03/01/22

**HB 0585 Caloosahatchee River Watershed** by Botana

Caloosahatchee River Watershed: Removes requirement for entities disposing of septage within Caloosahatchee River watershed to develop & submit specified agricultural use plan to DOH; prohibits land application of septage from onsite sewage treatment disposal & systems within Caloosahatchee River watershed; directs DEP to adopt updated Caloosahatchee estuary basin management action plan; provides plan requirements; prohibits specified activities within Caloosahatchee River watershed. Effective Date: July 1, 2022

**Actions**

12/06/2021 HOUSE Now in Environment, Agriculture & Flooding Subcommittee

**SB 0592 Face Covering Mandates** by Perry

Face Covering Mandates; Prohibiting counties and municipalities from requiring that a citizen of the United States wear a face covering; prohibiting district school boards from adopting, implementing, or enforcing a policy, a rule, a code of conduct, or an order requiring the wearing of a face covering; prohibiting a district school superintendent from implementing or enforcing a policy, a rule, a code of conduct, or an order requiring the wearing of a face covering; prohibiting a school principal from implementing or enforcing a policy, a rule, a code of conduct, or an order requiring the wearing of a face covering, etc. Effective Date: Upon becoming a law

**Actions**

11/03/2021 SENATE Referred to Judiciary; Education; Rules

**SB 0594 Discrimination on the Basis of COVID-19 Vaccination or Postinfection Recovery Status** by Perry

Discrimination on the Basis of COVID-19 Vaccination or Postinfection Recovery Status; Prohibiting governmental entities from requiring proof of COVID-19 vaccination or postinfection recovery status as a condition of licensure or certification in this state; prohibiting employers from requiring COVID-19 vaccination or proof of COVID-19 vaccination or postinfection recovery as a condition of employment, promotion, or continued employment or from discriminating against employees on the basis of such status unless certain conditions are met; providing a right of action for aggrieved persons, etc. Effective Date: Upon becoming a law

**Actions**

11/03/2021 SENATE Referred to Community Affairs; Commerce and Tourism; Rules

**SB 0596 Criminal Conflict and Civil Regional Counsels** by Baxley

Criminal Conflict and Civil Regional Counsels; Specifying the responsibilities of regional counsels regarding witness coordination; removing the requirement that regional counsel employees be governed by Justice Administrative Commission classification and salary and benefits plans; authorizing regional counsels to access certain confidential information relating to proceedings involving children under specified circumstances; authorizing regional counsel offices to obtain fictitious names for motor vehicle and vessel plates or decals, etc. Effective Date: 7/1/2022

**Actions**

02/25/2022 SENATE Placed on Special Order Calendar, 03/01/22

**SB 0598 Public Records/Criminal Conflict and Civil Regional Counsel Office** by Baxley

Public Records/Criminal Conflict and Civil Regional Counsel Office; Expanding a public records exemption to include all records pertaining to a registration application submitted by any criminal conflict and civil regional counsel office for a registration certificate and registration license plate or decal issued

under a fictitious name; providing for future legislative review and repeal; providing a statement of public necessity, etc. Effective Date: On the same date that SB 596 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law

**Actions**

02/25/2022 SENATE Placed on Special Order Calendar, 03/01/22

**SB 0602 Land Acquisition Trust Fund** by Rodriguez (A)

Land Acquisition Trust Fund; Requiring an annual appropriation from the Land Acquisition Trust Fund to the Department of Environmental Protection to implement the Florida Keys Stewardship Act or to acquire land within the Florida Keys Area of Critical State Concern for specified purposes; prohibiting the department from using the appropriated funds to implement wastewater management projects or programs, etc. Effective Date: 7/1/2022

**Actions**

11/03/2021 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

**HB 0603 Land Acquisition Trust Fund** by Bell

Land Acquisition Trust Fund: Provides annual appropriation to DEP to implement Heartland Headwaters Protection & Sustainability Act; requires funds to be used & distributed for specified purposes. Effective Date: July 1, 2022

**Actions**

02/14/2022 HOUSE Now in Environment, Agriculture & Flooding Subcommittee

**SB 0604 Safe Waterways Act** by Berman

Safe Waterways Act; Requiring, rather than authorizing, the Department of Health to adopt and enforce certain rules; requiring the department to notify a municipality or county if the department issues a health advisory against swimming on the basis of elevated bacteria levels in a public bathing place within the municipality's or county's jurisdiction; requiring the department to adopt by rule a certain health advisory sign; providing that municipalities and counties are responsible for maintaining the health advisory signs for affected beach waters and public bathing places that they own, etc. Effective Date: 7/1/2022

**Actions**

02/11/2022 SENATE Now in Community Affairs

**SB 0606 Boating Safety** by Garcia

Boating Safety; Citing this act as the "Boating Safety Act of 2022"; authorizing a court to impose a specified fine for certain boating collisions and accidents; prohibiting liveries, beginning on a specified date, from offering a vessel for lease or rent without a livery permit; revising the conditions under which a livery may not knowingly lease or rent a vessel; increasing fines for violations of certain boating regulations; providing that an improper transfer of vessel title is subject to a civil penalty, etc. APPROPRIATION: \$2,225,000 Effective Date: Except as otherwise expressly provided in this act, this act shall take effect July 1, 2022

**Actions**

02/24/2022 SENATE Placed on Special Order Calendar, 03/01/22

**SB 0612 Apprenticeship Contracts** by Hutson

Apprenticeship Contracts; Authorizing an apprentice to enter into a contract with a business organization for a specified duration; requiring such contracts to be signed by specified individuals, etc. Effective Date: 7/1/2022

**Actions**

11/03/2021 SENATE Referred to Commerce and Tourism; Regulated Industries; Rules

**SB 0620 Local Business Protection Act** by Hutson

Local Business Protection Act; Citing this act as the "Local Business Protection Act"; authorizing certain businesses to claim business damages from a county or municipality if the county or municipality enacts or amends certain ordinances or charter provisions; limiting the amount of business damages that may be recovered; specifying ordinances and charter provisions that do not result in liability for business damages; requiring businesses and counties or municipalities to follow certain presuit procedures before businesses file an action for business damages, etc. Effective Date: Upon becoming a law

**Actions**

01/27/2022 HOUSE In Messages

**HB 0627 Employment Practices for Family and Medical Leave** by Nixon

Employment Practices for Family and Medical Leave: Creates "Florida Family & Medical Leave Act"; requires employer to allow employees to take paid family leave to bond with minor child upon birth, adoption, or foster care placement; provides for civil action & penalties; creates family & medical leave insurance benefits program; prohibits specified employment practices on basis of pregnancy, childbirth, or medical condition related to pregnancy or childbirth; provides for leave, maintenance of health coverage, reasonable accommodation & transfer, & return rights for employee who is disabled from pregnancy, childbirth, or medical condition related to pregnancy or childbirth. Effective Date: July 1, 2022

**Actions**

12/06/2021 HOUSE Now in Regulatory Reform Subcommittee

**HB 0629 Trust Funds/Family and Medical Leave Insurance Benefits Fund/DFS** by Nixon

Trust Funds/Family and Medical Leave Insurance Benefits Fund/DFS: Creates Family & Medical Leave Insurance Benefits Fund under DFS; provides purpose of trust fund; provides for future review & termination of trust fund. Effective Date: on the same date that HB 627 or similar legislation takes effect

**Actions**

12/06/2021 HOUSE Now in Regulatory Reform Subcommittee

**SB 0656 Family and Medical Leave Insurance Benefits Fund** by Cruz

Family and Medical Leave Insurance Benefits Fund; Creating the Family and Medical Leave Insurance Benefits Fund under the Department of Financial Services; providing the purpose of the trust fund; providing for future review and termination of the trust fund, etc. Effective Date: On the same date that SB 688 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law

**Actions**

11/16/2021 SENATE Referred to Commerce and Tourism; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

**HB 0683 Recreational Licenses and Permits for Military Servicemembers and Veterans** by Willhite

Recreational Licenses and Permits for Military Servicemembers and Veterans: Provides free & discounted hunting, freshwater fishing, & saltwater fishing licenses & permits to certain military servicemembers & veterans. Effective Date: July 1, 2022

**Actions**

01/26/2022 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 01/28/22, 10:30 am, 117 K (No Votes Will Be Taken)

**SB 0688 Employment Practices for Family and Medical Leave** by Cruz

Employment Practices for Family and Medical Leave; Creating the "Florida Family and Medical Leave Act"; requiring an employer to allow certain employees to take family and medical leave to bond with a minor child upon the child's birth, adoption, or foster care placement; prohibiting an employer from taking adverse action against an employee who requests or obtains family and medical leave; requiring that family and medical leave be taken concurrently with any leave taken under federal family and

medical leave law; requiring the Department of Economic Opportunity to create a model notice that specifies an employee's rights related to family and medical leave and family and medical leave insurance benefits, etc. Effective Date: 7/1/2022

#### **Actions**

11/16/2021 SENATE Referred to Commerce and Tourism; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

#### **SB 0690 Resilience-related Advisory Committees** by Rodriguez (A)

Resilience-related Advisory Committees; Authorizing specified resilience-related advisory committees to conduct public meetings and workshops by means of communications media technology; providing that use of such technology by a committee member constitutes that member's presence at such meeting or workshop; requiring that such technology allow the public to audibly communicate, etc. Effective Date: Upon becoming a law

#### **Actions**

01/31/2022 SENATE Now in Rules

#### **HB 0691 Resilience-related Advisory Committees** by Slosberg

Resilience-related Advisory Committees: Authorizes resilience-related advisory committees to conduct public meetings & workshops by means of communications media technology; provides that use of technology by committee member constitutes member's presence at meeting or workshop; provides notice requirements for public meetings or workshops conducted by means of communications media technology. Effective Date: upon becoming a law

#### **Actions**

12/13/2021 HOUSE Now in Government Operations Subcommittee

#### **HB 0701 Boating and Vessel Safety** by McFarland

Boating and Vessel Safety: Requires boating safety education courses & temporary certificate examinations to include specified components; directs FWCC to include such components in boating safety education campaigns & educational materials; requires instructors of water sports & activities to use engine cutoff switches & wear operative links to switches under certain conditions. Effective Date: October 1, 2022

#### **Actions**

02/25/2022 SENATE Received; Referred to Appropriations

#### **HB 0711 Endangered and Threatened Species** by Diamond

Endangered and Threatened Species: Revises legislative intent of Florida Endangered & Threatened Species Act; directs FWCC & DACS to protect certain endangered or threatened species; revises criteria for placement of species on Regulated Plant Index by DACS; prohibits FWCC & DACS from considering certain costs when designating species as endangered or threatened. Effective Date: July 1, 2022

#### **Actions**

12/13/2021 HOUSE Now in Environment, Agriculture & Flooding Subcommittee

#### **HB 0729 Everglades Protection Area** by Aloupis, Jr.

Everglades Protection Area: Requires comprehensive plans & plan amendments that apply to certain lands within or near Everglades Protection Area to follow state coordinated review process; requires DEP to make determinations, consult, & coordinate with specified entities regarding such plans & amendments; provides additional limitation for compliance determination of such plans & plan amendments; prohibits & provides requirements for adoption of certain development amendments within Everglades Protection Area. Effective Date: July 1, 2022

#### **Actions**

01/25/2022 HOUSE Now in Agriculture & Natural Resources Appropriations Subcommittee

**SB 0732 Heat Illness Prevention** by Rodriguez (A)

Heat Illness Prevention; Providing responsibilities for certain employers and employees; providing an exception; requiring employers to provide annual training for employees and supervisors; requiring the Department of Agriculture and Consumer Services, in conjunction with the Department of Health, to adopt specified rules, etc. Effective Date: 10/1/2022

**Actions**

01/20/2022 SENATE Now in Health Policy

**HB 0761 Inventories of Critical Wetlands** by Truenow

Inventories of Critical Wetlands: Requires each water management district governing board, in cooperation with local governments, to develop list of critical wetlands for acquisition using funds from Land Acquisition Trust Fund; requires boards to consider certain criteria when including wetlands on list. Effective Date: July 1, 2022

**Actions**

02/01/2022 HOUSE Placed on Calendar, on 2nd reading

**SB 0786 Aircraft Sales and Lease Tax** by Hutson

Aircraft Sales and Lease Tax; Exempting all aircraft sales and leases, rather than the sales and leases of certain aircraft, from the sales and use tax; defining the term "aircraft"; deleting the definition of the term "common carrier" to conform to changes made by the act, etc. Effective Date: 7/1/2022

**Actions**

01/14/2022 SENATE Now in Appropriations

**SB 0808 Sales Tax Holiday for Disaster Preparedness Supplies** by Gruters

Sales Tax Holiday for Disaster Preparedness Supplies; Providing exemptions from the sales and use tax for specified disaster preparedness supplies during specified timeframes; defining the term "impact-resistant"; requiring purchasers of certain items to furnish a specified affidavit and information to the selling dealer; providing a criminal penalty for furnishing a false affidavit with certain intent; specifying locations where the exemptions do not apply, etc. Effective Date: Upon becoming a law

**Actions**

02/09/2022 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 02/11/22, 9:00 am, 117 K (No Votes Will Be Taken)

**SB 0820 Yacht and Ship Brokers' Act** by Hooper

Yacht and Ship Brokers' Act; Redefining the term "yacht" to include vessels longer than a specified length which are manufactured or operated primarily for pleasure or are leased, rented, or chartered for pleasure; exempting a person who conducts business as a broker or salesperson in another state from licensure for specified transactions; requiring, rather than authorizing, the Division of Florida Condominiums, Timeshares, and Mobile Homes of the Department of Business and Professional Regulation to deny licenses for applicants who fail to meet certain requirements; requiring the division to take certain actions if the division determines that a broker or salesperson violated the act, etc. Effective Date: 10/1/2022

**Actions**

11/16/2021 SENATE Referred to Regulated Industries; Commerce and Tourism; Rules

**SB 0830 Sales Tax** by Hooper

Sales Tax; Specifying the sales tax rate on new mobile homes; defining the term "new mobile home", etc. Effective Date: 10/1/2022

**Actions**

01/13/2022 SENATE Now in Appropriations

<b>SB 0832</b>	<b>Implementation of the Recommendations of the Blue-Green Algae Task Force</b> by Stewart
	Implementation of the Recommendations of the Blue-Green Algae Task Force; Requiring owners of certain onsite sewage treatment and disposal systems to have the systems periodically inspected, beginning on a specified date; requiring the Department of Environmental Protection to administer the inspection program; requiring new or revised basin management action plans to include a list that identifies and prioritizes certain spatially focused projects, etc. Effective Date: 7/1/2022
	<b>Actions</b>
	01/27/2022 SENATE Now in Appropriations
<b>SB 0834</b>	<b>Long-term Cleanup of Harmful Algal Blooms</b> by Brodeur
	Long-term Cleanup of Harmful Algal Blooms; Citing this act as the "Implementation of Long-term Solutions for Cleaning Florida's Water Bodies Act"; requiring the Department of Environmental Protection to take certain actions to physically remove, reduce, clean up, and respond to harmful algal blooms; requiring the department to give preference to innovative technologies that meet certain standards, etc. Effective Date: 7/1/2022
	<b>Actions</b>
	11/30/2021 SENATE Now in Appropriations Subcommittee on Agriculture, Environment, and General Government
<b>SB 0840</b>	<b>Residential Property Riparian Rights</b> by Albritton
	Residential Property Riparian Rights; Requiring land surveyors to give preference to using the prolongation-of-property-line method to establish a property owner's riparian rights along a channel under certain circumstances; requiring courts to award reasonable attorney fees and costs to a prevailing party in a civil action under certain circumstances, etc. Effective Date: Upon becoming a law
	<b>Actions</b>
	02/10/2022 HOUSE In Messages
<b>HB 0841</b>	<b>Residential Property Riparian Rights</b> by DiCeglie
	Residential Property Riparian Rights: Requires land surveyors to give preference to using prolongation-of-property-line method to establish property owner's riparian rights along channel; requires courts to award reasonable attorney fees & costs to prevailing party in civil actions. Effective Date: upon becoming a law
	<b>Actions</b>
	02/21/2022 HOUSE Placed on Calendar, on 2nd reading
<b>HB 0853</b>	<b>Unlawful Employment Practices</b> by Daley
	Unlawful Employment Practices: Revises unlawful employment practices in Florida Civil Rights Act of 1992 to include discriminatory practices relating to military status. Effective Date: July 1, 2022
	<b>Actions</b>
	12/16/2021 HOUSE Now in Civil Justice & Property Rights Subcommittee
<b>HB 0867</b>	<b>Towing, Storage, and Release of Motor Vehicles</b> by Rizo
	Towing, Storage, and Release of Motor Vehicles: Provides requirements for release of motor vehicle towed to investigating agency's storage facility; requires investigating agency to pay towing & storage charges to wrecker operator under certain circumstances; prohibits towing company from releasing motor vehicle owned by rental car company to person who rented vehicle unless person is appointed as agent of rental car company; provides requirements for evidence of such agency. Effective Date: July 1, 2022
	<b>Actions</b>
	02/03/2022 HOUSE Now in Civil Justice & Property Rights Subcommittee

**SB 0882 Inventories of Critical Wetlands** by Brodeur

Inventories of Critical Wetlands; Requiring each water management district governing board, in cooperation with local governments, to develop a list of critical wetlands for acquisition using funds from the Land Acquisition Trust Fund; requiring the governing boards to consider certain criteria when including wetlands on the list and to notify owners of property contemplated to be included on the list; requiring owners who wish to have their property removed from the list to submit a certified letter requesting removal; requiring a governing board to approve such removal if the request meets those requirements, etc. Effective Date: 7/1/2022

**Actions**

02/23/2022 HOUSE In Messages

**HB 0887 Heat Illness Prevention in Outdoor Environment Industries** by Chambliss

Heat Illness Prevention in Outdoor Environment Industries: Requires certain employers to provide drinking water, shade, & annual training to employees & supervisors; requires DACS, in conjunction with DOH, to adopt specified rules. Effective Date: October 1, 2022

**Actions**

01/03/2022 HOUSE Now in Regulatory Reform Subcommittee

**SB 0908 Fees/Electric Vehicles and Plug-in Hybrid Electric Vehicles** by Brandes

Fees/Electric Vehicles and Plug-in Hybrid Electric Vehicles; Imposing specified additional annual flat fees on electric vehicles; imposing a license tax and an additional annual flat fee on plug-in hybrid electric vehicles; authorizing persons and entities to biennially renew vehicle registrations for electric vehicles and plug-in hybrid electric vehicles; providing for the distribution of proceeds from the additional fees, etc. Effective Date: July 1, 2022, but only if SB 918 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law

**Actions**

11/30/2021 SENATE Referred to Transportation; Finance and Tax; Appropriations

**SB 0918 Electric Vehicle Charging Infrastructure** by Brandes

Electric Vehicle Charging Infrastructure; Revising a requirement for the Department of Transportation's goals relating to mobility; requiring that certain funds be used for specified purposes relating to the Electric Vehicle Infrastructure Grant Program, beginning in a specified fiscal year; requiring the department to establish the Electric Vehicle Infrastructure Grant Program; providing the purpose of the program; requiring the Department of Transportation to seek programmatic federal approval for the issuance of permits and for the accommodation as a utility of the installation of electric vehicle charging stations in highway rights-of-way, etc. Effective Date: Except as otherwise expressly provided in this act, this act shall take effect July 1, 2022

**Actions**

11/30/2021 SENATE Referred to Transportation; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

**HB 0921 Campaign Financing** by Drake

Campaign Financing: Removes limitation on contributions made to political committees that are in opposition to certain constitutional amendments; provides applicability of limitation on political contributions; provides foreign national may not make or offer to make certain contributions or expenditures. Effective Date: July 1, 2022

**Actions**

02/24/2022 HOUSE Placed on Special Order Calendar, 03/01/22

**SB 0932 Everglades Protection Area** by Rodriguez (A)

Everglades Protection Area; Requiring comprehensive plans and plan amendments that apply to certain lands within or near the Everglades Protection Area to follow the state coordinated review process; requiring the Department of Environmental Protection, in consultation with specified entities, to make

certain determinations for such plans and amendments, to provide written determinations to the local government and specified entities within a specified timeframe, and to coordinate with the local government and specified entities on certain planning strategies and mitigation measures; authorizing site-specific text changes for small scale future land use map amendments; prohibiting the adoption of small scale development amendments for properties located within or near the Everglades Protection Area, etc. Effective Date: 7/1/2022

**Actions**

11/30/2021 SENATE Referred to Environment and Natural Resources; Community Affairs; Rules

**SB 0944 Online Marketplace Transparency** by Baxley

Online Marketplace Transparency; Requiring online marketplaces to require high-volume third-party sellers using their service to provide certain information to the online marketplace within a specified timeframe; requiring the online marketplace to suspend certain sellers who do not provide such a certification or updated information; requiring online marketplaces to disclose certain information in a specified manner; preempting the regulation of the verification and disclosure of such information to the Department of Legal Affairs, etc. Effective Date: 7/1/2022

**Actions**

02/24/2022 SENATE On Committee agenda - Rules, 03/01/22, 1:30 pm, 412 K

**HB 0949 Employment Accommodations for Family or Household Members of Homicide Victims** by Chambliss

Employment Accommodations for Family or Household Members of Homicide Victims: Requires that employer grant certain leave upon request of employee; provides requirements for such leave; requires employee to provide advance notice & certain documentation to his or her employer except; requires confidentiality; prohibits employer from taking certain actions relating to exercise of certain rights; provides remedies. Effective Date: July 1, 2022

**Actions**

01/07/2022 HOUSE Now in Regulatory Reform Subcommittee

**SB 0952 Taxation** by Gruters

Taxation; Exempting federal loans related to a state of emergency from the excise tax imposed on documents; increasing the combined total amount of credits which may be granted to business enterprises during any calendar year, etc. Effective Date: Upon becoming a law

**Actions**

02/03/2022 SENATE Now in Appropriations

**HB 0965 Environmental Management** by Truenow

Environmental Management: Provides for water quality enhancement areas & permits, water quality enhancement service areas, & enhancement credits; directs DEP & water management districts to authorize sale & use of enhancement credits for specified purposes; directs DEP to maintain specified ledgers; revises requirements for developers & homebuilders to qualify for graywater technology incentives; requires to modify specified rules; authorizes positions & provides appropriation. Effective Date: July 1, 2022

**Actions**

02/28/2022 HOUSE Placed on Special Order Calendar, 03/03/22

**SB 0990 Towing Vehicles** by Diaz

Towing Vehicles; Prohibiting investigating agencies from releasing motor vehicles towed to an agency's storage facility until certain proof of payment is presented to the agency; specifying that investigating agencies that do not obtain proof of payment must pay certain charges within a specified timeframe; revising the timeframe required for sending notices of lien; prohibiting towing companies from releasing

vehicles owned by rental car companies, which are towed under certain circumstances, to the person who rented the vehicle unless the rental car company appoints the person as its agent, etc. Effective Date: 7/1/2022

**Actions**

02/24/2022 SENATE On Committee agenda - Rules, 03/01/22, 1:30 pm, 412 K

**HB 1019 Saltwater Intrusion Vulnerability Assessments** by Duggan

Saltwater Intrusion Vulnerability Assessments: Requires coastal counties to conduct vulnerability assessments analyzing effects of saltwater intrusion on water supplies & preparedness to respond to threats & provide copies to DEP & water management districts; requires water management districts to submit certain projects to DEP; requires DEP to update comprehensive statewide flood vulnerability & sea level rise data, make certain information available online, & provide cost-share funding to coastal counties. Effective Date: upon becoming a law

**Actions**

01/07/2022 HOUSE Now in Environment, Agriculture & Flooding Subcommittee

**HB 1065 Vessel Anchoring** by Mooney, Jr.

Vessel Anchoring: Provides tenancy conditions for certain moorings & mooring fields in Monroe County; provides relocation & reanchoring requirements for vessels anchored on waters of state within Monroe County; directs FWCC, in consultation with certain entities, to establish designated anchoring areas throughout Monroe County; removes provisions requiring Monroe County to approve certain moorings; requires certain vessels equipped with marine sanitation devices to maintain pumpout records. Effective Date: July 1, 2022

**Actions**

02/28/2022 HOUSE Placed on Special Order Calendar, 03/03/22

**HB 1077 Public Financing of Potentially At-risk Structures and Infrastructure** by Hunschofsky

Public Financing of Potentially At-risk Structures and Infrastructure: Provides certain areas are at risk due to sea level rise & structures & infrastructure within those areas are potentially at risk. Effective Date: July 1, 2022

**Actions**

02/24/2022 HOUSE Placed on Calendar, on 2nd reading

**HB 1081 Office of the Blue Economy** by Skidmore

Office of the Blue Economy: Establishes Office of the Blue Economy within DEO; provides duties of office; requires EDR to conduct biennial evaluation of blue economy for inclusion in certain assessment. Effective Date: July 1, 2022

**Actions**

01/10/2022 HOUSE Now in Tourism, Infrastructure & Energy Subcommittee

**SB 1090 Corporate Income Tax** by Gruters

Corporate Income Tax; Adopting the 2022 version of the Internal Revenue Code for purposes of the state corporate income tax code; providing for retroactive operation; providing applicability for adjustments taxpayers must make to adjusted federal income with respect to bonus depreciation; revising the adjustments taxpayers must make to adjusted federal income with respect to business interest, etc. Effective Date: Except as otherwise expressly provided in this act, this act shall take effect upon becoming a law

**Actions**

02/04/2022 SENATE Now in Appropriations

**HB 1113 Employer Retaliation for Covid-19 Quarantine** by Benjamin

Employer Retaliation for Covid-19 Quarantine: Prohibits employer from taking retaliatory action against

employee who takes leave of absence to quarantine after testing positive for COVID-19 & provides proof of positive test to employer; authorizes employee to use sick leave for such quarantine if sick leave is available to employee. Effective Date: upon becoming a law

**Actions**

01/10/2022 HOUSE Now in Regulatory Reform Subcommittee

**SB 1128 Aquatic Plant Management** by Harrell

Aquatic Plant Management; Requiring the Fish and Wildlife Conservation Commission, in consultation with the Institute of Food and Agricultural Sciences at the University of Florida and the Water School at Florida Gulf Coast University, to implement and study certain nutrient removal technologies and mechanical aquatic plant management techniques within the Lake Okeechobee watershed; authorizing the commission to consult and contract with entities for such implementation and study, etc. APPROPRIATION: \$500,000 Effective Date: 7/1/2022

**Actions**

01/05/2022 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

**HB 1129 Mangrove Replanting and Restoration** by Avila

Mangrove Replanting and Restoration: Requires DEP to adopt rules for mangrove replanting & restoration; provides rule requirements. Effective Date: July 1, 2022

**Actions**

02/08/2022 HOUSE Now in State Affairs Committee

**HB 1153 Contacting Consumer Debtors** by Toledo

Contacting Consumer Debtors: Prohibits contacting debtors in certain situations; provides requirements for each type of debtor; specifies length of each prohibition. Effective Date: July 1, 2022

**Actions**

01/10/2022 HOUSE Now in Insurance & Banking Subcommittee

**HB 1163 Sales Tax Exemptions for Hydrogen Products** by Overdorf

Sales Tax Exemptions for Hydrogen Products: Exempts from sales taxes purchase of machinery & equipment that produce electric or steam energy from burning green hydrogen; requires proration of exemption under specified conditions; exempts from sales taxes purchase of hydrogen used in specified industrial settings; exempts from sales taxes purchase of machinery & equipment involving green hydrogen, certain types of ammonia, & electrochemical reactions of green hydrogen & oxygen. Effective Date: July 1, 2022

**Actions**

02/10/2022 HOUSE Now in Ways & Means Committee

**HB 1185 Legislative Review of Proposed Regulation of Unregulated Functions** by Plakon

Legislative Review of Proposed Regulation of Unregulated Functions: Provides certain requirements before adoption of regulation of unregulated profession or occupation or substantial expansion of regulation of regulated profession or occupation; requires proponents to provide certain information to state agency & Legislature; requires state agency to provide certain information to Legislature; provides exception; revises information that legislative committee must consider when determining whether regulation is justified. Effective Date: July 1, 2022

**Actions**

02/10/2022 HOUSE Now in Commerce Committee

**HB 1191 Restrictions on Employment** by Altman

Restrictions on Employment: Provides that restrictive covenants are only enforceable against former employee, agent, or independent contractor who voluntarily resigned or was terminated because of

misconduct; defines "misconduct". Effective Date: July 1, 2022

**Actions**

01/10/2022 HOUSE Now in Regulatory Reform Subcommittee

**HB 1225 Vessel Safety Flags** by Altman

Vessel Safety Flags: Removes requirement that airboats be equipped with masts or flagpoles bearing certain safety flags; prohibits operation & anchoring of vessels without masts or flagpoles bearing certain safety flags under specified conditions; provides penalties. Effective Date: July 1, 2022

**Actions**

01/12/2022 HOUSE Now in Environment, Agriculture & Flooding Subcommittee

**HB 1227 Online Marketplace Transparency** by Toledo

Online Marketplace Transparency: Requires online marketplaces to require high-volume third-party sellers using their service to provide information to online marketplace within specified timeframe; requires online marketplace to suspend sellers who do not provide such certification or updated information; requires online marketplaces to disclose information in specified manner; preempts regulation of verification & disclosure of such information to Department of Legal Affairs. Effective Date: January 1, 2023

**Actions**

02/04/2022 HOUSE Now in Commerce Committee

**SB 1232 Florida Occupational Safety and Health State Plan** by Pizzo

Florida Occupational Safety and Health State Plan; Repealing a provision relating to the Florida Occupational Safety and Health State Plan, etc. Effective Date: Upon becoming a law

**Actions**

01/05/2022 SENATE Referred to Criminal Justice; Judiciary; Rules

**SB 1234 Vaccinations During Public Health Emergencies** by Pizzo

Vaccinations During Public Health Emergencies; Authorizing the State Health Officer to order the vaccination of individuals upon declaration of a public health emergency under certain circumstances; revising a requirement that the Department of Health adopt certain rules, etc. Effective Date: Upon becoming a law

**Actions**

01/05/2022 SENATE Referred to Criminal Justice; Health Policy; Rules

**SB 1238 Saltwater Intrusion Vulnerability Assessments** by Polsky

Saltwater Intrusion Vulnerability Assessments; Authorizing the Department of Environmental Protection to provide grants for saltwater intrusion vulnerability assessments; requiring the department to update the comprehensive statewide flood vulnerability and sea level rise data set and make certain information received from the saltwater intrusion vulnerability assessments available on its website; requiring the department to provide cost-share funding up to a specified amount for awarded grants, etc. Effective Date: Upon becoming a law

**Actions**

02/02/2022 SENATE Now in Governmental Oversight and Accountability

**HB 1265 Local Regulation of Vessels** by Caruso

Local Regulation of Vessels: Authorizes local governments to regulate the anchoring of certain vessels. Effective Date: July 1, 2022

**Actions**

01/12/2022 HOUSE Now in Environment, Agriculture & Flooding Subcommittee

**HB 1267 Calculation for Measuring Shrimp Trawls** by Shoaf

Calculation for Measuring Shrimp Trawls: Proposes amendment to State Constitution to provide calculation for measuring mesh area of shrimp trawls under marine net fishing limitation.

**Actions**

01/12/2022 HOUSE Now in Environment, Agriculture & Flooding Subcommittee

**SB 1270 Recreational Licenses and Permits for Military Servicemembers and Veterans** by Albritton

Recreational Licenses and Permits for Military Servicemembers and Veterans; Providing free and discounted hunting, freshwater fishing, and saltwater fishing licenses and permits to certain military servicemembers and veterans, etc. Effective Date: 7/1/2022

**Actions**

01/26/2022 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 01/28/22, 10:30 am, 117 K (No Votes Will Be Taken)

**SB 1276 Legislative Review of Proposed Regulation of Unregulated Functions** by Diaz

Legislative Review of Proposed Regulation of Unregulated Functions; Providing that certain requirements must be met before adopting the regulation of an unregulated profession or occupation or the substantial expansion of regulation of a regulated profession or occupation; requiring the proponents of legislation that proposes such regulation to provide certain information to the state agency that would have jurisdiction over the proposed regulation and to the Legislature by a certain date; requiring such state agency to provide certain information to the Legislature within a specified timeframe; providing an exception, etc. Effective Date: 7/1/2022

**Actions**

01/05/2022 SENATE Referred to Regulated Industries; Governmental Oversight and Accountability; Rules

**HB 1293 Tax Exemptions and Tax Credits** by Gregory

Tax Exemptions and Tax Credits: Exempts certain federal loans from documentary stamp taxes; revises upward amount of money available for research & development tax credits. Effective Date: July 1, 2022

**Actions**

01/12/2022 HOUSE Now in Ways & Means Committee

**SB 1306 Leave for Family or Household Members of Homicide Victims** by Jones

Leave for Family or Household Members of Homicide Victims; Requiring employers to authorize employees to request and take up to a specified number of days of leave from work under certain circumstances; requiring employees taking such leave to provide advance notice and documentation to employers; requiring private employers to keep information relating to such leave confidential; providing a remedy for violations of specified provisions, etc. Effective Date: 7/1/2022

**Actions**

01/05/2022 SENATE Referred to Commerce and Tourism; Governmental Oversight and Accountability; Appropriations

**SB 1308 Public Records/Family or Household Members of Homicide Victims** by Jones

Public Records/Family or Household Members of Homicide Victims; Providing a public records exemption for certain personal identifying information, records, and timesheets submitted to an agency by an employee who is requesting specified leave relating to a homicide; providing for future legislative review and repeal of the exemption; providing a statement of public necessity, etc. Effective Date: On the same date that SB 1306 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law

**Actions**

SENATE Referred to Commerce and Tourism; Governmental Oversight and

**SB 1338 Floating Solar Facilities** by Diaz

Floating Solar Facilities; Defining the term “floating solar facility”; providing that a floating solar facility must be a permitted use in appropriate land use categories in each local government’s comprehensive plan; requiring each local government to amend its development regulations to promote the expanded use of floating solar facilities; requiring the Office of Energy within the Department of Agriculture and Consumer Services to submit specified recommendations to the Legislature to provide a regulatory framework relating to floating solar facilities, etc. Effective Date: 7/1/2022

**Actions**

02/28/2022 SENATE Placed on Special Order Calendar, 03/02/22

**SB 1352 Limitations on Political Contributions** by Brodeur

Limitations on Political Contributions; Defining the term “foreign national”; providing that a foreign national may not make or offer to make certain contributions or expenditures, etc. Effective Date: 7/1/2022

**Actions**

02/24/2022 SENATE Placed on Calendar, on 2nd reading

**HB 1381 Retail Petroleum Fuel Measuring Devices** by Silvers

Retail Petroleum Fuel Measuring Devices: Removes provisions authorizing security tape & daily inspections as security measure options for retail petroleum fuel measuring devices; requires owners & operators of retail petroleum fuel measuring devices to conduct daily inspections & report security breaches to DACS; requires registered meter mechanics to report illegal devices to DACS. Effective Date: July 1, 2022

**Actions**

01/14/2022 HOUSE Now in Regulatory Reform Subcommittee

**HB 1411 Floating Solar Facilities** by Avila

Floating Solar Facilities: Requires floating solar facility to be permitted use in certain land use categories; requires local governments to promote expanded uses of floating solar facilities by taking specified actions; authorizes county or municipality to specify buffer & landscaping requirements; requires Office of Energy within DACS to submit recommendations to Legislature regarding floating solar facilities. Effective Date: July 1, 2022

**Actions**

02/24/2022 SENATE Received; Referred to Rules

**SB 1416 Mangrove Replanting and Restoration** by Garcia

Mangrove Replanting and Restoration: Requiring the Department of Environmental Protection to adopt rules for mangrove replanting and restoration, etc. Effective Date: 7/1/2022

**Actions**

01/12/2022 SENATE Referred to Environment and Natural Resources; Community Affairs; Rules

**SB 1424 Prohibited Practices when Collecting Consumer Debts** by Rodriguez (A)

Prohibited Practices when Collecting Consumer Debts; Prohibiting persons from contacting debtors when collecting a consumer debt if the debt arises from specified circumstances relating to domestic abuse, elder abuse, human trafficking, identify theft, exploitation of a vulnerable adult, or sexual abuse and certain requirements are met; providing applicability, etc. Effective Date: 7/1/2022

**Actions**

01/12/2022 SENATE Referred to Banking and Insurance; Commerce and Tourism; Rules

**SB 1426 Environmental Management** by Burgess

Environmental Management; Providing for water quality enhancement areas, enhancement service areas, and enhancement credits; providing requirements for water quality enhancement area permits, enhancement service areas, and enhancement credits; directing the Department of Environmental Protection and water management districts to authorize the sale and use of enhancement credits to offset certain adverse water quality impacts and to meet certain water quality requirements; authorizing the department to enter into agreements and contracts with public and private entities for donations, funds, and payments to expedite the evaluation of environmental resource and dredge and fill permits, etc. APPROPRIATION: \$2,040,000 Effective Date: Upon becoming a law

**Actions**

02/28/2022 SENATE Favorable with CS by Appropriations; 20 Yeas, 0 Nays

**SB 1432 Vessel Anchoring** by Rodriguez (A)

Vessel Anchoring; Providing tenancy and lease conditions for approved and permitted mooring and mooring fields in Monroe County; requiring certain anchored vessels in Monroe County to be re-anchored in a new location that meets certain requirements according to a specified timeframe; requiring the Fish and Wildlife Conservation Commission, in consultation with certain entities, to establish designated anchoring areas within the county by rule; providing an exception for certain domiciled vessels; requiring certain vessels equipped with marine sanitation devices to maintain specified records of such devices, etc. Effective Date: 7/1/2022

**Actions**

02/28/2022 HOUSE Placed on Special Order Calendar, 03/03/22

**SB 1434 Public Financing of Potentially At-risk Structures and Infrastructure** by Rodriguez (A)

Public Financing of Potentially At-risk Structures and Infrastructure; Providing that certain areas are at risk due to sea-level rise and structures and infrastructure within those areas are potentially at risk; providing an additional requirement for the standard for conducting a SLIP study, etc. Effective Date: 7/1/2022

**Actions**

02/22/2022 SENATE Now in Appropriations

**SB 1454 Office of the Blue Economy** by Ausley

Office of the Blue Economy; Establishing the office within the Department of Economic Opportunity; defining the term "blue economy"; providing duties of the office; requiring the Office of Economic and Demographic Research to conduct a biennial evaluation of the blue economy for inclusion in a certain assessment, etc. Effective Date: 7/1/2022

**Actions**

01/12/2022 SENATE Referred to Commerce and Tourism; Appropriations Subcommittee on Transportation, Tourism, and Economic Development; Appropriations

**SB 1546 Vessel Safety Flags** by Baxley

Vessel Safety Flags: Removing the requirement that airboats be equipped with masts or flagpoles bearing certain safety flags; prohibiting the operation and anchoring of vessels without masts or flagpoles bearing certain safety flags under specified conditions, etc. Effective Date: 7/1/2023

**Actions**

01/12/2022 SENATE Referred to Environment and Natural Resources; Community Affairs; Rules

**SB 1570 Economic Assistance to New Businesses** by Jones

Economic Assistance to New Businesses; Requiring the Department of Management Services to encourage agencies to allocate a certain percentage of specified funds to purchase commodities and contractual services from certain businesses; requiring the Department of Economic Opportunity to award a specified minimum amount of funds to certain businesses; creating the "Florida Right to Start Act"; prohibiting agencies from requiring eligible new businesses or persons establishing an eligible new

business from paying fees relating to licenses or registrations for the business for a specified amount of time; creating the Self-Employment Assistance Program within the Department of Economic Opportunity; requiring that a specified percentage of workforce development funding go to certain individuals and businesses, etc. Effective Date: 1/1/2023

**Actions**

01/12/2022 SENATE Referred to Commerce and Tourism; Finance and Tax; Appropriations

**SB 1584 Outstanding Florida Springs** by Gruters

Outstanding Florida Springs; Designating additional springs as Outstanding Florida Springs, etc. Effective Date: Upon becoming a law

**Actions**

01/12/2022 SENATE Referred to Environment and Natural Resources; Community Affairs; Rules

**HB 1593 Ocean Highway and Port Authority, Nassau County** by Byrd

Ocean Highway and Port Authority, Nassau County: Prohibits shifting responsibility for paying ad valorem taxes of authority-owned properties used for private purposes to authority; provides exceptions for necessity of authority to obtain certain documentation to develop facilities or otherwise improve its facilities. Effective Date: upon becoming a law

**Actions**

02/02/2022 HOUSE Temporarily Postponed by Local Administration & Veterans Affairs Subcommittee

**SB 1610 Abatement of Ad Valorem Taxes and Non-ad Valorem Assessments for Residential Improvements Destroyed Due to a Sudden and Unforeseen Collapse** by Rodriguez (A)

Abatement of Ad Valorem Taxes and Non-ad Valorem Assessments for Residential Improvements Destroyed Due to a Sudden and Unforeseen Collapse; Providing for the eligibility for abatement of ad valorem taxes and non-ad valorem assessments for residential improvements destroyed following certain events; requiring property appraisers to provide specified statements to tax collectors; prohibiting property appraisers and tax collectors from issuing specified notices for parcels meeting certain requirements; requiring property appraisers to notify taxpayers of the abatement of taxes and non-ad valorem assessments under certain circumstances; requiring value adjustment boards to dismiss petitions under certain circumstances; providing for future repeal; providing for retroactive application, etc. Effective Date: Upon becoming a law

**Actions**

02/28/2022 SENATE Favorable with CS by Appropriations; 19 Yeas, 0 Nays

**SB 1650 Boating and Vessel Safety** by Gruters

Boating and Vessel Safety; Requiring certain boating safety education courses and temporary certificate examinations to include specified components; directing the Fish and Wildlife Conservation Commission to include such components in boating safety education campaigns and certain educational materials; requiring instructors of water sports and activities to wear engine cutoff switches under certain conditions, etc. Effective Date: 7/1/2022

**Actions**

01/12/2022 SENATE Referred to Environment and Natural Resources; Appropriations Subcommittee on Agriculture, Environment, and General Government; Appropriations

**SB 1714 Prohibited Employer Retaliation Related to COVID-19** by Taddeo

Prohibited Employer Retaliation Related to COVID-19; Prohibiting an employer from taking retaliatory action against an employee who takes a leave of absence to quarantine after testing positive for COVID-19 and provides proof of the positive test to the employer; authorizing an employee to use sick leave for such quarantine if sick leave is available to the employee, etc. Effective Date: Upon becoming a law

**Actions**

**SB 1900 Preemption to the State** by Torres, Jr.

Preemption to the State; Removing provisions which preempt counties, municipalities, and other local governmental entities from enacting or adopting any limitation or restriction involving certain contributions and expenditures, or establishing contribution limits different than those established in the Florida Election Code; removing provisions which require counties and entities of local government to pay ad valorem taxes or fees under specified conditions on certain telecommunications facilities; removing provisions which require municipalities and other entities of local government to pay ad valorem taxes or fees under specified conditions on certain telecommunications facilities, etc. Effective Date: On the effective date of the amendment to the State Constitution proposed by SJR 152 or a similar joint resolution having substantially the same specific intent and purpose, if such amendment to the State Constitution is approved at the general election held in November 2022 or at an earlier special election specifically authorized by law for that purpose

**Actions**

01/12/2022 SENATE Referred to Community Affairs; Judiciary; Appropriations

**SB 1940 Statewide Flooding and Sea Level Rise Resilience** by Brodeur

Statewide Flooding and Sea Level Rise Resilience; Establishing the Statewide Office of Resilience within the Executive Office of the Governor; providing for the appointment of a Chief Resilience Officer; requiring the Department of Transportation to develop a resilience action plan for the State Highway System; revising the projects the Department of Environmental Protection may fund within the Resilient Florida Grant Program; extending the dates by which the department must complete a comprehensive statewide flood vulnerability and sea-level rise data set and assessment; requiring the Florida Flood Hub for Applied Research and Innovation to provide tidal and storm surge flooding data to counties and municipalities for vulnerability assessments, etc. Effective Date: 7/1/2022

**Actions**

02/28/2022 SENATE Favorable by Appropriations; 18 Yeas, 0 Nays

**HB 2233 Bonefish and Tarpon Trust Restoring Coastal Resilience and Water Quality** by Rommel

Bonefish and Tarpon Trust Restoring Coastal Resilience and Water Quality: Provides an appropriation for the Bonefish and Tarpon Trust Restoring Coastal Resilience and Water Quality. Effective Date: July 1, 2022

**Actions**

01/13/2022 HOUSE Now in Appropriations Committee

**SB 2508 Environmental Resources** by Appropriations

Environmental Resources; Providing that certain land acquisitions are not required to meet specified valuation procedures; providing requirements for budget amendments requesting the release of state funds for specified water project components; requiring the South Florida Water Management District to make a specified certification to the Legislature regarding its recommendations to the United States Army Corps of Engineers; authorizing the Department of Environmental Protection to enter into agreements or contracts with certain entities to expedite the evaluation of certain environmental permits, etc. Effective Date: Except as otherwise expressly provided in this act and except for this section, which shall take effect upon this act becoming a law, this act shall take effect July 1, 2022

**Actions**

02/28/2022 SENATE Bill placed in Conference (Appropriations Conference Committee /Appropriations)

**HB 2819 Florida Ocean Alliance Expanding Florida's Blue Economy** by Latvala

Florida Ocean Alliance Expanding Florida's Blue Economy: Provides an appropriation for the Florida Ocean Alliance Expanding Florida's Blue Economy. Effective Date: July 1, 2022

**Actions**

01/25/2022 HOUSE Now in Appropriations Committee

**HB 2897 Monroe County Mobile Vessel Pumpout Program** by Mooney, Jr.

Monroe County Mobile Vessel Pumpout Program: Provides an appropriation for the Monroe County Mobile Vessel Pumpout Program. Effective Date: July 1, 2022

**Actions**

01/13/2022 HOUSE Now in Appropriations Committee

**HB 5001 General Appropriations Act** by Appropriations Committee

General Appropriations Act: Provides moneys for annual period beginning July 1, 2022, & ending June 30, 2023, & supplemental appropriations for period ending June 30, 2022, to pay salaries & other expenses, capital outlay—buildings & other improvements, & for other specified purposes of various agencies of state government. Effective Date: July 1, 2022

**Actions**

02/28/2022 SENATE Bill placed in Conference (Appropriations Conference Committee /Appropriations)

**HB 5015 Evaluation of Significant State Risks** by Appropriations Committee

Evaluation of Significant State Risks: Creates Legislative Office of Risk Assessment; provides office shall be headed by chief risk officer; requires office to develop & update State Risk Register; provides specifications for State Risk Register; requires office to biennially submit register & certain list to LBC; requires office to submit annual progress report to Legislature; establishes Risk Estimating Conference; requires conference to estimate economic damage associated with risks identified in register. Effective Date: July 1, 2022

**Actions**

02/28/2022 SENATE Favorable with 1 Amendment by Appropriations; 18 Yeas, 1 Nay

**HB 6001 Verification of Employment Eligibility by a Private Employer** by Sabatini

Verification of Employment Eligibility by a Private Employer: Removes option for private employer to verify person's employment eligibility using specified federal form; removes requirement that private employer maintain records for specified length of time; removes authorization for certain persons & entities to request, & requirement that private employer provide, documentation relating to person's employment eligibility. Effective Date: July 1, 2022

**Actions**

09/17/2021 HOUSE Now in Regulatory Reform Subcommittee

**HB 6003 Legal Rights of the Natural Environment** by Eskamani

Legal Rights of the Natural Environment: Removes provisions prohibiting local governments from recognizing or granting certain legal rights to natural environment or granting such rights relating to natural environment to person or political subdivision. Effective Date: July 1, 2022

**Actions**

09/17/2021 HOUSE Now in Civil Justice & Property Rights Subcommittee

**HB 6047 Wage and Employment Benefits Requirements** by Smith (C)

Wage and Employment Benefits Requirements: Repeals provisions relating to prohibitions on establishment of minimum wage & employment benefits requirements by political subdivisions. Effective Date: July 1, 2022

**Actions**

10/22/2021 HOUSE Now in Regulatory Reform Subcommittee

**HB 6051 Aircraft Sales and Lease Tax** by Overdorf

Aircraft Sales and Lease Tax: Exempts all aircraft sales & leases from sales & use tax. Effective Date: July 1, 2022

**Actions**

11/18/2021 Bill to be Discussed During the Office of EDR's Revenue Estimating Impact Conference, 11/19/21, 1:30 pm, 117 K (No Votes Will Be Taken)

**HB 6083 Fuel Sales Tax** by Learned

Fuel Sales Tax: Removes annual indexing of fuel sales tax rates. Effective Date: July 1, 2022

**Actions**

12/13/2021 HOUSE Now in Tourism, Infrastructure & Energy Subcommittee

**HB 7053 Statewide Flooding and Sea Level Rise Resilience** by Environment, Agriculture & Flooding Subcommittee

Statewide Flooding and Sea Level Rise Resilience: Establishes Statewide Office of Resilience within EOG; provides for appointment of Chief Resilience Officer; requires DEP to submit report to Governor & Legislature; requires DOT to develop resilience action plan for State Highway System & submit plan & reports to Governor & Legislature; revises projects DEP may fund within Resilient Florida Grant Program; revises vulnerability assessment requirements for noncoastal communities; extends dates by which DEP must complete comprehensive statewide flood vulnerability & sea level rise data set & assessment; requires projects to be ranked in Statewide Flood & Sea Level Rise Resilience Plan; requires Florida Flood Hub for Applied Research & Innovation to provide tidal & storm surge flooding data to certain entities; revises requirements for copies of evaluation certificates that must be submitted to DEM. Effective Date: July 1, 2022

**Actions**

02/24/2022 HOUSE Placed on Special Order Calendar, 03/01/22

**HB 7071 Taxation** by Ways & Means Committee

Taxation: Provides specified tax exemptions for specified industries & products; provides tax credits for specified businesses; provides refunds of previously paid taxes for specified purposes; provides abatement of taxes paid for specified purposes; provides sales tax holidays for specified items. Effective Date: July 1, 2022

**Actions**

02/24/2022 HOUSE Placed on Special Order Calendar, 03/01/22

**EAF1 Statewide Flooding and Sea Level Rise Resilience** by Environment, Agriculture & Flooding Subcommittee

PCB EAF 22-01 – Statewide Flooding and Sea Level Rise Resilience

**Actions**

02/03/2022 HOUSE Committee Bill Filed as HB 7053

**WMC1 Taxation** by Ways & Means Committee

PCB WMC 22-01 – Taxation

**Actions**

02/18/2022 HOUSE Committee Bill filed as HB 7071